

1913.

THE PARLIAMENT OF THE COMMONWEALTH.

No. 72.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

TUESDAY, 16TH DECEMBER, 1913.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker took the Chair, and read Prayers.
2. PAPER.—The following Paper was presented, by command of His Excellency the Governor-General—
Department of Trade and Customs—
Tobacco—Leaf used in Factories, 1902 to 1912 ; Production of Leaf, 1902-3 to 1912-13 ;
Imports, 1901 to 1912.
Ordered to lie on the Table and to be printed.
3. REPRINTS OF MEMBERS' SPEECHES—HEAD-LINES.—Mr. Joseph Cook moved, by leave, That the matter of head-lines to Members' speeches reprinted from *Hansard* be referred to the Printing Committee for consideration and report.
Debate ensued.
Question—put and passed.
4. PAPERS.—Mr. Speaker presented—
Library Committee (Joint)—Report for 1913.
Ordered to be printed.
The following Paper was presented, by command of His Excellency the Governor-General—
Department of the Treasury—
Travelling Allowance—Amount received by Mr. Fisher, M.P., when Prime Minister,
1910 to 1913.
Ordered to lie on the Table and to be printed.
The following Papers were presented, pursuant to Statute—
Department of the Treasury—
Public Service Act—
Promotion of W. C. Thomas as Clerk, 4th Class, Note Issue Branch.
Postmaster-General's Department—
Post and Telegraph Act—
Regulations Amended—
Statutory Rules 1913, Nos. 259, 262, 284, 286, 288, 290.
(Provisional)—Statutory Rules 1913, Nos. 274, 285, 291.
Wireless Telegraphy Act—Regulation Amended (Provisional)—Statutory Rules 1913,
No. 287.

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5. SUPPLY [ESTIMATES 1913-1914].—The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee.)

ESTIMATES, 1913-14.

Division No. 33 further debated, and agreed to.
 Division No. 34 debated and agreed to.
 Division No. 35 agreed to.
 Division No. 36 debated and agreed to.
 Divisions Nos. 37 and 38 agreed to.
 Division No. 39 debated and agreed to.
 Division No. 40—
 On the motion of Mr. Higgs the following amendment was made, after debate :—Subdivision No. 7,
 Item No. 16—Amount reduced by £1.
 Division, as amended, agreed to.
 Divisions Nos. 41 to 92 agreed to.
 Division No. 93 debated and agreed to.
 Divisions Nos. 94 to 101 agreed to.
 Division No. 102 debated and agreed to.
 Divisions Nos. 103 to 111 agreed to.

Resolved, on the motion of Sir John Forrest—That the following Resolution be reported to the House :—That, including the several sums already voted in this present Session of Parliament for such services, there be granted to His Majesty to defray the charges for the year 1913-14, for the several services hereunder specified, sums not exceeding in each case the following amounts, viz. :—

	£
i. The Parliament	37,872
ii. The Prime Minister's Department	83,458
iii. The Department of the Treasury	598,063
Australian Notes Branch	4,838
Stamp Printing	2,010
Refunds of Revenue	275,000
Advance to the Treasurer	500,000
iv. The Attorney-General's Department	56,155
v. The Department of External Affairs	676,530
vi. The Department of Defence	2,817,714
Assistant to Naval Representative	525
Fleet Unit	14,006
vii. The Department of Trade and Customs	469,575
viii. The Department of Home Affairs	459,349
ix. The Postmaster-General's Department	4,834,757

Leave to be asked to sit again.

The House resumed ; Mr. Fowler reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

6. SUSPENSION OF STANDING ORDERS.—Mr. Joseph Cook moved, pursuant to contingent notice, That the Standing Orders be suspended, to enable the remaining stages to be passed without delay.
 Question—put and passed.
7. SUPPLY RESOLUTION.—The Resolution reported from the Committee of Supply was read, and, on the motion of Sir John Forrest, was adopted by the House.
8. WAYS AND MEANS [ESTIMATES 1913-14].—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

ESTIMATES, 1913-14.

Resolved, on the motion of Sir John Forrest, after debate—That, towards making good the Supply granted to His Majesty for the services of the year 1913-14, a sum not exceeding Five million four hundred and seventy-five thousand five hundred and forty-five pounds be granted out of the Consolidated Revenue Fund.

Resolution to be reported, and leave asked to sit again.

The House resumed ; Mr. Fowler reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

The Resolutions reported from the Committee were read and, on the motion of Sir John Forrest, were adopted by the House.

Ordered—That Sir John Forrest and Mr. W. H. Irvine do prepare and bring in a Bill to carry out the foregoing Resolution.

9. APPROPRIATION BILL 1913-14.—Sir John Forrest then brought up a Bill intituled "*A Bill for an Act to grant and apply out of the Consolidated Revenue Fund a sum for the service of the year ending the thirtieth day of June One thousand nine hundred and fourteen and to appropriate the supplies granted for such year in this session of the Parliament,*" and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Sir John Forrest moved, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 to 3 agreed to.

First and Second Schedules agreed to.

Preamble agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Fowler reported accordingly.

On the motion of Sir John Forrest, the House adopted the Report, and the Bill was read a third time.

10. COMMITTEE OF PUBLIC ACCOUNTS BILL.—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

The Committee proceeded to consider the Amendments, which are as follow :—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

No. 1.—Page 1, clause 2, lines 6 and 7, leave out "appointed by the House of Representatives shall hold office as such Committee", insert "shall consist of nine members, three to be appointed by the Senate and six by the House of Representatives".

No. 2.—Page 1, clause 2, lines 8 and 9, leave out "any standing orders or Act", insert "this Act and the regulations made thereunder".

No. 3.—Page 1, clause 2, line 12, leave out "of Representatives", insert "in which such member held a seat".

No. 4.—Page 1, clause 3, lines 14 and 15, leave out ", or referred by the House of Representatives to,".

No. 5.—Page 2, after clause 4, add the following new clause :—

"5. The Governor-General may make regulations, not inconsistent with this Act, Regulations. prescribing all matters which are necessary or convenient to be prescribed for carrying out or giving effect to this Act and in particular for prescribing the powers and functions of the Committee of Public Accounts."

Progress to be reported.

The House resumed ; Mr. Fowler reported accordingly.

Mr. Joseph Cook moved, That the Bill be laid aside.

Debate ensued.

Question—put and passed.

11. COMMITTEE OF PUBLIC ACCOUNTS BILL (No. 2).—Mr. W. H. Irvine moved, by leave, That he have leave to bring in a Bill for an Act to provide for a Joint Parliamentary Committee of Public Accounts.

Question—put and passed.

Mr. W. H. Irvine then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. W. H. Irvine moved, by leave, That the Bill be now read a second time.

Debate ensued.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clause 1—

Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. Fowler reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

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12. NORFOLK ISLAND BILL—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

The Committee proceeded to consider the Amendments, which are as follow:—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

No. 1.—Page 3, clause 6, lines 34–36, leave out “as existing at the commencement of this Act, shall continue in existence, but may be altered or abolished by Ordinance made in pursuance of this Act”, insert “shall consist of seven members to be elected by the adult population of the Island”.

No. 2.—Page 4, clause 10, line 23, leave out “grants or other”.

No. 3.—Page 4, clause 10, at end of clause add—

“Provided always that no Crown lands in Norfolk Island shall be sold or disposed of for any estate in freehold except in pursuance of some contract entered into before the commencement of this Act”.

Amendment No. 1—

Mr. Glynn moved, That the Amendment be disagreed to.

Debate ensued.

Question—put and passed.

Amendments Nos. 2 and 3—

Mr. Glynn moved, That the Amendments be disagreed to.

Debate ensued.

Question—put.

The Committee divided—

Ayes, 26.

Mr. Ahern	Mr. Orchard
Mr. Atkinson	Mr. Palmer
Mr. James Bennett	Mr. Patten
Mr. Boyd	Mr. Pigott
Mr. Joseph Cook	Mr. Rodgers
Mr. Falkiner	Colonel Ryrie
Mr. Fleming	Mr. Sampson
Mr. R. W. Foster	Mr. Bruce Smith
Mr. Glynn	Mr. Stumm
Mr. Groom	Mr. Wynne
Mr. Hans Irvine	
Mr. W. H. Irvine	<i>Tellers:</i>
Mr. Kendall	Mr. Greene
Mr. Manifold	Mr. John Thomson

Noes, 21.

Mr. Archibald	Mr. O'Malley
Mr. Arthur	Mr. Riley
Mr. Bamford	Mr. Sharpe
Mr. Burns	Mr. Laird Smith
Mr. Charlton	Mr. Spence
Mr. Finlayson	Mr. Thomas
Mr. Fisher	Mr. Tudor
Mr. Hannan	
Mr. Higgs	
Mr. Howe	<i>Tellers:</i>
Mr. Mathews	Mr. Watkins
Mr. McDonald	Mr. West

And so it was resolved in the affirmative.
Resolutions to be reported.

The House resumed; Mr. Fowler reported accordingly.

On the motion of Mr. Glynn the House adopted the Report.

Mr. Glynn moved, That Mr. W. H. Irvine, Mr. Groom, and the Mover be appointed a Committee to draw up Reasons for the House of Representatives disagreeing to the Amendments.

Question—put and passed.

Mr. Glynn, on behalf of the Committee, brought up such Reasons which were read and are as follow:—

Reasons of the House of Representatives for Disagreeing to the Amendments of the Senate—

As to No. 1. Because it is inexpedient to provide for the election of the Executive Council, a body of limited administrative and no strictly legislative powers, by the adult population of Norfolk Island, and any change in the method of appointment of the members of the Council should be made as part of the provisions of a measure for better government of the Island passed under the powers conferred by this Act.

As to Nos. 2 and 3. Because it is inexpedient by this Bill to alter the present land system which has been found suited to Norfolk Island, and under which lands may be granted for an estate of freehold or may be leased, and no evils that legislation cannot remedy can arise.

Mr. Glynn moved, That the Committee's Reasons be adopted.

Question—put and passed.

13. MESSAGE FROM THE SENATE.—LOAN BILL (1913).—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 26.

The Senate returns to the House of Representatives the Bill for "*An Act to authorize the raising and expending of the sum of Three million and eighty thousand pounds for certain purposes,*" and acquaints the House of Representatives that the Senate does not insist upon its amendment No. 3, disagreed to by the House of Representatives.

The Senate insists upon its amendment No. 4, disagreed to by the House of Representatives, as shown in the annexed Schedule, has consequentially altered amendments Nos. 1 and 2, as shown in the annexed Schedule, and requests the reconsideration of the Bill in respect to amendments Nos. 1, 2, and 4.

THOS. GIVENS,
President.

The Senate,
Melbourne, 16th December, 1913.

Ordered—That the foregoing Message be taken into consideration forthwith in Committee of the whole House.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

The Committee proceeded to consider the Amendments, which are as follow :—

SCHEDULE SHOWING THE AMENDMENT ON WHICH THE SENATE INSISTS.

No. 4.—Page 2, Schedule, Item No. 5, leave out this item.

(And make necessary alteration in total of Schedule.)

SCHEDULE SHOWING THE AMENDMENTS OF THE SENATE AS CONSEQUENTIALLY ALTERED BY THE SENATE.

No. 1.—Page 1, Title, leave out "Three million and eighty thousand", insert "Two million seven hundred and eighty thousand".

No. 2.—Page 1, clause 2, lines 7 and 8, leave out "Three million and eighty thousand", insert "Two million seven hundred and eighty thousand".

Sir John Forrest moved, That Amendment No. 4 be now agreed to, and that Amendments Nos. 1 and 2 as consequentially altered by the Senate be agreed to.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Fowler reported accordingly.
On the motion of Sir John Forrest the House adopted the Report.

14. PUBLIC WORKS COMMITTEE BILL.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clauses 1 and 2 agreed to.

Clause 3 debated—

On the motion of Mr. Joseph Cook the following amendments were agreed to :—

Page 1, line 18, omit "nine", insert "eight."

Page, 2, line 1, omit "Three", insert "Two."

On the motion of Mr. Boyd the following further amendment was agreed to.

Page 2, line 5, after "Committee." insert "No President of the Senate, Speaker of the House of Representatives, or Chairman of Committees of either House of Parliament shall be a member of the Committee."

Clause, as amended, agreed to.

Clause 4 agreed to.

Clause 5 debated—

On the motion of Mr. Boyd the following amendment was agreed to :—Line 19, omit "Governor-General", and insert "President of the Senate, if he be a Senator, or to the Speaker of the House of Representatives, if he be a Member of the House of Representatives."

On the motion of Mr. Fisher, the following further amendment was agreed to :—Lines 23-4, omit "or (b) if he becomes a Minister of State."

Clause, as amended, agreed to.

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Clause 6 agreed to.
 Clause 7 debated and agreed to.
 Clause 8 agreed to.
 Clause 9 debated and agreed to.
 Clause 10 debated and agreed to.
 Clauses 11, 12, and 13 agreed to.
 Clause 14 debated—
 On the motion of Mr. W. H. Irvine, the following amendment was agreed to :—Line 34, after “ Commonwealth”, insert “ exempted by Order in Council from the operation of the Act”.
 Clause, as amended, agreed to.
 Clause 15 debated—
 On the motion of Mr. W. H. Irvine, the following amendment was agreed to :—Line 8, after “ Commonwealth”, insert “ exempted by Order in Council from the operation of the Act.”
 Clause, as amended, agreed to.
 Clause 16 debated and agreed to.
 Clause 17 omitted from the Bill.
 Clause 18 agreed to.
 Clause 19 debated—
 On the motion of Mr. Joseph Cook, the following amendment was agreed to :—Line 15, after “ served ” insert “ after the tender of prescribed expenses ”.
 Clause, as amended, agreed to.
 Clause 20 debated and agreed to.
 Clauses 21 to 33 agreed to.
 Clause 34 debated and agreed to.
 Clauses 35 and 36 agreed to.
 Clause 37 debated—

And the Committee continuing to sit till after midnight—

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Debate continued.

On the motion of Mr. Joseph Cook, the following amendments were agreed to :—

Line 12, after “ absence,” insert “ Two pounds ”.

Line 13, after “ member,” insert “ One pound ten shillings ”.

Clause, as amended, agreed to.

Clause 38 agreed to.

Clause 39—

On the motion of Mr. Joseph Cook, the following amendment was agreed to :—Line 21, after “ sum of ” insert “ One pound ”.

On the motion of Mr. W. H. Irvine, the following further amendment was agreed to :—Lines 24 and 25, omit “ while outside the Melbourne metropolitan area ”, and insert “ and such sums as may be necessary to pay the cost of conveyance on land of each member by any means other than by rail ”.

Clause, as amended, agreed to.

Clause 40 debated and agreed to.

New Clause—

Mr. Fisher moved the addition of the following new clause :—

“ 40A.—The names of the members of the Public Works Committee shall be published in the *Government Gazette*.”

Question—put and passed.

Schedule agreed to.

Title agreed to.

Bill to be reported with amendments.

The House resumed ; Mr. Fowler reported accordingly.

Mr. Joseph Cook moved, pursuant to contingent notice, That the Standing Orders be suspended, to enable the remaining stages to be passed without delay.

Question—put and passed.

On the motion of Mr. Joseph Cook, the House adopted the Report, and the Bill was read a third time.

15. INVALID AND OLD-AGE PENSIONS BILL (1913).—The Order of the Day having been read for the second reading—Sir John Forrest moved, That the Bill be now read a second time.

Debate ensued.

Mr. Finlayson moved, That the debate be now adjourned.

Question—That the debate be now adjourned—put and passed.

Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.

16. PAPER.—The following Paper was presented, by command of His Excellency the Governor-General—
 Department of External Affairs—

Infant Mortality—Report by Dr. Mary Booth, who, in conjunction with Dr. W. P. Norris, represented the Commonwealth at the English-Speaking Conference on Infant Mortality.

Ordered to lie on the Table and to be printed.

17. ALTERATION OF HOUR OF NEXT MEETING.—Mr. Joseph Cook moved, That the House at its rising adjourn until this day at 11 o'clock a.m.
Question—put and passed.
18. ADJOURNMENT.—Mr. Joseph Cook moved, That the House do now adjourn.
Question—put and passed.

And then the House, at five minutes past one o'clock in the morning, adjourned until this day at eleven o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr Abbott, Mr. Burchell, Mr. Carr, Mr. Catts, Mr. Conroy, Mr. Gregory, Mr. Jensen, Mr. Kelly, Mr. Livingston, Mr. W. Maloney, Mr. McGrath (under suspension), Mr. Page, Mr. Poynton, and Mr. Sinclair.

C. GAVAN DUFFY,
Clerk of the House of Representatives.