

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 100

THURSDAY, 22 MAY 1986

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- 1 The House met, at 10 a.m., pursuant to adjournment. Madam Speaker (the Honourable Joan Child) took the Chair, and read Prayers.
 - 2 **PRIVILEGE—STATEMENT BY MADAM SPEAKER:** Madam Speaker referred to the matter raised yesterday by Mr N. A. Brown (Deputy Leader of the Opposition) concerning a response he had received from an officer of the Department of Foreign Affairs to a request he had made under the Freedom of Information Act.
Madam Speaker stated that she did not believe that any action had been taken, or statement made, which would constitute a *prima facie* case of breach of privilege or contempt and that she was not prepared to accord precedence to a motion in respect of the matter.
 - 3 **INSPECTOR-GENERAL OF INTELLIGENCE AND SECURITY BILL 1986:** Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act to provide for the appointment of an Inspector-General of Intelligence and Security, and for related purposes.
Bill read a first time.
Mr Bowen moved—That the Bill be now read a second time.
Paper: Mr Bowen presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Spender), and the resumption of the debate made an order of the day for the next sitting.
 - 4 **AUSTRALIAN SECURITY INTELLIGENCE ORGANIZATION AMENDMENT BILL 1986:**
Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act relating to the Australian Security Intelligence Organization.
Bill read a first time.
Mr Bowen moved—That the Bill be now read a second time.
Paper: Mr Bowen presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Spender), and the resumption of the debate made an order of the day for the next sitting.
 - 5 **INTELLIGENCE AND SECURITY (CONSEQUENTIAL AMENDMENTS) BILL 1986:**
Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act to make amendments of various Acts consequential upon the enactment of the *Australian Security Intelligence Organization Amendment Act 1986* and the *Inspector-General of Intelligence and Security Act 1986*, and for other purposes.
Bill read a first time.
Mr Bowen moved—That the Bill be now read a second time.
Paper: Mr Bowen presented an explanatory memorandum to the Bill.
Debate adjourned (Mr Spender), and the resumption of the debate made an order of the day for the next sitting.

- 6 **PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—WORKING ACCOMMODATION AND WAREHOUSING FOR 51ST SUPPLY BATTALION, GUILDFORD, WA:** Mr West (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of working accommodation and warehousing for 51st Supply Battalion, Guildford, WA.

Mr West presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

- 7 **SUPPLY BILL (NO. 1) 1986-87:** The order of the day having been read for the further consideration of the Bill in committee, the House resolved itself into a committee of the whole.

—————
In the committee

Bill, as a whole, agreed to.

Bill to be reported without amendment.

—————

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Young (Special Minister of State), the House adopted the report, and, by leave, the Bill was read a third time.

- 8 **SUPPLY BILL (NO. 2) 1986-87:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Young (Special Minister of State), the Bill was read a third time.

- 9 **SUPPLY (PARLIAMENTARY DEPARTMENTS) BILL 1986-87:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Young (Special Minister of State), the Bill was read a third time.

- 10 **STATES GRANTS (EDUCATION ASSISTANCE—PARTICIPATION AND EQUITY) AMENDMENT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mrs Sullivan addressing the House—

It being 12.45 p.m., the debate was interrupted in accordance with sessional order 106A, and the resumption of the debate made an order of the day for a later hour this day.

- 11 **GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, as amended by sessional order, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 2 p.m., the debate was interrupted in accordance with standing order 106, as amended by sessional order.

Question—That grievances be noted—put and passed.

12 **QUESTIONS:** Questions without notice being asked—

Papers: Mr Howard (Leader of the Opposition), by leave, presented the following papers:

Australian Labor Party—National Economic Policy Committee—Copies of—
 Draft platforms—
 Economic.
 Employment.
 Industrial Relations.
 Trade.

Letter from Glenda Johnson, National Secretariat, Australian Labor Party, to members of the National Economic Policy Committee, dated 5 May 1986, together with minutes of meeting of National Economic Policy Committee held at Parliament House, Canberra, on 11 April 1986.

Questions without notice continued.

Paper: Mr Hunt (Deputy Leader of the National Party of Australia), in accordance with standing order 321, having called for a document quoted from by Mr Kerin (Minister for Primary Industry)—

Mr Kerin laid upon the Table the following paper:

Rural policy—Notes on question concerning economic difficulties in rural sector.

Questions without notice continued.

13 **PAPER:** The following paper was presented:

Industries Assistance Commission—Report—Vegetables and vegetable products, dated 29 April 1986 (No. 384).

14 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr J. J. Brown, Mr R. J. Brown, Mr Chynoweth, Mr Connolly, Mr Grace, Mr Maher, Mr Martin, Mr O'Neil, Mr Ruddock, Mr Staples and Mr Webster—from certain citizens praying that 1989 be proposed as the International Year for Repairing the Earth and certain other action be taken in support of world peace.

Mr Blunt, Mr Burr, Mr Hall and Ms McHugh—from certain citizens in similar terms.

Mr J. J. Brown, Mr Grace and Mr Price—from certain residents of New South Wales praying that the Western Sydney State University be established in conjunction with the NSW Government.

Mr Connolly, Mr Ruddock and Mr Sinclair—from certain citizens praying that 1988 be proclaimed the first International Earth Repair Year.

Mr Drummond and Mr Halverson—from certain citizens; and Mr Blunt—from certain residents of the Division of Richmond praying that no cut backs be made to the portfolio of Veterans' Affairs and certain action be taken to assist ex-servicemen and women.

Mrs Jakobsen and Mr Milton—from certain citizens praying that importation of cobalt 60 and other radioactive substances be banned and regulations permitting irradiation of food in Australia be disallowed.

Mr Kent and Mr Staples—from certain citizens praying that the Government support the stand taken by the New Zealand Government on nuclear vessels and that the policy of developing zones of peace and nuclear free zones in the Indian and Pacific Oceans be implemented.

Mr Robinson and Mr Webster—from certain citizens praying that the standard pension be raised to 25% of average weekly earnings and certain other action be taken to assist pensioners and low income earners.

Mr Blunt—from certain residents of the Division of Richmond praying that the Australian Bill of Rights Bill be repealed.

Mr Blunt—from certain residents of the Division of Richmond praying that a bi-partisan commitment to world-wide nuclear disarmament be made.

- Mr Braithwaite—from certain citizens praying that the commitment to the oil import parity pricing policy be honoured.
- Mr Braithwaite—from certain electors of the Division of Dawson praying that the Australian Bill of Rights Bill not be passed.
- Mr Burr—from certain residents of Tasmania praying that the Australian Bill of Rights Bill lie before the House to allow reasoned debate and that certain other action be taken in regard to the Bill.
- Mr Coleman—from certain citizens praying that new initiatives be taken to encourage all member states of the United Nations to conclude a treaty banning all nuclear weapons tests and that certain other action be taken in relation to nuclear weapons tests.
- Dr H. R. Edwards—from certain citizens praying that the national flag not be changed except by a referendum.
- Ms Fatin—from certain citizens praying that action be taken to ensure all legal barriers to the equality of women workers are removed.
- Mr Halverson—from certain citizens praying that prescription drugs continue to be provided to pensioners without fee.
- Mr Hodgman—from certain citizens praying that the right of employees to select their own superannuation scheme be guaranteed and certain other action be taken in relation to superannuation.
- Mr Kent—from certain citizens praying that the problems which identification cards are intended to reduce be attacked by other methods.
- Mr Kent—from certain citizens praying for official recognition of the African National Congress and South West Africa Peoples Organisation and that certain other financial and humanitarian support be given to the South African and Nambian people.
- Mr MacKellar—from certain citizens praying that a parliamentary committee be appointed to consider proposals for a new national flag.
- Mr Mountford—from certain residents of New South Wales praying that the Government condemn terrorist action by Libya and terrorist counteraction by the USA and that certain action be taken to deter terrorism.
- Mr Robinson—from certain residents of the north coast of New South Wales praying that the ABC radio studio in Grafton be retained and that the Grafton City Council's submission on the second regional radio network be heeded.
- Mr Staples—from certain citizens praying that the Government of Sri Lanka be persuaded to pursue a political solution to allow the Tamils to live in peace and dignity and certain other action be taken to aid the Tamils.
- Mr Staples—from certain citizens praying that the export of koalas be discontinued, their habitats be revegetated and funding be made available for research into koala diseases.
- Mr Staples—from certain citizens praying that certain action be taken to relieve housing-related poverty.
- Mr Staples—from certain citizens praying that Australia use its influence to establish a nuclear test moratorium and comprehensive nuclear test ban treaty.
- Dr Watson—from certain residents of Queensland praying that no action be taken to change the national flag.
- Mr Webster—from certain citizens praying that debate on the Australian Bill of Rights Bill 1985 be deferred for 12 months and that the Bill be circulated for 12 months for the widest possible debate, scrutiny and discussion.
- Mr Webster—from certain citizens praying that the nation's total dependence on God the Creator in accordance with the Constitution and the standing orders of the House of Representatives be reaffirmed.

Petitions received.

- 15 **DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—NATIONAL WAGE AND PRODUCTIVITY CASES:** The House was informed that Mr N. A. Brown (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The public concern at the Government's mishandling of the economy as most recently shown by its incompetent handling of the national wage and productivity cases". The proposed discussion having received the necessary support—
Mr N. A. Brown addressed the House.
Discussion ensued.
Discussion concluded.
- 16 **STATES GRANTS (EDUCATION ASSISTANCE—PARTICIPATION AND EQUITY) AMENDMENT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr Everingham), and the resumption of the debate made an order of the day for a later hour this day.
- 17 **EXCISE TARIFF PROPOSALS NO. 4 (1986) AND CUSTOMS TARIFF PROPOSALS NO. 6 (1986):** Mr Jones (Minister Assisting the Minister for Industry, Technology and Commerce) moved—
Excise Tariff Proposals No. 4 (1986), and
Customs Tariff Proposals No. 6 (1986).
Debate adjourned (Mr Porter), and the resumption of the debate made an order of the day for the next sitting.
- 18 **STATES GRANTS (EDUCATION ASSISTANCE—PARTICIPATION AND EQUITY) AMENDMENT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 150, dated 1 May 1986, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Holding (Minister for Aboriginal Affairs), the Bill was read a third time.
- 19 **STATES GRANTS (SCHOOLS ASSISTANCE) AMENDMENT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 151, dated 1 May 1986, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Holding (Minister for Aboriginal Affairs), the Bill was read a third time.
- 20 **STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) AMENDMENT BILL 1986:**
The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 152, dated 1 May 1986, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Holding (Minister for Aboriginal Affairs), the Bill was read a third time.

- 21 **AUSTRALIAN INSTITUTE OF SPORT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed by Mr White who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “the House is of the opinion that the Bill should not be proceeded with as it does nothing more than add to the burgeoning number of statutory authorities already in existence when the functions of the proposed Institute of Sport could well be performed by an existing body”.
 Debate continued.
 Debate adjourned (Dr Charlesworth), and the resumption of the debate made an order of the day for a later hour this day.
- 22 **TAXATION LAWS AMENDMENT BILL (NO. 2) 1986:** Mr Keating (Treasurer) presented a Bill for an Act to amend the law relating to taxation.
 Bill read a first time.
 Mr Keating moved—That the Bill be now read a second time.
Paper: Mr Keating presented explanatory notes (general outline and main features) to the following Bills:
 Taxation Laws Amendment (No. 2) 1986, and
 Income Tax (Securities and Agreements) (Withholding Tax Recoupment) 1986.
 Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 23 **INCOME TAX (SECURITIES AND AGREEMENTS) (WITHHOLDING TAX RECOUPMENT) BILL 1986:** Mr Keating (Treasurer) presented a Bill for an Act to impose income tax in respect of avoided withholding tax amounts in relation to certain securities and agreements.
 Bill read a first time.
 Mr Keating moved—That the Bill be now read a second time.
 Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 24 **TAXATION LAWS AMENDMENT (FOREIGN TAX CREDITS) BILL 1986:** Mr Keating (Treasurer) presented a Bill for an Act relating to foreign tax credits.
 Bill read a first time.
 Mr Keating moved—That the Bill be now read a second time.
Paper: Mr Keating presented explanatory notes (general outline and main features) to the Bill.
 Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.
- 25 **INCOME TAX ASSESSMENT AMENDMENT (CAPITAL GAINS) BILL 1986:** Mr Keating (Treasurer) presented a Bill for an Act to amend the law relating to income tax.
 Bill read a first time.
 Mr Keating moved—That the Bill be now read a second time.
Paper: Mr Keating presented explanatory notes (general outline and main features) to the following Bills:
 Income Tax Assessment Amendment (Capital Gains) 1986, and
 Income Tax (Rates) Amendment (Capital Gains) 1986.
 Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 26 **INCOME TAX (RATES) AMENDMENT (CAPITAL GAINS) BILL 1986:** Mr Keating (Treasurer) presented a Bill for an Act to amend the *Income Tax (Rates) Act 1982*.

Bill read a first time.

Mr Keating moved—That the Bill be now read a second time.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 27 **TAXATION BOARDS OF REVIEW (TRANSFER OF JURISDICTION) BILL 1986:** Mr Keating (Treasurer) presented a Bill for an Act to make provision in relation to the review of certain decisions relating to taxation, to repeal certain laws relating to taxation, and for related purposes.

Bill read a first time.

Mr Keating moved—That the Bill be now read a second time.

Paper: Mr Keating presented an explanatory memorandum to the Bill.

Debate adjourned (Mr Carlton), and the resumption of the debate made an order of the day for the next sitting.

- 28 **AUSTRALIAN INSTITUTE OF SPORT BILL 1986:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr White, viz.—* That all words after “That” be omitted with a view to substituting the following words: “the House is of the opinion that the Bill should not be proceeded with as it does nothing more than add to the burgeoning number of statutory authorities already in existence when the functions of the proposed Institute of Sport could well be performed by an existing body”—

Debate resumed.

Adjournment negatived: It being 10.15 p.m.—The question was proposed—That the House do now adjourn.

Mr J. J. Brown (Minister for Sport, Recreation and Tourism) requiring the question to be put forthwith without debate—

Question—put and negatived.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr McLeay, in the Chair)—

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Mr Baldwin	Mr Duffy	Mrs Jakobsen	Mr A. A. Morris
Mr Beddall	Mr Duncan	Mr Jenkins	Mr P. F. Morris
Mr Bilney	Mr R. F. Edwards	Mr Jones	Mr Mountford
Mr Blanchard	Ms Fatin	Mrs Kelly	Mr O'Keefe
Dr Blewett	Mr Fitzgibbon	Mr Kent	Mr O'Neil
Mr Bowen	Mr Free	Mr Keogh	Mr Price
Mr J. J. Brown	Mr Gear	Mr Kerin	Mr Punch
Mr R. J. Brown	Mr Gorman	Dr Klugman	Mr Sanderson
Mr Brumby	Mr Grace	Mr Lamb	Mr Scholes
Mr Charles	Mr Griffiths	Mr Langmore	Mr Snow
Dr Charlesworth	Mr Hand	Mr Lee	Mr Staples
Mr Chynoweth	Mr Holding	Mr Lindsay	Dr Theophanous
Mr Cleeland	Mr Hollis	Ms McHugh	Mr Tickner
Mr Cross	Mr Howe	Mr Maher	Mr Uren
Mr Cunningham*	Mr Humphreys*	Mr Martin	Mr Willis
Mr Dawkins	Mr Hurford	Mrs Mayer	Mr Wright
Mr Dubois	Mr Jacobi	Mr Milton	Mr Young

NOES, 54

Mr Adermann	Mr Conquest	Mr Hunt	Mr Ruddock
Mr Aldred	Mr Dobie	Mr Jull	Mr Shack
Mr Andrew*	Mr Downer	Mr Lloyd	Mr Sharp
Mr Beale	Mr Drummond	Mr McArthur	Mr Shipton
Mr Blunt	Dr H. R. Edwards	Mr McGauran	Mr Sinclair
Mr N. A. Brown	Mr Fife	Mr MacKellar	Mr Slipper
Mr Burr	Mr T. A. Fischer	Mr Miles	Mr Spender
Mr Cadman	Mr P. S. Fisher	Mr Millar	Mr Tuckey
Mr D. M. Cameron	Mr Goodluck	Mr Moore	Dr Watson
Mr E. C. Cameron	Mr Hall	Mr Nehl	Mr Webster
Mr I. M. D. Cameron	Mr Halverson	Mr Peacock	Mr White
Mr Carlton	Mr Hawker	Mr Porter	Mr Wilson
Mr Coleman	Mr Hicks*	Mr Reith	
Mr Connolly	Mr Hodges	Mr Rocher	

* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr J. J. Brown, the following amendment was made, after debate: Clause 42, pages 15 and 16, omit the clause.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr J. J. Brown, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

29 AUSTRALIAN INSTITUTE OF SPORT (CONSEQUENTIAL PROVISIONS) BILL 1986:

The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr J. J. Brown (Minister for Sport, Recreation and Tourism), the Bill was read a third time.

30 ADJOURNMENT: Mr J. J. Brown (Minister for Sport, Recreation and Tourism) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—The Deputy Speaker adjourned the House until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 22 May 1986:

Air Force Act—Regulations—Statutory Rules 1986, No. 105.

Broadcasting Act—Regulations—Statutory Rules 1986, No. 100.

Defence Act—Regulations—Statutory Rules 1986, Nos. 101, 102.

Defence Force Retirement and Death Benefits Act—Regulations—Statutory Rules 1986, Nos. 103, 104.

Judicial and Statutory Officers (Remuneration and Allowances) Act—Regulations—Statutory Rules 1986, No. 106.

Papua New Guinea (Members of the Forces Benefits) Act—Regulations—Statutory Rules 1986, No. 99.

Seamen's War Pensions and Allowances Act—Regulations—Statutory Rules 1986, No. 98.

Veterans' Entitlements Act—Regulations—Statutory Rules 1986, No. 97.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Braithwaite, Mr Campbell, Mr Cobb, Mr Cohen, Mrs Darling, Mr Gayler, Mr Hawke, Mr Hayden, Mr Mildren, Mr Scott, Mr Simmons and Mr Smith.

A. R. BROWNING
Clerk of the House of Representatives