

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 165

THURSDAY, 2 APRIL 1987

- 1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
- 2 **SPECIAL ADJOURNMENT:** Mr Young (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 28 April 1987, at 2 p.m., unless Madam Speaker fixes an alternative day or hour of meeting.  
Question—put and passed.
- 3 **ACQUIRED IMMUNE DEFICIENCY SYNDROME—MINISTERIAL STATEMENT:** Dr Blewett (Minister for Health), by leave, made a ministerial statement concerning the serious global health problem presented by the acquired immune deficiency syndrome (AIDS) virus and the measures, including the inauguration of a national public education campaign, being taken by Commonwealth and State Governments to deal with the disease.  
Mr Porter, by leave, also made a statement in connection with the matter.
- 4 **SUGAR CANE LEVY BILL 1987:** Mr P. F. Morris (Acting Minister for Primary Industry) presented a Bill for an Act to impose a levy on sugar cane produced in Australia.  
Bill read a first time.  
Mr P. F. Morris moved—That the Bill be now read a second time.  
*Paper:* Mr P. F. Morris presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.
- 5 **SUGAR CANE LEVY COLLECTION BILL 1987:** Mr P. F. Morris (Acting Minister for Primary Industry) presented a Bill for an Act to make provision for the collection of levy imposed by the *Sugar Cane Levy Act 1987*.  
Bill read a first time.  
Mr P. F. Morris moved—That the Bill be now read a second time.  
*Paper:* Mr P. F. Morris presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Cadman), and the resumption of the debate made an order of the day for the next sitting.
- 6 **SHIPS (CAPITAL GRANTS) BILL 1987:** Mr P. F. Morris (Minister for Transport), pursuant to notice, presented a Bill for an Act to provide for the payment of grants in respect of certain ships.  
Bill read a first time.  
Mr P. F. Morris moved—That the Bill be now read a second time.  
*Paper:* Mr P. F. Morris presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 7 **CUSTOMS TARIFF BILL 1987:** Mr Jones (Minister Assisting the Minister for Industry, Technology and Commerce) presented a Bill for an Act relating to duties of Customs.  
Bill read a first time.

Mr Jones moved—That the Bill be now read a second time.

*Paper:* Mr Jones presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 8 **CUSTOMS TARIFF (MISCELLANEOUS AMENDMENTS) BILL 1987:** Mr Jones (Minister Assisting the Minister for Industry, Technology and Commerce) presented a Bill for an Act to make certain consequential amendments relating to the *Customs Tariff Act 1987*, and for related purposes.

Bill read a first time.

Mr Jones moved—That the Bill be now read a second time.

*Paper:* Mr Jones presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 9 **CUSTOMS TARIFF (INSTALLATIONS AT SEA) BILL 1987:** Mr Jones (Minister Assisting the Minister for Industry, Technology and Commerce) presented a Bill for an Act relating to the operation of Customs Acts in relation to certain installations at sea.

Bill read a first time.

Mr Jones moved—That the Bill be now read a second time.

*Paper:* Mr Jones presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 10 **TAXATION LAWS AMENDMENT (COMPANY DISTRIBUTIONS) BILL 1987:** Mr Keating (Treasurer) presented a Bill for an Act to amend the law relating to taxation.

Bill read a first time.

Mr Keating moved—That the Bill be now read a second time.

*Paper:* Mr Keating presented Part A of an explanatory memorandum to the following Bills:

Taxation Laws Amendment (Company Distributions) Bill 1987;

Income Tax (Franking Deficit) Bill 1987, and

Income Tax Rates Amendment Bill 1987.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 11 **INCOME TAX (FRANKING DEFICIT) BILL 1987:** Mr Keating (Treasurer) presented a Bill for an Act to impose a tax in respect of franking deficits of companies.

Bill read a first time.

Mr Keating moved—That the Bill be now read a second time.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 12 **INCOME TAX RATES AMENDMENT BILL 1987:** Mr Keating (Treasurer) presented a Bill for an Act to amend the *Income Tax Rates Act 1986*, and for related purposes.

Bill read a first time.

Mr Keating moved—That the Bill be now read a second time.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 13 **COMMUNICATIONS LEGISLATION AMENDMENT BILL 1987:** Mr Duffy (Minister for Communications), pursuant to notice, presented a Bill for an Act to amend the law relating to communications.

Bill read a first time.

Mr Duffy moved—That the Bill be now read a second time.

*Paper:* Mr Duffy presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 14 SEA INSTALLATIONS BILL 1987:** Mr Cohen (Minister for Arts, Heritage and Environment) presented a Bill for an Act relating to certain installations in the sea.  
Bill read a first time.  
Mr Cohen moved—That the Bill be now read a second time.  
*Paper:* Mr Cohen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 15 SEA INSTALLATIONS LEVY BILL 1987:** Mr Cohen (Minister for Arts, Heritage and Environment) presented a Bill for an Act to impose a levy in respect of certain sea installations.  
Bill read a first time.  
Mr Cohen moved—That the Bill be now read a second time.  
*Paper:* Mr Cohen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 16 SEA INSTALLATIONS (MISCELLANEOUS AMENDMENTS) BILL 1987:** Mr Cohen (Minister for Arts, Heritage and Environment) presented a Bill for an Act to apply the provisions of certain Acts to sea installations, and for other purposes.  
Bill read a first time.  
Mr Cohen moved—That the Bill be now read a second time.  
*Paper:* Mr Cohen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 17 CUSTOMS TARIFF AMENDMENT (SEA INSTALLATIONS) BILL 1987:** Mr Cohen (Minister for Arts, Heritage and Environment) presented a Bill for an Act to amend the *Customs Tariff Act 1982* in relation to certain sea installations.  
Bill read a first time.  
Mr Cohen moved—That the Bill be now read a second time.  
*Paper:* Mr Cohen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 18 EXCISE TARIFF AMENDMENT (SEA INSTALLATIONS) BILL 1987:** Mr Cohen (Minister for Arts, Heritage and Environment) presented a Bill for an Act to amend the *Excise Tariff Act 1921*.  
Bill read a first time.  
Mr Cohen moved—That the Bill be now read a second time.  
*Paper:* Mr Cohen presented an explanatory memorandum to the Bill.  
Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 19 UTILITY HELICOPTER FACILITIES, RAAF BASE, TOWNSVILLE—DEVELOPMENT—APPROVAL OF WORK:** Mr West (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Development of new utility helicopter facilities at RAAF Base, Townsville.  
Debate ensued.  
Question—put and passed.
- 20 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—JINDALEE FACILITIES, ALICE SPRINGS—UPGRADING:** Mr West (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to

the Parliamentary Standing Committee on Public Works for consideration and report: Upgrading of the Jindalee facilities at Alice Springs.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 21 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—REPATRIATION GENERAL HOSPITAL, CONCORD, NSW—UPGRADING:** Mr West (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Upgrading of acute ward accommodation, Repatriation General Hospital, Concord, NSW.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 22 **DEFENCE LEGISLATION AMENDMENT BILL 1987:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Mr Sinclair (Leader of the National Party of Australia) addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 106A, and the resumption of the debate made an order of the day for a later hour this day.

- 23 **GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, as amended by sessional order, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 2 p.m., the debate was interrupted in accordance with standing order 106, as amended by sessional order.

Question—That grievances be noted—put and passed.

- 24 **MINISTERIAL ARRANGEMENTS:** Mr Hawke (Prime Minister) informed the House that, during the absence abroad of Mr Kerin (Minister for Primary Industry), Mr P. F. Morris (Minister for Transport) was acting as Minister for Primary Industry.

- 25 **QUESTIONS:** Questions without notice being asked—

*Paper:* Mr Dawkins (Minister for Trade) presented the following paper:

National Party and Liberal Party relations—Comments, together with attachments (7).

Questions without notice continued.

- 26 **NEW PARLIAMENT HOUSE—JOINT STANDING COMMITTEE—REPORT:** Madam Speaker (Joint Chairman) presented the following report from the Joint Standing Committee on the New Parliament House:

Parliamentary Zone Development Plan and proposed works in the Parliamentary Zone—Report, dated 1 April 1987.

Ordered to be printed.

- 27 **PAPERS:** The following papers were presented:

Australian Heritage Commission Act—Australian Heritage Commission—Report and financial statements, together with the Auditor-General's Report, for 1985-86.

International trade law—13th conference conducted by the Attorney-General's Department, Canberra, 1-3 November 1986—Papers.

Parliament House Construction Authority Act—Parliament House Construction Authority—Report and financial statements, together with the Auditor-General's Report, for 1985-86.

**28 AGRICULTURAL TRADE REFORM—AUSTRALIA'S ROLE—PAPER—MOTION TO TAKE NOTE OF PAPER:** Mr Dawkins (Minister for Trade) presented the following paper:

Australia's role in achieving world agricultural trade reform—Statement by Mr Dawkins, Minister for Trade, 2 April 1987.

Mr Young (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr N. A. Brown—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

**29. PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mrs Jakobsen, Mr Kent, Mr Milton, Mr Scott and Mr Staples—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Cadman, Dr H. R. Edwards and Mr Hawker—from certain citizens praying that the closure of post office agencies be prevented and their services be extended.

Mr Fife, Mr T. A. Fischer and Mr Ruddock—from certain citizens praying that the Department of Veterans' Affairs remain a separate department.

Dr H. R. Edwards and Mr Hawker—from certain citizens praying that deletion of the 45 commonly prescribed drugs from the Pharmaceutical Benefits Scheme be reconsidered.

Mr Kent and Mr Milton—from certain citizens praying that the US Government be urged to join the Soviet Union's nuclear test ban.

Mr Kent and Mr Staples—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.

Mr Andrew—from certain citizens praying that the annual administrative charge for higher education students not be introduced.

Mr Cadman—from certain citizens praying that a public inquiry be held into the immigration of the Malan family.

Mr Cadman—from certain citizens praying that the proposal for an identification card be rejected.

Mr Cadman—from certain members of the International Organization of the Political Dissidents from Communist Countries praying that a public inquiry be held into the immigration of Marin Chirita.

Mr Cadman—from certain residents of New South Wales praying that the Western Sydney State University be established in conjunction with the NSW Government.

Mr Cadman—from certain citizens praying that the fringe benefits tax legislation be repealed.

Mr Webster—from certain citizens in similar terms to the last preceding petition.

Mr Fife—from certain citizens praying that any act which would desecrate the Australian War Memorial be prevented.

Mr Hawker—from certain citizens praying that the national flag not be changed except by a referendum.

Mr Hawker—from certain citizens praying that the Australian Bill of Rights Bill be opposed and certain other action be taken in relation to the Bill.

Mr Hawker—from certain citizens praying that family allowance payments be increased and proposed changes to the spouse rebate be rejected.

Mr Hawker—from certain citizens praying that the assets test on pensions be repealed.

Mr Kent—from certain citizens praying that any proposal for a national identification numbering system be rejected.

Mr Langmore—from certain citizens praying that landscaping for the new Parliament House be reinstated according to the original plans and certain other action be taken to ensure this can be achieved.

Mr O'Neil—from certain citizens praying that all education funding be restored to levels that existed prior to the 1986 Budget.

Mr O'Neil—from certain residents of Whyalla, SA, praying that multicultural television be implemented in Whyalla and other country areas.

Mr Staples—from certain citizens praying that the "Star Wars" plans be condemned and Australia not be associated with these plans.

Mr Staples—from certain citizens praying that Australia use its influence to establish a nuclear test moratorium and comprehensive nuclear test ban treaty.

Mr Staples—from certain citizens praying that protests be made to the French Government against nuclear weapons testing in the South Pacific and proposed testing in French possessions to the south and west of Australia.

Mr Staples—from certain residents of the Division of Jagajaga praying that tertiary education remain free to all students.

Dr Watson—from certain citizens praying that the findings of the Senate Select Committee on Animal Welfare on the export of live sheep from Australia be accepted.

Petitions received.

- 30 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—LIVING STANDARDS:** The House was informed that Mr Howard (Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The disastrous impact of the Prime Minister's broken promises on the living standards of all Australians".

The proposed discussion having received the necessary support—

Mr Howard addressed the House.

Discussion ensued.

Discussion concluded.

- 31 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:  
1 April 1987—Message No. 233—  
Commonwealth Guarantees (Charges) 1987.  
Australian Industry Development Corporation Amendment 1987.

- 32 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS:** Mrs Kelly (Chairman) presented the following report from the Joint Committee on the Australian Capital Territory:

Report on the 89th series of proposed variations of the plan of lay-out of the City of Canberra and its environs, together with the minutes of proceedings.

Ordered—That the report be printed.

Mrs Kelly, Mr Langmore and Mr Snow, by leave, made statements in connection with the report.

- 33 PUBLICATIONS COMMITTEE—17TH REPORT:** Mr Brumby (Chairman) presented the 17th Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

#### 17TH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The joint committee, having considered petitions and papers presented to Parliament since the last meeting of the committee, and papers previously presented, recommends that the following be printed:

Aboriginal Development Commission Act—Aboriginal Development Commission—Annual Report 1985-86.

- Aboriginal Hostels Limited—Annual Report 1985-86.  
 Australian Atomic Energy Commission—Report of the Committee of Review, dated 3 October 1986.  
 Australian Research Grants Committee—Report on grants approved for 1987.  
 Australian Safeguards Office—Annual Report 1985-86.  
 Australian Science and Technology Council Act—Australian Science and Technology Council—Report on Improving the Research Performance of Australia's Universities and other Higher Education Institutions, dated 9 February 1987.  
 Australian Security Intelligence Organization—Report to Parliament 1985-86.  
 Australian War Memorial Act—Australian War Memorial—Annual Report 1985-86.  
 Commonwealth Tertiary Education Commission—  
   Review of Commonwealth Special Research Centres and the Future of the Program—  
     Report of the Steering Committee.  
     Appendix—Assessment Panel Reports.  
 Compensation (Commonwealth Government Employees) Act—Commissioner for Employees' Compensation—Annual Report 1985-86.  
 Complaints (Australian Federal Police) Act—Federal Police Disciplinary Tribunal—Annual Report 1985-86.  
 Defence of Australia 1987—Policy Information Paper prepared by the Department of Defence, dated March 1987.  
 Human Rights Commission Act—Human Rights Commission—Annual Report 1985-86.  
 House of Representatives Standing Committee on Members' Interests—Report for 1986, including minutes of proceedings.  
 National Crime Authority Act—National Crime Authority—Annual Report 1985-86.  
 National Gallery Act—Australian National Gallery—Annual Report 1985-86.  
 National Library Act—National Library of Australia—Annual Report 1985-86.  
 National Museum of Australia Act—National Museum of Australia—Annual Report 1985-86.  
 Review of material relating to the entry of suspected war criminals into Australia—Report by Mr A. C. C. Menzies, O.B.E., dated 28 November 1986.  
 Stevedoring Industry Finance Committee Act—Stevedoring Industry Finance Committee—Annual Report 1985-86.  
 Torres Strait Fisheries Act—Protected Zone Joint Authority—Annual Report for period 15 February 1985 to 30 June 1986.

J. M. BRUMBY  
 Chairman

2 April 1987

Mr Brumby, by leave, moved—That the report be agreed to.

Question—put and passed.

**34 EXPENDITURE—STANDING COMMITTEE—PAPER—STATEMENT BY MEMBER:**

Mr Mountford (Chairman), by leave, presented the following paper:

Expenditure—Standing Committee—Report on the review of the Auditor-General's efficiency audit into construction project management practised by the Department of Housing and Construction—Interim response by Auditor-General—Copy of letter from Mr J. V. Monaghan, Auditor-General, to Mr J. G. Mountford, Chairman, Standing Committee on Expenditure, dated 24 March 1987—

and, by leave, made a statement in connection with the matter.

35 INTER-PARLIAMENTARY UNION—MEXICO CITY CONFERENCE, 1986—REPORT—  
STATEMENT BY MEMBER: Mr Wilson, by leave, presented the following paper:  
Inter-Parliamentary Union—75th Conference, Mexico City, Mexico, 7-12 April  
1986—Report of the Australian Delegation—  
and, by leave, made a statement in connection with the paper.

36 DEFENCE LEGISLATION AMENDMENT BILL 1987: The order of the day having  
been read for the resumption of the debate on the question—That the Bill be  
now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 234, dated 18 March 1987,  
from His Excellency the Governor-General was announced recommending an  
appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

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*In the committee*

Clause 1 agreed to.

Clauses 2 to 21, by leave, taken together, and agreed to.

Clause 22—

Mr Sinclair (Leader of the National Party of Australia) moved the following  
amendment: Page 10, proposed section 50F, omit subsection (1), substitute the  
following subsection:

“(1) Where:

- (a) otherwise than in time of war or defence emergency, the Governor-General considers it desirable to do so for the defence of Australia;
- (b) the Governor of a State has proclaimed that a natural disaster emergency exists in the State and requests the assistance of the Defence Force in dealing with that emergency;
- (c) the Administrator of the Northern Territory has proclaimed that a natural disaster emergency exists in the Territory and requests the assistance of the Defence Force in dealing with that emergency; or
- (d) a natural disaster emergency exists in a Territory (other than the Northern Territory) and the Governor-General considers it desirable to do so in order to deal with that emergency;

the Governor-General may, by Proclamation, call out any part of the Reserve Forces for continuous full time service.”

Debate continued.

Amendment negatived.

Clause agreed to.

Clauses 23 to 49, by leave, taken together, and agreed to.

Clauses 50 to 57, by leave, taken together, and agreed to, after debate.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

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The House resumed; Mr Mountford reported accordingly.

On the motion of Mr Beazley (Minister for Defence), the House adopted the report, and, by leave, the Bill was read a third time.

37 DEFENCE POLICY—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE  
NOTE OF PAPERS: The order of the day having been read for the resumption  
of the debate on the motion of Mr Kerin (Minister for Primary Industry)—  
That the House take note of the papers (*presented on 19 March 1987*), viz.:

Defence of Australia—A policy information paper, dated March 1987.

Defence of Australia—A policy information paper—Ministerial statement, 19  
March 1987.

Debate resumed.

Ms Fatin addressing the House—

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38 **ADJOURNMENT:** It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

*Debate extended:* It being 11 p.m., the debate was interrupted.

Mr Jones (Minister Assisting the Treasurer on Prices) required the debate to be extended.

The debate continuing until 11.06 p.m., Madam Speaker adjourned the House until Tuesday, 28 April 1987, at 2 p.m., in accordance with the resolution agreed to this day.

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**PAPERS:** The following papers were deemed to have been presented on 2 April 1987:

Excise Act—Declaration pursuant to section 78B, dated 11 March 1987.

Liquefied Petroleum Gas (Grants) Act—Determination pursuant to subsection 6A (3) fixing wholesale price of liquefied petroleum gas, dated 27 March 1987.

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**MEMBERS PRESENT:** All Members were present (at some time during the sitting) except Mr Everingham, Mr Katter, Mr Kerin and Mr Moore.

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**A. R. BROWNING**  
Clerk of the House of Representatives