

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 28

WEDNESDAY, 7 NOVEMBER 1990

- 1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.
- 2 **AUSTRALIA COUNCIL AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Simmons (Acting Minister for the Arts, Sport, the Environment, Tourism and Territories), the Bill was read a third time.
- 3 **OVERSEAS STUDENTS CHARGE AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
Papers: Mr Aldred, by leave, presented the following papers:
 Overseas student program—Department of Employment, Education and Training—Copies of—
 Central Office—
 Circular—
 No. 87/31—Entry from China for English Studies, dated 15 November 1987.
 No. 1988/12—Overseas students—Attendance requirements, dated 6 July 1988.
 Minute from Mr R. D. Peacock, Assistant Secretary, Overseas Students Policy Branch, to the Regional Director (Education), Victoria State Office, dated 13 May 1988.
 Paper—Private overseas student statistics, as at 30 June 1989.
 Victoria State Office—Overseas Students Section—Minute from Mr B. Hogan, Manager, to all staff, dated 26 July 1990.
 Debate continued.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Beddall (Minister for Small Business and Customs), the Bill was read a third time.

4 OVERSEAS STUDENTS (REFUNDS) BILL 1990: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Dr Kemp who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House deplors the Government’s mismanagement of the education export industry”.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beddall (Minister for Small Business and Customs), the Bill was read a third time.

5 CATTLE TRANSACTION LEVY BILL 1990: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Snow addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 101A, and the resumption of the debate made an order of the day for a later hour this day.

6 QUESTIONS: Questions without notice were asked.

7 PAPERS: The following papers were presented:

Advance to the Minister for Finance—

Statement for October 1990.

Supporting applications of issues from the Advance during October 1990.

Affirmative Action (Equal Employment Opportunity for Women) Act—Affirmative Action Agency—Report and financial statements, including the Auditor-General’s Report, for period 1 June 1989 to 31 May 1990.

Environment Protection (Alligator Rivers Region) Act—Supervising Scientist for the Alligator Rivers Region—Report and financial statements, including the Auditor-General’s Report and freedom of information statement, for 1989-90.

Equal Employment Opportunity (Commonwealth Authorities) Act—Equal employment opportunity program—Australian Film, Television and Radio School—Report on development and implementation, for 1989-90.

National Gallery Act—Australian National Gallery—Report and financial statements, including the Auditor-General’s Report, for 1989-90.

National Library Act—National Library of Australia—30th Report and financial statements, including the Auditor-General’s Report, for 1989-90.

Public Service Act—Department of Community Services and Health—Report and financial statements, including the Auditor-General’s Report, freedom of information statement, a report on the administration and operation of the First Home Owners Act and information on the transfer of nursing education pursuant to the States Grants (Nurse Education Transfer Assistance) Act, for 1989-90.

8 AFFIRMATIVE ACTION AGENCY—REPORT—PUBLICATION OF PAPER: Mr Beazley (Leader of the House), by leave, moved—That this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of the annual report for 1989-90 of the Affirmative Action Agency.

Question—put and passed.

9 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: A message from His Excellency the Governor-General was announced informing the

House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

6 November 1990—Message No. 52—

Income Tax Amendment 1990.

Medicare Levy Amendment 1990.

Taxation Laws Amendment (Rates and Provisional Tax) 1990.

10 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—ABORIGINAL AFFAIRS:

The House was informed that Dr Wooldridge had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The Hawke Government’s lack of performance and accountability in the administration of Aboriginal affairs”.

The proposed discussion having received the necessary support—

Dr Wooldridge addressed the House.

Discussion ensued.

Discussion concluded.

11 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 5 to 10, government business, be postponed until a later hour this day.

12 TRANSPORT AND COMMUNICATIONS LEGISLATION AMENDMENT BILL 1990: Mr Beazley (Minister for Transport and Communications), pursuant to notice, presented a Bill for an Act to amend certain laws relating to transport and communications, and for related purposes.

Bill read a first time.

Mr Beazley moved—That the Bill be now read a second time.

Paper: Mr Beazley presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

13 POSTPONEMENT OF NOTICE: Ordered—That notice No. 2, government business, be postponed until the next sitting.

14 AUSTRALIAN CENTENNIAL ROADS DEVELOPMENT AMENDMENT BILL 1990: Mr Beazley (Minister for Transport and Communications), pursuant to notice, presented a Bill for an Act to amend the *Australian Centennial Roads Development Act 1988*, and for related purposes.

Bill read a first time.

Mr Beazley moved—That the Bill be now read a second time.

Paper: Mr Beazley presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

15 MINISTERS OF STATE AMENDMENT BILL 1990: Mr Beddall (Minister representing the Minister for Administrative Services), pursuant to notice, presented a Bill for an Act to amend the *Ministers of State Act 1952*.

Bill read a first time.

Mr Beddall moved—That the Bill be now read a second time.

Paper: Mr Beddall presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

16 POSTPONEMENT OF NOTICE: Ordered—That notice No. 5, government business, be postponed until the next sitting.

17 COMMONWEALTH AND STATE HOUSING AGREEMENT (SERVICE PERSONNEL) BILL 1990: Mr Bilney (Minister for Defence Science and Personnel), pursuant to notice, presented a Bill for an Act to authorise an agreement

between the Commonwealth and the States in relation to housing, and for related purposes.

Bill read a first time.

Mr Bilney moved—That the Bill be now read a second time.

Paper: Mr Bilney presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

18 **POSTPONEMENT OF NOTICES:** Ordered—That notices Nos. 7 and 8, government business, be postponed until the next sitting.

19 **AUSTRALIAN MEAT AND LIVE-STOCK (QUOTAS) BILL 1990:** Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, presented a Bill for an Act relating to the establishment of systems of quotas to protect the orderly export of Australian meat and live-stock.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

20 **AUSTRALIAN MEAT AND LIVE-STOCK CORPORATION AMENDMENT BILL 1990:** Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, presented a Bill for an Act to amend the *Australian Meat and Live-stock Corporation Act 1977*, and for related purposes.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Paper: Mr Kerin presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Howard), and the resumption of the debate made an order of the day for the next sitting.

21 **SUSPENSION OF STANDING AND SESSIONAL ORDERS—WOOL TAX FURTHER AMENDMENT BILLS:** Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, moved—That so much of the standing and sessional orders be suspended as would prevent 5 Wool Tax Further Amendment Bills:

(1) being presented and read a first time together and one motion being moved without delay and one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of all the Bills together; and

(2) the consideration of the Bills in one committee of the whole.

Question—put and passed.

22 **WOOL LEGISLATION AMENDMENT BILL 1990:** Mr Kerin (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Wool Marketing Act 1987* and the *Wool Tax (Administration) Act 1964*, and for related purposes.

Bill read a first time.

Mr Kerin moved—That the Bill be now read a second time.

Papers: Mr Kerin presented the following papers:

Wool Legislation Amendment Bill 1990 and Wool Tax (Nos. 1 to 5) Further Amendment Bills 1990—

Explanatory memorandum.

Erratum to explanatory memorandum.

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

- 23 WOOL TAX (NOS. 1 TO 5) FURTHER AMENDMENT BILLS 1990:** Mr Kerin (Minister for Primary Industries and Energy) presented the following Bills:
 A Bill for an Act to amend the *Wool Tax Act (No. 1) 1964*, and for related purposes;
 A Bill for an Act to amend the *Wool Tax Act (No. 2) 1964*, and for related purposes;
 A Bill for an Act to amend the *Wool Tax Act (No. 3) 1964*, and for related purposes;
 A Bill for an Act to amend the *Wool Tax Act (No. 4) 1964*, and for related purposes; and
 A Bill for an Act to amend the *Wool Tax Act (No. 5) 1964*, and for related purposes.
 Bills together read a first time.
 Mr Kerin moved—That the Bills be now read a second time.
 Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.
- 24 CATTLE TRANSACTION LEVY BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Kerin (Minister for Primary Industries and Energy), the Bill was read a third time.
- 25 BEEF PRODUCTION LEVY BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Kerin (Minister for Primary Industries and Energy), the Bill was read a third time.
- 26 CATTLE EXPORT CHARGE BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Kerin (Minister for Primary Industries and Energy), the Bill was read a third time.
- 27 CATTLE AND BEEF LEVY COLLECTION BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Kerin (Minister for Primary Industries and Energy), the Bill was read a third time.
- 28 LIVE-STOCK SLAUGHTER LEVY AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Kerin (Minister for Primary Industries and Energy), the following amendment was made: Clause 6, page 2, after proposed subsection 6G (1) insert the following new subsection:

“(1A) The Minister must cause:

(a) a copy of a declaration made under subsection (1); and

(b) a written statement of the reasons for making the declaration;

to be laid before each House of the Parliament within 15 sitting days of that House after the declaration is made.”.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Cowan reported accordingly.

On the motion of Mr Kerin, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 29 **LIVE-STOCK EXPORT CHARGE AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.
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In the committee

Bill, by leave, taken as a whole.

Papers: Mr Kerin (Minister for Primary Industries and Energy) presented supplementary explanatory memoranda to the following Bills:

Live-stock Slaughter Levy Amendment 1990.

Live-stock Export Charge Amendment 1990.

On the motion of Mr Kerin, the following amendment was made: Clause 4, page 2, after proposed subsection 7A (1) insert the following new subsection:

“(1A) The Minister must cause:

(a) a copy of a declaration made under subsection (1); and

(b) a written statement of the reasons for making the declaration;

to be laid before each House of the Parliament within 15 sitting days of that House after the declaration is made.”.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Cowan reported accordingly.

On the motion of Mr Kerin, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 30 **CATTLE INDUSTRY LEGISLATION (CONSEQUENTIAL PROVISIONS) BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Kerin (Minister for Primary Industries and Energy), the Bill was read a third time.
- 31 **BROADCASTING (FOREIGN OWNERSHIP) AMENDMENT BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.

Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Beazley (Minister for Transport and Communications), by leave, the following amendments were made together, after debate:

Clause 7, page 3, proposed subsection 90G (7), line 10, omit “during”, substitute “before the end of”.

Clause 10, page 8, proposed subsection 92D (7), line 14, omit “during”, substitute “before the end of”.

Paper: Mr Beazley presented a supplementary explanatory memorandum to the Bill.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr L. J. Scott reported accordingly.

On the motion of Mr Beazley, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

32 **STATES GRANTS (GENERAL PURPOSES) BILL 1990:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Lindsay addressing the House—

33 **ADJOURNMENT:** It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—The Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 7 November 1990:

Banks (Shareholdings) Act—Regulations—Statutory Rules 1990, No. 345.

Cash Transaction Reports Act—Regulations—Statutory Rules 1990, Nos. 340, 341.

Civil Aviation Act—

Civil Aviation Regulations—Civil Aviation Orders—Part 34—Amendment, dated 31 October 1990.

Regulations—Statutory Rules 1990, Nos. 331, 332.

Commonwealth Electoral Act—Regulations—Statutory Rules 1990, No. 334.

Customs Act—Regulations—Statutory Rules 1990, Nos. 324, 333.

Dried Fruits Levy Act—Regulation—Statutory Rules 1990, No. 336.

Family Law Act—Rules of Court—Statutory Rules 1990, No. 348.

Health Insurance Act—Regulations—Statutory Rules 1990, Nos. 342, 343.

Income Tax Assessment Act—Regulations—Statutory Rules 1990, No. 347.

Long Service Leave (Commonwealth Employees) Act—Regulation—Statutory Rules 1990, No. 327.

Migration Act—Regulations—Statutory Rules 1990, Nos. 320, 339.

National Health Act—Regulations—Statutory Rules 1990, Nos. 335, 337, 338.

Radiocommunications Act—Regulations—Statutory Rules 1990, No. 344.

Sales Tax Assessment Acts (Nos. 1 to 10)—Regulations—Statutory Rules 1990, No. 346.

States Grants (TAFE Assistance) Act—Determinations—TAFE 18/90, TAFE 19/90.

Veterans' Entitlements Act—Approval, pursuant to subsection 29 (3), of (1) instrument revoking Guide to the Assessment of Rates of Veterans' Pensions and (2) the Guide to the Assessment of Rates of Veterans' Pensions to come into force on 17 December 1990, dated 6 November 1990.

ATTENDANCE: All Members attended (at some time during the sitting) except Mr Bevis, Dr Blewett, Mr R. J. Brown, Mr Burr, Mr Connolly, Mr Duncan, Mr Fitzgibbon, Mr Goodluck, Mr Halverson, Mrs Jakobsen, Mrs Kelly, Mr Langmore, Mr Miles, Mr O'Neil, Mr Sawford, Mr Sciacca and Mr Snowdon.

A. R. BROWNING
Clerk of the House of Representatives