

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 151

WEDNESDAY, 22 NOVEMBER 1989

1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.

2 **SOCIAL SECURITY AND VETERANS' AFFAIRS LEGISLATION AMENDMENT BILL (NO. 4) 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Connolly, viz.*—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) expresses its disapproval of the Government's failure to change the direction of its social welfare policies to meet the needs of the Australian community;
- (2) condemns the Government for its failure to create a level playing field for various classes of annuities and pensions;
- (3) expresses its strong concern at the wide-ranging cutbacks and complex changes imposed by the Government on veterans and war widows since May 1989;
- (4) reiterates its support for the Veterans' Children's Education Scheme as being a scheme of compensation and as such falling in a separate category to the general Austudy scheme; and
- (5) expresses its concern at delays and inconsistencies in the determining system leading to wide-ranging variations in determinations, particularly by the Veterans' Review Board”—

Debate resumed.

*Limitation of debate:* At 10.30 a.m., the Speaker having called the attention of the House to the fact that the time allotted for the second reading had expired—

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 269, dated 7 November 1989, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

*In the committee*

Bill, by leave, taken as a whole.

Mr Flumphreys (Minister for Veterans' Affairs), by leave, moved the following amendments together:

Clause 21, page 21, line 30, omit “(a), (b) or”.

Clause 92, page 88, lines 5 and 6, omit “(a), (b) or”.

*Paper:* Mr Humphreys, by leave, presented the following paper:

Social Security and Veterans' Affairs Legislation Amendment Bill (No. 4) 1989—  
General remarks in reply to debate.

Debate continued.

Amendments agreed to.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Hollis reported accordingly.

On the motion of Mr Humphreys, the House adopted the report, and the Bill was read a third time.

- 3 **CUSTOMS TARIFF AMENDMENT BILL (NO. 4) 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Jones (Minister for Science, Customs and Small Business), the Bill was read a third time.

- 4 **COURTS AND TRIBUNALS ADMINISTRATION AMENDMENT BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Bowen (Attorney-General), the Bill was read a third time.

- 5 **POSTPONEMENT OF NOTICES:** Ordered—That notices Nos. 1 to 6, government business, be postponed until a later hour this day.

- 6 **TAXATION LAWS AMENDMENT BILL (NO. 5) 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Dr Hewson who moved, as an amendment—That all words after "That" be omitted with a view to substituting the following words: "whilst not declining to give the Bill a second reading, the House:

- (1) recognising the plight of small businesses in Australia, calls on the Government to increase substantially the threshold at which the new two instalment company tax arrangements will apply;
- (2) rejects the Government's proposals on self-assessment of company tax because of the inadequate safeguards and protection of the integrity of taxpayers; and
- (3) condemns the Government for its flagrant disregard in its taxation policies of the circumstances faced by many small businesses in Australia".

Dr Hewson addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 101A, and the resumption of the debate made an order of the day for a later hour this day.

- 7 **QUESTIONS:** Questions without notice were asked.

- 8 **GOVERNMENT AND OPPOSITION ECONOMIC POLICIES:** Mr Peacock (Leader of the Opposition), by leave, moved—That this House condemns the Government for its high interest rate policy which is having a disastrous impact on Australian families, farmers and small businesses.

Debate ensued.

Mr Dawkins (Acting Treasurer) moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “this House:

- (1) notes the widespread public condemnation of the Opposition’s proposal to abolish the capital gains tax and replace it with a so-called speculative gains tax;
- (2) expresses its concern that the abolition of the capital gains tax would stimulate a flow of investment away from productive activity towards non-productive activity, thereby causing Australia’s balance of payments deficit and external debt to worsen, leading to higher interest rates and crippling Australian families, farmers and small businesses;
- (3) notes the widespread concern that the abolition of the capital gains tax would lead to a resumption of the tax avoidance practices that occurred on a massive scale during the administration of the previous Coalition Government;
- (4) notes that such practices harm the efforts of the Australian nation to surmount its external challenge, thereby also contributing to higher interest rates;
- (5) notes the fundamental inconsistency in the Opposition’s professed concern about the impact of interest rates on families, farmers and small business and its deleterious proposal to abandon the capital gains tax; and
- (6) calls on the Coalition parties in the national interest to support the present arrangements for the taxation of capital gains”.

*Closure:* Mr Dawkins moved—That the question be now put.

*Question—*That the question be now put—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

AYES, 74

Mr Baldwin	Mrs Darling	Mr Johns	Mr O’Neil
Mr Beazley	Mr Dawkins	Mr Jones	Mr Price
Mr Beddall	Mr Dubois	Mrs Kelly	Mr Saunderson
Mr Bilney	Mr Duncan	Mr Kent	Mr Sawford
Mr Blanchard	Ms Fatin	Mr Kerin	Mr Scholes
Dr Blevett	Mr Fitzgibbon	Mr Kerr	Mr Sciacca
Mr Bowen	Mr Free	Mr Lamb*	Mr J. L. Scott
Mr J. J. Brown	Mr Gayler	Mr Langmore	Mr L. J. Scott
Mr R. J. Brown	Mr Gear	Mr Lavarch	Mr Simmons
Mr Brumby	Mr Gorman	Mr Lee	Mr Snow
Mr Campbell	Mr Grace	Mr Lindsay	Mr Snowdon
Dr Charlesworth	Mr Griffiths	Ms McHugh	Mr Staples
Mrs Child	Mr Hand	Mr Martin	Dr Theophanous
Mr Chynoweth	Mrs Harvey	Mr Mildren	Mr Tickner
Mr Cleland	Mr Hollis	Mr Milton	Mr Uren
Mr Courtice	Mr Howe	Mr A. A. Morris	Mr Willis
Ms Crawford	Mr Humphreys	Mr P. F. Morris	Mr Wright
Mr Cross	Mrs Jakobsen	Mr Mountford	
Mr Cunningham*	Mr Jenkins	Mr O’Keefe	

NOES, 58

Mr Adermann	Mr Connolly	Mr Lloyd	Mr Shack
Mr Alford	Mr Cowan	Mr McArthur	Mr Sharp
Mr Anderson	Mr Dobie	Mr McGauran	Mr Shipton
Mr Andrew	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Smith
Mr Blunt	Mr Fife	Mr Miles	Mr Spender
Mr Bruthwaite	Mr T. A. Fischer	Mr Millar	Mrs Sullivan
Mr N. A. Brown	Mr Goodluck	Mr Nehl	Mr Tuckey
Mr Burr	Mr Hall	Mr Peacock	Mr Webster
Mr Cadman	Mr Halverson	Mr Porter	Mr White
Mr D. M. Cameron	Mr Hawker*	Mr Pratt	Mr Wilson
Mr E. C. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr I. M. D. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr Carlton	Mr Howard	Mr Rocher	
Mr Cobb	Mr Jull	Mr Ruddock	

\* Tellers

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the question—being accordingly put—

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

## AYES, 58

Mr Adermann	Mr Connolly	Mr Lloyd	Mr Shack
Mr Aldred	Mr Cowan	Mr McArthur	Mr Sharp
Mr Anderson	Mr Dobie	Mr McGauran	Mr Shipton
Mr Andrew	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Smith
Mr Blunt	Mr Fife	Mr Miles	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mrs Sullivan
Mr N. A. Brown	Mr Goodluck	Mr Nehl	Mr Tuckey
Mr Burr	Mr Hall	Mr Peacock	Mr Webster
Mr Cadman	Mr Halverson	Mr Porter	Mr White
Mr D. M. Cameron	Mr Hawker*	Mr Pratt	Mr Wilson
Mr E. C. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr I. M. D. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr Carlton	Mr Howard	Mr Rocher	
Mr Cobb	Mr Jull	Mr Ruddock	

## NOES, 76

Mr Baldwin	Mrs Darling	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beddall	Mr Dubois	Mr Jones	Mr Price
Mr Bilney	Mr Duncan	Mrs Kelly	Mr Saunderson
Mr Blanchard	Ms Fatin	Mr Kent	Mr Sawford
Dr Blewett	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Mr Bowen	Mr Free	Mr Kerr	Mr Sciacca
Mr J. J. Brown	Mr Gayler	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Gear	Mr Langmore	Mr L. J. Scott
Mr Brumby	Mr Gorman	Mr Lavarch	Mr Simmons
Mr Campbell	Mr Grace	Mr Lee	Mr Snow
Dr Charlesworth	Mr Griffiths	Mr Lindsay	Mr Snowdon
Mrs Child	Mr Hand	Ms McHugh	Mr Staples
Mr Chynoweth	Mrs Harvey	Mr Martin	Dr Theophanous
Mr Cleeland	Mr Holding	Mr Mildren	Mr Tickner
Mr Courtice	Mr Hollis	Mr Milton	Mr Uren
Ms Crawford	Mr Howe	Mr A. A. Morris	Mr West
Mr Cross	Mr Humphreys	Mr P. F. Morris	Mr Willis
Mr Cunningham*	Mrs Jakobsen	Mr Mountford	Mr Wright

\* Tellers

And so it was negatived.

Question—That the words proposed to be inserted be so inserted—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

## AYES, 76

Mr Baldwin	Mrs Darling	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beddall	Mr Dubois	Mr Jones	Mr Price
Mr Bilney	Mr Duncan	Mrs Kelly	Mr Saunderson
Mr Blanchard	Ms Fatin	Mr Kent	Mr Sawford
Dr Blewett	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Mr Bowen	Mr Free	Mr Kerr	Mr Sciacca
Mr J. J. Brown	Mr Gayler	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Gear	Mr Langmore	Mr L. J. Scott
Mr Brumby	Mr Gorman	Mr Lavarch	Mr Simmons
Mr Campbell	Mr Grace	Mr Lee	Mr Snow
Dr Charlesworth	Mr Griffiths	Mr Lindsay	Mr Snowdon
Mrs Child	Mr Hand	Ms McHugh	Mr Staples
Mr Chynoweth	Mrs Harvey	Mr Martin	Dr Theophanous
Mr Cleeland	Mr Holding	Mr Mildren	Mr Tickner
Mr Courtice	Mr Hollis	Mr Milton	Mr Uren
Ms Crawford	Mr Howe	Mr A. A. Morris	Mr West
Mr Cross	Mr Humphreys	Mr P. F. Morris	Mr Willis
Mr Cunningham*	Mrs Jakobsen	Mr Mountford	Mr Wright

NOES, 58

Mr Adermann	Mr Connolly	Mr Lloyd	Mr Shack
Mr Aldred	Mr Cowan	Mr McArthur	Mr Sharp
Mr Anderson	Mr Dobie	Mr McGauran	Mr Shipton
Mr Andrew	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Smith
Mr Blunt	Mr Fife	Mr Miles	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mrs Sullivan
Mr N. A. Brown	Mr Goodluck	Mr Nehl	Mr Tuckey
Mr Burr	Mr Hall	Mr Peacock	Mr Webster
Mr Cadman	Mr Halverson	Mr Porter	Mr White
Mr D. M. Cameron	Mr Hawker*	Mr Pratt	Mr Wilson
Mr E. C. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr I. M. D. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr Carlton	Mr Howard	Mr Rocher	
Mr Cobb	Mr Jull	Mr Ruddock	

\* Tellers

And so it was resolved in the affirmative.

Question--That the motion, as amended, be agreed to--put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)--

AYES, 76

Mr Baldwin	Mrs Darling	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beddall	Mr Dubois	Mr Jones	Mr Price
Mr Bilney	Mr Duncan	Mrs Kelly	Mr Saunderson
Mr Blanchard	Ms Fatin	Mr Kent	Mr Sawford
Dr Blewett	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Mr Bowson	Mr Free	Mr Kerr	Mr Sciacca
Mr J. J. Brown	Mr Gayler	Mr Lamb*	Mr J. L. Scott
Mr R. J. Brown	Mr Gear	Mr Langmore	Mr L. J. Scott
Mr Brurby	Mr Gorman	Mr Lavarch	Mr Simmons
Mr Campbell	Mr Grace	Mr Lee	Mr Snow
Dr Charlesworth	Mr Griffiths	Mr Lindsay	Mr Snowdon
Mrs Child	Mr Hand	Ms McHugh	Mr Staples
Mr Chyroweth	Mrs Harvey	Mr Martin	Dr Theophanous
Mr Cleeland	Mr Holding	Mr Mildren	Mr Tickner
Mr Courtice	Mr Hollis	Mr Milton	Mr Uren
Ms Crawford	Mr Howe	Mr A. A. Morris	Mr West
Mr Cross	Mr Humphreys	Mr P. F. Morris	Mr Willis
Mr Cunningham*	Mrs Jakobsen	Mr Mountford	Mr Wright

NOES, 58

Mr Adermann	Mr Connolly	Mr Lloyd	Mr Shack
Mr Aldred	Mr Cowan	Mr McArthur	Mr Sharp
Mr Anderson	Mr Dobie	Mr McGauran	Mr Shipton
Mr Andrew	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Beale	Dr H. R. Edwards	Mr Macphee	Mr Smith
Mr Blunt	Mr Fife	Mr Miles	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mrs Sullivan
Mr N. A. Brown	Mr Goodluck	Mr Nehl	Mr Tuckey
Mr Burr	Mr Hall	Mr Peacock	Mr Webster
Mr Cadman	Mr Halverson	Mr Porter	Mr White
Mr D. M. Cameron	Mr Hawker*	Mr Pratt	Mr Wilson
Mr E. C. Cameron	Dr Hewson	Mr Prosser	Dr Woods
Mr I. M. D. Cameron	Mr Hicks*	Mr Reith	Dr Wooldridge
Mr Carlton	Mr Howard	Mr Rocher	
Mr Cobb	Mr Jull	Mr Ruddock	

\* Tellers

And so it was resolved in the affirmative.

9 AUDITOR-GENERAL'S REPORT—PUBLICATION OF PAPER: The Deputy Speaker, for Mr Speaker, presented the following paper:

Audit Act—Auditor-General—Audit report No. 21—1989-90—The Department of the Parliamentary Reporting Staff.

Mr Beazley (Leader of the House), by leave, moved—That:

- (1) this House, in accordance with the provisions of the *Parliamentary Papers Act 1908*, authorises the publication of audit report No. 21 of the Auditor-General for 1989-90; and
- (2) the report be printed.

Question—put and passed.

10 **PAPERS:** The following papers were presented:

Affirmative Action (Equal Employment Opportunity for Women) Act—Affirmative Action Agency—Report and financial statements, including the Auditor-General's Report, for period 1 June 1988 to 31 May 1989.

Commonwealth procurement policy—Framework statement by Minister for Administrative Services, dated October 1989.

Public Service Act—

Department of Immigration, Local Government and Ethnic Affairs—Report and financial statements, including the Auditor-General's Report, a report on the Adult Migrant Education Program pursuant to the Immigration (Education) Act, a return pursuant to the Australian Citizenship Act and a freedom of information statement, for 1988-89.

Public Service Commissioner—Report, including freedom of information statement, for 1988-89—Corrigendum.

11 **COMMONWEALTH PROCUREMENT POLICY—PAPER—MOTION TO TAKE NOTE OF PAPER:** Mr Beazley (Leader of the House) moved—That the House take note of the following paper:

Commonwealth procurement policy—Framework statement by Minister for Administrative Services, dated October 1989.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

12 **PROPOSED DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INTEREST RATE POLICY:** The House was informed that Mr Peacock (Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The disastrous impact of the Government's high interest rate policy on families struggling to buy a home, farmers and small businesses".

Mr Peacock informed the House that he did not wish to proceed with the discussion.

13 **COMMONWEALTH SERUM LABORATORIES (CONVERSION INTO PUBLIC COMPANY) BILL 1989:** Mr Staples (Minister for Housing and Aged Care), pursuant to notice, presented a Bill for an Act to amend the *Commonwealth Serum Laboratories Act 1961* to convert the Commonwealth Serum Laboratories Commission into a public company, and for related purposes.

Bill read a first time.

Mr Staples moved—That the Bill be now read a second time.

*Paper:* Mr Staples presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.

14 **DARWIN AIRPORT—NORTHSIDE DEVELOPMENT OF CIVIL AVIATION FACILITIES—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Northside development of civil aviation facilities, Darwin airport.

Debate ensued.

Question—put and passed.

- 15 COMMONWEALTH GOVERNMENT CENTRE, HOBART—STAGE 2 DEVELOPMENT—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Stage 2 development of Commonwealth Government Centre, Hobart.

Debate ensued.

Question—put and passed.

- 16 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—ARMY AVIATION CENTRE, OAKEY, QLD—REDEVELOPMENT:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Redevelopment of the Army Aviation Centre at Oakey, Qld.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 17 TAXATION LAWS AMENDMENT BILL (NO. 5) 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Dr Hewson resumed his speech.

Debate continued on the question and on the amendment moved thereto by Dr Hewson, viz.—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) recognising the plight of small businesses in Australia, calls on the Government to increase substantially the threshold at which the new two instalment company tax arrangements will apply;
- (2) rejects the Government's proposals on self-assessment of company tax because of the inadequate safeguards and protection of the integrity of taxpayers; and
- (3) condemns the Government for its flagrant disregard in its taxation policies of the circumstances faced by many small businesses in Australia”.

*Limitation of debate:* At 8.20 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the second reading had expired—

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr R. F. Edwards, in the Chair)—

AYES, 68

Mr Baldwin	Mr Dubois	Mr Jones	Mr Price
Mr Beazley	Mr Duncan	Mrs Kelly	Mr Saunderson
Mr Beedall	Mr Fitzgibbon	Mr Kent	Mr Sawford
Mr Binney	Mr Free	Mr Kerr	Mr Scholes
Mr Blanchard	Mr Gayler	Mr Lamb*	Mr Sciacca
Dr Blewett	Mr Gear	Mr Langmore	Mr J. L. Scott
Mr R. J. Brown	Mr Gorman	Mr Lavarch	Mr L. J. Scott
Mr Bumbo	Mr Grace	Mr Lee	Mr Simmons
Mr Campbell	Mr Griffiths	Mr Lindsay	Mr Snow
Dr Charlesworth	Mr Hand	Ms McHugh	Mr Snowdon
Mrs Child	Mrs Harvey	Mr Martin	Mr Staples
Mr Chynoweth	Mr Hollis	Mr Mildren	Dr Theophanous
Mr Cleeland	Mr Howe	Mr Milton	Mr Tickner
Mr Courtice	Mr Humphreys	Mr A. A. Morris	Mr Uren
Ms Crawford	Mrs Jakobsen	Mr P. F. Morris	Mr West
Mr Cross	Mr Jenkins	Mr Mountford	Mr Willis
Mr Cunningham*	Mr Johns	Mr O'Neil	Mr Wright

## NOES, 47

Mr Adermann	Mr Dobie	Mr Macphee	Mr Shipton
Mr Aldred	Dr H. R. Edwards	Mr Miles	Mr Sinclair
Mr Anderson	Mr Fife	Mr Millar	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Nehl	Mr Spender
Mr N. A. Brown	Mr Hall	Mr Porter	Mrs Sullivan
Mr Burr	Mr Hawker*	Mr Pratt	Mr Tuckey
Mr Cadman	Dr Hewson	Mr Prosser	Mr Webster
Mr D. M. Cameron	Mr Hicks*	Mr Reith	Mr White
Mr I. M. D. Cameron	Mr Jull	Mr Robinson	Mr Wilson
Mr Carlton	Mr McArthur	Mr Ruddock	Dr Woods
Mr Connolly	Mr McGauran	Mr Shack	Dr Wooldridge
Mr Cowan	Mr MacKellar	Mr Sharp	

\* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

*In the committee*

*Limitation of debate:* The time allotted for the committee stage having expired—

Question—That the Bill and the amendments circulated by the Government be agreed to, and that the Bill be reported with amendments—put and passed.

The amendments circulated by the Government were accordingly made in the Bill, and are as follows:

## Clause 36—

Page 19, line 25, omit “15”, substitute “28”.

Page 19, line 26, omit “15”, substitute “28”.

Page 19, line 38, omit “15”, substitute “28”.

Page 19, line 39, omit “15th”, substitute “28th”.

Page 20, line 9, omit “15”, substitute “28”.

Page 20, line 10, omit “15th”, substitute “28th”.

Page 20, line 34, omit “15”, substitute “28”.

Page 23, lines 22-26, omit all the words, figures and symbols from and including “but is less than” to the end of proposed subsection 221AU (1), substitute:

“but is less than:

(a) in the case of the year of income ending on 30 June 1990—\$400,000; or

(b) in the case of a subsequent year of income—\$20,000; then, unless the Commissioner otherwise determines in relation to the entity or a specified class of entities in which the entity is included, the entity may, by written notice given to the Commissioner, elect that this section is to apply to the entity in respect of that year of income.”.

The House resumed; Mr Millar reported accordingly.

*Limitation of debate:* The time allotted for the remaining stages of the Bill having expired—

Question—That the report be adopted and the Bill be now read a third time—put and passed—Bill read a third time.

18 SELECTION COMMITTEE—AMENDED REPORT: Mr R. F. Edwards (Chairman) presented the amended report of the Selection Committee relating to the program of business prior to 12.30 p.m. on Thursday, 23 November 1989, and, by leave, moved—That the report be adopted in lieu of the report presented on 2 November 1989.

Question—put and passed.



19 BROADCASTING AMENDMENT BILL 1989: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr T. A. Fischer who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “the House declines to give the Bill a second reading and deplores the Government’s hasty and ill-conceived attempt to bestow a vast new range of unpredictable and unnecessary powers on the Australian Broadcasting Tribunal in a desperate attempt to divert attention from its total failure to introduce any meaningful reforms of broadcasting regulation despite the Prime Minister’s unequivocal 1987 election promise to ‘urgently reform this nightmarish legislation’”.

Debate continued.

*Limitation of debate:* At 10.10 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Andrew, in the Chair)—

AYES, 70

Mr Baldwin	Mr Dubois	Mrs Kelly	Mr Saunderson
Mr Beazley	Mr Duncan	Mr Kent	Mr Sawford
Mr Beddall	Mr R. F. Edwards	Mr Kerr	Mr Scholes
Mr Bilney	Mr Fitzgibbon	Mr Lamb*	Mr Sciacca
Mr Blanchard	Mr Free	Mr Langmore	Mr J. L. Scott
Dr Blewett	Mr Gayler	Mr Lavarch	Mr L. J. Scott
Mr J. J. Brown	Mr Gear	Mr Lee	Mr Simmons
Mr R. J. Brown	Mr Gorman	Mr Lindsay	Mr Snow
Mr Brumby	Mr Grace	Ms McHugh	Mr Snowdon
Mr Campbell	Mr Griffiths	Mr Martin	Mr Staples
Dr Charlesworth	Mr Hand	Mr Mildren	Dr Theophanous
Mrs Child	Mrs Harvey	Mr Milton	Mr Tickner
Mr Chynoweth	Mr Holding	Mr A. A. Morris	Mr Uren
Mr Cleeland	Mr Hollis	Mr P. F. Morris	Mr West
Mr Courtice	Mrs Jakobsen	Mr Mountford	Mr Willis
Ms Crawford	Mr Jenkins	Mr O’Keefe	Mr Wright
Mr Cross	Mr Johns	Mr O’Neil	
Mr Cunningham*	Mr Jones	Mr Price	

NOES, 52

Mr Aderrann	Mr Cowan	Mr Jull	Mr Shack
Mr Aldred	Mr Dobie	Mr McArthur	Mr Sharp
Mr Anderson	Mr Downer	Mr McGauran	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mr Sinclair
Mr Braithwaite	Mr Fife	Mr Miles	Mr Smith
Mr N. A. Brown	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr Burr	Mr Goodluck	Mr Nehl	Mrs Sullivan
Mr Cadrnan	Mr Hall	Mr Porter	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Pratt	Mr Webster
Mr E. C. Cameron	Mr Hawker*	Mr Prosser	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Reith	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Rocher	Dr Woods
Mr Connolly	Mr Howard	Mr Ruddock	Dr Wooldridge

\* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put.

The House divided (the Deputy Speaker, Mr Andrew, in the Chair)—

AYES, 70

Mr Baldwin	Mr Dubois	Mrs Kelly	Mr Saunderson
Mr Beazley	Mr Duncan	Mr Kent	Mr Sawford
Mr Beddall	Mr R. F. Edwards	Mr Kerr	Mr Scholes
Mr Bilney	Mr Fitzgibbon	Mr Lamb*	Mr Sciacca
Mr Blanchard	Mr Free	Mr Langmore	Mr J. L. Scott
Dr Blewett	Mr Gayler	Mr Lavarch	Mr L. J. Scott
Mr J. J. Brown	Mr Gear	Mr Lee	Mr Simmons
Mr R. J. Brown	Mr Gorman	Mr Lindsay	Mr Snow
Mr Brumby	Mr Grace	Ms McHugh	Mr Snowdon
Mr Campbell	Mr Griffiths	Mr Martin	Mr Staples
Dr Charlesworth	Mr Hand	Mr Mildren	Dr Theophanous
Mrs Child	Mrs Harvey	Mr Milton	Mr Tickner
Mr Chynoweth	Mr Holding	Mr A. A. Morris	Mr Uren
Mr Cleeland	Mr Hollis	Mr P. F. Morris	Mr West
Mr Courtice	Mrs Jakobsen	Mr Mountford	Mr Willis
Ms Crawford	Mr Jenkins	Mr O'Keefe	Mr Wright
Mr Cross	Mr Johns	Mr O'Neil	
Mr Cunningham*	Mr Jones	Mr Price	

NOES, 52

Mr Adermann	Mr Cowan	Mr Jull	Mr Shack
Mr Aldred	Mr Dobie	Mr McArthur	Mr Sharp
Mr Anderson	Mr Downer	Mr McGauran	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mr Sinclair
Mr Braithwaite	Mr Fife	Mr Miles	Mr Smith
Mr N. A. Brown	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr Burr	Mr Goodluck	Mr Nehl	Mr Sullivan
Mr Cadman	Mr Hall	Mr Porter	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Pratt	Mr Webster
Mr E. C. Cameron	Mr Hawker*	Mr Prosser	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Reith	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Rocher	Dr Woods
Mr Connolly	Mr Howard	Mr Ruddock	Dr Wooldridge

\* Tellers

And so it was resolved in the affirmative—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put.

The House divided (the Deputy Speaker, Mr Andrew, in the Chair)—

AYES, 70

Mr Baldwin	Mr Dubois	Mrs Kelly	Mr Saunderson
Mr Beazley	Mr Duncan	Mr Kent	Mr Sawford
Mr Beddall	Mr R. F. Edwards	Mr Kerr	Mr Scholes
Mr Bilney	Mr Fitzgibbon	Mr Lamb*	Mr Sciacca
Mr Blanchard	Mr Free	Mr Langmore	Mr J. L. Scott
Dr Blewett	Mr Gayler	Mr Lavarch	Mr L. J. Scott
Mr J. J. Brown	Mr Gear	Mr Lee	Mr Simmons
Mr R. J. Brown	Mr Gorman	Mr Lindsay	Mr Snow
Mr Brumby	Mr Grace	Ms McHugh	Mr Snowdon
Mr Campbell	Mr Griffiths	Mr Martin	Mr Staples
Dr Charlesworth	Mr Hand	Mr Mildren	Dr Theophanous
Mrs Child	Mrs Harvey	Mr Milton	Mr Tickner
Mr Chynoweth	Mr Holding	Mr A. A. Morris	Mr Uren
Mr Cleeland	Mr Hollis	Mr P. F. Morris	Mr West
Mr Courtice	Mrs Jakobsen	Mr Mountford	Mr Willis
Ms Crawford	Mr Jenkins	Mr O'Keefe	Mr Wright
Mr Cross	Mr Johns	Mr O'Neil	
Mr Cunningham*	Mr Jones	Mr Price	

## NOES, 52

Mr Adermaan	Mr Cowan	Mr Jull	Mr Shack
Mr Aldred	Mr Dobie	Mr McArthur	Mr Sharp
Mr Anderscn	Mr Downer	Mr McGauran	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mr Sinclair
Mr Braithwaite	Mr Fife	Mr Miles	Mr Smith
Mr N. A. Brown	Mr T. A. Fischer	Mr Millar	Mr Spender
Mr Burr	Mr Goodluck	Mr Nehl	Mrs Sullivan
Mr Cadman	Mr Hall	Mr Porter	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Pratt	Mr Webster
Mr E. C. Cameron	Mr Hawker*	Mr Prosser	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Reith	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Rocher	Dr Woods
Mr Connolly	Mr Howard	Mr Ruddock	Dr Wooldridge

\* Tellers

And so it was resolved in the affirmative—Bill read a third time.

20 CUSTOMS AND EXCISE LEGISLATION AMENDMENT BILL (NO. 4) 1989: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Beale who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) notes that the Bill proposes to amend the Commercial Tariff Concession System to enable the Comptroller-General to make Concession Orders only in respect of broad classes of goods, rather than particular goods, thus potentially providing excessive and hence damaging protection to local manufacturers at the expense of other enterprise and commerce generally; and
- (2) is of the view that the introduction of a new statutory concessional entry scheme for imports in advance of the planned review by the Industry Commission is an inappropriate way for the Government to proceed in an area of such economic and commercial sensitivity”.

Debate continued.

*Limitation of debate:* At 11 p.m., the Deputy Speaker having called the attention of the House to the fact that the time allotted for the remaining stages of the Bill had expired—

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Further question—That the remaining stages of the Bill be agreed to—put.

The House divided (the Deputy Speaker, Mr Mountford, in the Chair)—

## AYES, 67

Mr Baldwin	Mr Cunningham*	Mr Johns	Mr Price
Mr Beazley	Mr Dubois	Mr Jones	Mr Saunderson
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Sawford
Mr Bilney	Mr R. F. Edwards	Mr Kerr	Mr Scholes
Mr Blanchard	Mr Fitzgibbon	Mr Lamb*	Mr Sciacca
Dr Blewett	Mr Free	Mr Langmore	Mr J. L. Scott
Mr J. J. Brown	Mr Gayler	Mr Lavarch	Mr L. J. Scott
Mr R. J. Brown	Mr Gear	Mr Lee	Mr Simmons
Mr Brumby	Mr Gorman	Mr Lindsay	Mr Snow
Mr Campbell	Mr Grace	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Griffiths	Mr Martin	Dr Theophanus
Mrs Child	Mr Hand	Mr Mildren	Mr Tickner
Mr Chynoweth	Mrs Harvey	Mr Milton	Mr Uren
Mr Cleland	Mr Holding	Mr A. A. Morris	Mr West
Mr Coultice	Mr Hollis	Mr P. F. Morris	Mr Willis
Ms Crawford	Mrs Jakobsen	Mr O’Keefe	Mr Wright
Mr Cross	Mr Jenkins	Mr O’Neil	

## NOES, 50

Mr Adermann	Mr Cowan	Mr Jull	Mr Sharp
Mr Aldred	Mr Dobie	Mr McArthur	Mr Shipton
Mr Anderson	Mr Downer	Mr MacKellar	Mr Sinclair
Mr Andrew	Dr H. R. Edwards	Mr Miles	Mr Smith
Mr Beale	Mr Fife	Mr Millar	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Nehl	Mrs Sullivan
Mr N. A. Brown	Mr Goodluck	Mr Porter	Mr Tuckey
Mr Burr	Mr Hall	Mr Pratt	Mr Webster
Mr Cadman	Mr Halverson	Mr Prosser	Mr Wilson
Mr D. M. Cameron	Mr Hawker*	Mr Reith	Dr Woods
Mr E. C. Cameron	Dr Hewson	Mr Rocher	Dr Wooldridge
Mr Carlton	Mr Hicks*	Mr Ruddock	
Mr Connolly	Mr Howard	Mr Shack	

## \* Tellers

And so it was resolved in the affirmative—Bill read a third time.

- 21 **HOUSING ASSISTANCE BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Beale who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House condemns the Government for its:

- (1) undue emphasis on public housing stock at the expense of rental assistance to the private rental market;
- (2) confrontationist approach to the States in the preparation of this new Commonwealth/State Housing Agreement; and
- (3) deliberate and ruthless high interest rate policy which is:
  - (a) pushing house ownership beyond the reach of many families; and
  - (b) making it more difficult for those who are now receiving housing assistance to bridge the gap to housing self-sufficiency”.

Debate continued.

The House continuing to sit until after 12 midnight—

**THURSDAY, 23 NOVEMBER 1989**

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 270, dated 7 November 1989, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Staples (Minister for Housing and Aged Care), the Bill was read a third time.

- 22 **ADJOURNMENT:** Mr Staples (Minister for Housing and Aged Care) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 12.36 a.m., adjourned until this day at 10 a.m.

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**PAPER:** The following paper was deemed to have been presented on 22 November 1989:

Acts Interpretation Act—Statement relating to failure to furnish report within specified period—Merit Protection and Review Agency—Report for 1987-88.

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**MEMBERS PRESENT:** All Members were present (at some time during the sitting) except Mr Charles, Mr Cohen, Mr Duffy, Mr P. S. Fisher\*, Mr Katter\*, Mr Keating, Dr Klugman\*, Mr Moore, Mr Punch and Mr Taylor.

\* On leave

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**A. R. BROWNING**  
Clerk of the House of Representatives