

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 57

THURSDAY, 28 APRIL 1988

- 1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
- 2 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
- Mr D. M. Cameron, Dr H. R. Edwards and Mr Shipton, from 20, 15 and 116 petitioners, respectively, praying that those involved in the public release of confidential medical information be censured.
 - Mr McArthur, from 6 electors of the Division of Corangamite, in similar terms.
 - Mr Brumby and Mr Mildren, from 77 and 519 petitioners, respectively, praying that due consideration be given to increasing the amount of funds available to local government authorities for roadworks.
 - Mr Lloyd, from 240 residents of the Division of Murray, in similar terms.
 - Dr H. R. Edwards and Mr Johns, from 11 and 17 petitioners, respectively, praying that the Constitution Alteration (Electors' Initiative) Bill 1987 be referred to a parliamentary committee and certain other action be taken in relation to the Bill.
 - Mr Hand and Mr Katter, from 7 and 154 petitioners, respectively, praying that a resolution be passed at the opening of the new Parliament House, acknowledging and affirming certain matters concerning Aboriginals and Torres Strait Islanders.
 - Mr Katter, from 68 electors of the Division of Kennedy, in the same terms.
 - Mr Hawker and Mr Shipton, from 238 and 249 petitioners, respectively, praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.
 - Mr Milton and Mr Scott, from 100 and 30 petitioners, respectively, praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.
 - Mr Scott, from 24 petitioners, in similar terms.
 - Mr Andrew, from 112 residents of South Australia, praying that the decision to reduce staffing hours in nursing homes from 1 July 1988 be withdrawn.
 - Dr Blewett, from 80 petitioners, praying that the funding level for nursing and personal care staff hours be raised in all States.
 - Mr Cleeland, from 64 petitioners, praying that no action be taken to change the national flag.
 - Mr Cleeland, from 30 petitioners, praying that any changes to the system of charging for local telephone calls not disadvantage the aged, infirm and other fixed income groups.
 - Mr Dobie, from 52 petitioners, praying that the closure of the Gymea Bay post office, NSW, be prevented.

Ms Fatin, from 15 petitioners, praying that the ACT Classification of Publications Ordinance be revoked and certain other action be taken in relation to the importation of blasphemous, indecent and obscene matter.

Ms Fatin, from 15 petitioners, praying that the possession of child pornography be made a criminal offence and certain other action be taken in relation to pornographic material.

Mr Hawker, from 153 residents of the Division of Wannon, praying that the incidence of crime and violence broadcast on television be reduced and tighter controls on the sale and classification of videos be introduced.

Mr Hollis, from 4 petitioners, praying that the Jervis Bay National Park be formed.

Mr Howard, from 402 residents of Queensland, praying that a further tax on superannuation not be introduced and certain other action be taken in relation to superannuation.

Mr Kerin, from 8 petitioners, praying that certain action be taken in relation to the survivors of HMAS *Voyager*, their widows and next-of-kin of service personnel injured in peace time.

Mr Kerr, from 9 petitioners, praying that measures be taken to ensure that the ABC continues to offer comprehensive broadcasting services under its present charter.

Mr MacKellar, from 602 petitioners, praying that the closure of the Fairlight post office agency, NSW, be prevented.

Mr Millar, from 47 petitioners, praying that the House call a national day of prayer for Australia.

Mr Milton, from 195 petitioners, praying that an appeal be made to the Government of Israel for the immediate and unconditional release of Mordechai Vanunu.

Mr A. A. Morris, from 44 petitioners, praying that amendments to ACT legislation and customs regulations which permit the distribution of pornographic material be reversed.

Mr Scott, from 432 petitioners, praying that Australia withdraw from the Asian Regional Co-operative Project on Food Irradiation and from the International Consultative Group on Food Irradiation and certain other action be taken in relation to food irradiation.

Mr Shipton, from 36 petitioners, praying that Telecom's proposal to time-charge local calls be rejected.

Petitions received.

3 VIDEO MATERIAL—JOINT SELECT COMMITTEE—REPORT—STATEMENTS BY MEMBERS—MOTION TO TAKE NOTE OF PAPER: Dr Klugman (Chairman) presented the following report from the Joint Select Committee on Video Material:

Video Material—Joint Select Committee—

Report, dated 28 April 1988—

Volume 1—Report.

Volume 2—Dissents and comment, including a dissenting report.

Evidence received by the committee.

Ordered—That the report be printed.

Dr Klugman, Mr Adermann, Mr Charles, Mr Jull and Mrs Jakobsen made statements in connection with the report.

The time allotted for making statements on the report having expired—

Dr Klugman moved—That the House take note of the report.

In accordance with sessional order 102B the debate was adjourned, and the resumption of the debate made an order of the day for the next sitting Thursday.

4 SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) AMENDMENT BILL 1988: Mr Prosser, pursuant to notice, presented a Bill for an Act to amend the *Sales Tax (Exemptions and Classifications) Act 1935*.

Mr Prosser made a statement in relation to the Bill.

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting Thursday, in accordance with sessional order 104A.

5 NATURAL DISASTER RELIEF ARRANGEMENTS: Mr Courtice, pursuant to notice, moved—That this House—

(1) recognises the important role that the Government must play in natural disaster relief arrangements; and

(2) calls on all States to participate actively in the arrangements.

Debate ensued.

The time allotted for the debate having expired, the debate was interrupted, the resumption of the debate made an order of the day for the next sitting Thursday, and Mr Hawker was granted leave to continue his speech when the debate is resumed.

6 LOCAL GOVERNMENT FUNDING: Mr I. M. D. Cameron, pursuant to notice, moved—That this House condemns the Minister for Immigration, Local Government and Ethnic Affairs for the lack of funding and the new arrangements for the distribution of funds for the 800 local government councils in Australia.

Debate ensued.

It being 12.30 p.m., the debate was interrupted in accordance with sessional order 104A, the resumption of the debate was made an order of the day for the next sitting Thursday, and Mr Andrew was granted leave to continue his speech when the debate is resumed.

7 GRIEVANCE DEBATE: Pursuant to the provisions of sessional order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 1.45 p.m., the debate was interrupted in accordance with sessional order 106.

Question—That grievances be noted—put and passed.

8 MEMBERS' STATEMENTS: Members' statements were made.

9 MINISTERIAL ARRANGEMENTS: Mr Hawke (Prime Minister) informed the House that, during the absence abroad of Mr Hand (Minister for Aboriginal Affairs), Mr Dawkins (Minister for Employment, Education and Training) would perform Mr Hand's duties.

10 QUESTIONS: Questions without notice being asked—

Suspension of standing and sessional orders—Motion without notice: Mr Howard (Leader of the Opposition) moved—That so much of the standing and sessional orders be suspended as would prevent the Leader of the Opposition moving forthwith a motion without notice.

Question—put and passed, with the concurrence of an absolute majority.

Television regulation—Motion of condemnation of Government: Mr Howard moved—That this House condemns the Government for failing to accept the Opposition's initiatives to produce a more competitive and deregulatory television environment by:

(1) removing the present moratorium on the introduction of pay and cable television;

(2) streamlining television licensing procedures;

- (3) providing an undertaking that the Australian Broadcasting Tribunal will conduct an inquiry into issuing new television licences once aggregation has been completed; and
- (4) agreeing to remove all restrictions to allow a potential 100% audience reach for all competitors once those changes have been implemented.

Debate ensued.

Closure: Mr Duffy (Minister for Trade Negotiations) moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Mountford, in the Chair)—

AYES, 69

Mr Baldwin	Mr Dubois	Mr Jones	Mr Price
Mr Beazley	Mr Duffy	Mr Keating	Mr Sanderson
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Scholes
Mr Bilney	Mr R. F. Edwards	Mr Kent	Mr Sciacca
Mr Blanchard	Ms Fatin	Mr Kerin	Mr Scott
Dr Blewett	Mr Fitzgibbon	Mr Kerr	Mr Simmons
Mr J. J. Brown	Mr Free	Dr Klugman	Mr Snow
Mr R. J. Brown	Mr Gear	Mr Lamb*	Mr Snowdon
Mr Brumby	Mrs Harvey	Mr Lavarch	Mr Staples
Mr Campbell	Mr Hawke	Mr Lee	Dr Theophanus
Mr Charles	Mr Hayden	Mr Lindsay	Mr Tickner
Mr Chynoweth	Mr Holding	Ms McHugh	Mr Uren
Mr Cleeland	Mr Hollis	Mr Martin	Mr West
Mr Cohen	Mr Howe	Mr Mildren	Mr Willis
Mr Courtice	Mr Humphreys	Mr Milton	Mr Wright
Ms Crawford	Mrs Jakobsen	Mr A. A. Morris	
Mr Cunningham*	Mr Jenkins	Mr O'Keefe	
Mr Dawkins	Mr Johns	Mr O'Neil	

NOES, 55

Mr Aldred	Mr Dobie	Mr Jull	Mr Sharp
Mr Andrew*	Mr Downer	Mr McArthur	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mr Sinclair
Mr Blunt	Mr Fife	Mr Macphee	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Miles	Mr Spender
Mr N. A. Brown	Mr P. S. Fisher	Mr Millar	Mrs Sullivan
Mr Burr	Mr Goodluck	Mr Nehl	Mr Taylor
Mr Cadman	Mr Hall	Mr Peacock	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Porter	Mr Webster
Mr E. C. Cameron	Mr Hawker	Mr Pratt	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Prosser	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Reith	Dr Woods
Mr Cobb	Mr Howard	Mr Rocher	Dr Wooldridge
Mr Connolly	Mr Hunt	Mr Shack	

* Tellers

And so it was resolved in the affirmative.

And the question—That the motion be agreed to—being accordingly put—

The House divided (the Deputy Speaker, Mr Mountford, in the Chair)—

AYES, 55

Mr Aldred	Mr Dobie	Mr Jull	Mr Sharp
Mr Andrew*	Mr Downer	Mr McArthur	Mr Shipton
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mr Sinclair
Mr Blunt	Mr Fife	Mr Macphee	Mr Smith
Mr Braithwaite	Mr T. A. Fischer	Mr Miles	Mr Spender
Mr N. A. Brown	Mr P. S. Fisher	Mr Millar	Mrs Sullivan
Mr Burr	Mr Goodluck	Mr Nehl	Mr Taylor
Mr Cadman	Mr Hall	Mr Peacock	Mr Tuckey
Mr D. M. Cameron	Mr Halverson	Mr Porter	Mr Webster
Mr E. C. Cameron	Mr Hawker	Mr Pratt	Mr White
Mr I. M. D. Cameron	Dr Hewson	Mr Prosser	Mr Wilson
Mr Carlton	Mr Hicks*	Mr Reith	Dr Woods
Mr Cobb	Mr Howard	Mr Rocher	Dr Wooldridge
Mr Connolly	Mr Hunt	Mr Shack	

NOES, 69

Mr Baldwin	Mr Dubois	Mr Jones	Mr Price
Mr Beazley	Mr Duffy	Mr Keating	Mr Saunderson
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Scholes
Mr Bilney	Mr R. F. Edwards	Mr Kent	Mr Sciacca
Mr Blanchard	Ms Fatin	Mr Kerin	Mr Scott
Dr Blewett	Mr Fitzgibbon	Mr Kerr	Mr Simmons
Mr J. J. Brown	Mr Free	Dr Klugman	Mr Snow
Mr R. J. Brown	Mr Gear	Mr Lamb*	Mr Snowdon
Mr Brumby	Mrs Harvey	Mr Lavarch	Mr Staples
Mr Campbell	Mr Hawke	Mr Lee	Dr Theophanous
Mr Charles	Mr Hayden	Mr Lindsay	Mr Tickner
Mr Chynoweth	Mr Holding	Ms McHugh	Mr Uren
Mr Cleeland	Mr Hollis	Mr Martin	Mr West
Mr Cohen	Mr Howe	Mr Mildren	Mr Willis
Mr Courtice	Mr Humphreys	Mr Milton	Mr Wright
Ms Crawford	Mrs Jakobsen	Mr A. A. Morris	
Mr Cunningham*	Mr Jenkins	Mr O'Keefe	
Mr Dawkins	Mr Johns	Mr O'Neil	

* Tellers

And so it was negated.

Questions without notice concluded.

11 **PAPERS:** The following papers were presented:

Australian Environment Council—Summary record of proceedings—19th meeting, Perth, 11 November 1987.

Nature Conservation Ministers—Council—Summary record of proceedings—16th meeting, Perth, 12 November 1987.

12 **PAPER:** Mr Dawkins (Minister for Employment, Education and Training), during a personal explanation, presented the following paper:

Dr G. A. Ramsey—Curriculum vitae, including a press release by the New South Wales Minister for Education, Mr R. Cavalier, dated 28 January 1988.

13 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

28 April 1988—Message—

No. 149—Norfolk Island Amendment 1988.

No. 150—Admiralty 1988.

No. 151—Bounty and Subsidy Legislation Amendment 1988.

No. 152—Excise Tariff Amendment 1988 (*without requests*).

No. 153—Export Inspection (Service Charge) Amendment 1988.

No. 154—Export Inspection Charges Collection Amendment 1988.

14 **MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

26 April 1988—Message—

No. 79—Nuclear Non-Proliferation (Safeguards) (Consequential Amendments) 1988.

No. 80—

Taxation Laws Amendment 1988.

Income Tax (Offshore Banking Units) (Withholding Tax Recoupment) 1988.

15 **PROPOSED DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—AUSTRALIAN SHIPPING INDUSTRY:** The House was informed that Mr Beale had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Government's utter failure to deal with the scandalous situation in the Australian shipping industry".

The proposed discussion having received the necessary support—

Mr Beale rising to address the House—

Mr Beazley (Leader of the House) moved—That the business of the day be called on.

Question—put.

The House divided (the Deputy Speaker, Mr Mountford, in the Chair)—

AYES, 67

Mr Baldwin	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beazley	Mr Dubois	Mr Jones	Mr Price
Mr Beddall	Mr Duffy	Mrs Kelly	Mr Saunderson
Mr Bilney	Mr Duncan	Mr Kent	Mr Scholes
Mr Blanchard	Mr R. F. Edwards	Mr Kerin	Mr Sciacca
Dr Blewett	Ms Fatin	Mr Kerr	Mr Scott
Mr J. J. Brown	Mr Fitzgibbon	Dr Klugman	Mr Simmons
Mr R. J. Brown	Mr Free	Mr Lamb*	Mr Snow
Mr Brumby	Mr Gear	Mr Lavarch	Mr Snowdon
Mr Campbell	Mr Griffiths	Mr Lee	Mr Staples
Mr Charles	Mrs Harvey	Mr Lindsay	Dr Theophanous
Mr Chynoweth	Mr Hayden	Ms McHugh	Mr Tickner
Mr Cleeland	Mr Holding	Mr Martin	Mr Uren
Mr Cohen	Mr Hollis	Mr Mildren	Mr West
Mr Courtice	Mr Howe	Mr Milton	Mr Willis
Ms Crawford	Mrs Jakobsen	Mr A. A. Morris	Mr Wright
Mr Cunningham*	Mr Jenkins	Mr O'Keefe	

NOES, 49

Mr Aldred	Mr Dobie	Mr McArthur	Mr Sinclair
Mr Beale	Mr Downer	Mr MacKellar	Mr Smith
Mr Blunt	Dr H. R. Edwards	Mr Macphee	Mr Spender
Mr Braithwaite	Mr Fife	Mr Millar	Mrs Sullivan
Mr N. A. Brown	Mr T. A. Fischer	Mr Nehl	Mr Taylor
Mr Burr	Mr P. S. Fisher	Mr Peacock	Mr Tuckey
Mr Cadman	Mr Goodluck	Mr Pratt	Mr Webster
Mr D. M. Cameron	Mr Halverson	Mr Prosser	Mr White
Mr E. C. Cameron*	Mr Hawker	Mr Reith	Dr Woods
Mr I. M. D. Cameron	Dr Hewson	Mr Rocher	Dr Wooldridge
Mr Carlton	Mr Hicks*	Mr Shack	
Mr Cobb	Mr Hunt	Mr Sharp	
Mr Connolly	Mr Jull	Mr Shipton	

* Tellers

And so it was resolved in the affirmative.

- 16 **SPECIAL ADJOURNMENT:** Mr Beazley (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 10 May 1988, at 2 p.m., unless Madam Speaker fixes an alternative day or hour of meeting.

Question—put and passed.

- 17 **SELECTION COMMITTEE—REPORT:** Mr D. M. Cameron (Acting Chairman) presented the report of the Selection Committee relating to the program of business prior to 12.30 p.m. on Thursday, 19 May 1988.

- 18 **PUBLICATIONS COMMITTEE—6TH REPORT:** Mr Jenkins (Chairman) presented the 6th Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

6TH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The joint committee, having considered petitions and papers presented to the Parliament since 24 March 1988, recommends that the following be printed:

Audit Act—Auditor-General—Report upon audits, examinations and inspections carried out under the Audit and other Acts.

Auditor-General—Efficiency audit—Australian National Railways Commission: Commission traffic.

- Australian Council for Employment and Training—Report for period 1 November 1986 to 30 June 1987.
- Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report for 1986-87.
- Australian Safeguards Office—Report for 1986-87.
- Australian Security Intelligence Organization—Report for 1986-87.
- Coal Industry Act—Joint Coal Board—Report for 1986-87.
- Commonwealth Grants Commission Act—Commonwealth Grants Commission—
Report on general revenue grant relativities 1988—
Volume I—Main report.
Volume II—Appendixes and Consultant's reports.
- Compensation (Commonwealth Government Employees) Act—Commissioner for Employees' Compensation—Report for 1986-87.
- Conciliation and Arbitration Act—Arbitration Inspectorate—Report for 1986-87.
- Family Law Act—Australian Institute of Family Studies—Report for 1986-87.
- Fishing Industry Act—Report for 1986-87.
- Fishing Industry Research Act—Fishing Industry Research Committee—Report for 1986-87.
- Industries Assistance Commission—Reports—
Fresh fruit and fruit products industries, dated 24 February 1988 (No. 410).
Wheat industry, dated 25 February 1988 (No. 411).
- Industry Research and Development Act—Industry Research and Development Board—Report for 1986-87.
- Law Reform Commission Act—Law Reform Commission—Reports—
No. 42—Occupiers' liability.
No. 43 (Interim)—The Commonwealth Prisoners Act.
Report for 1986-87.
- Norfolk Island—Report for 1986-87.
- Royal Australian Air Force Veterans' Residences Act—Royal Australian Air Force Veterans' Residences Trust—Report for 1986-87.
- Rural Industries Research Act—
Australian Special Rural Research Council—Report for 1986-87.
Honey Research Council—Report for 1986-87.
Oilseeds Research Council—Report for 1986-87.
Pig Research Council—Report for 1986-87.
Research Councils' Selection Committee—Report for 1986-87.
Wheat Research Council—Report for 1986-87.
- Stevedoring Industry Finance Committee Act—Stevedoring Industry Finance Committee—Report for 1986-87.

H. A. JENKINS
Chairman

28 April 1988

Mr Jenkins, by leave, moved—That the report be agreed to.

Question—put and passed.

19 **POSTPONEMENT OF NOTICES:** Ordered—That notices Nos. 1 and 2, government business, be postponed until a later hour this day.

20 **AUDIT AMENDMENT BILL 1988:** Mr Dawkins (Minister representing the Minister for Finance), pursuant to notice, presented a Bill for an Act to amend the *Audit Act 1901*, and for related purposes.

Bill read a first time.

Mr Dawkins moved—That the Bill be now read a second time.

Paper: Mr Dawkins presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 21 EMPLOYMENT, EDUCATION AND TRAINING BILL 1988:** Mr Dawkins (Minister for Employment, Education and Training), pursuant to notice, presented a Bill for an Act relating to employment, education and training, and for other purposes.
- Bill read a first time.
- Mr Dawkins moved—That the Bill be now read a second time.
- Paper:* Mr Dawkins, by leave, presented the following paper:
Working relationships between the National Board of Employment, Education and Training, its Councils and Secretariat, and the Department of Employment, Education and Training, dated 28 April 1988.
- Mr Dawkins concluded his speech.
- Paper:* Mr Dawkins presented an explanatory memorandum to the Bill.
- Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 22 AGRICULTURAL AND VETERINARY CHEMICALS BILL 1988:** Dr Blewett (Minister for Community Services and Health), for Mr Kerin (Minister for Primary Industries and Energy), pursuant to notice, presented a Bill for an Act to establish procedures for examining agricultural chemical products and veterinary chemical products to ascertain their suitability for use in Australia and in the external Territories, and for related purposes.
- Bill read a first time.
- Dr Blewett moved—That the Bill be now read a second time.
- Paper:* Dr Blewett presented an explanatory memorandum to the Bill.
- Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.
- 23 RESEARCH AND DEVELOPMENT LEGISLATION AMENDMENT BILL 1988:** Mr Jones (Minister representing the Minister for Industry, Technology and Commerce) presented a Bill for an Act to amend the *Income Tax Assessment Act 1936* and the *Industry Research and Development Act 1986*, and for related purposes.
- Bill read a first time.
- Mr Jones moved—That the Bill be now read a second time.
- Paper:* Mr Jones presented an explanatory memorandum to the Bill.
- Debate adjourned (Mr Beale), and the resumption of the debate made an order of the day for the next sitting.
- 24 ANTI-DUMPING AUTHORITY BILL 1988:** Mr Jones (Minister for Science, Customs and Small Business) presented a Bill for an Act to establish an Anti-Dumping Authority, and for related purposes.
- Bill read a first time.
- Mr Jones moved—That the Bill be now read a second time.
- Paper:* Mr Jones presented an explanatory memorandum to the Bill.
- Debate adjourned (Mr Miles), and the resumption of the debate made an order of the day for the next sitting.
- 25 CUSTOMS LEGISLATION (ANTI-DUMPING AMENDMENTS) BILL 1988:** Mr Jones (Minister for Science, Customs and Small Business) presented a Bill for an Act to amend the *Customs Act 1901* and the *Industries Assistance Commission Act 1973*, and for related purposes.
- Bill read a first time.
- Mr Jones moved—That the Bill be now read a second time.
- Paper:* Mr Jones presented an explanatory memorandum to the Bill.
- Debate adjourned (Mr Miles), and the resumption of the debate made an order of the day for the next sitting.

26 **CUSTOMS TARIFF (ANTI-DUMPING) AMENDMENT BILL 1988:** Mr Jones (Minister for Science, Customs and Small Business) presented a Bill for an Act to amend the *Customs Tariff (Anti-Dumping) Act 1975*, and for related purposes.

Bill read a first time.

Mr Jones moved—That the Bill be now read a second time.

Paper: Mr Jones presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Miles), and the resumption of the debate made an order of the day for the next sitting.

27 **POSTPONEMENT OF NOTICES:** Ordered—That notices Nos. 6 to 8, government business, be postponed until a later hour this day.

28 **SUPPLY BILL (NO. 1) 1988-89:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Peacock (Deputy Leader of the Opposition), viz.*—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House notes:

(1) Australia’s \$86.77 billion net foreign debt at the end of December 1987 and its continuing balance of payments deficit on the current account which increased by \$1185 million during March 1988;

(2) the Government’s inappropriate response, which has been to increase taxation revenue collections to the highest levels in post-war Australia; and

(3) the urgent need to reduce public sector outlays as the major element of a Government policy response to Australia’s current economic difficulties”—

Debate resumed.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

AYES, 64

Mr Baldwin	Mr Cunningham*	Mr Jenkins	Mr Mountford
Mr Beazley	Mr Dawkins	Mr Johns	Mr O’Neil
Mr Beddall	Mr Dubois	Mr Jones	Mr Price
Mr Bilney	Mr Duffy	Mrs Kelly	Mr Saunderson
Mr Blanchard	Mr Duncan	Mr Kent	Mr Scholes
Dr Blewett	Mr R. F. Edwards	Mr Kerr	Mr Sciacca
Mr Bowen	Ms Fatin	Dr Klugman	Mr Scott
Mr J. J. Brown	Mr Fitzgibbon	Mr Lamb*	Mr Simmons
Mr R. J. Brown	Mr Free	Mr Lavarch	Mr Snow
Mr Brumby	Mr Gear	Mr Lee	Mr Snowdon
Mr Campbell	Mr Griffiths	Mr Lindsay	Mr Staples
Mr Charles	Mrs Harvey	Ms McHugh	Dr Theophanous
Mr Chynoweth	Mr Hayden	Mr Martin	Mr Tickner
Mr Cleeland	Mr Hollis	Mr Mildren	Mr Uren
Mr Courtice	Mr Howe	Mr Milton	Mr West
Ms Crawford	Mrs Jakobsen	Mr A. A. Morris	Mr Wright

NOES, 44

Mr Aldred	Mr Downer	Mr Macphee	Mr Sinclair
Mr Beale	Dr H. R. Edwards	Mr Miles	Mr Smith
Mr Blunt	Mr Fife	Mr Nehl	Mr Spender
Mr Braithwaite	Mr T. A. Fischer	Mr Peacock	Mrs Sullivan
Mr N. A. Brown	Mr Halverson	Mr Pratt	Mr Taylor
Mr Burr	Mr Hawker	Mr Prosser	Mr Tuckey
Mr D. M. Cameron	Dr Hewson	Mr Reith	Mr Webster
Mr E. C. Cameron*	Mr Hicks*	Mr Rocher	Mr White
Mr Carlton	Mr Jull	Mr Shack	Mr Wilson
Mr Connolly	Mr McArthur	Mr Sharp	Dr Woods
Mr Dobie	Mr MacKellar	Mr Shipton	Dr Wooldridge

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 81, dated 27 April 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of an amendment to be moved by a Minister to the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Staples (Minister for Housing and Aged Care) moved the following amendment: Schedule, page 17, Division 310, omit subparagraph (b) (i) of the statement of purpose set out in the Division, substitute the following subparagraph:

“(i) that the Minister for Finance is satisfied is expenditure that is urgently required and:

(A) was unforeseen until after the last day on which it was practicable to include appropriation for that expenditure in the Bill for this Act before the introduction of that Bill into the House of Representatives; or

(B) was erroneously omitted from, or understated in, the Bill for this Act; and”.

Debate continued.

Question—That the amendment be agreed to—put.

The committee divided (the Deputy Chairman, Mr Mountford, in the Chair)—

AYES, 63

Mr Baldwin	Mr Cunningham*	Mr Johns	Mr Price
Mr Beazley	Mr Dawkins	Mr Jones	Mr Saunderson
Mr Beddall	Mr Dubois	Mrs Kelly	Mr Scholes
Mr Bilney	Mr Duffy	Mr Kent	Mr Sciacca
Mr Blanchard	Mr Duncan	Mr Kerr	Mr Scott
Dr Blewett	Mr R. F. Edwards	Dr Klugman	Mr Simmons
Mr R. J. Brown	Ms Fatin	Mr Lamb*	Mr Snow
Mr Brumby	Mr Fitzgibbon	Mr Lee	Mr Snowdon
Mr Campbell	Mr Free	Mr Lindsay	Mr Staples
Mr Charles	Mr Gear	Ms McHugh	Dr Theophanous
Mr Chynoweth	Mr Griffiths	Mr Martin	Mr Tickner
Mr Cleeland	Mrs Harvey	Mr Mildren	Mr Uren
Mr Cohen	Mr Hayden	Mr Milton	Mr West
Mr Courtice	Mr Hollis	Mr A. A. Morris	Mr Willis
Ms Crawford	Mrs Jakobsen	Mr O'Keefe	Mr Wright
Mr Cross	Mr Jenkins	Mr O'Neil	

NOES, 44

Mr Aldred	Mr Dobie	Mr MacKellar	Mr Sharp
Mr Beale	Mr Downer	Mr Macphee	Mr Shipton
Mr Blunt	Dr H. R. Edwards	Mr Miles	Mr Sinclair
Mr Braithwaite	Mr T. A. Fischer	Mr Millar	Mr Smith
Mr N. A. Brown	Mr P. S. Fisher	Mr Nehl	Mr Spender
Mr Burr	Mr Halverson	Mr Peacock	Mrs Sullivan
Mr D. M. Cameron	Mr Hawker	Mr Pratt	Mr Taylor
Mr E. C. Cameron*	Dr Hewson	Mr Prosser	Mr Tuckey
Mr Carlton	Mr Hicks*	Mr Reith	Mr Webster
Mr Cobb	Mr Jull	Mr Rocher	Mr Wilson
Mr Connolly	Mr McArthur	Mr Shack	Dr Woods

* Tellers

And so it was resolved in the affirmative.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Mountford reported accordingly.

On the motion of Mr Staples, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

29 **SUPPLY BILL (NO. 2) 1988-89:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 82, dated 27 April 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of an amendment to be moved by a Minister to the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Staples (Minister for Housing and Aged Care), the following amendment was made, after debate:

Schedule 2, page 13, Division 868, omit subparagraph (b) (i) of the statement of purpose set out in the Division, substitute the following subparagraph:

“(i) that the Minister for Finance is satisfied is expenditure that is urgently required and:

(A) was unforeseen until after the last day on which it was practicable to include appropriation for that expenditure in the Bill for this Act before the introduction of that Bill into the House of Representatives; or

(B) was erroneously omitted from, or understated in, the Bill for this Act; and”.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Mountford reported accordingly.

On the motion of Mr Staples, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

30 **SUPPLY (PARLIAMENTARY DEPARTMENTS) BILL 1988-89:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 83, dated 27 April 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of amendments to be moved by a Minister to the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Staples (Minister for Housing and Aged Care), by leave, the following amendments were made together, after debate:

Clause 3, page 1, omit “\$41 236 000”, substitute “\$42 171 000”.

Schedule—

Page 4, Division 102, omit paragraph (a) of the statement of purpose set out in the Division, substitute the following paragraph:

“(a) that the President of the Senate is satisfied is expenditure that is urgently required and:

(i) was unforeseen until after the last day on which it was practicable to include appropriation for that expenditure in the Bill for this Act before the introduction of that Bill into the House of Representatives;

(ii) was erroneously omitted from, or understated in, the Bill for this Act; and”.

Page 4, Division 104, omit paragraph (a) of the statement of purpose set out in the Division, substitute the following paragraph:

“(a) that the Speaker of the House of Representatives is satisfied is expenditure that is urgently required and:

(i) was unforeseen until after the last day on which it was practicable to include appropriation for that expenditure in the Bill for this Act before the introduction of that Bill into the House of Representatives; or

(ii) was erroneously omitted from, or understated in, the Bill for this Act; and”.

Page 4, Division 105, omit “\$2 196 000” (wherever occurring), substitute “\$3 131 000”.

Page 5, Division 108, omit paragraph (a) of the statement of purpose set out in the Division, substitute the following paragraph:

“(a) that both the President and the Speaker are satisfied is expenditure that is urgently required and:

(i) was unforeseen until after the last day on which it was practicable to include appropriation for that expenditure in the Bill for this Act before the introduction of that Bill into the House of Representatives; or

(ii) was erroneously omitted from, or understated in, the Bill for this Act; and”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Mountford reported accordingly.

On the motion of Mr Staples, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

31 INDUSTRIAL RELATIONS BILL 1988: Mr Willis (Minister for Industrial Relations), pursuant to notice, presented a Bill for an Act relating to the prevention and settlement of certain industrial disputes, and for other purposes.

Bill read a first time.

Mr Willis moved—That the Bill be now read a second time.

Paper: Mr Willis presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

32 INDUSTRIAL RELATIONS (CONSEQUENTIAL PROVISIONS) BILL 1988: Mr Willis (Minister for Industrial Relations), pursuant to notice, presented a Bill for an Act to enact certain transitional provisions, and to repeal certain Acts and amend certain Acts, in consequence of the enactment of the *Industrial Relations Act 1988*, and for other purposes.

Bill read a first time.

Mr Willis moved—That the Bill be now read a second time.

Paper: Mr Willis presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

33 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

28 April 1988—Message—

No. 155—Honey Marketing 1988.

No. 156—Honey Levy (No. 1) Amendment 1988 (*without requests*).

No. 157—Honey Levy (No. 2) Amendment 1988 (*without requests*).

No. 158—Honey Export Charge Amendment 1988.

- 34 **COMMONWEALTH OFFICES, MELBOURNE—CONSTRUCTION—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of new Commonwealth offices, Melbourne.

Debate ensued.

Question—put and passed.

- 35 **COMMONWEALTH OFFICES, HAYMARKET, NSW—CONSTRUCTION—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of new Commonwealth offices, Haymarket, NSW.

Debate ensued.

Question—put and passed.

- 36 **RADIO AND ORCHESTRA FACILITIES FOR THE ABC AND SBS, ULTIMO, NSW—CONSTRUCTION—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of radio and orchestra facilities for the ABC and SBS at Ultimo, NSW.

Debate ensued.

Question—put and passed.

- 37 **COMMUNITY SERVICES AND HEALTH LEGISLATION AMENDMENT BILL 1988:**

The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Blunt who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House:

- (1) is concerned that aspects of the Government’s aged care policy will result in:
 - (a) a reduction in the quality and care standards for some aged persons through the use of inappropriate standards for the classification of nursing home and hostel residents in the Resident Care Instrument (RCI);
 - (b) the provision of inadequate staff levels to provide appropriate standards of care for many frail aged patients, particularly those with sensory loss;
 - (c) reduction in levels of financial support for the aged care industry which could threaten the financial viability of many facilities; and
 - (d) insufficient exempt beds through the imposition of an arbitrary 6% limit; and
- (2) requests the Government to not only consult closely with the industry, but conduct a review of the standards for classification incorporated in the RCI”.

Debate continued.

Adjournment negated: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Beazley (Leader of the House) requiring the question to be put forthwith without debate—
Question—put and negatived.

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 84, dated 28 April 1988, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Tuckey, by leave, moved the following amendments together:

Proposed new clauses—

Page 14, after clause 28 insert the following new clauses:

Conditions of registration

“28A. Section 73BA of the Principal Act is amended by adding the following subsection:

“(2) A registered organisation shall continue to comply particularly with the conditions set out in paragraph (1g) of the Schedule.

Penalty:

(a) in the case of a first offence—\$10,000; or

(b) in the case of a second and subsequent offences—\$100,000.’”.

Exemption to Part VIA

“28B. Section 82R of the Principal Act is amended by inserting after ‘condition’ in paragraph (1) (b), ‘(including and inclusive of the conditions contained in paragraph (1g) of the Schedule)’”.

Amendments—

Clause 30—

Page 17, omit subparagraphs (1g) (i) and (ii), substitute the following subparagraphs:

“(i) offer to a contributor to a health benefits fund conducted by the organisation an inducement or encouragement;

(ii) subject, or threaten to subject, such a contributor to a penalty or disadvantage (whether financial or otherwise);

(iii) refrain from offering to such a contributor a benefit; or

(iv) hinder or impede the provision of a benefit to such a contributor;”.

Page 18, line 2, omit “and”, substitute “or to”.

Debate continued.

The committee continuing to sit until after 12 midnight—

FRIDAY, 29 APRIL 1988

Debate continued.

Proposed new clauses and amendments negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Staples (Minister for Housing and Aged Care), the House adopted the report, and, by leave, the Bill was read a third time.

38 **ADJOURNMENT:** Mr Staples (Minister for Housing and Aged Care) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 12.07 a.m., adjourned until Tuesday, 10 May 1988, at 2 p.m., in accordance with the resolution agreed to at this sitting.

PAPERS: The following papers were deemed to have been presented on 28 April 1988:
Australian Wool Corporation—Notice of acquisition of shares in Greenfields
Woolscour Pty Ltd, dated 16 April 1988.
Seat of Government (Administration) Act—
Ordinances—1988—
No. 15—Motor Traffic (Amendment) (No. 4).
No. 16—Motor Traffic (Amendment) (No. 5).
No. 17—Administrative Arrangements (Consequential Amendments).
No. 18—Children's Services (Amendment).
Regulations—1988—No. 3 (Stamp Duties and Taxes Ordinance).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Dr Charlesworth, Mr Cowan, Mrs Darling, Mr Gayler, Mr Gorman, Mr Grace, Mr Hand, Mr Katter, Mr Langmore, Mr Lloyd, Mr McLeay, Mr Moore, Mr P. F. Morris, Mr Punch, Mr Ruddock and Mr Sawford.

A. R. BROWNING
Clerk of the House of Representatives