

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 104

TUESDAY, 7 MARCH 1989

- 1 The House met, at 2 p.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
- 2 **QUESTIONS:** Questions without notice were asked.
- 3 **PAPER:** The following paper was presented:
Industry Research and Development Act—Industry Research and Development Board—Report for 1987-88.
- 4 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—SYDNEY (KINGSFORD-SMITH) AIRPORT:** The House was informed that Mr Blunt had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The confused and inadequate response of the Government to the crisis facing aviation at Sydney's Kingsford-Smith Airport".
The proposed discussion having received the necessary support—
Mr Blunt addressed the House.
Discussion ensued.
Discussion concluded.
- 5 **PUBLIC ACCOUNTS—JOINT COMMITTEE—RESCISSION OF REFERENCE:** Mr Beazley (Leader of the House), pursuant to notice, moved—
(1) That, in accordance with the terms of the resolution of the House of Representatives of 8 May 1985 and of the Senate of 10 May 1985, the reference of the acquisition of automatic data processing facilities by any Commonwealth Department or authority to the Joint Committee of Public Accounts be rescinded; and
(2) That a message be sent to the Senate acquainting it of this resolution.
Debate ensued.
Question—put and passed.
- 6 **MESSAGES FROM THE SENATE:** Messages from the Senate, dated 6 March 1989, were reported:
(a) returning the States Grants (Technical and Further Education Assistance) Bill 1988 and acquainting the House that the Senate does not insist on its amendments Nos. 2 and 3 to which the House insisted upon disagreeing—Message No. 311.
(b) returning the Administrative Services Legislation Amendment Bill 1989 without amendment—Message No. 312.

7 MESSAGE FROM THE SENATE—INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT (GENERAL CAPITAL INCREASE) BILL 1988: The following message from the Senate was reported:

Message No. 310

Madam Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act relating to the purchase of further shares of the capital stock of the International Bank for Reconstruction and Development*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

KERRY SIBRAA
President

The Senate,
Canberra, 6 March 1989

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 1, clause 3, before definition of "Bank", insert the following new definitions:

"'affiliates' means the Association and the Corporation;

'Association' means the International Development Association established under the Articles of Agreement set out in the Schedule to the *International Development Association Act 1960*;"

No. 2—Page 1, clause 3, after definition of "Bank", insert the following new definition:

"'Corporation' means the International Finance Corporation established under the Articles of Agreement referred to in section 3 of the *International Finance Corporation Act 1955*."

No. 3—Page 2, after clause 6, add the following new clause:

Annual Report

"7. (1) As soon as practicable after the end of each financial year the Treasurer shall prepare and cause to be laid before each House of the Parliament a report on the operations of this Act during that financial year.

"(2) Without limiting the generality of subsection (1), the report shall include:

- (a) a statement of the terms and conditions of any agreement or agreements made by the Treasurer with the Bank for the purchase by Australia of any additional shares under this Act;
- (b) a statement describing the nature and extent of Australia's participation as a member of the Bank and the affiliates during that year;
- (c) an assessment of the managerial efficiency, and financial and economic effectiveness, of the Bank in carrying out its purposes as provided for in Article 1 of the Articles of Agreement set out in Schedule 2 to the *International Monetary Agreements Act 1947*;
- (d) an assessment of the managerial efficiency, and financial and economic effectiveness, of the Association in carrying out its purposes as provided for in Article 1 of the Articles of Agreement set out in the Schedule of the *International Development Association Act 1960*; and
- (e) an assessment of the managerial efficiency, and financial and economic effectiveness, of the Corporation in carrying out its purpose as provided for in Schedule 1 of the Articles of Agreement set out in the first Schedule of the *International Finance Corporation Act 1955*."

On the motion of Mr Humphreys (Minister for Veterans' Affairs), the amendments were agreed to, after debate.

Resolution to be reported.

The House resumed, Mr McLeay reported accordingly.

On the motion of Mr Holding (Minister for the Arts and Territories), the House adopted the report.

8 AGED OR DISABLED PERSONS HOMES AMENDMENT BILL 1988: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Braithwaite, viz.*—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) notes the concerns of service-providers in adhering to the changed arrangements, at the lack of funding, and at the lack of flexibility in the arrangements which are diminishing the quality of care to our aged; and
- (2) expresses its concern at the diminishing morale of the providers of services to the aged because of various Government initiatives, particularly the commissioning of the report *I'm Still an Individual*—

Debate resumed.

Ordered—That Mr Staples (Minister for Housing and Aged Care) be granted an extension of time.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 177, dated 1 December 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Proposed new clause—

Mr Braithwaite moved—That the following new clause be inserted in the Bill:

“20A. Before section 10FB of the Principal Act, the following section is inserted:

Provisions not to apply in certain circumstances

‘10FAB. Nothing in section 10F or 10FA of this Act or in the General Conditions formulated by the Minister under section 10F of this Act shall require an organisation which has not received a subsidy towards the capital cost of an approved hostel to enter into an agreement to admit, or to admit, any person who would be defined as a financially disadvantaged person.’”.

Debate continued.

Question—put.

The committee divided (the Chairman, Mr McLeay, in the Chair)—

AYES, 55

Mr Adermann	Mr Cowan	Mr Katter	Mr Rocher
Mr Aldred	Mr Dobie	Mr Lloyd	Mr Ruddock
Mr Andrew *	Mr Downer	Mr McArthur	Mr Sharp
Mr Beale	Dr H. R. Edwards	Mr McGauran	Mr Sinclair
Mr Blunt	Mr Fife	Mr MacKellar	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Macphee	Mrs Sullivan
Mr Burr	Mr P. S. Fisher	Mr Miles	Mr Taylor
Mr Cadman	Mr Goodluck	Mr Millar	Mr Tuckey
Mr D. M. Cameron	Mr Hall	Mr Nehl	Mr Webster
Mr E. C. Cameron	Mr Halverson	Mr Peacock	Mr White
Mr I. M. D. Cameron	Mr Hawker	Mr Porter	Mr Wilson
Mr Carlton	Dr Hewson	Mr Prosser	Dr Woods
Mr Cobb	Mr Hicks *	Mr Reith	Dr Wooldridge
Mr Connolly	Mr Jull	Mr Robinson	

NOES 75

Mr Baldwin	Mr Dawkins	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Dubois	Mr Johns	Mr O'Neil
Mr Beddall	Mr Duffy	Mrs Kelly	Mr Price
Mr Bilney	Mr Duncan	Mr Kent	Mr Punch
Mr Blanchard	Mr R. F. Edwards	Mr Kerin	Mr Sawford
Dr Blewett	Ms Fatin	Mr Kerr	Mr Scholes
Mr Bowen	Mr Fitzgibbon	Dr Klugman	Mr Sciacca
Mr J. J. Brown	Mr Free	Mr Lamb *	Mr J. L. Scott
Mr R. J. Brown	Mr Gayler	Mr Langmore	Mr L. J. Scott
Mr Brumby	Mr Gear	Mr Lavarch	Mr Simmons
Mr Charles	Mr Gorman	Mr Lee	Mr Snow
Dr Charlesworth	Mr Grace	Mr Lindsay	Mr Snowdon
Mr Chynoweth	Mr Griffiths	Ms McHugh	Mr Staples
Mr Cleeland	Mr Hand	Mr Martin	Dr Theophanous
Mr Courtice	Mr Holding	Mr Mildren	Mr Tickner
Ms Crawford	Mr Hollis	Mr Milton	Mr West
Mr Cross	Mr Howe	Mr A. A. Morris	Mr Willis
Mr Cunningham *	Mr Humphreys	Mr P. F. Morris	Mr Wright
Mrs Darling	Mrs Jakobsen	Mr Mountford	

* Tellers

And so it was negated.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr McLeay reported accordingly.

On the motion of Mr Staples, the House adopted the report, and, by leave, the Bill was read a third time.

- 9 **CRIMES (HOSTAGES) BILL 1988:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Bowen (Attorney-General), the Bill was read a third time.

- 10 **GENERAL INSURANCE SUPERVISORY LEVY BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Punch (Minister for Telecommunications and Aviation Support), the Bill was read a third time.

- 11 **LIFE INSURANCE SUPERVISORY LEVY BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Punch (Minister for Telecommunications and Aviation Support), the Bill was read a third time.

- 12 **INSURANCE SUPERVISORY LEVIES COLLECTION BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Punch (Minister for Telecommunications and Aviation Support), the Bill was read a third time.

- 13 **INSURANCE LEGISLATION AMENDMENT BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Punch (Minister for Telecommunications and Aviation Support), the Bill was read a third time.
- 14 **MINISTERS OF STATE AMENDMENT BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 178, dated 2 March 1989, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr West (Minister for Administrative Services), the Bill was read a third time.
- 15 **POSTPONEMENT OF ORDER OF THE DAY:** Ordered—That order of the day No. 8, government business, be postponed until a later hour this day.
- 16 **EXPORT INSPECTION (QUANTITY CHARGE) AMENDMENT BILL 1989:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed by Mr Lloyd (Deputy Leader of the National Party of Australia) who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House condemns the Government:
 (1) for breaking its commitment to recover not more than 50% of the cost of export inspection charges for agricultural commodities; and
 (2) for its obvious policy to move to 100% recovery of the cost of export inspection charges for agricultural commodities, as evidenced by the dramatic increase in the maximum permissible levels of this Bill”.
 Debate continued.
 Mr Porter addressing the House—
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- 17 **ADJOURNMENT:** It being 10.30 p.m.—The question was proposed—That the House do now adjourn.
 Debate ensued.
 The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 7 March 1989:
 Air Force Act—Regulations—Statutory Rules 1989, Nos. 20, 21.
 Audit Act—Regulations—Statutory Rules 1989, No. 19.
 Australian Capital Territory Supreme Court Act—Rules of Court—Statutory Rules 1989, No. 18.
 Banking Act—Regulation—Statutory Rules 1989, No. 29.
 Christmas Island Act—
 Christmas Island Casino Control Ordinance—Copy of agreement between the Commonwealth of Australia and Christmas Island Resort Pty Ltd, Francis Philip Woodmore, F. P. Woodmore Pty Ltd, Selected Equities Ltd and Lauw and Sons Holdings Pte Ltd, relating to the construction and operation of a Resort/Casino on Christmas Island, dated 16 December 1988.
 Ordinance—1989—No. 1—Industrial Relations (Amendment).

Commerce (Trade Descriptions) Act—Regulation—Statutory Rules 1989, No. 23.
Fisheries Levy Act—Regulation—Statutory Rules 1989, No. 15.
Horticultural Levy Act and the Horticultural Levy Collection Act—Regulations—
Statutory Rules 1989, No. 22.
Judiciary Act—Rule of Court—Statutory Rules 1989, No. 27.
Occupational Superannuation Standards Act—Regulations—Statutory Rules 1989,
No. 24.
Parliamentary Proceedings Broadcasting Act—Regulation—Statutory Rules 1989,
No. 17.
Patents Act—Regulations—Statutory Rules 1989, No. 25.
Pig Slaughter Levy Act—Regulations—Statutory Rules 1989, No. 28.
Radiocommunications Act—Standard—Statutory Rules 1989, No. 26.
Superannuation Act—Regulations—Statutory Rules 1989, No. 16.
Wool Marketing Act—Regulations—Statutory Rules 1989, No. 14.

MEMBERS PRESENT: All Members were present (at some time during the sitting)
except Mr Campbell, Mrs Harvey, Mr Jones, Mr Shipton and Mr Uren.

A. R. BROWNING
Clerk of the House of Representatives