

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 148

THURSDAY, 19 FEBRUARY 1987

1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.

2 **RETIREMENT OF MR R. T. MARTIN, ASSISTANT PRINCIPAL PARLIAMENTARY REPORTER:** Madam Speaker informed the House of the retirement, on 5 January 1987, of Mr R. T. Martin from the position of Assistant Principal Parliamentary Reporter, and after paying tribute to Mr Martin's service to the Parliament, wished him and his wife well in his retirement.

Madam Speaker also informed the House that Mr B. A. Harris had succeeded Mr Martin as Assistant Principal Parliamentary Reporter.

3 **TAXATION LAWS AMENDMENT BILL (NO. 5) 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Carlton, viz.—That all words after "That" be omitted with a view to substituting the following words: "whilst not declining to give the Bill a second reading, the House—*

- (1) expresses its concern over the excessive delay in the introduction of the legislation, relating as it does to measures announced as long ago as 19 September 1985;
- (2) deplores the creation of uncertainty and confusion among taxpayers and in the business community due to the failure of the Government to present these and other measures to the Parliament within a reasonable time after their announcement, and
- (3) condemns the Government for imposing an excessive tax burden on business, thus inhibiting new investment in productive enterprises"—

Debate resumed.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

AYES, 71

Mr Baldwin	Mr Duffy	Mrs Jakobsen	Mr A. A. Morris
Mr Beazley	Mr Duncan	Mr Jenkins	Mr P. F. Morris
Mr Beddall	Mr R. F. Edwards	Mr Jones	Mr Mountford
Mr Bilney	Ms Fatin	Mr Keating	Mr O'Keefe
Mr Blanchard	Mr Fitzgibbon	Mrs Kelly	Mr O'Neil
Dr Blewett	Mr Free	Mr Kent	Mr Punch
Mr Bowen	Mr Gayler	Mr Keogh	Mr Saunderson
Mr J. J. Brown	Mr Gear	Dr Klugman	Mr Scott
Mr R. J. Brown	Mr Gorman	Mr Lamb	Mr Simmons
Mr Brumby	Mr Grace	Mr Langmore	Mr Snow
Mr Campbell	Mr Griffiths	Mr Lee	Mr Staples
Mr Charles	Mr Hand	Mr Lindsay	Dr Theophanous
Dr Charlesworth	Mr Hayden	Ms McHugh	Mr Tickner
Mr Cleeland	Mr Holding	Mr Maher	Mr Uren
Mr Cross	Mr Hollis	Mr Martin	Mr West
Mr Cunningham*	Mr Howe	Mrs Mayer	Mr Wright
Mrs Darling	Mr Humphreys*	Mr Mildren	Mr Young
Mr Dubois	Mr Hurford	Mr Milton	

NOES, 57

Mr Adermann	Mr Conquest	Mr Hodges	Mr Robinson
Mr Aldred	Mr Cowan	Mr Hodgman	Mr Ruddock
Mr Andrew*	Mr Dobie	Mr Jull	Mr Shack
Mr Beale	Mr Downer	Mr Katter	Mr Sharp
Mr Blunt	Mr Drummond	Mr Lloyd	Mr Sinclair
Mr Braithwaite	Dr H. R. Edwards	Mr McArthur	Mr Smith
Mr N. A. Brown	Mr Everingham	Mr McGauran	Mr Spender
Mr Burr	Mr Fife	Mr McVeigh	Ms Sullivan
Mr Cadman	Mr T. A. Fischer	Mr Macphee	Dr Watson
Mr D. M. Cameron	Mr P. S. Fisher	Mr Miles	Mr Webster
Mr E. C. Cameron	Mr Goodluck	Mr Millar	Mr White
Mr I. M. D. Cameron	Mr Hall	Mr Moore	Mr Wilson
Mr Carlton	Mr Halverson	Mr Nehl	
Mr Cobb	Mr Hawker	Mr Porter	
Mr Connolly	Mr Hicks*	Mr Reith	

*Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Carlton, moved the following amendment: Clause 16, page 13, proposed section 221YBA, after sub-section (1) insert the following sub-section:

“(1A) Nothing in this section requires the payment of instalments of provisional tax by a taxpayer where:

- (a) the provisions of Division 16 of Part III are applied in the assessment of the taxpayer; or
- (b) Division 16A of Part III applies to the taxpayer.”.

Debate continued.

Closure: Mr Hurford (Minister Assisting the Treasurer) moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Deputy Chairman, Mr Blanchard, in the Chair)—

AYES, 71

Mr Baldwin	Mr Duncan	Mr Jenkins	Mr P. F. Morris
Mr Beazley	Mr R. F. Edwards	Mr Jones	Mr Mountford
Mr Beddall	Ms Fatin	Mrs Kelly	Mr O'Keefe
Mr Bilney	Mr Fitzgibbon	Mr Kent	Mr O'Neil
Dr Blewett	Mr Free	Mr Keogh	Mr Price
Mr Bowen	Mr Gayler	Dr Klugman	Mr Punch
Mr J. J. Brown	Mr Gear	Mr Lamb	Mr Saunderson
Mr R. J. Brown	Mr Gorman	Mr Langmore	Mr Scott
Mr Brumby	Mr Grace	Mr Lee	Mr Simmons
Mr Campbell	Mr Griffiths	Mr Lindsay	Mr Snow
Mr Charles	Mr Hand	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Hayden	Mr McLeay	Dr Theophanous
Mr Cleeland	Mr Holding	Mr Maher	Mr Tickner
Mr Cross	Mr Hollis	Mr Martin	Mr Uren
Mr Cunningham*	Mr Howe	Mrs Mayer	Mr West
Mrs Darling	Mr Humphreys*	Mr Mildren	Mr Wright
Mr Dubois	Mr Hurford	Mr Milton	Mr Young
Mr Duffy	Mrs Jakobsen	Mr A. A. Morris	

NOES, 57

Mr Adermann	Mr Conquest	Mr Hodgman	Mr Ruddock
Mr Aldred	Mr Cowan	Mr Jull	Mr Shack
Mr Andrew*	Mr Dobie	Mr Katter	Mr Sharp
Mr Beale	Mr Downer	Mr Lloyd	Mr Shipton
Mr Blunt	Mr Drummond	Mr McGauran	Mr Sinclair
Mr Braithwaite	Dr H. R. Edwards	Mr McVeigh	Mr Smith
Mr N. A. Brown	Mr Everingham	Mr Macphee	Mr Spender
Mr Burr	Mr Fife	Mr Miles	Mrs Sullivan
Mr Cadman	Mr T. A. Fischer	Mr Millar	Dr Watson
Mr D. M. Cameron	Mr Goodluck	Mr Moore	Mr Webster
Mr E. C. Cameron	Mr Hall	Mr Nehl	Mr White
Mr I. M. D. Cameron	Mr Halverson	Mr Peacock	Mr Wilson
Mr Carlton	Mr Hawker	Mr Porter	
Mr Cobb	Mr Hicks*	Mr Reith	
Mr Connolly	Mr Hodges	Mr Robinson	

* Tellers

And so it was resolved in the affirmative.

And the question—That the amendment be agreed to—being accordingly put—
The committee divided (the Deputy Chairman, Mr Blanchard, in the Chair)—

AYES, 57

Mr Adermann	Mr Cowan	Mr Jull	Mr Ruddock
Mr Aldred	Mr Dobie	Mr Katter	Mr Shack
Mr Beale	Mr Downer	Mr Lloyd	Mr Sharp
Mr Blunt	Mr Drummond	Mr McArthur	Mr Shipton
Mr Braithwaite	Dr H. R. Edwards	Mr McGauran	Mr Sinclair
Mr N. A. Brown	Mr Everingham	Mr McVeigh	Mr Smith
Mr Burr	Mr Fife	Mr Macphee	Mr Spender
Mr Cadman	Mr T. A. Fischer	Mr Miles	Mrs Sullivan
Mr D. M. Cameron	Mr Goodluck	Mr Millar	Dr Watson
Mr E. C. Cameron*	Mr Hall	Mr Moore	Mr Webster
Mr I. M. D. Cameron	Mr Halverson	Mr Nehl	Mr White
Mr Carlton	Mr Hawker	Mr Peacock	Mr Wilson
Mr Cobb	Mr Hicks*	Mr Porter	
Mr Connolly	Mr Hodges	Mr Reith	
Mr Conquest	Mr Hodgman	Mr Robinson	

NOES, 71

Mr Baldwin	Mr Duncan	Mr Jenkins	Mr P. F. Morris
Mr Beazley	Mr R. F. Edwards	Mr Jones	Mr Mountford
Mr Beddall	Ms Fatin	Mrs Kelly	Mr O'Keefe
Mr Bilney	Mr Fitzgibbon	Mr Kent	Mr O'Neil
Dr Blewett	Mr Free	Mr Keogh	Mr Price
Mr Bowen	Mr Gayler	Dr Klugman	Mr Punch
Mr J. J. Brown	Mr Gear	Mr Lamb	Mr Saunderson
Mr R. J. Brown	Mr Gorman	Mr Langmore	Mr Scott
Mr Brumby	Mr Grace	Mr Lee	Mr Simmons
Mr Campbell	Mr Griffiths	Mr Lindsay	Mr Snow
Mr Charles	Mr Hand	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Hayden	Mr McLeay	Dr Theophanous
Mr Cleeland	Mr Holding	Mr Maher	Mr Tickner
Mr Cross	Mr Hollis	Mr Martin	Mr Uren
Mr Cunningham*	Mr Howe	Mrs Mayer	Mr West
Mrs Darling	Mr Humphreys*	Mr Mildren	Mr Wright
Mr Dubois	Mr Hurford	Mr Milton	Mr Young
Mr Duffy	Mrs Jakobsen	Mr A. A. Morris	

* Tellers

And so it was negated.

Question—That the Bill be agreed to—put.

Mr Hodgman rising to address the committee—

Closure: Mr Hurford moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be agreed to—was put accordingly, and passed.

Bill to be reported without amendment.

The House resumed; Mr Blanchard reported accordingly.

Mr Hurford moved—That the report be adopted.

Mr Hodgman rising to address the House—

Closure: Mr Hurford moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the report be adopted—was put accordingly, and passed.

Mr Hurford, by leave, moved—That the Bill be now read a third time.

Mr Hodgman rising to address the House—

Closure: Mr Hurford moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a third time—was put accordingly, and passed—Bill read a third time.

4 INCOME TAX AMENDMENT BILL 1986: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Mr Hodgman rising to address the House—

Closure: Mr Hurford (Minister Assisting the Treasurer) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

Mr Hurford moved—That the Bill be now read a third time.

Mr Hodgman rising to address the House—

Closure: Mr Hurford moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a third time—was put accordingly, and passed—Bill read a third time.

5 FINANCIAL TRANSACTIONS OF COMMONWEALTH—APPROVAL OF VARIATION OF STATEMENT: Mr Hurford (Minister Assisting the Treasurer), pursuant to notice, moved—That, in accordance with sub-section 49 (2) of the *Audit Act*

1901, the House approves the variation to the form of the Statement of Financial Transactions of the Commonwealth presented to the House on 26 November 1986.

Debate ensued.

Question—put and passed.

- 6 **OLYMPIC INSIGNIA PROTECTION BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Dr Charlesworth addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 106A, and the resumption of the debate made an order of the day for a later hour this day.

- 7 **GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, as amended by sessional order, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 2 p.m., the debate was interrupted in accordance with standing order 106, as amended by sessional order.

Question—That grievances be noted—put and passed.

- 8 **QUESTIONS:** Questions without notice being asked—

Paper: Mr Keating (Treasurer) presented the following paper:

Costing and sourcing of Opposition commitments, dated 19 February 1987.

Questions without notice continued.

- 9 **OVERSEAS VISIT BY PRIME MINISTER—MINISTERIAL STATEMENT:** Mr Hawke (Prime Minister), by leave, made a ministerial statement concerning his recent visit to Jordan, Cyprus, Israel, Switzerland and Egypt.

Mr Howard (Leader of the Opposition), by leave, also made a statement with reference to the matter.

- 10 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Aldred, Mrs Jakobsen, Mr Kent, Mr Milton and Mr Scott—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr I. M. D. Cameron, Dr H. R. Edwards, Mr Robinson, Mr Rocher and Mr Ruddock—from certain citizens praying that the closure of post office agencies be prevented and their services be extended.

Dr H. R. Edwards, Mr Jull, Mr Shack and Mr Wilson—from certain citizens praying that deletion of the 45 commonly prescribed drugs from the Pharmaceutical Benefits Scheme be reconsidered.

Mr Cleeland, Mr Halverson and Mr Macphee—from certain citizens praying that the Flags Amendment Bill receive a speedy passage.

Mr Beale and Dr H. R. Edwards—from certain citizens praying that the national flag not be changed except by a referendum.

Mr I. M. D. Cameron and Mr Jull—from certain citizens praying that an occupational category for housewives be included in the Census and that the "Fair go for Women" survey be recognised as a costly exercise of dubious value.

Mr Kent and Mr Milton—from certain citizens praying that the US Government be urged to join the Soviet Union's nuclear test ban.

Mr McLeay and Mr Uren—from certain citizens praying that the sale of the Queen Elizabeth II Rehabilitation Centre, Camperdown, NSW, be rescinded.

- Mr Blanchard—from certain residents of Western Australia praying that the decision to deny secondary allowances to Year 11 students under the age of 16 years be reversed and allowances not be made directly payable to students.
- Mr Braithwaite—from certain residents of the Division of Dawson praying that transmission anomalies be rectified to allow listeners in the Mackay region to receive ABC FM radio.
- Mr I. M. D. Cameron—from certain citizens praying that the fringe benefits tax legislation be repealed.
- Mr Carlton, Mr T. A. Fischer and Mr Rocher—from certain citizens; and Mr T. A. Fischer—from certain residents of the Division of Farrer in similar terms to the last preceding petition.
- Dr H. R. Edwards—from certain citizens praying that the assets test, capital gains tax, fringe benefits tax and tax on lump sum superannuation be repealed.
- Mr Halverson—from certain citizens praying that incentive and opportunity be restored to the Australian economy and certain restrictions on small business be abandoned.
- Mr Jull—from certain citizens praying that separatist terrorism in Sri Lanka be condemned and certain other action be taken in relation to Sri Lanka.
- Mr Kent—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.
- Mr Kerin—from certain citizens praying that management plans established by the Tasmanian Forestry Commission for Tasmanian National Estate areas be accepted and certain other action be taken regarding timber resource use.
- Mr Lee—from certain citizens praying that a Medicare office be established in Wyong, NSW, as soon as possible.
- Mr Macphee—from certain citizens praying that certain action be taken to prevent the extinction of Aboriginal and Islander languages.
- Mr Macphee—from certain citizens praying that appropriate measures be taken to improve the procedure used to register foreign medical doctors.
- Mr Porter—from certain citizens praying that any proposal for a national identification numbering system be rejected.
- Mr Rocher—from certain citizens praying that the right of employees to select their own superannuation scheme be guaranteed and certain other action be taken in relation to superannuation.
- Mr Ruddock—from certain citizens praying that no cutbacks be made to the portfolio of Veterans' Affairs and certain action be taken to assist ex-servicemen and women.
- Mr Scott—from certain citizens praying that Australia use its influence to establish a nuclear test moratorium and comprehensive nuclear test ban treaty.
- Mr Webster—from certain citizens praying that community language resources centres be instituted and certain other action be taken to implement the teaching of community languages in schools.
- Mr Webster—from certain citizens praying that funding for English as a second language programs be restored to the 1985 level.

Petitions received.

- 11 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—HEALTH COSTS AND SERVICES:** The House was informed that Mr Porter had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "Labor's increase in the cost of health care for Australian families and the failure of Medicare to provide adequate health services".

The proposed discussion having received the necessary support—
Mr Porter addressed the House.

Discussion ensued.
Discussion concluded.

- 12 **ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS:** Mr Milton (Chairman) presented the following report from the Standing Committee on Environment and Conservation:
Fiscal measures and the achievement of environmental objectives—Report, dated November 1986, together with the minutes of proceedings and evidence received by the committee.
Ordered—That the report be printed.
Mr Milton, Mr Miles, Mr Gear, Mr P. S. Fisher, Mr Chynoweth and Mr R. F. Edwards, by leave, made statements in connection with the report.
- 13 **OLYMPIC INSIGNIA PROTECTION BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr J. J. Brown (Minister for Sport, Recreation and Tourism), the Bill was read a third time.
- 14 **PAPER:** Mr P. F. Morris (Minister for Transport) presented an explanatory memorandum to the Australian National Railways Commission Amendment Bill 1987.
- 15 **MESSAGE FROM THE SENATE—AUSTRALIAN NUCLEAR SCIENCE AND TECHNOLOGY ORGANISATION BILL 1987:** Message No. 403, dated 17 February 1987, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act relating to the Australian Nuclear Science and Technology Organisation, and for other purposes*".
Bill read a first time.
Mr Jones (Minister representing the Minister for Resources and Energy) moved—
That the Bill be now read a second time.
Paper: Mr Jones presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Braithwaite), and, by leave, the resumption of the debate made an order of the day for a later hour this day.
- 16 **MESSAGE FROM THE SENATE—AUSTRALIAN NUCLEAR SCIENCE AND TECHNOLOGY ORGANISATION (TRANSITIONAL PROVISIONS) BILL 1987:** Message No. 404, dated 17 February 1987, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to enact certain transitional provisions in consequence of the enactment of the 'Australian Nuclear Science and Technology Organisation Act 1987'*".
Bill read a first time.
Mr Jones (Minister representing the Minister for Resources and Energy) moved—
That the Bill be now read a second time.
Debate adjourned (Mr Braithwaite), and, by leave, the resumption of the debate made an order of the day for a later hour this day.
- 17 **MESSAGE FROM THE SENATE—ATOMIC ENERGY AMENDMENT BILL 1987:** Message No. 405, dated 17 February 1987, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Atomic Energy Act 1953'*".
Bill read a first time.
Mr Jones (Minister representing the Minister for Resources and Energy) moved—
That the Bill be now read a second time.
Debate adjourned (Mr Braithwaite), and, by leave, the resumption of the debate made an order of the day for a later hour this day.

18 AUSTRALIAN NUCLEAR SCIENCE AND TECHNOLOGY ORGANISATION BILL 1987:

The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Shipton addressing the House—

19 ADJOURNMENT: It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Madam Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 19 February 1987:

Customs Act—Notices—1987—Nos. 1, 2, 3.

Defence Act—Determinations—

1986—

No. 90—Overseas Living Allowance.

No. 91—Travelling Allowance and other allowances.

No. 92—Expense of Office Allowance.

No. 93—Mackay Allowance.

No. 94—District Allowance and other allowances.

No. 95—Temporary Rental Allowance.

No. 96—Airconditioning Allowance.

No. 97—Bindoon Allowance.

No. 98—Common Duties Allowance.

No. 99—Overseas Living Allowance and other allowances.

No. 100—Reserve Allowance.

No. 101—Overseas Living Allowance and other allowances.

No. 102—Charge for Rations and Quarters.

1987—

No. 1—Travelling Allowance and Education Assistance Overseas.

No. 2—Cadet Forces Allowances.

No. 3—Woomera Allowance.

No. 4—Salary of Permanent Force Members.

No. 5—Attendance Allowance and other allowances.

No. 6—Post Allowance.

Excise Act—Notices—1987—Nos. 1, 2, 3.

Lands Acquisition Act—Statement of lands acquired by agreement authorised under sub-section 7 (1).

National Health Act—Principles formulated under sub-section—

39A (6), dated 5 December 1986.

40AA (3C), dated 5 December 1986.

Nursing Homes Assistance Act—Principles formulated under sub-section—

3A (6), dated 5 December 1986.

4 (3C), dated 5 December 1986.

Supported Accommodation Assistance Act—Agreement pursuant to sub-section 4 (2), dated 3 February 1987, amending the principal agreement between the Commonwealth and Queensland.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Cohen, Mr Coleman, Mr Dawkins, Mr Hunt, Mr Jacobi and Mr Tuckey.

A. R. BROWNING
Clerk of the House of Representatives