

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 9

THURSDAY, 24 SEPTEMBER 1987

1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.

2 **SUSPENSION OF STANDING AND SESSIONAL ORDERS—MOTION OF CENSURE OF THE LEADER OF THE OPPOSITION:** Mr Young (Leader of the House) moved—That so much of the standing and sessional orders be suspended as would prevent—

- (1) the Prime Minister moving forthwith a motion of censure of the Leader of the Opposition;
- (2) the Prime Minister in moving the motion speaking for a period not exceeding 30 minutes, and
- (3) the Leader of the Opposition or one Member deputed by him speaking on the motion for a period not exceeding 30 minutes.

Debate ensued.

Question—put and passed, with the concurrence of an absolute majority.

3 **LEADER OF THE OPPOSITION AND THE OPPOSITION PARTIES—RESOLUTION OF CENSURE:** Mr Hawke (Prime Minister) moved—That this House censures the Leader of the Opposition and the Opposition parties for:

- (1) their hypocrisy, in that members of the Opposition parties have, on past occasions, supported the concept of an identification card for Australia and now seek flagrantly to rupture the long standing conventions of the Parliament and the Constitution in voting in another place to declare their intention to disallow Government regulations implementing the Australia Card legislation proposed to be lawfully enacted under the provisions of s. 57 of the Commonwealth Constitution; and
- (2) the offensive and gross misrepresentation that I, the Prime Minister of Australia, had fraudulently misled the Governor-General in invoking the Senate's failure, on 2 occasions, to pass the Australia Card legislation to obtain a double dissolution of the Parliament.

Mr Howard (Leader of the Opposition) moved, as an amendment—That all words after "That" be omitted with a view to substituting the following words: "this House:

- (1) calls on the Minister for Community Services and Health to resign for the discredit he has brought to the Government and this Parliament in his handling of the Australia Card legislation;
- (2) failing his resignation, calls on the Prime Minister to dismiss the Minister for Community Services and Health for his failure to conduct the debate on the Australia Card legislation in a fit and proper manner;

- (3) censures the Government for misleading the Australian community about the purported savings to the Australian taxpayer from the use of the Australia Card (with respect to tax evasion and social welfare fraud); and
- (4) condemns the Government for wasting the taxpayers' money by persisting with legislation which would abuse personal privacy beyond limits acceptable to the principles of democracy and individual rights sacred to the Australian community".

Debate continued.

Mr McGauran rising to address the House—

Closure: Mr Cunningham moved—That the question be now put.

Question:—That the question be now put—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 75

Mr Baldwin	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beazley	Mr Dubois	Mr Jones	Mr Price
Mr Beddall	Mr Duncan	Mrs Kelly	Mr Punch
Mr Bilney	Ms Fatin	Mr Kent	Mr Saunderson
Mr Blanchard	Mr Fitzgibbon	Mr Kerin	Mr Scholes
Dr Blewett	Mr Free	Mr Kerr	Mr Sciacca
Mr Bowen	Mr Gayler	Dr Klugman	Mr Scott
Mr J. J. Brown	Mr Gear	Mr Lamb*	Mr Simmons
Mr Brumby	Mr Gorman	Mr Langmore	Mr Snow
Mr Campbell	Mr Grace	Mr Lavarch	Mr Snowdon
Mr Charles	Mr Hand	Mr Lee	Mr Staples
Dr Charlesworth	Mrs Harvey	Mr Lindsay	Dr Theophanous
Mr Chynoweth	Mr Hawke	Ms McHugh	Mr Tickner
Mr Cleeland	Mr Holding	Mr Martin	Mr Uren
Mr Courtice	Mr Howe	Mr Mildren	Mr West
Ms Crawford	Mr Humphreys	Mr Milton	Mr Willis
Mr Cross	Mr Hurford	Mr P. F. Morris	Mr Wright
Mr Cunningham*	Mrs Jakobsen	Mr Mountford	Mr Young
Mrs Darling	Mr Jenkins	Mr O'Keefe	

NOES, 54

Mr Aldred	Mr Dobie	Mr Lloyd	Mr Rocher
Mr Andrew*	Mr Downer	Mr McArthur	Mr Ruddock
Mr Beale	Dr H. R. Edwards	Mr McGauran	Mr Shack
Mr Blunt	Mr Fife	Mr MacKellar	Mr Shipton
Mr Braithwaite	Mr T. A. Fischer	Mr McVeigh	Mr Sinclair
Mr N. A. Brown	Mr P. S. Fisher	Mr Miles	Mr Smith
Mr Burr	Mr Hall	Mr Millar	Mrs Sullivan
Mr Cadman	Mr Halverson	Mr Moore	Mr Webster
Mr D. M. Cameron	Mr Hawker	Mr Nehl*	Mr White
Mr E. C. Cameron	Dr Hewson	Mr Peacock	Mr Wilson
Mr Carlton	Mr Howard	Mr Porter	Dr Woods
Mr Cobb	Mr Hunt	Mr Prosser	Dr Wooldridge
Mr Connolly	Mr Jull	Mr Reith	
Mr Cowan	Mr Katter	Mr Robinson	

* Tellers

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the question—being accordingly put—

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

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Mr Baldwin	Mr Dawkins	Mr Johns	Mr O'Neil
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Mr E. C. Cameron	Dr Hewson	Mr Peacock	Mr Wilson
Mr Carlton	Mr Howard	Mr Porter	Dr Woods
Mr Cobb	Mr Hunt	Mr Prosser	Dr Wooldridge
Mr Connolly	Mr Jull	Mr Reith	
Mr Cowan	Mr Katter	Mr Robinson	

* Tellers

And so it was resolved in the affirmative.

Question—That the motion be agreed to—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 75

Mr Baldwin	Mr Dawkins	Mr Johns	Mr O'Neil
Mr Beazley	Mr Dubois	Mr Jones	Mr Price
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Mr Cleeland	Mr Holding	Mr Martin	Mr Uren
Mr Courtice	Mr Howe	Mr Mildren	Mr West
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Mr Carlton	Mr Howard	Mr Porter	Dr Woods
Mr Cobb	Mr Hunt	Mr Prosser	Dr Wooldridge
Mr Connolly	Mr Jull	Mr Reith	
Mr Cowan	Mr Katter	Mr Robinson	

* Tellers

And so it was resolved in the affirmative.

4 **QUESTIONS:** Questions without notice were asked.

5 **PAPERS:** The following papers were presented:

Advance to the Minister for Finance for 1986-87—Statement of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act 1901*.

Monetary policy—Answer to question without notice by Mr Peacock (Deputy Leader of the Opposition) to the Minister for Employment, Education and Training, representing the Treasurer, on 18 September 1987.

Parliament Act—Proposal, together with site plan and design sketch, for relocation of the Commencement Column Monument within the Parliamentary Zone.

Veterans' Entitlements Act—Veterans' Review Board—Report, including freedom of information statement, for 1986-87.

6 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Aldred, Mr Beale, Mr Burr, Mr D. M. Cameron, Mr Dobie, Mr Halverson, Mr Hawker, Mr Hunt, Mr Jull, Mr Miles, Mr Rocher, Mr Ruddock, Mr Shipton, Mrs Sullivan and Dr Wooldridge—from certain citizens praying that a referendum on the Australia Card Bill be held before the proposal is resubmitted to Parliament.

Mr Beale, Mr Kent, Mr Lindsay, Mr Lloyd, Mr Milton and Mr Scott—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Andrew, Mr Downer, Mr Jull, Mr Kent and Mrs Sullivan—from certain citizens praying that any proposal for a national identification numbering system be rejected.

Mr Cadman, Mr Cobb, Dr H. R. Edwards, Mr Shack and Mr Webster—from certain citizens; and from Mr Cowan—from certain residents of the Division of Lyne praying that the proposal for an identification card be rejected.

Mr Blunt and Mr Millar—from certain residents of the Divisions of Richmond and Fairfax, respectively, in similar terms to the last preceding petition.

Mr Cadman, Mr Dobie and Mr Fitzgibbon—from certain citizens praying that the major recommendations of the Senate Select Committee on the Human Embryo Experimentation Bill 1985 be implemented without delay.

Mr Fife, Mr McArthur and Mr White—from certain citizens praying that certain action be taken within the Australian Taxation Office and other departments to counter tax evasion and fraudulent practices.

Mr Cadman and Mr Rocher—from certain citizens praying that the closure of post office agencies be prevented and their services be extended.

- Mr Halverson and Mr Tuckey—from certain citizens praying that the pension discounting effect of the Superannuation and Other Benefits Legislation Amendment Act be limited to restore the base level for pension adjustment and certain other action be taken in relation to the Commonwealth occupational superannuation schemes.
- Mr Rocher and Mr Shack—from certain citizens praying that the Australia Card Bill be withdrawn and, if reintroduced, be rejected.
- Mr Beale—from certain citizens praying that the fringe benefits tax and other taxes and administrative burdens on small businesses be repealed.
- Mr Blunt—from certain citizens praying that any act which would desecrate the Australian War Memorial be prevented.
- Mr Blunt—from certain residents of the Division of Richmond praying that the capital gains tax be repealed.
- Mr Blunt—from certain residents of the Division of Richmond praying that prescription drugs continue to be provided to pensioners without fee.
- Mr Blunt—from certain residents of the Division of Richmond praying that the Industrial Relations Bill be rejected.
- Mr Cadman—from certain citizens praying that the fringe benefits tax legislation be repealed.
- Mr Rocher—from certain citizens in similar terms to the last preceding petition.
- Mr D. M. Cameron—from certain citizens praying that all action to close Telecom business offices cease immediately.
- Mr D. M. Cameron—from certain citizens; and from certain residents of Queensland praying that no action be taken to change the national flag.
- Mr D. M. Cameron—from certain citizens praying that the Flags Amendment Bill receive a speedy passage.
- Mr Cobb—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.
- Mr Connolly—from certain citizens praying that items covering the treatment of sun damaged skin and warts by specialists be reinstated on the medical benefits schedule.
- Mr Connolly—from certain citizens praying that amendments to ACT legislation and customs regulations which permit the distribution of pornographic material be reversed.
- Mr Courtice—from certain citizens praying that the findings of the joint staffing review of the Department of Social Security be accepted and staffing levels of the Department be increased.
- Mr Dobie—from certain citizens praying that the Kurnell peninsula, NSW, be rezoned.
- Mrs Jakobsen—from certain citizens praying that an Australian republic be created.
- Mr Kent—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.
- Mr Kerr—from certain citizens praying that effective action be taken against the promotion of tobacco.
- Mr Lloyd—from certain residents of the Division of Murray praying that the Health Insurance Act and the National Health Act be amended to restore the rebates which were withdrawn following changes to Medicare benefits on 1 August 1987.
- Mr McVeigh—from certain citizens praying that certain action be taken to prevent the implementation of the Australia Card legislation.
- Mr O'Keefe—from certain residents of Victoria praying that action be taken to ensure that a fairer share of road taxes and fuel excise is allocated to road construction and maintenance.

Mr Rocher—from certain citizens praying that the importation and possession of child pornography be made a criminal offence and certain other action be taken in relation to pornography in the ACT.

Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.

Mr Scholes—from certain residents of the Geelong district, Vic., praying that further action be taken in relation to nuclear weapons and materials in the South Pacific Nuclear Free Zone.

Mr Smith—from certain citizens praying that the planned introduction of the Australia Card not proceed.

Mrs Sullivan—from certain citizens praying that the proposed introduction of a \$2 coin not proceed.

Mrs Sullivan—from certain citizens praying that pension adjustments related to November and May CPI increases not be deferred but paid immediately.

Mr Tuckey—from certain citizens praying that the cessation of the mail delivery service in Dowerin, WA, be prevented.

Petitions received.

- 7 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—MINERAL AND ENERGY EXPORTS:** The House was informed that Mr Sinclair (Leader of the National Party of Australia) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The urgent need to lift the restrictions and burdens on Australia's mineral and energy exports".

The proposed discussion having received the necessary support—

Mr Sinclair addressed the House.

Discussion ensued.

Mr Smith addressing the House—

Mr West (Minister for Administrative Services) moved—That the business of the day be called on.

Question—put and passed.

- 8 POSTPONEMENT OF NOTICES:** Ordered—That notices Nos. 1 to 8, government business, be postponed until a later hour this day.

- 9 SURVEY MOTOR LAUNCHES—CONSTRUCTION—APPROVAL OF WORK:** Mr West (Minister for Administrative Services), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, and by reason of the urgent nature of the work, it is expedient that the following proposed work be carried out without having been referred to the Parliamentary Standing Committee on Public Works: Construction of survey motor launches for the Royal Australian Navy.

Debate ensued.

Question—put and passed.

- 10 POSTPONEMENT OF ORDERS OF THE DAY:** Ordered—That orders of the day Nos. 1 to 3, government business, be postponed until a later hour this day.

- 11 VIETNAM VETERANS—APPRECIATION OF SERVICE:** Mr Humphreys (Minister for Veterans' Affairs), pursuant to notice, moved—That this House—

- (1) recognises the importance of the National Welcome Home Parade of Vietnam Veterans in Sydney on 3 October 1987;
- (2) notes that the Australian Armed Forces served with great distinction in Vietnam between 1962 and 1972, earning great credit for themselves and for this nation;
- (3) pays tribute to all Australian men and women who served in that theatre of war and honours the memory of those Australians who died in Vietnam in the service of their country, and

- (4) expresses its appreciation and the appreciation of the Australian people for the individual and collective commitment, effort and sacrifice of its sailors, soldiers and airmen, men and women alike, who took part in the Vietnam conflict.

Debate ensued.

Question—put and passed.

- 12 **SPECIAL ADJOURNMENT:** Mr Young (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 6 October 1987, at 2 p.m., unless Madam Speaker fixes an alternative day or hour of meeting.

Question—put and passed.

- 13 **GENERAL PURPOSE STANDING COMMITTEES—SESSIONAL ORDER:** Mr Young (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, the following proposed standing order be adopted as a sessional order:

General purpose standing committees

28B. (a) General purpose standing committees shall be appointed at the commencement of each Parliament as follows:

- (i) Standing Committee on Legal and Constitutional Affairs;
- (ii) Standing Committee on Environment, Recreation and the Arts;
- (iii) Standing Committee on Employment, Education and Training;
- (iv) Standing Committee on Community Affairs;
- (v) Standing Committee on Aboriginal Affairs;
- (vi) Standing Committee on Industry, Science and Technology;
- (vii) Standing Committee on Infrastructure, and
- (viii) Standing Committee on Finance and Public Administration.

(b) A standing committee appointed pursuant to paragraph (a) shall be empowered to inquire into and report on any matters referred to it by either the House or a Minister including any pre-legislation proposal, Bill, motion, petition, vote or expenditure, other financial matter, report or paper.

(c) Each committee appointed under subparagraphs (a) (i) to (iv) and (vi) to (viii), inclusive, shall consist of 12 members and the committee appointed under subparagraph (a) (v) shall consist of 10 members, with membership of each committee reflecting the proportion of Government to Opposition Members in the House, namely, 6 Government and 4 Opposition for a committee of 10 members and 7 Government and 5 Opposition for a committee of 12 members. Each committee may be supplemented with up to 3 members for a particular inquiry. Government members are to be nominated by the Government Whip or Whips and Opposition members are to be nominated by the Opposition Whip or Whips.

(d) Every nomination of a member to a committee shall be forthwith notified in writing to the Speaker.

(e) Each committee shall elect a Government member as its chairman.

(f) Each committee shall elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.

(g) For a standing committee of 12 to 15 members, 6 members of the committee shall constitute a quorum of the committee including 4 Government members, and for a committee of 10 or 11 members, 5 members of the committee shall constitute a quorum of the committee including 3 Government members.

(h) Each committee shall have power to appoint sub-committees consisting of 3 or more of its members and to refer to any sub-committee any matter which the committee is empowered to examine.

(i) Each committee shall appoint the chairman of each sub-committee who shall have a casting vote only and at any time when the chairman of a sub-

committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to act as chairman at that meeting.

(j) The quorum of a sub-committee shall be a majority of the members of that sub-committee.

(k) Members of the committee who are not members of a sub-committee may participate in the public proceedings of that sub-committee but shall not vote, move any motion or be counted for the purpose of a quorum.

(l) Each committee or any sub-committee shall have power to send for persons, papers and records.

(m) Each committee or any sub-committee shall have power to move from place to place.

(n) Any sub-committee shall have power to adjourn from time to time and to sit during any sittings or adjournment of the House.

(o) Each committee or any sub-committee shall have power to authorise publication of any evidence given before it and any document presented to it.

(p) Each committee shall have leave to report from time to time.

(q) Each committee or any sub-committee shall have power to consider and make use of the evidence and records of the relevant standing committees appointed during previous Parliaments.

(r) Each committee shall have power to confer with a similar committee of the Senate.

Debate ensued.

Question—put and passed.

14 PROCEDURE—STANDING COMMITTEE—SESSIONAL ORDER: Mr Young (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, the following proposed standing order be adopted as a sessional order:

Standing Committee on Procedure

28C. (a) A Standing Committee on Procedure shall be appointed at the commencement of each Parliament to inquire into and report on the practices and procedures of the House generally with a view to making recommendations for their improvement or change and for the development of new procedures.

(b) The committee shall consist of 8 members, 5 members to be nominated by the Government Whip or Whips and 3 members to be nominated by the Opposition Whip or Whips.

(c) The committee shall elect a Government member as its chairman.

(d) The committee shall elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.

(e) The committee shall have power to appoint sub-committees consisting of 3 or more of its members and to refer to any sub-committee any matter which the committee is empowered to examine.

(f) The committee shall appoint the chairman of each sub-committee who shall have a casting vote only, and at any time when the chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to act as chairman at that meeting.

(g) The quorum of a sub-committee shall be a majority of the members of that sub-committee.

(h) Members of the committee who are not members of a sub-committee may participate in the public proceedings of that sub-committee but shall not vote, move any motion or be counted for the purpose of a quorum.

(i) The committee or any sub-committee shall have power to send for persons, papers and records.

(j) The committee or any sub-committee shall have power to move from place to place.

(k) A sub-committee shall have power to adjourn from time to time and to sit during any sittings or adjournment of the House.

(l) A sub-committee shall have power to authorise publication of any evidence given before it and any document presented to it.

(m) The committee shall have leave to report from time to time.

(n) The committee or any sub-committee shall have power to consider and make use of the evidence and records of the Standing Committee on Procedure appointed during previous Parliaments.

Question—put and passed.

- 15 **SUSPENSION OF STANDING ORDER 25:** Mr Young (Leader of the House), pursuant to notice, moved—That standing order 25 (Standing Orders Committee) be suspended for the remainder of this session.

Question—put and passed.

- 16 **FOREIGN AFFAIRS, DEFENCE AND TRADE—PROPOSED JOINT COMMITTEE:** Mr Young (Leader of the House), pursuant to notice, moved—

- (1) That a joint committee be appointed to consider and report on such matters relating to foreign affairs, defence and trade as may be referred to it by—
 - (a) resolution of either House of the Parliament,
 - (b) the Minister for Foreign Affairs and Trade, or
 - (c) the Minister for Defence.
- (2) That the committee consist of 30 members, 11 Members of the House of Representatives to be nominated by the Government Whip or Whips, 8 Members of the House of Representatives to be nominated by the Opposition Whip or Whips, 5 Senators to be nominated by the Leader of the Government in the Senate, 4 Senators to be nominated by the Leader of the Opposition in the Senate and 2 Senators to be nominated by any minority group or groups or independent Senator or independent Senators.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint committee until the House of Representatives is dissolved or expires by effluxion of time.
- (5) That the committee elect a Government member as its chairman.
- (6) That the committee elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.
- (7) That 10 members of the committee, including 6 Government members, constitute a quorum of the committee.
- (8) That the committee have power to appoint not more than 3 sub-committees consisting of 3 or more of its members and to refer to any sub-committee any matter which the committee is empowered to examine.
- (9) That, in addition to the members appointed pursuant to paragraph (8), the chairman and deputy chairman of the committee be ex officio members of each sub-committee appointed.
- (10) That the committee appoint the chairman of each sub-committee who shall have a casting vote only, and at any time when the chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to act as chairman at that meeting.
- (11) That the quorum of a sub-committee be a majority of the members of that sub-committee.

- (12) That members of the committee who are not members of a sub-committee may participate in the proceedings of that sub-committee but shall not vote, move any motion or be counted for the purpose of a quorum.
- (13) That the committee or any sub-committee have power to send for persons, papers and records.
- (14) That the committee or any sub-committee have power to move from place to place.
- (15) That a sub-committee have power to adjourn from time to time and to sit during any adjournment of the Senate and the House of Representatives.
- (16) That a sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (17) That the committee in its inquiries take account of the investigations of other parliamentary committees and avoid duplication.
- (18) That the committee have leave to report from time to time.
- (19) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Joint Committee on Foreign Affairs and Defence appointed during previous Parliaments.
- (20) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (21) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Question—put and passed.

17 ELECTORAL MATTERS—PROPOSED JOINT STANDING COMMITTEE: Mr Young (Leader of the House), having amended, by leave, notice No. 5, government business, moved—

- (1) That a joint standing committee be appointed to inquire into and report on such matters relating to electoral laws and practices and their administration as may be referred to it by either House of the Parliament or a Minister.
- (2) That the committee consist of 8 members, 2 Members of the House of Representatives to be nominated by the Government Whip or Whips, 2 Members of the House of Representatives to be nominated by the Opposition Whip or Whips, 2 Senators to be nominated by the Leader of the Government in the Senate, 1 Senator to be nominated by the Leader of the Opposition in the Senate and 1 Senator to be nominated by any minority group or groups or independent Senator or independent Senators.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint standing committee until the House of Representatives is dissolved or expires by effluxion of time.
- (5) That the committee elect a Government member as its chairman who shall have a deliberative vote and, in the event of an equality of voting, the chairman have a casting vote.
- (6) That the committee elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.
- (7) That 3 members of the committee constitute a quorum of the committee.
- (8) That the committee have power to appoint sub-committees consisting of 3 or more of its members and to refer to any sub-committee any matter which the committee is empowered to examine.
- (9) That the committee appoint the chairman of each sub-committee who shall have a casting vote only and at any time when the chairman of a sub-committee is not present at a meeting of the sub-committee the members

of the sub-committee present shall elect another member of that sub-committee to act as chairman at that meeting.

- (10) That the quorum of a sub-committee be a majority of the members of that sub-committee.
- (11) That members of the committee who are not members of a sub-committee may participate in the proceedings of that sub-committee but shall not vote, move any motion or be counted for the purpose of a quorum.
- (12) That the committee or any sub-committee have power to send for persons, papers and records.
- (13) That the committee or any sub-committee have power to move from place to place.
- (14) That a sub-committee have power to adjourn from time to time and to sit during any adjournment of the Senate and the House of Representatives.
- (15) That a sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (16) That the committee have leave to report from time to time.
- (17) That the committee or any sub-committee have power to consider and make use of—
 - (a) submissions lodged with the Clerk of the Senate in response to public advertisements placed in accordance with the resolution of the Senate of 26 November 1981 relating to a proposed Joint Select Committee on the Electoral System, and
 - (b) the evidence and records of the Joint Committee on Electoral Reform appointed during previous Parliaments.
- (18) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (19) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Question—put and passed.

18 VIDEO CLASSIFICATION—PROPOSED JOINT SELECT COMMITTEE: Mr Young (Leader of the House), pursuant to notice, moved—

- (1) That a joint select committee be appointed to inquire into and report on the operation of Regulation 4A of the Customs (Prohibited Imports) Regulations and the ACT Classification of Publications Ordinance 1983 in relation to videotapes and videodiscs and in particular—
 - (a) the effectiveness of such legislation by comparison with previous legislation purporting to govern the importation, production, reproduction, sale and hire of violent, pornographic or otherwise obscene material;
 - (b) whether the present classification system, as applied by the Film Censorship Board, is adequate as a basis for import and point of sale controls;
 - (c) whether video retailers are observing the conditions of sale or hire attached to 'X' classified material, particularly in relation to children under 18 years;
 - (d) whether Regulation 4A of the Customs (Prohibited Imports) Regulations is adequate in identifying categories of prohibited material, and operating effectively in preventing the importation of videotapes/discs falling within the prohibited categories;
 - (e) whether children under the age of 18 years are gaining access to videotapes/discs containing violent, pornographic or otherwise obscene material;
 - (f) whether the ACT Classification of Publications Ordinance 1983 should be amended to make it an offence for persons purchasing or hiring videotapes/discs classified above 'R' to allow, suffer or negligently permit children to view such material;

- (g) whether cinemas should be permitted to screen for public exhibition material classified above 'R', subject to prohibition from entry of persons under the age of 18 years;
 - (h) whether films which would merit a classification above 'R' are being produced in Australia and if so whether Australian men and women are adequately protected by existing law from pressure to act in such films, and
 - (i) the likely effects upon people, especially children, of exposure to violent, pornographic or otherwise obscene material.
- (2) That the committee consist of 9 members, 3 Members of the House of Representatives to be nominated by the Government Whip or Whips, 2 Members of the House of Representatives to be nominated by the Opposition Whip or Whips, 2 Senators to be nominated by the Leader of the Government in the Senate, 1 Senator to be nominated by the Leader of the Opposition in the Senate and 1 Senator to be nominated by any minority group or groups or independent Senator or independent Senators.
 - (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
 - (4) That the committee elect a Government member as its chairman.
 - (5) That the committee elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.
 - (6) That 4 members of the committee constitute a quorum of the committee.
 - (7) That the committee have power to send for persons, papers and records.
 - (8) That the committee have power to move from place to place.
 - (9) That the committee report by 10 December 1987.
 - (10) That the committee have power to consider and make use of the evidence and records of the Senate Select Committee on Video Material appointed during the 33rd Parliament and the Joint Select Committee on Video Classification appointed during the 34th Parliament.
 - (11) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
 - (12) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Question—put and passed.

19 NATIONAL CRIME AUTHORITY—JOINT COMMITTEE: Mr Young (Leader of the House), pursuant to notice, moved—

- (1) That, in accordance with section 54 of the *National Crime Authority Act 1984*, matters relating to the powers and proceedings of the Parliamentary Joint Committee on the National Crime Authority shall be as follows:
 - (a) That the committee consist of 3 Members of the House of Representatives to be nominated by the Government Whip or Whips, 2 Members of the House of Representatives to be nominated by the Opposition Whip or Whips, 2 Senators to be nominated by the Leader of the Government in the Senate, 2 Senators to be nominated by the Leader of the Opposition in the Senate and 1 Senator to be nominated by any minority group or groups or independent Senator or independent Senators.
 - (b) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
 - (c) That the committee elect a Government member as its chairman.

- (d) That the committee elect a deputy chairman who shall act as chairman of the committee at any time when the chairman is not present at a meeting of the committee and at any time when the chairman and deputy chairman are not present at a meeting of the committee the members present shall elect another member to act as chairman at that meeting.
 - (e) That, in the event of an equality of voting, the chairman, or the deputy chairman when acting as chairman, have a casting vote.
 - (f) That 4 members of the committee constitute a quorum of the committee.
 - (g) That the committee have power to appoint sub-committees consisting of 3 or more of its members and to refer to any sub-committee any matter which the committee is empowered to examine.
 - (h) That the committee appoint the chairman of each sub-committee who shall have a casting vote only and at any time when the chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to act as chairman at that meeting.
 - (i) That the quorum of a sub-committee be a majority of the members of that sub-committee.
 - (j) That members of the committee who are not members of a sub-committee may participate in the proceedings of that sub-committee but shall not vote, move any motion or be counted for the purpose of a quorum.
 - (k) That the committee or any sub-committee have power to send for persons, papers and records.
 - (l) That the committee or any sub-committee have power to move from place to place.
 - (m) That a sub-committee have power to adjourn from time to time and to sit during any adjournment of the Senate and the House of Representatives.
 - (n) That a sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
 - (o) That the committee have leave to report from time to time.
 - (p) That the committee or any sub-committee have power to consider and make use of the evidence and records of the committee appointed during previous Parliaments.
 - (q) That, in carrying out its duties, the committee or any sub-committee, ensure that the operational methods and results of investigations of law enforcement agencies, as far as possible, be protected from disclosure where that would be against the public interest.
 - (r) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (2) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Question—put and passed.

20 DAYS AND HOURS OF SITTING—SESSIONAL ORDERS: Mr Young (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered, the following amendments to the standing orders be adopted for the remainder of this session:

Days and hours of meeting

Standing order 40 be amended to read—

40. Unless otherwise ordered, the House shall meet for the despatch of business:

- (a) in the first sitting week, on:
 - Tuesday, at 2 p.m.
 - Wednesday, at 10 a.m.
 - Thursday, at 10 a.m.; and

(b) in the second sitting week, on:

Monday, at 2 p.m.

Tuesday, at 2 p.m.

Wednesday, at 10 a.m.

Thursday, at 10 a.m.

From the termination of the last sitting in the second week, the House shall stand adjourned until 2 p.m. on the third Tuesday after the termination, unless the Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting. The 4-weekly cycle will then be repeated.

Adjournment and next meeting

Standing order 48A be amended to read—

48A. At 7.15 p.m. on a Wednesday in a week in which the House is scheduled under the standing orders to meet on the Monday and at 10.15 p.m. on each other sitting day, the Speaker shall propose the question—That the House do now adjourn—which question shall be open to debate; if the House is in committee at the time stated, the Chairman shall report progress and upon such report being made the Speaker shall forthwith propose the question—That the House do now adjourn—which question shall be open to debate. No amendment may be moved to this question:

Provided that:

- (a) if a division is in progress at the time fixed for interruption, the division shall be completed and the result announced;
- (b) if, on the question—That the House do now adjourn—being proposed, a Minister requires the question to be put forthwith without debate, the Speaker shall forthwith put the question;
- (c) a motion for the adjournment of the House may be moved by a Minister at an earlier hour;
- (d) any business under discussion and not disposed of at the time of the adjournment shall be set down on the Notice Paper for the next sitting; and
- (e) if the question—That the House do now adjourn—is negatived, the House or committee shall resume the proceedings at the point at which they had been interrupted:

Provided further that, if at 8 p.m. on a Wednesday in a week in which the House is scheduled under the standing orders to meet on the Monday, or at 11 p.m. on each other sitting day, the question before the House is—That the House do now adjourn—the Speaker shall interrupt the debate, at which time:

- (f) a Minister may require that the debate be extended until 8.10 p.m. or 11.10 p.m., as appropriate, to enable Ministers to speak in reply to matters raised in the preceding adjournment debate; at 8.10 p.m. or 11.10 p.m., as appropriate, or upon the earlier cessation of the debate, the Speaker shall forthwith adjourn the House until the time of its next meeting; or
- (g) if no action is taken by a Minister under paragraph (f), the Speaker shall forthwith adjourn the House until the time of its next meeting.

Debate ensued.

Question—put and passed.

21 ADDRESS IN REPLY TO THE GOVERNOR-GENERAL'S SPEECH: The order of the day having been read for the resumption of the debate on the question—That the following Address in Reply to the speech of His Excellency the Governor-General be agreed to:

MAY IT PLEASE YOUR EXCELLENCY:

We, the House of Representatives of the Commonwealth of Australia, in Parliament assembled, desire to express our loyalty to our Most Gracious

Sovereign, and to thank Your Excellency for the speech which you have been pleased to address to Parliament—

Debate resumed.

Question—put and passed.

The House was informed that as His Excellency the Governor-General was absent overseas, the Speaker would ascertain, upon his return, when it would be convenient for His Excellency to receive the Address in Reply, and Members would be informed accordingly.

22 OCCUPATIONAL SUPERANNUATION STANDARDS BILL 1987: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Connolly who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “the Bill be withdrawn and redrafted to provide for the operating standards to be incorporated in the Bill or in a separate Act so as to protect the rights of employees to determine whether they should join union superannuation funds or other funds of their choice”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 69

Mr Baldwin	Mr Dubois	Mr Jones	Mr Saunderson
Mr Beddall	Mr Duncan	Mr Kent	Mr Scholes
Mr Bilney	Ms Fatin	Mr Kerr	Mr Sciacca
Mr Blanchard	Mr Fitzgibbon	Mr Lamb*	Mr Scott
Dr Blewett	Mr Free	Mr Langmore	Mr Simmons
Mr Bowen	Mr Gayler	Mr Lavarch	Mr Snow
Mr J. J. Brown	Mr Gear	Mr Lee	Mr Snowdon
Mr Brumby	Mr Gorman	Mr Lindsay	Mr Staples
Mr Campbell	Mr Grace	Ms McHugh	Dr Theophanous
Mr Charles	Mr Hand	Mr Martin	Mr Tickner
Dr Charlesworth	Mr Harvey	Mr Mildren	Mr Uren
Mr Chynoweth	Mr Holding	Mr Milton	Mr West
Mr Cleeland	Mr Howe	Mr P. F. Morris	Mr Willis
Mr Courtice	Mr Humphreys	Mr Mountford	Mr Wright
Ms Crawford	Mr Hurford	Mr O'Keefe	Mr Young
Mr Cross	Mrs Jakobsen	Mr O'Neil	
Mr Cunningham*	Mr Jenkins	Mr Price	
Mrs Darling	Mr Johns	Mr Punch	

NOES, 47

Mr Aldred	Mr Cowan	Mr Lloyd	Mr Ruddock
Mr Andrew*	Mr Downer	Mr McArthur	Mr Shack
Mr Beale	Dr H. R. Edwards	Mr McGauran	Mr Sharp
Mr Blunt	Mr T. A. Fischer	Mr MacKellar	Mr Shipton
Mr Braithwaite	Mr P. S. Fisher	Mr McVeigh	Mr Sinclair
Mr N. A. Brown	Mr Hall	Mr Miles	Mr Smith
Mr Burr	Mr Halverson	Mr Millar	Mr Tuckey
Mr Cadman	Mr Hawker	Mr Nehl*	Mr Webster
Mr D. M. Cameron	Dr Hewson	Mr Peacock	Mr Wilson
Mr E. C. Cameron	Mr Hunt	Mr Porter	Dr Woods
Mr Cobb	Mr Jull	Mr Prosser	Dr Wooldridge
Mr Connolly	Mr Katter	Mr Reith	

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Connolly, by leave, moved the following amendments together:

Clause 3—

Page 3, at the end of the definition of “superannuation fund” add the following words and paragraph:

“, but does not include:

(c) a fund established as a result of an employer or employers being threatened, intimidated or coerced by a trade union or trade unions.”.

Page 4, line 1, omit “1986” from the definition of “year of income”, substitute “1987”.

Clause 4—

Page 4, omit “1986” (wherever occurring), substitute “1987”.

Page 4, omit subclauses (3) and (4).

Clause 5, page 4, lines 40 and 41, omit “regulations for the purposes of subsection 7 (1) prescribing”.

Clause 6, page 5, lines 41 and 42, omit “regulations for the purposes of subsection 8 (1) prescribing”.

Clause 7—

Page 6, omit subclause (1), substitute the following subclause:

“(1) Standards applicable to the operation of superannuation funds shall be such as are prescribed by this Act or any other Act.”.

Page 6, line 11, omit “may”, substitute “shall”.

Page 6, subclause (2), after paragraph (j) insert the following paragraph:

“(ja) the levels of administrative fees, commissions or other deductions which may be payable from amounts contributed to superannuation funds;”.

Clause 8—

Page 6, omit subclause (1), substitute the following subclause:

“(1) Standards applicable to the operation of approved deposit funds shall be such as are prescribed by this Act or any other Act.”.

Page 6, line 40, omit “may”, substitute “shall”.

Clause 16—

Page 13, line 25, omit “21”, substitute “60”.

Page 13, omit subclause (4), substitute the following subclause:

“(4) Where the Commissioner does not confirm, revoke or vary a decision before the expiration of the period of 60 days after the day on which the Commissioner received the request under subsection (1) to reconsider the decision, the Commissioner shall, upon the expiration of that period, be deemed to have revoked the decision under subsection (3).”.

Debate continued.

Amendments negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Ruddock reported accordingly.

On the motion of Mr Holding (Minister Assisting the Treasurer), the House adopted the report, and, by leave, the Bill was read a third time.

23 **SUSPENSION OF STANDING AND SESSIONAL ORDERS MOVED:** Dr Blewett (Minister for Community Services and Health) having added to an answer to a question without notice asked earlier this day—

Mr Howard (Leader of the Opposition) moved—That so much of the standing and sessional orders be suspended as would prevent the Leader of the Opposition moving—That this House censures the Minister for Community Services and Health for his failure to fulfil the undertaking given earlier today to table the memorandum relating to the Australia Card Bill prepared by the Office of Parliamentary Counsel for the Australia Card legislation.

Debate ensued.

Adjournment negatived: It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Mr Young (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

Debate continued.

The time allowed by standing order 91 for debate on the motion having expired—

Question—That the motion for the suspension of standing and sessional orders be agreed to—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 47

Mr Aldred	Mr Downer	Mr Lloyd	Mr Ruddock
Mr Andrew*	Dr H. R. Edwards	Mr McArthur	Mr Shack
Mr Beale	Mr T. A. Fischer	Mr McGauran	Mr Sharp
Mr Blunt	Mr P. S. Fisher	Mr MacKellar	Mr Shipton
Mr Braithwaite	Mr Hall	Mr McVeigh	Mr Sinclair
Mr N. A. Brown	Mr Halverson	Mr Miles	Mr Smith
Mr Cadman	Mr Hawker	Mr Millar	Mr Tuckey
Mr D. M. Cameron	Dr Hewson	Mr Nehl*	Mr Webster
Mr E. C. Cameron	Mr Howard	Mr Peacock	Mr Wilson
Mr Cobb	Mr Hunt	Mr Porter	Dr Woods
Mr Connolly	Mr Jull	Mr Prosser	Dr Wooldridge
Mr Cowan	Mr Katter	Mr Reith	

NOES, 68

Mr Baldwin	Mrs Darling	Mr Jenkins	Mr O'Neil
Mr Beddall	Mr Dubois	Mr Johns	Mr Price
Mr Bilney	Mr Duncan	Mr Jones	Mr Punch
Mr Blanchard	Ms Fatin	Mr Kent	Mr Saunderson
Dr Blewett	Mr Fitzgibbon	Mr Kerr	Mr Sciacca
Mr Bowen	Mr Free	Mr Lamb*	Mr Scott
Mr J. J. Brown	Mr Gayler	Mr Langmore	Mr Simmons
Mr Brumby	Mr Gear	Mr Lavarch	Mr Snow
Mr Campbell	Mr Gorman	Mr Lee	Mr Snowdon
Mr Charles	Mr Grace	Mr Lindsay	Mr Staples
Dr Charlesworth	Mr Hand	Ms McHugh	Dr Theophanous
Mr Chynoweth	Mrs Harvey	Mr Martin	Mr Tickner
Mr Cleeland	Mr Holding	Mr Mildren	Mr Uren
Mr Courtice	Mr Howe	Mr Milton	Mr West
Ms Crawford	Mr Humphreys	Mr P. F. Morris	Mr Willis
Mr Cross	Mr Hurford	Mr Mountford	Mr Wright
Mr Cunningham*	Mrs Jakobsen	Mr O'Keefe	Mr Young

* Tellers

And so it was negatived.

24 **INSURANCE AND SUPERANNUATION COMMISSIONER BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Connolly moved the following amendment: Clause 6, page 3, line 3, omit "7", substitute "5".

Amendment negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Ruddock reported accordingly.

On the motion of Mr Holding (Minister Assisting the Treasurer), the House adopted the report, and, by leave, the Bill was read a third time.

- 25 **INSURANCE AND SUPERANNUATION COMMISSIONER (CONSEQUENTIAL PROVISIONS) BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Holding (Minister Assisting the Treasurer), the Bill was read a third time.

- 26 **ADJOURNMENT:** Mr Holding (Minister for Employment Services and Youth Affairs) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until Tuesday, 6 October 1987, at 2 p.m., in accordance with the resolution agreed to this day.

PAPERS: The following papers were deemed to have been presented on 24 September 1987:

Quarantine Act—Determination fixing fees pursuant to section 86E, dated 27 August 1987.

Seat of Government (Administration) Act—
Ordinances—1987—

No. 46—Child Welfare (Saving and Validation).

No. 47—Building (Amendment) (No. 2).

No. 48—City Area Leases (Amendment).

No. 49—Lakes (Amendment).

No. 50—Motor Traffic (Amendment).

No. 51—Registration of Births, Deaths and Marriages (Amendment).

No. 52—Unit Titles (Amendment).

No. 53—Children's Services (Amendment) (No. 2).

Regulation—1987—No. 11 (Building Ordinance).

States Grants (Petroleum Products) Act—Amendments of the schedules to the subsidy schemes in relation to the States, dated 23 September 1987.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Adermann, Mr R. J. Brown, Mr I. M. D. Cameron, Mr Cohen, Mr

Duffy, Mr R. F. Edwards, Mr Goodluck, Mr Griffiths, Mr Hayden, Mr Hicks,
Mr Hollis, Mr Keating, Mr Macphee, Mr A. A. Morris and Mr Spender.

A. R. BROWNING
Clerk of the House of Representatives