

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 33

WEDNESDAY, 9 DECEMBER 1987

1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.

2 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

8 December 1987—Message—

No. 51—Radio Licence Fees Amendment (No. 2) 1987.

No. 52—Television Licence Fees Amendment (No. 3) 1987.

3 **MESSAGE FROM THE SENATE—BROADCASTING AMENDMENT BILL (NO. 4) 1987:** The following message from the Senate was reported:

Message No. 53

Madam Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Broadcasting Act 1942', and for related purposes*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

KERRY SIBRAA  
President

The Senate,

Canberra, 8 December 1987

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

4 **SUSPENSION OF STANDING AND SESSIONAL ORDERS—QUESTION TIME:** Mr Young (Leader of the House), pursuant to notice, moved—That so much of the standing and sessional orders be suspended as would prevent at this sitting:

(1) the interruption of business required by sessional order 101A occurring at approximately 12.30 p.m.; and

(2) questions without notice being called on at 2.15 p.m.

Question—put and passed.

5 **VIDEO MATERIAL—JOINT SELECT COMMITTEE—PROPOSED AMENDMENT OF RESOLUTION OF APPOINTMENT:** Mr Young (Leader of the House), pursuant to notice, moved:

(1) That paragraph (9) of the resolution of appointment of the Joint Select Committee on Video Material be omitted and the following paragraph be substituted:

“(9) That the committee report by 28 April 1988.”

(2) That a message be sent to the Senate acquainting it of this resolution and requesting its concurrence.

Question—put and passed.

6 **EXTRADITION BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

*Paper:* Mr Bowen (Attorney-General) presented a replacement explanatory memorandum to the Bill.

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

*In the committee*

Clauses 1 to 15, by leave, taken together, and agreed to.

Clause 16—

On the motion of Mr Bowen, the following amendment was made, after debate:

Page 13, omit subclause (3), substitute the following subclause:

“(3) As soon as practicable after the person is remanded under section 15 or the notice is issued, whichever is the later:

(a) a copy of the notice; and

(b) copies of the documents referred to in paragraph 19 (2) (a) and, if applicable, paragraph 19 (2) (b);

shall be given to the person.”.

Clause, as amended, agreed to.

Clauses 17 and 18, by leave, taken together, and agreed to.

Clause 19—

Mr Reith moved the following amendment: Page 16, after subclause (4) insert the following subclauses:

“(4A) Notwithstanding any other provision of this Act, in the case of all extradition applications the magistrate shall determine whether the evidence produced by or on behalf of the extradition country satisfies the *prima facie* evidence test.

“(4B) For the purposes of subsection (4A), a reference to the *prima facie* evidence test being satisfied has the same meaning as in paragraph 11 (5) (b).

“(4C) In determining whether evidence satisfies the *prima facie* evidence test, the magistrate shall receive any evidence produced by or on behalf of the extradition country that would be admissible in criminal or extradition proceedings before the courts of the extradition country.

“(4D) For the purposes of subsection (4C), evidence may be admissible if it is provided by or on behalf of the extradition country in duly authenticated form.”.

Debate continued.

Amendment negatived.

Clause agreed to.

It being 12.30 p.m., in accordance with the resolution agreed to this day, progress to be reported.

The House resumed; Mr Ruddock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

7 **QUESTIONS:** Questions without notice were asked.

8 **PAPERS:** The following papers were presented:

Administrative Review Council—Report No. 29—Constitution of the Administrative Appeals Tribunal.

Australia Council Act—Australia Council—Report and financial statements, including the Auditor-General's Report, for 1986-87.

Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1986-87.

- Australian Centre for International Agricultural Research Act—Australian Centre for International Agricultural Research—Report and financial statements, including the Auditor-General's Report, for 1986-87.
- Australian Children's Television Foundation incorporating ACTF Productions Ltd—Report for 1986-87.
- Australian Film Commission Act—Australian Film Commission—Report and financial statements, including the Auditor-General's Report, for 1986-87.
- Australian Film, Television and Radio School Act—Australian Film, Television and Radio School—Report and financial statements, including the Auditor-General's Report, for 1986-87.
- Australian Fisheries Council—Resolutions—17th meeting, Melbourne, 23 October 1987.
- Australian Manufacturing Council—Report for 1986-87.
- Australian Tourist Commission Act—Australian Tourist Commission—Report and financial statements, including the Auditor-General's Report and freedom of information statement, for 1986-87.
- Automotive Industry Authority Act—Automotive Industry Authority—Report, including freedom of information statement, for 1986-87.
- Commonwealth Electoral Act—Australian Electoral Commission—Report, including freedom of information statement, for 1986-87.
- Customs Administration Act—Australian Customs Service—Report, including freedom of information statement, for 1986-87.
- Defence Force Retirement and Death Benefits Act—Defence Force Retirement and Death Benefits Authority—Report, including freedom of information statement, for 1986-87.
- Department of Community Services and Health—Policy Co-ordination Unit—Report for period July 1986 to September 1987.
- Environment Protection (Alligator Rivers Region) Act—Report of the Supervising Scientist, including freedom of information statement, for 1986-87.
- Family Law Act—Family Law Council—Report for 1986-87.
- Freedom of Information Act—Report by the Attorney-General on the operation of the Act, for 1986-87.
- Immigration (Education) Act—Child migrant education—Report for 1986-87.
- Independent Air Fares Committee Act—Independent Air Fares Committee—6th Report, for 1986-87.
- Law Reform Commission Act—Law Reform Commission—Report No. 40—Service and execution of process.
- Meteorology Policy Committee—Report for 1986.
- National Companies and Securities Commission Act—National Companies and Securities Commission—8th Report and financial statements, including the Auditor-General's Report, for 1986-87.
- Public Service Act—
- Attorney-General's Department—Report for 1986-87, including the report of the Office of Parliamentary Counsel for 1986-87 pursuant to the Parliamentary Counsel Act.
- Department of Immigration and Ethnic Affairs—Report, including a report on the Adult Migrant Education Program pursuant to the Immigration (Education) Act and a return pursuant to the Australian Citizenship Act, for 1986-87.
- Department of Trade—Report for 1986-87.
- Sugar Cane Growers Adjustment Scheme—Report for 1986-87.
- Superannuation Act—Superannuation Fund Investment Trust—Report and financial statements, including the Auditor-General's Report, for 1986-87 and the Report of the Commissioner for Superannuation for 1986-87.
- Taxation statistics 1984-85—Volume 2.

- 9 FINANCIAL ASSISTANCE FOR SCHOOLS—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Dawkins (Minister for Employment, Education and Training) presented the following paper:  
*States Grants (Schools Assistance) Act 1984*—Report on financial assistance granted to each State in respect of 1986.  
 Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 10 NATIONAL POLICY FOR THE EDUCATION OF GIRLS IN AUSTRALIAN SCHOOLS—REPORTS BY COMMONWEALTH SCHOOLS COMMISSION—MOTION TO TAKE NOTE OF PAPERS:** Mr Dawkins (Minister for Employment, Education and Training) presented the following papers:  
 Commonwealth Schools Commission—Reports, dated May 1987—  
 National policy for the education of girls in Australian schools.  
 National policy for the education of girls in Australian schools—The Commonwealth's contribution.  
 Mr Young (Leader of the House) moved—That the House take note of the papers.  
 Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 11 HIGHER EDUCATION—PAPER—MOTION TO TAKE NOTE OF PAPER:** Mr Dawkins (Minister for Employment, Education and Training) presented the following paper:  
 Higher education—Policy discussion paper, dated December 1987.  
 Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.
- 12 PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
- Mr Beale, Mr J. J. Brown, Mr Cobb, Dr H. R. Edwards, Mr Halverson, Mr Hicks, Mr Langmore, Mr MacKellar, Mr Robinson and Mrs Sullivan—from certain citizens praying that certain action be taken in the ACT in relation to loitering, consumption of alcohol by under age persons and the production, sale and distribution of material depicting violence.
  - Mr Beale, Mr T. A. Fischer, Mr Jenkins, Mr Kent and Mr Milton—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.
  - Mr Blanchard, Mr R. F. Edwards, Mr Rocher and Mr Webster—from certain citizens praying that the importation and possession of child pornography be made a criminal offence and certain other action be taken in relation to pornography in the ACT.
  - Mr I. M. D. Cameron, Mr Cowan and Mr Porter—from certain citizens praying that any proposal for a national identification numbering system be rejected.
  - Mr Cobb and Dr H. R. Edwards—from certain citizens; and Mr Cowan—from certain residents of the Division of Lyne praying that the proposal for an identification card be rejected.
  - Mr Porter—from certain citizens; and Mr I. M. D. Cameron—from certain residents of the Division of Maranoa in similar terms to the last preceding petition.
  - Mr Cobb and Mr Webster—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.

- Mr T. A. Fischer and Mr Webster—from certain citizens praying that certain action be taken within the Australian Taxation Office and other departments to counter tax evasion and fraudulent practices.
- Mr Rocher and Mr Ruddock—from certain citizens praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.
- Mr Blunt—from certain residents of the Division of Richmond praying that prescription drugs continue to be provided to pensioners without fee.
- Mr Blunt—from certain residents of the Division of Richmond praying that the Industrial Relations Bill be rejected.
- Mr Cadman—from certain citizens praying that the fringe benefits tax legislation be repealed.
- Mr Rocher—from certain citizens in similar terms to the last preceding petition.
- Mr Dobie—from certain citizens praying that the closure of the Gymea Bay post office, NSW, be prevented.
- Mr Downer—from certain citizens praying that a Department of Social Security office be established in the Adelaide Hills area, SA.
- Mr Kent—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.
- Mr Kerr—from certain citizens praying that the major recommendations of the Senate Select Committee on the Human Embryo Experimentation Bill 1985 be implemented without delay.
- Mr Langmore—from certain citizens praying that the pension base of the Commonwealth occupational superannuation scheme be restored in conjunction with the social security adjustments to pensions in November 1987.
- Mr Langmore—from certain citizens praying that the compulsory preschool fee in the ACT be abolished.
- Mr McVeigh—from certain citizens praying that certain action be taken to prevent the implementation of the Australia Card legislation.
- Mr O'Neil—from certain citizens praying that all action to close Telecom business offices cease immediately.
- Mr Porter—from certain citizens praying that the circulation of X-rated videos be prevented and laws regarding obscenity in the media be revived and enforced.
- Mr Porter—from certain citizens praying that the Australia Card legislation be withdrawn.
- Mr Porter—from certain residents of South Australia praying that the House not proceed with the Australia Card Bill.
- Mr Rocher—from certain citizens praying that the Australia Card Bill be withdrawn and, if reintroduced, be rejected.
- Mr Rocher—from certain citizens praying that the decision by the ABC not to televise the 1988 Jack High Bowling Tournament be reversed.
- Mr Rocher—from certain citizens praying that the national flag not be changed except by a referendum.
- Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.
- Mr Smith—from certain citizens praying that no action be taken to change the national flag.
- Mr Smith—from certain residents of Tasmania praying that the Armed Forces Food Science Establishment in Scottsdale, Tas., be maintained.

Petitions received.

13 PAPER: The following paper was presented:

Industries Assistance Commission—Report—Rice Industry, dated 23 October 1987 (No. 407).

- 14 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—AUSTRALIA'S FOREIGN DEBT:** The House was informed that Mr Peacock (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The need for the Government to take immediate policy action to reduce the vulnerability of Australia in light of our huge foreign debt".

The proposed discussion having received the necessary support—

Mr Peacock addressed the House.

Discussion ensued.

Mr Punch addressing the House—

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*Absence of quorum:* Mr Tuckey called the attention of the Deputy Speaker to the fact that a quorum of Members was not present.

The bells having been rung, and a quorum not having been obtained within the prescribed time, the Deputy Speaker at 3.53 p.m., in accordance with standing order 45, announced that he would take the Chair again at 4.03 p.m.

At 4.03 p.m., the Deputy Speaker resumed the Chair, and a quorum of Members was present.

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Discussion continued.

Discussion concluded.

- 15 **MESSAGE FROM THE SENATE—BROADCASTING AMENDMENT BILL (NO. 3) 1987:** Message No. 54, dated 8 December 1987, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Broadcasting Act 1942', and for related purposes*".

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting.

- 16 **MESSAGE FROM THE SENATE—BROADCASTING (OWNERSHIP AND CONTROL) BILL (NO. 2) 1987:** Message No. 55, dated 8 December 1987, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Broadcasting Act 1942', the 'Broadcasting Amendment Act 1987' and the 'Broadcasting (Ownership and Control) Act 1987', and for related purposes*".

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting.

- 17 **EXCISE TARIFF AND CUSTOMS TARIFF PROPOSALS:** Mr Jones (Minister for Science and Small Business) moved—

Excise Tariff Proposals No. 13 (1987), and

Customs Tariff Proposals No. 19 (1987).

Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

- 18 **EXTRADITION BILL 1987:** The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.
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*In the committee*

Clause 20 agreed to.

Clause 21—

Mr Reith moved the following amendment: Page 18, line 24, at the end of paragraph (d) add "unless the court otherwise orders".

Debate continued.

Amendment negatived.

Clause agreed to.

Remainder of Bill, by leave, taken as a whole and agreed to, after debate.

Bill to be reported with an amendment.

The House resumed; Mr Blanchard reported accordingly.

On the motion of Mr Bowen (Attorney-General), by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 19 **EXTRADITION (REPEAL AND CONSEQUENTIAL PROVISIONS) BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Bowen (Attorney-General), the Bill was read a third time.

- 20 **POSTPONEMENT OF ORDERS OF THE DAY:** Ordered—That orders of the day Nos. 3 to 5, government business, be postponed until a later hour this day.

- 21 **MARRIED QUARTERS, RAAF BASE, TOWNSVILLE—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Development of new utility helicopter facilities at RAAF Base, Townsville—Provision of 15 new married quarters.

Debate ensued.

Question—put and passed.

- 22 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—CONSTRUCTION OF NEW COMMONWEALTH OFFICES, HAYMARKET, NSW:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of new Commonwealth offices, Haymarket, NSW.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 23 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—CONSTRUCTION OF NEW COMMONWEALTH OFFICES, MELBOURNE:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of new Commonwealth offices, Melbourne.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 24 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—UPGRADE OF ARMY LIVING-IN ACCOMMODATION:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Upgrade of army living-in accommodation at various locations Australia-wide.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 25 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—CONSTRUCTION OF RADIO AND ORCHESTRA FACILITIES FOR THE ABC AND SBS, ULTIMO, NSW:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of radio and orchestra facilities for the ABC and SBS at Ultimo, NSW.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 26 **ROUTINE OF BUSINESS FOR THURSDAY MORNINGS—SESSIONAL ORDERS:** Mr Young (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, the following amendments to the standing orders be adopted for the remainder of the session with effect from 15 March 1988 with the exception of proposed new standing order 28D:

- (1) New standing order 28D be inserted:

*Selection Committee*

“28D. (a) A Selection Committee, to consist of 11 Members of whom 6 members shall be Government members, shall be appointed at the commencement of each Parliament to arrange the timetable and order of business prior to 12.30 p.m. on each sitting Thursday pursuant to standing order 101.

(b) Private Members’ business which is to be accorded priority, the order of consideration and the times allotted for debate on each item shall be approved by a majority of the members present at a meeting of the committee and in accordance with general principles adopted by the House after report by the committee.

(c) The Selection Committee may determine the order of precedence and times allotted for consideration of committee and delegation reports and private Members’ business and shall report its determinations to the House in sufficient time for its decisions to be published on the Notice Paper of the first sitting day of each week.

(d) Reports of the committee made pursuant to paragraph (c) shall be deemed adopted when laid upon the Table and shall be printed in *Hansard*.

(e) Five members of the committee, including 3 Government members, shall constitute a quorum of the committee.

(f) For the purpose of private Members’ business in this and any other standing order, a private Member is any Member of the House other than the Speaker or a Minister.”

- (2) Standing order 48A be amended to read:

*Adjournment and next meeting*

“48A. At 7.30 p.m. on a Wednesday in a week in which the House is scheduled under the standing orders to meet on the Monday and at 10.30 p.m. on each other sitting day, the Speaker shall propose the question—That the House do now adjourn—which question shall be open to debate; if the House is in committee at the time stated, the Chairman shall report progress and upon such report being made the Speaker shall forthwith propose the question—That the House do now adjourn—which question shall be open to debate. No amendment may be moved to this question:

Provided that—

- (a) if a division is in progress at the time fixed for interruption, that division, and any division consequent upon that division, shall be completed and the result announced;
- (b) if, on the question—That the House do now adjourn—being proposed, a Minister requires the question to be put forthwith without debate, the Speaker shall forthwith put the question;
- (c) a motion for the adjournment of the House may be moved by a Minister at an earlier hour;



- (d) any business under discussion and not disposed of at the time of the adjournment shall be set down on the Notice Paper for the next sitting; and
- (e) if the question—That the House do now adjourn—is negatived, the House or committee shall resume the proceedings at the point at which they had been interrupted:  
 Provided further that, if at 8 p.m. on a Wednesday in a week in which the House is scheduled under the standing orders to meet on the Monday, or at 11 p.m. on each other sitting day, the question before the House is—That the House do now adjourn—the Speaker shall interrupt the debate, at which time—
- (f) a Minister may require that the debate be extended until 8.10 p.m. or 11.10 p.m., as appropriate, to enable Ministers to speak in reply to matters raised in the preceding adjournment debate; at 8.10 p.m. or 11.10 p.m., as appropriate, or upon the earlier cessation of the debate, the Speaker shall forthwith adjourn the House until the time of its next meeting, or
- (g) if no action is taken by a Minister under paragraph (f), the Speaker shall forthwith adjourn the House until the time of its next meeting.”

(3) Standing order 101 be amended to read:

*Routine of business*

“101. The House shall proceed on the days indicated with its ordinary business in the following routine:

*Monday and Tuesday*

1. Questions without notice. 2. Presentation of papers. 3. Ministerial statements, by leave. 4. Matter of public importance. 5. Notices and orders of the day.

*Wednesday*

1. Notices and orders of the day. 2. Questions without notice (at 2 p.m.). 3. Presentation of papers. 4. Ministerial statements, by leave. 5. Matter of public importance. 6. Notices and orders of the day.

*Thursday*

1. Presentation of petitions. 2. Presentation and consideration of reports from parliamentary committees and delegations. 3. Private Members’ business (commencing no later than 11 a.m., debate concluding no later than 12.30 p.m.). 4. Grievance debate. 5. Members’ statements (at approximately 1.45 p.m.). 6. Questions without notice (at 2 p.m.). 7. Presentation of papers. 8. Ministerial statements, by leave. 9. Matter of public importance. 10. Notices and orders of the day.”

(4) New standing orders 102A, 102B and 102C be inserted:

*Committee and delegation reports*

“102A. Following the presentation of petitions each sitting Thursday, parliamentary committee and delegation reports may be presented and orders of the day called on for the resumption of the debate on motions moved in connection therewith in the order determined by the Selection Committee.

*Statements on committee and delegation reports*

“102B. Upon presentation of a report of a parliamentary committee or delegation pursuant to standing order 102A, the Member presenting the report and one other member of the committee or delegation may, subject to any determination of the Selection Committee, each be accorded priority in making a statement to the House for a period not exceeding 10 minutes and a specific motion in connection therewith may be moved without notice by the Member presenting the report whereupon the debate on the question shall then be adjourned until a future day to be determined by the Selection Committee.

*Precedence to motions regarding committee and delegation reports*

“102C. Following the presentation of reports pursuant to standing order 102A, the resumption of proceedings on motions relating to committee and delegation reports shall have precedence until 11 a.m. according to the order of priority

and times allotted for debate determined by the Selection Committee, each Member speaking for a period not exceeding 10 minutes or any lesser period determined by the Selection Committee. If the consideration of any question has not concluded at the time appointed by the Selection Committee or at 11 a.m., the debate shall be interrupted and the resumption of the debate made an order of the day for a future day under private Members' business."

(5) Standing order 104 be amended to read:

*Precedence to government and private Members' business*

"104. Government business shall, on each day of sitting, have precedence of private Members' business except that, on each sitting Thursday, private Members' business shall have precedence of government business from the conclusion of consideration of committee and delegation reports but commencing no later than 11 a.m. and debate concluding no later than 12.30 p.m.

At the conclusion of consideration of private Members' business, the Speaker shall put forthwith and successively, without further debate or amendment, any questions on which a division had been called for earlier in the day, and which had been deferred pursuant to standing order 193."

(6) New standing orders 104A and 104B be inserted:

*Private Members' business—Procedure*

"104A. In the period during which private Members' business is accorded precedence pursuant to standing order 104, notices and orders of the day relating to private Members' business shall be called on by the Clerk in the order in which they appear on the Notice Paper. When the time allotted by standing order 104, or by the Selection Committee, for an item of business has expired, consideration shall be interrupted by the Chair and the question before the Chair shall be put:

Provided that, where the Selection Committee has determined that consideration of a matter should continue on a future day, at the time fixed for interruption—

- (a) the Chair shall interrupt proceedings;
- (b) if the House is in committee, the Chairman shall report progress, and
- (c) the Speaker shall fix the next sitting Thursday for the further consideration of the matter.

Priority will be given to notices by private Members of their intention to present bills in the order determined by the Selection Committee. Upon the respective notice being called on by the Clerk, the Member in whose name the notice stands shall present the bill and may speak for a period not exceeding 5 minutes in support thereof. The bill shall then be read a first time and, notwithstanding the provisions of standing order 218, the next sitting Thursday shall be appointed for the Member to move 'That this Bill be now read a second time'.

If the motion for the second reading of any private Member's bill is agreed to by the House, further consideration shall be accorded precedence of other private Members' business and the Selection Committee may allot times for consideration of the remaining stages of the bill.

*Withdrawal of private Members' business*

"104B. Any private Members' business not called on, or any private Members' business the consideration of which has been interrupted pursuant to standing order 104A and not re-accorded priority by the Selection Committee on any of the next 8 sitting Thursdays, shall be removed from the Notice Paper by the Clerk."

(7) Standing order 106 be amended to read:

*Grievance debate*

"106. Notwithstanding standing order 105, the first order of the day, government business, on each sitting Thursday shall be a question to be proposed by the Speaker, at the conclusion of consideration of private Members' business,

'That grievances be noted' to which question any Member may address the House or move any amendment.

If consideration of the question has not been concluded at 1.45 p.m., the debate thereon shall be interrupted and the Speaker shall put any questions then before the House, and after resolution of those questions, shall forthwith call on Members' statements pursuant to standing order 106A."

(8) Standing order 106A (General business and grievance debate) be omitted and the following standing order be substituted:

*Statements by Members*

"106A. At the time indicated in standing order 106, a Member, other than a Minister, may be called by the Chair to make a statement for a period not exceeding 90 seconds. The period allowed for these statements shall not extend beyond 2 p.m."

(9) Standing order 109 (general business procedure) be suspended for the remainder of the session.

(10) Standing orders 112, 113, 115, 118, 119, 120, 127, 129, 130 and 132 be amended to read:

*Petition to be lodged with Clerk*

"112. Every petition shall be lodged with the Clerk by 12 noon on the Wednesday previous to the Thursday at which it is proposed that it be presented.

*To bear Clerk's certificate*

"113. Every petition when presented must bear a certificate signed by the Clerk or Deputy Clerk that it is in conformity with the standing orders.

*To request action by House and be legible*

"115. Every petition shall request action by the House, shall be fairly written, typewritten, printed or reproduced by mechanical process, without interlineation or erasure and shall be free of any indication that a Member may have sponsored or distributed the petition.

*To be signed by persons themselves*

"118. Every petition shall be signed by the parties whose names and addresses are appended thereto, by their own hand, and by no one else:

Provided that persons unable to write shall affix their marks in the presence of a witness, who shall as such affix his or her signature and address, and the address of the petitioner.

*To be signed on same sheet*

"119. Every petition shall contain the signature and address of at least one person on the sheet on which the petition is inscribed.

*Signatures not to be transferred*

"120. Every signature and address shall be written upon the petition or upon sheets containing the prayer of the petition, and not pasted upon or otherwise transferred thereto.

*Member to affix name and electoral division and the number of signatories*

"127. Every Member lodging a petition with the Clerk for presentation to the House shall clearly affix his or her name and electoral division at the beginning thereof, together with the number of signatories.

*Clerk to announce particulars of petitions lodged*

"129. The Clerk shall make an announcement as to the petitions lodged for presentation to the House, indicating in the case of each petition the Member who lodged it, the identity and number of the petitioners and the subject matter of the petition, and any Ministerial responses to petitions previously presented. The terms of the petitions presented and responses given shall be printed in *Hansard*.

No discussion upon the subject matter of a petition shall be allowed at the time of presentation.

*Petitions deemed to have been received: Other questions on presentation*

"130. Every petition presented shall be deemed to have been received by the House unless a motion, moved forthwith, that a particular petition be not received, be agreed to.

The only other questions entertained by the House on the presentation of a petition shall be 1. That a particular petition be printed; or 2. That a particular petition be referred to a committee.

*Petition referred to Minister: Minister's response*

"132. A copy of every petition lodged with the Clerk and received by the House shall be referred by the Clerk to the Minister responsible for the administration of the matter which is the subject of the petition. A Minister may respond to a petition by lodging a response with the Clerk for presentation to the House, such response being announced at the end of the petitions announcement."

(11) Standing order 133 be amended to read:

*Notice of motion—how given*

"133. Notice of motion shall be given by a Member by:

- (a) delivering a fair copy of its terms to the Clerk at the Table; or
- (b) stating its terms to the House during the period of Members' statements made under standing order 106A and delivering a fair copy of its terms to the Clerk at the Table.

The notice must be signed by the Member and seconder and show the day proposed for moving the motion.

A notice of motion given by a Member in accordance with paragraph (a) which expresses a censure of, or want of confidence in the Government, or a censure of any Member, shall be reported to the House by the Clerk at the first convenient opportunity."

(12) Standing order 135, as amended by sessional order, be further amended by inserting "28D," after "standing orders".

(13) Standing order 193 (When division may be taken) be amended by adding: "Provided that, on sitting Thursdays, any division called for in the House before 12.30 p.m. on a question, other than a motion moved by a Minister, shall stand deferred until 12.30 p.m."

(14) Paragraph (b) of standing order 211 be amended to read:

- "(b) Notice of intention to present a bill shall be given by a Member by either:
- (i) delivering a fair copy of its terms to the Clerk at the Table; or
  - (ii) stating its terms to the House during the period of Members' statements made under standing order 106A and delivering a fair copy of its terms to the Clerk at the Table."

(15) Standing order 347 be amended by omitting "the chairman" and substituting "a member of the committee".

(16) Standing order 348 be amended by omitting "no discussion of the subject matter may take place; but".

Debate ensued.

Question—put and passed.

27 **OMISSION OF STANDING ORDER 10:** Mr Young (Leader of the House), pursuant to notice, moved—That standing order 10 (Business before Address in Reply adopted) be omitted.

Question—put and passed.

28 **PROCEDURES FOR TABLING MINISTERIAL PAPERS:** Mr Young (Leader of the House), pursuant to notice, moved—That this House endorses in principle the recommendation of the Standing Committee on Procedure that the procedures for the tabling of ministerial papers following questions without notice, pursuant to standing order 101, be altered in accordance with the following arrangements:

- (1) By 12 noon on each sitting day a schedule of papers to be presented will be made available to the Manager of Opposition Business and will be circulated to all Members in the Chamber at the first opportunity;
- (2) Following questions without notice a Minister will present the papers as listed on the circulated schedule;
- (3) Papers presented will continue to be recorded in *Hansard* and the Votes and Proceedings; and
- (4) A Minister shall present each paper individually if a schedule has not been circulated in accordance with these procedures or the paper has not been listed on the schedule, and shall retain the option of presenting a paper separately from the list if a statement is to be made or a motion moved in connection with the paper.

Question—put and passed.

- 29 **QUORUM OF THE HOUSE:** Mr Young (Leader of the House), pursuant to notice, moved—That this House endorses in principle the recommendation of the Standing Committee on Procedure that legislative action be taken to reduce the quorum of the House from one-third of the Members to one-fifth and requests the Government to introduce legislation to achieve this end.

Debate ensued.

Mr Tuckey addressing the House—

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*Adjournment negatived:* It being 7.15 p.m.—The question was proposed—That the House do now adjourn.

Mr Duncan (Minister for Land Transport and Infrastructure Support) requiring the question to be put forthwith without debate—

Question—put and negatived.

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Mr Tuckey continuing his speech—

*Closure:* Mr Cunningham moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Ruddock, in the Chair)—

AYES, 77

Mr Baldwin	Mr Dubois	Mr Johns	Mr O'Keefe
Mr Beazley	Mr Duffy	Mr Jones	Mr O'Neil
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Price
Mr Bilney	Ms Fatin	Mr Kent	Mr Punch
Mr Blanchard	Mr Fitzgibbon	Mr Kerin	Mr Saunderson
Dr Blewett	Mr Free	Mr Kerr	Mr Scott
Mr J. J. Brown	Mr Gayler	Dr Klugman	Mr Simmons
Mr R. J. Brown	Mr Gear	Mr Lamb*	Mr Snow
Mr Brumby	Mr Gorman	Mr Langmore	Mr Snowdon
Mr Campbell	Mr Grace	Mr Lavarch	Mr Staples
Mr Charles	Mr Griffiths	Mr Lee	Dr Theophanous
Dr Charlesworth	Mr Hand	Mr Lindsay	Mr Tickner
Mr Chynoweth	Mrs Harvey	Ms McHugh	Mr Uren
Mr Cleeland	Mr Holding	Mr McLeay	Mr West
Mr Courtice	Mr Hollis	Mr Martin	Mr Willis
Ms Crawford	Mr Howe	Mr Mildren	Mr Wright
Mr Cross	Mr Humphreys	Mr Milton	Mr Young
Mr Cunningham*	Mr Hurford	Mr A. A. Morris	
Mrs Darling	Mrs Jakobsen	Mr P. F. Morris	
Mr Dawkins	Mr Jenkins	Mr Mountford	

## NOES, 55

Mr Adermann	Mr Dobie	Mr Katter	Mr Reith
Mr Aldred	Mr Downer	Mr Lloyd	Mr Robinson
Mr Andrew*	Dr H. R. Edwards	Mr McArthur	Mr Rocher
Mr Beale	Mr Fife	Mr McGauran	Mr Sharp
Mr Blunt	Mr T. A. Fischer	Mr MacKellar	Mr Shipton
Mr Braithwaite	Mr P. S. Fisher	Mr McVeigh	Mr Sinclair
Mr Burr	Mr Goodluck	Mr Macphee	Mr Spender
Mr Cadman	Mr Hall	Mr Miles	Mrs Sullivan
Mr D. M. Cameron	Mr Halverson	Mr Millar	Mr Tuckey
Mr E. C. Cameron	Mr Hawker	Mr Moore	Mr Webster
Mr I. M. D. Cameron	Dr Hewson	Mr Nehl	Mr Wilson
Mr Cobb	Mr Hicks*	Mr Peacock	Dr Woods
Mr Connolly	Mr Hunt	Mr Porter	Dr Wooldridge
Mr Cowan	Mr Jull	Mr Prosser	

## \* Tellers

And so it was resolved in the affirmative.

And the question—That the motion be agreed to—being accordingly put—  
The House divided (the Deputy Speaker, Mr Ruddock, in the Chair)—

## AYES, 77

Mr Baldwin	Mr Dubois	Mr Johns	Mr O'Keefe
Mr Beazley	Mr Duffy	Mr Jones	Mr O'Neil
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Price
Mr Bilney	Ms Fatin	Mr Kent	Mr Punch
Mr Blanchard	Mr Fitzgibbon	Mr Kerin	Mr Saunderson
Dr Blewett	Mr Free	Mr Kerr	Mr Scott
Mr J. J. Brown	Mr Gayler	Dr Klugman	Mr Simmons
Mr R. J. Brown	Mr Gear	Mr Lamb*	Mr Snow
Mr Brumby	Mr Gorman	Mr Langmore	Mr Snowdon
Mr Campbell	Mr Grace	Mr Lavarch	Mr Staples
Mr Charles	Mr Griffiths	Mr Lee	Dr Theophanous
Dr Charlesworth	Mr Hand	Mr Lindsay	Mr Tickner
Mr Chynoweth	Mrs Harvey	Ms McHugh	Mr Uren
Mr Cleeland	Mr Holding	Mr McLeay	Mr West
Mr Courtice	Mr Hollis	Mr Martin	Mr Willis
Ms Crawford	Mr Howe	Mr Mildren	Mr Wright
Mr Cross	Mr Humphreys	Mr Milton	Mr Young
Mr Cunningham*	Mr Hurford	Mr A. A. Morris	
Mrs Darling	Mrs Jakobsen	Mr P. F. Morris	
Mr Dawkins	Mr Jenkins	Mr Mountford	

## NOES, 55

Mr Adermann	Mr Dobie	Mr Katter	Mr Reith
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Mr Beale	Mr Fife	Mr McGauran	Mr Sharp
Mr Blunt	Mr T. A. Fischer	Mr MacKellar	Mr Shipton
Mr Braithwaite	Mr P. S. Fisher	Mr McVeigh	Mr Sinclair
Mr Burr	Mr Goodluck	Mr Macphee	Mr Spender
Mr Cadman	Mr Hall	Mr Miles	Mrs Sullivan
Mr D. M. Cameron	Mr Halverson	Mr Millar	Mr Tuckey
Mr E. C. Cameron	Mr Hawker	Mr Moore	Mr Webster
Mr I. M. D. Cameron	Dr Hewson	Mr Nehl	Mr Wilson
Mr Cobb	Mr Hicks*	Mr Peacock	Dr Woods
Mr Connolly	Mr Hunt	Mr Porter	Dr Wooldridge
Mr Cowan	Mr Jull	Mr Prosser	

## \* Tellers

And so it was resolved in the affirmative.

30 **POSTPONEMENT OF NOTICE:** Ordered—That notice No. 12, government business, be postponed until a later hour this day.

31 **CHILD SUPPORT BILL 1987:** Mr Howe (Minister for Social Security), pursuant to notice, presented a Bill for an Act to make provision for the collection of certain periodic maintenance payments, and for related purposes.

Bill read a first time.

Mr Howe moved—That the Bill be now read a second time.

*Paper:* Mr Howe presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Braithwaite), and the resumption of the debate made an order of the day for the next sitting.

- 32 **TAXATION LAWS AMENDMENT BILL (NO. 5) 1987:** Mr Holding (Minister Assisting the Treasurer) presented a Bill for an Act to amend the law relating to taxation.

Bill read a first time.

Mr Holding moved—That the Bill be now read a second time.

*Paper:* Mr Holding presented an explanatory memorandum to the following Bills:  
Taxation Laws Amendment (No. 5) 1987.

Income Tax (Offshore Banking Units) (Withholding Tax Recoupment) 1987.

Debate adjourned (Mr Peacock—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 33 **INCOME TAX (OFFSHORE BANKING UNITS) (WITHHOLDING TAX RECOUPMENT) BILL 1987:** Mr Holding (Minister Assisting the Treasurer) presented a Bill for an Act to impose income tax in respect of certain dealings by current and former offshore banking units.

Bill read a first time.

Mr Holding moved—That the Bill be now read a second time.

Debate adjourned (Mr Peacock—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 34 **ADJOURNMENT:** Mr Holding (Minister for Employment Services and Youth Affairs) moved—That the House do now adjourn.  
Debate ensued.

The House continuing to sit until 8.01 p.m.—The Deputy Speaker adjourned the House until tomorrow at 10 a.m.

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**PAPER:** The following paper was deemed to have been presented on 9 December 1987:  
Meat Inspection Act—Meat Inspection (Orders) Regulations—Orders—1987—  
No. 6—Meat Inspection (Northern Territory).

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**MEMBERS PRESENT:** All Members were present (at some time during the sitting) except Mr R. F. Edwards, Mr Hayden, Mr Scholes, Mr Sciacca and Mr Shack.

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**A. R. BROWNING**  
Clerk of the House of Representatives