

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 10

TUESDAY, 6 OCTOBER 1987

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- 1 The House met, at 2 p.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
 - 2 **OATH OF ALLEGIANCE BY MEMBER:** Michael John Duffy made and subscribed the oath of allegiance required by law.
 - 3 **DEATH OF FORMER SENATOR AND MEMBER (SIR KEITH WILSON):** Madam Speaker informed the House of the death, on 28 September 1987, of Sir Keith Cameron Wilson, a Senator for the State of South Australia from 1938 to 1944 and a Member of this House for the Division of Sturt from 1949 to 1954 and 1955 to 1966.
As a mark of respect to the memory of the deceased all Members present stood, in silence.
 - 4 **MINISTERIAL ARRANGEMENTS:** Mr Hawke (Prime Minister) informed the House that, during the absence abroad of Mr Keating (Treasurer), Mr Dawkins (Minister for Employment, Education and Training) was acting as Treasurer.
 - 5 **QUESTIONS:** Questions without notice were asked.
 - 6 **PAPER:** Madam Speaker presented the following paper:
Public Service Act—Department of the Parliamentary Reporting Staff—Report for 1986-87.
 - 7 **PAPERS:** The following papers were presented:
Australian Telecommunications Commission—Service and business outlook, dated September 1987.
Defence Act—Army and Air Force Canteen Service Regulations—Army and Air Force Canteen Service Board of Management—Report and financial statements, including the auditor's report, for period 28 January 1986 to 26 January 1987.
Overseas Professional Qualifications—Council—Report for 1985-86.
Telecommunications Act—Australian Telecommunications Commission—12th Report and financial statements, including the Auditor-General's Report, for 1986-87.
 - 8 **FRAUD ON THE COMMONWEALTH—REVIEW OF SYSTEMS FOR DEALING WITH FRAUD—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Bowen (Attorney-General) presented the following paper:
Fraud on the Commonwealth—Review of systems for dealing with fraud—Report, dated March 1987.
Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

- 9 **COASTWATCH CONTRACT—REVIEW OF TENDER PROCEDURES—PAPERS—MOTION TO TAKE NOTE OF PAPERS:** Mr Duncan (Minister representing the Minister for Transport and Communications), presented the following papers:

Coastwatch contract—Review of tender procedures—

Interim report, dated September 1987.

Statement by Senator Evans, Minister for Transport and Communications.

Mr Young (Leader of the House) moved—That the House take note of the papers.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

- 10 **AUSTRALIAN BROADCASTING CORPORATION AND THE BREWARRINA RIOT—PAPERS—MOTION TO TAKE NOTE OF PAPERS:** Mr Duncan (Minister representing the Minister for Transport and Communications) presented the following papers:

Australian Broadcasting Corporation and the Brewarrina riot—

Copy of letter, with 4 attachments, from Mr R. Somervaille, Chairman, Australian Broadcasting Corporation, to Senator Evans, Minister for Transport and Communications, dated 2 October 1987.

Statement by Senator Evans, Minister for Transport and Communications.

Mr Young (Leader of the House) moved—That the House take note of the papers.

Debate adjourned (Mr Fife), and the resumption of the debate made an order of the day for the next sitting.

- 11 **ELECTION PETITION:** The Clerk presented a copy of an election petition, dated 27 September 1987, which he had received from the Deputy Registrar of the High Court, sitting as the Court of Disputed Returns, under section 369 of the *Commonwealth Electoral Act 1918*, viz.: Petition between Colin Graham Smith and Michael Hugh Lavarch (No. B61 of 1987).

- 12 **NEW PARLIAMENT HOUSE—SPEAKER'S CHAIR—STATEMENT BY MADAM SPEAKER:** Madam Speaker informed the House that the Joint Standing Committee on the New Parliament House had decided that the Speaker's Chair should remain in the provisional Parliament House, and that a new Chair should be designed and fabricated for the Chamber in the new Parliament House.

Mr Howard (Leader of the Opposition), by leave, having made a statement in connection with the matter—

Suspension of standing and sessional orders moved: Mr Howard moved—That so much of the standing and sessional orders be suspended as would prevent the Leader of the Opposition moving forthwith—That this House rejects the recommendation of the Joint Standing Committee on the New Parliament House announced by Madam Speaker and authorises the transfer of the Speaker's Chair from this House of Representatives Chamber to the new Parliament House in accordance with the committee's 1986 resolution.

Debate ensued.

Closure: Mr Young (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 75

Mr Baldwin	Mr Dubois	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Duffy	Mr Johns	Mr O'Neil
Mr Beddall	Mr Duncan	Mr Jones	Mr Price
Mr Bilney	Mr R. F. Edwards	Mrs Kelly	Mr Punch
Mr Blanchard	Ms Fatin	Mr Kent	Mr Saunderson
Dr Blewett	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Mr Bowen	Mr Free	Mr Kerr	Mr Sciacca
Mr J. J. Brown	Mr Gear	Dr Klugman	Mr Scott
Mr Campbell	Mr Gorman	Mr Lamb*	Mr Simmons
Mr Charles	Mr Grace	Mr Langmore	Mr Snow
Dr Charlesworth	Mr Griffiths	Mr Lavarch	Mr Snowdon
Mr Chynoweth	Mr Hand	Mr Lee	Mr Staples
Mr Cleeland	Mrs Harvey	Mr Lindsay	Dr Theophanus
Mr Courtice	Mr Hayden	Ms McHugh	Mr Tickner
Ms Crawford	Mr Holding	Mr McLeay	Mr West
Mr Cross	Mr Hollis	Mr Martin	Mr Willis
Mr Cunningham*	Mr Howe	Mr Milton	Mr Wright
Mrs Darling	Mr Humphreys	Mr P. F. Morris	Mr Young
Mr Dawkins	Mrs Jakobsen	Mr Mountford	

NOES, 50

Mr Aldred	Mr Connolly	Mr Jull	Mr Sharp
Mr Andrew*	Mr Cowan	Mr Lloyd	Mr Shipton
Mr Beale	Mr Dobie	Mr McArthur	Mr Sinclair
Mr Blunt	Mr Downer	Mr MacKellar	Mr Spender
Mr Braithwaite	Mr Fife	Mr Miles	Mrs Sullivan
Mr N. A. Brown	Mr T. A. Fischer	Mr Millar	Mr Tuckey
Mr Burr	Mr P. S. Fisher	Mr Nehl	Mr Webster
Mr Cadman	Mr Goodluck	Mr Prosser	Mr White
Mr D. M. Cameron	Mr Hall	Mr Reith	Mr Wilson
Mr E. C. Cameron	Mr Halverson	Mr Robinson	Dr Woods
Mr I. M. D. Cameron	Mr Hawker	Mr Rocher	Dr Wooldridge
Mr Carlton	Dr Hewson	Mr Ruddock	
Mr Cobb	Mr Hicks*	Mr Shack	

* Tellers

And so it was resolved in the affirmative.

And the question—That the motion for the suspension of standing and sessional orders be agreed to—being accordingly put—

The House divided (the Speaker, Mrs Child, in the Chair)—

AYES, 52

Mr Aldred	Mr Connolly	Mr Howard	Mr Shack
Mr Andrew*	Mr Cowan	Mr Jull	Mr Sharp
Mr Beale	Mr Dobie	Mr Lloyd	Mr Shipton
Mr Blunt	Mr Downer	Mr McArthur	Mr Sinclair
Mr Braithwaite	Mr Fife	Mr MacKellar	Mr Smith
Mr N. A. Brown	Mr T. A. Fischer	Mr Miles	Mr Spender
Mr Burr	Mr P. S. Fisher	Mr Millar	Mrs Sullivan
Mr Cadman	Mr Goodluck	Mr Nehl	Mr Tuckey
Mr D. M. Cameron	Mr Hall	Mr Prosser	Mr Webster
Mr E. C. Cameron	Mr Halverson	Mr Reith	Mr White
Mr I. M. D. Cameron	Mr Hawker	Mr Robinson	Mr Wilson
Mr Carlton	Dr Hewson	Mr Rocher	Dr Woods
Mr Cobb	Mr Hicks*	Mr Ruddock	Dr Wooldridge

NOES, 75

Mr Baldwin	Mr Dubois	Mr Jenkins	Mr O'Keefe
Mr Beazley	Mr Duffy	Mr Johns	Mr O'Neil
Mr Beddall	Mr Duncan	Mr Jones	Mr Price
Mr Bilney	Mr R. F. Edwards	Mrs Kelly	Mr Punch
Mr Blanchard	Ms Fatin	Mr Kent	Mr Saunderson
Dr Blewett	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Mr Bowen	Mr Free	Mr Kerr	Mr Sciacca
Mr J. J. Brown	Mr Gear	Dr Klugman	Mr Scott
Mr Campbell	Mr Gorman	Mr Lamb*	Mr Simmons
Mr Charles	Mr Grace	Mr Langmore	Mr Snow
Dr Charlesworth	Mr Griffiths	Mr Lavarch	Mr Snowdon
Mr Chynoweth	Mr Hand	Mr Lee	Mr Staples
Mr Cleeland	Mrs Harvey	Mr Lindsay	Dr Theophanous
Mr Courtice	Mr Hayden	Ms McHugh	Mr Tickner
Ms Crawford	Mr Holding	Mr McLeay	Mr West
Mr Cross	Mr Hollis	Mr Martin	Mr Willis
Mr Cunningham*	Mr Howe	Mr Milton	Mr Wright
Mrs Darling	Mr Humphreys	Mr P. F. Morris	Mr Young
Mr Dawkins	Mrs Jakobsen	Mr Mountford	

* Tellers

And so it was negated.

13 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Aldred, Mr Burr, Mr D. M. Cameron, Mr E. C. Cameron, Mr Halverson, Mr Hawker, Mr Katter, Mr Moore, Mr Rocher, Mr Ruddock, Mrs Sullivan and Dr Wooldridge—from certain citizens praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.

Mr Dobie, Mr Fife, Mr T. A. Fischer, Mr Hawker, Mr Katter, Mr Moore, Mr Nehl, Mr Tuckey and Mr White—from certain citizens praying that certain action be taken within the Australian Taxation Office and other departments to counter tax evasion and fraudulent practices.

Mr Cadman, Dr H. R. Edwards, Mr Peacock, Mr Prosser, Mr Shack, Mr Sinclair and Mr Webster—from certain citizens praying that the proposal for an identification card be rejected.

Mr Millar—from certain citizens; and Mr Blunt, Mr Braithwaite, Mr Cowan, Mr Lloyd and Mr Millar—from certain residents of the Divisions of Richmond, Dawson, Lyne, Murray and Fairfax, respectively, in similar terms to the last preceding petition.

Mr Andrew, Mr Downer, Mr Hall, Mr Porter and Mrs Sullivan—from certain citizens praying that any proposal for a national identification numbering system be rejected.

Mr Beale, Mr N. A. Brown, Mr Milton and Mr Scott—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Sinclair—from certain citizens in similar terms to the last preceding petition.

Dr Charlesworth, Ms Fatin, Mrs Jakobsen and Mr Rocher—from certain citizens praying that the importation and possession of child pornography be made a criminal offence and certain other action be taken in relation to pornography in the ACT.

Mr Bowen, Mr Cadman and Mrs Kelly—from certain citizens praying that the major recommendations of the Senate Select Committee on the Human Embryo Experimentation Bill 1985 be implemented without delay.

Mr Blunt, Mr Cadman and Mr Rocher—from certain citizens praying that the fringe benefits tax legislation be repealed.

Mr Baldwin and Mr Braithwaite—from certain citizens praying that the circulation of X-rated videos be prevented and laws regarding obscenity in the media be revived and enforced.

- Mr Blunt and Mr Hawke—from certain citizens praying that the pension discounting effect of the Superannuation and Other Benefits Legislation Amendment Act be limited to restore the base level for pension adjustment and certain other action be taken in relation to the Commonwealth occupational superannuation schemes.
- Mr Blunt and Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.
- Mr Braithwaite and Mr Nehl—from certain citizens praying that the Australia Card legislation be withdrawn.
- Ms Fatin and Mrs Jakobsen—from certain citizens praying that all child pornography entering or being produced in Australia be banned.
- Ms Fatin and Mr McVeigh—from certain citizens praying that the national flag not be changed except by a referendum.
- Mr Nehl and Mr Sinclair—from certain citizens praying that legislation for any type of national identity system be abandoned.
- Mr Rocher and Mr Tuckey—from certain citizens praying that the Australia Card Bill be withdrawn and, if reintroduced, be rejected.
- Mr Baldwin—from certain citizens praying that an anti-poverty level of income for all young people be established, educational opportunities be increased and a long-term job creation program be established.
- Mr Blunt—from certain residents of the Division of Richmond praying that the capital gains tax be repealed.
- Mr Blunt—from certain residents of the Division of Richmond praying that prescription drugs continue to be provided to pensioners without fee.
- Mr Blunt—from certain residents of the Division of Richmond praying that the Industrial Relations Bill be rejected.
- Mr Bowen—from certain citizens praying that funding for Adult Migrant Education Service teaching programs in NSW be restored to 1986 levels and increased in the 1987 Budget.
- Mr D. M. Cameron—from certain citizens praying that all action to close Telecom business offices cease immediately.
- Ms Fatin—from certain citizens in similar terms to the last preceding petition.
- Mr Dobie—from certain citizens praying that the Kurnell peninsula, NSW, be rezoned.
- Mr Katter—from certain citizens praying that equal opportunity be provided for children from remote areas undertaking tertiary education.
- Mr Kerr—from certain citizens praying that effective action be taken against the promotion of tobacco.
- Mr McVeigh—from certain citizens praying that certain action be taken to prevent the implementation of the Australia Card legislation.
- Mr Nehl—from certain citizens praying that the proposed closure of the Army Reserve subsection at Macksville, NSW, be stopped and a permanent depot be built.
- Mr Reith—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.
- Mr Smith—from certain citizens praying that foreign aid be increased in the 1987 Budget and that a commitment be made to increase foreign aid to an equivalent of 0.7% of the gross national product.
- Mr Smith—from certain citizens praying that the planned introduction of the Australia Card not proceed.
- Mr Sinclair—from certain residents of Tenterfield, NSW, in similar terms to the last preceding petition.

Petitions received.

- 14 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—FIJIAN CRISIS:** The House was informed that Mr Spender had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The need for

the Government to promote new initiatives for the settlement of the Fijian crisis”.

The proposed discussion having received the necessary support—

Mr Spender addressed the House.

Discussion ensued.

Discussion concluded.

15 **APPROPRIATION BILL (NO. 1) 1987-88—BUDGET DEBATE:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Schedule 3—

Ordered—That the proposed expenditures for the purposes and services in the Schedule be considered in the following order, either separately or together, as shown:

Department of the Prime Minister and Cabinet	} together
Department of Finance	
Department of the Treasury	
Advance to the Minister for Finance	

Attorney-General's Department

Department of Industry, Technology and Commerce	} together
Department of Industrial Relations	

Department of Transport and Communications

Department of Immigration, Local Government and Ethnic Affairs

Department of Administrative Services

Department of Foreign Affairs and Trade

Department of Employment, Education and Training

Department of Social Security

Department of the Arts, Sport, the Environment, Tourism and Territories

Department of Community Services and Health	} together
Department of Veterans' Affairs	
Department of Aboriginal Affairs	

Department of Defence

Department of Primary Industries and Energy

Proposed expenditures—

Department of the Prime Minister and Cabinet, \$154,427,000—

Department of Finance, \$115,654,000—

Department of the Treasury, \$725,727,000—

Advance to the Minister for Finance, \$170,000,000—

together debated and agreed to.

Proposed expenditure—Attorney-General's Department, \$419,525,000—debated and agreed to.

Proposed expenditures—

Department of Industry, Technology and Commerce, \$1,104,618,000—

Department of Industrial Relations, \$69,873,000—

together debated.

Mr N. A. Brown addressing the committee—

It being 10.15 p.m.—Progress to be reported.

The House resumed; Mr Cowan reported accordingly.

Adjournment negatived: The question was accordingly proposed—That the House do now adjourn.

Mr Jones (Minister for Science and Small Business) requiring the question to be put forthwith without debate—

Question—put and negatived.

The House again resolved itself into a committee of the whole.

In the committee

Debate continued.

Proposed expenditures agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Cowan reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

16 **ADJOURNMENT:** Mr Hand (Minister for Aboriginal Affairs) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—the Deputy Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 6 October 1987:

Air Navigation Act—Regulations—Statutory Rules 1987, No. 207.

Australian Capital Territory Supreme Court Act—Rules of Court—Statutory Rules 1987, No. 219.

Australian Meat and Live-stock Corporation Act—Order—1987—M33/87—AUS-MEAT Accreditation Required for Slaughtering, Boning, Processing and Packaging of Meat for Export.

Australian National University Act—Statutes—

No. 196—Enrolment, Courses and Degrees Amendment No. 23.

No. 197—Fees Amendment No. 2.

No. 198—University House Amendment No. 12.

Australian Protective Service Act—Regulations—Statutory Rules 1987, No. 202.

Banks (Shareholdings) Act—Regulation—Statutory Rules 1987, No. 208.

Bounty (Computers) Act—Regulations—Statutory Rules 1987, No. 218.

Cocos (Keeling) Islands Act—Ordinance—1987—No. 2—Supreme Court (Amendment).

Companies Act—Regulations—Statutory Rules 1987, No. 206.

Excise Act—

Declaration—1987—No. 9.

Regulations—Statutory Rules 1987, No. 212.

Export Control Act—Export Control (Orders) Regulations—Orders—1987—No. 15—Export Control (Animals).

No. 16—Export Control (Fees) as amended (Amendment).

Fertilisers Subsidy Act—Regulations—Statutory Rules 1987, No. 205.

Fisheries Act—Notice—No. 191.

Fisheries Levy Act—Regulations—Statutory Rules 1987, Nos. 214, 215.

Futures Industry (Fees) Act—Regulations—Statutory Rules 1987, No. 203.

Health Insurance Act—Statement of particulars of Ministerial determination made pursuant to section 106AA relating to Dr D. K. Sutton, dated 15 September 1987.

- Long Service Leave (Commonwealth Employees) Act—Regulation—Statutory Rules 1987, No. 211.
- Maternity Leave (Commonwealth Employees) Act—Regulation—Statutory Rules 1987, No. 210.
- Migration Act—Regulations—Statutory Rules 1987, No. 221.
- National Health Act—
 Declaration pursuant to subsection 85 (2), dated 22 July 1987.
 Notices for the purpose of subsections—
 4 (1), dated 21 June 1987.
 40AG (8), dated 5 June 1987.
 47 (2B), dated 3 and 28 June 1987.
- Naval Defence Act—Regulations—Statutory Rules 1987, No. 209.
- Navigation Act—Navigation (Orders) Regulations—Orders—1987—
 No. 5—Marine, Part 41.
 No. 6—Marine, Part 34.
- Passports Act—Regulations—Statutory Rules 1987, No. 217.
- Proclamations by their Excellencies the Governor-General and the Administrator fixing the dates on which the following Acts shall come into operation—
Australian Protective Service Act 1987—25 September 1987.
Television Licence Fees Amendment Act 1987, Radio Licence Fees Amendment Act 1987, Television Licence Fees Amendment Act (No. 2) 1987 and the *Broadcasting Amendment Act (No. 2) 1987*—14 September 1987.
- Public Service Act—Determinations—1987—Nos. 67, 72, 73, 74, 76, 77.
- Radiocommunications Act—Standard—Statutory Rules 1987, No. 220.
- Security Industry (Fees) Act—Regulations—Statutory Rules 1987, No. 204.
- Ships (Capital Grants) Act—Regulations—Statutory Rules 1987, No. 213.
- States Grants (Tertiary Education Assistance) Act 1984*—Directions—1987—
 Nos. 22, 23, 24, 25, 26.
- Trade Practices Act—Regulation—Statutory Rules 1987, No. 216.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Adermann, Mr R. J. Brown, Dr H. R. Edwards, Mr Gayler, Mr Hurford, Mr Katter, Mr Keating, Mr Macphee, Mr Mildren, Mr A. A. Morris, Mr Peacock, Mr Porter and Mr Uren.

A. R. BROWNING
 Clerk of the House of Representatives