

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 113

THURSDAY, 21 OCTOBER 1982

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- 1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.
 - 2 **HANSARD—INCORPORATION OF UNSPOKEN MATERIAL—STATEMENT BY MR SPEAKER:** Mr Speaker made a statement concerning the incorporation of unspoken material in *Hansard*.
Mr Bowen (Deputy Leader of the Opposition) also made a statement concerning the matter.
Mr Speaker made a further statement on the subject.
Mr Hayden (Leader of the Opposition) also made a statement concerning the matter.
 - 3 **QUESTIONS:** Questions without notice were asked.
 - 4 **PAPERS:** The following papers were presented, by command of His Excellency the Governor-General:
 - Administrative Review Council—Reports to Attorney-General—
Land use in the A.C.T., dated 16 November 1981.
 - Sections 38 and 39 of the *Australian Federal Police Act 1979*, dated 11 February 1982.
 - Australian Shippers' Council—Report for year 1981-82, together with financial statements.
 - Finance—Advance to Minister for Finance—Statement for September 1982.
 - 5 **PRIVILEGE—TABLED DOCUMENTS—STATEMENT BY MR SPEAKER:** Mr Speaker made a statement concerning the privilege attaching to documents tabled in the House.
 - 6 **DEPARTMENT OF THE PARLIAMENTARY LIBRARY—REPORT—STATEMENT BY MR SPEAKER:** Mr Speaker presented the following paper:
 - Department of the Parliamentary Library—Report for 1981.Mr Speaker made a statement in connection with the report.
 - 7 **AUSTRALIAN CITIZENSHIP ACT—REPORT BY HUMAN RIGHTS COMMISSION—PAPER AND MINISTERIAL STATEMENT:** Mr N. A. Brown (Acting Attorney-General), pursuant to statute, presented the following paper:
 - Human Rights Commission Act—Human Rights Commission—Report on the *Australian Citizenship Act 1948*, dated 25 August 1982—
and, by leave, made a ministerial statement in connection with the paper.Mr Bowen (Deputy Leader of the Opposition), by leave, also made a statement in connection with the paper.

- 8 AUSTRALIAN BIOLOGICAL RESOURCES STUDY ADVISORY COMMITTEE—PAPER AND MINISTERIAL STATEMENT:** Mr McVeigh (Minister for Home Affairs and Environment), by command of His Excellency the Governor-General, presented the following paper:
 Australian Biological Resources Study Advisory Committee—Report for year 1980-81—
 and, by leave, made a ministerial statement in connection with the paper.
 Mr Keating, by leave, also made a statement in connection with the paper.
- 9 MESSAGE FROM THE SENATE:** A message from the Senate was reported returning the following Bill without amendment:
 20 October 1982—Message No. 305—Repatriation Legislation Amendment 1982.
- 10 GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, the order of the day having been read—
 Question proposed—That grievances be noted.
 Debate ensued.
 It being 12.15 p.m., the debate was interrupted in accordance with standing order 106 (as amended by sessional order adopted on 20 August 1981).
 Question—That grievances be noted—put and passed.
- 11 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS:** Mr Fry (Deputy Chairman) presented the following report from the Joint Committee on the Australian Capital Territory:
 Retail trading hours in the A.C.T.—Report, dated September 1982, incorporating dissenting reports, together with the transcript of evidence and copies of the minutes of proceedings.
 Ordered—That the report be printed.
 Mr Fry, Mr Coleman, Mrs Kelly, Mr Hodgman (Minister for the Capital Territory) and Mr Scholes, by leave, made statements in connection with the report.
Suspension of standing orders moved: Mr Scholes moved—That so much of the standing orders be suspended as would prevent the Member for Corio moving—That the contents of the report be referred to the Australian Capital Territory House of Assembly for comment and recommendation.
 Debate ensued.
 Question—put and negatived.
- 12 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—PUBLIC DISCLOSURE AND ACCOUNTABILITY:** Mr Deputy Speaker informed the House that Mr Bowen (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The Government’s failure to provide for public disclosure and accountability in respect of Members of Parliament, senior public servants, statutory office-holders and the judiciary, thereby causing a lack of public confidence in the administration of national affairs”.
 The proposed discussion having received the necessary support—
 Mr Bowen addressed the House.
Papers: Mr Fife (Minister Assisting the Prime Minister), by leave, during his speech, presented the following papers:
 Committee of inquiry concerning public duty and private interest—Copies of—
 Implementation of recommendations—Briefing paper.
 PSB Circular No. 1980/6, dated 14 March 1980, and attachment.
 Discussion concluded.
- 13 PETITIONS:** The Acting Clerk announced that the following Members had each lodged petitions for presentation, viz.:
 Mr Cross and Mr Hayden, Mr Cunningham, Mr Howard and Mr Porter—from certain residents of the Electoral Divisions of Brisbane (2), McMillan, Bennelong

and Barker, respectively, praying that an efficient, effective public telegram service be maintained.

Mr C. K. Jones—from certain residents of New South Wales in the same terms.

Mr Hawke, Mr Jarman and Mr Scholes—from certain citizens praying that the Income Tax Assessment Act be properly administered with regard to the provision of retirement benefits for private employees and that legislation be enacted to allow proper levels of retirement benefits.

Mr Milton, Mr Scott and Mr West—from certain citizens praying that the decision to send Australian troops to the Sinai Desert region be reversed.

Mr Cross—from certain citizens praying that the Defence Force Tribunal's re-assessment of the classification "Operator Specialist Vehicles" be aborted and pay levels be retrospectively restored.

Mr Howard—from certain citizens praying that Australia call on the Canadian Government to put an end to the slaughter of seals, place an immediate embargo on all goods imported from Canada and seek to obtain similar action from other countries.

Mr Humphreys—from certain citizens praying that the importation of marine mammal by-products be banned and an international ban on the slaughter of marine mammals be supported.

Mr Humphreys—from certain citizens praying that requests for export permits covering mineral sand products from Moreton Island, Qld, be refused.

Mr Humphreys—from certain citizens praying that steps be taken to prevent sand mining on Moreton Island, Qld, and that action be taken to declare Moreton Island a national park.

Mr Humphreys—from certain citizens praying that legislation be introduced to require labelling of perfumes, cosmetics and toilet preparations to indicate any use of animal ingredients during manufacture.

Mr Humphreys—from certain citizens praying that carcass trade be promoted and that export of live animals for slaughter be banned.

Mr Humphreys—from certain citizens praying that legislation be enacted to require the production of annual statistics on the numbers of live animals involved in research and that the National Health and Medical Research Council be required to develop humane and responsible standards of conduct for researchers using live animals in laboratories.

Mr Scholes—from certain citizens praying that the introduction of a student loans scheme be rejected.

Mr Scott—from certain citizens praying that the Commonwealth use its constitutional power to ensure Aboriginals and Torres Strait Islanders are given freehold title and self-management of the reserves on which they live.

Mr Scott—from certain citizens praying that the powers of the Australian Postal Commission to carry letters for reward be strengthened to ensure that the national postal service is retained in the interests of all Australians.

Petitions received.

Mr Cross, by leave, moved—That the petition relating to the decision of the Defence Force Tribunal to re-assess and downgrade the classification of "Operator Specialist Vehicles" which was lodged by the Member for Brisbane today be referred to the Joint Committee on Foreign Affairs and Defence.

Question—put and passed.

14 CONCILIATION AND ARBITRATION (COMPLEMENTARY INDUSTRIAL RELATIONS SYSTEM) AMENDMENT BILL 1982: Mr Macphee (Minister for Employment and Industrial Relations), pursuant to notice, presented a Bill for an Act to amend the *Conciliation and Arbitration Act 1904*.

Bill read a first time.

Mr Macphee moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 15 **AUSTRALIAN MEAT INDUSTRY—REPORT OF ROYAL COMMISSION—INITIAL GOVERNMENT RESPONSE—MINISTERIAL STATEMENT:** Mr Nixon (Minister for Primary Industry), by leave, made a ministerial statement informing the House of the Government's initial response to the report of the Royal Commission into the Australian Meat Industry.

Mr J. J. Brown, by leave, also made a statement with reference to the matter.

- 16 **PAPER:** The following paper was presented, by command of His Excellency the Governor-General:

Industries Assistance Commission—Report—Harvesting and processing of fish, crustacea and molluscs—Interim assistance for the south eastern trawl fishery, dated 24 August 1982 (No. 306).

- 17 **AUSTRALIAN SHIPPING COMMISSION AMENDMENT BILL 1982:** Mr Hunt (Minister for Transport and Construction), pursuant to notice, presented a Bill for an Act to amend the *Australian Shipping Commission Act 1956*, and for related purposes.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 18 **AUSTRALIAN NATIONAL RAILWAYS COMMISSION BILL 1982:** Mr Hunt (Minister for Transport and Construction), pursuant to notice, presented a Bill for an Act relating to the Australian National Railways Commission.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 19 **AUSTRALIAN NATIONAL RAILWAYS COMMISSION (TRANSITIONAL PROVISIONS AND CONSEQUENTIAL AMENDMENTS) BILL 1982:** Mr Hunt (Minister for Transport and Construction), pursuant to notice, presented a Bill for an Act to enact certain transitional provisions, to repeal certain Acts and to make certain amendments in consequence of the enactment of the *Australian National Railways Commission Act 1982*.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 20 **PROTECTION OF THE SEA (PREVENTION OF POLLUTION FROM SHIPS) BILL 1982:** Mr Hunt (Minister for Transport and Construction), pursuant to notice, presented a Bill for an Act relating to the protection of the sea from pollution by oil and other harmful substances discharged from ships.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 21 **NAVIGATION (PROTECTION OF THE SEA) AMENDMENT BILL 1982:** Mr Hunt (Minister for Transport and Construction), pursuant to notice, presented a Bill for an Act to amend the *Navigation Act 1912*, and for related purposes.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 22 **WEIGHTS AND MEASURES (NATIONAL STANDARDS) AMENDMENT BILL 1982:** Mr Thomson (Minister for Science and Technology), pursuant to notice, presented a Bill for an Act to amend the *Weights and Measures (National Standards) Act 1960*.

Bill read a first time.

Mr Thomson moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 23 **NATIONAL CRIMES COMMISSION BILL 1982:** Mr N. A. Brown (Acting Attorney-General), pursuant to notice, presented a Bill for an Act to establish a National Crimes Commission to investigate criminal activities, in particular organized criminal activities, with a view to the prosecution of offenders.

Bill read a first time.

Mr N. A. Brown moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 24 **AUSTRALIAN BICENTENNIAL ROAD DEVELOPMENT TRUST FUND BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Morris, viz.*—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House—

(1) recognises the special roads needs of the various regions of Australia and deplores the failure of the Government to make provision in the Bill for an equitable allocation of national roads funds between the States and the Northern Territory, and

(2) condemns the Government for its discriminatory decision to allocate an inadequate level of funds to local government bodies for local roads”—

Debate resumed.

Papers: Mr Hunt (Minister for Transport and Construction), by leave, during his speech, presented the following papers:

National Developmental Roads Program—Bourke to Merah North road, N.S.W.—Copy of letter from Mr H. F. Jensen, New South Wales Minister for Roads to Mr Hunt, dated 4 September 1981.

National highways system—Report by a committee of senior representatives of Commonwealth and State road authorities, published in 1974.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 206, dated 14 October 1982, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

Mr Hunt moved—That the Bill be now read a third time.

Debate ensued.

Question—put and passed—Bill read a third time.

- 25 **AUSTRALIAN CAPITAL TERRITORY TAX (VEHICLE REGISTRATION) AMENDMENT BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Newman (Minister for Administrative Services), the Bill was read a third time.

- 26 **AUSTRALIAN CAPITAL TERRITORY TAX (INSURANCE BUSINESS) AMENDMENT BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Newman (Minister for Administrative Services), the Bill was read a third time.
- 27 **AUSTRALIAN CAPITAL TERRITORY STAMP DUTY AMENDMENT BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Newman (Minister for Administrative Services), the Bill was read a third time.
- 28 **AUSTRALIAN CAPITAL TERRITORY TAXATION (ADMINISTRATION) AMENDMENT BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Newman (Minister for Administrative Services), the Bill was read a third time.
- 29 **PAY-ROLL TAX (TERRITORIES) ASSESSMENT AMENDMENT BILL 1982:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Newman (Minister for Administrative Services), the Bill was read a third time.
- 30 **APPROPRIATION BILL (NO. 1) 1982-83:** The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 2—

Proposed expenditure—Department of Administrative Services, \$500,701,000—debated and agreed to.

Ordered—That the order for the consideration of the proposed expenditures agreed to by the committee on 21 September 1982 be varied by next considering the proposed expenditure for the Department of Science and Technology and the proposed expenditures for the Departments of Social Security, Health and Veterans' Affairs.

Proposed expenditure—Department of Science and Technology, \$453,446,000—debated.

Mr Milton rising to address the committee—

Closure: Mr Bouchier moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the proposed expenditure be agreed to—was put accordingly, and passed.

Proposed expenditures—

Department of Social Security, \$613,361,000—

Department of Health, \$491,792,000—

Department of Veterans' Affairs, \$596,536,000—

together debated.

Mr Beazley addressing the committee—
It being 10 p.m.—Progress to be reported.

The House resumed; Dr Jenkins reported accordingly.

Adjournment negated: The question was accordingly proposed—That the House do now adjourn.

Sir James Killen (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negated.

The House again resolved itself into a committee of the whole.

In the committee

Debate continued.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Giles reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

31 **SUSPENSION OF STANDING ORDER 103:** Sir James Killen (Leader of the House), by leave, moved—That standing order 103 (11 o'clock rule) be suspended for this sitting.
Question—put and passed.

32 **MESSAGE FROM THE SENATE:** A message from the Senate was reported returning the following Bill without amendment:
21 October 1982—Message No. 306—Drought Assistance (Primary Producers) 1982.

33 **APPROPRIATION BILL (NO. 1) 1982-83:** The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 2—

Proposed expenditures—

Department of Social Security, \$613,361,000—

Department of Health, \$491,792,000—

Department of Veterans' Affairs, \$596,536,000—
together further debated, and agreed to.

Proposed expenditure—Department of Primary Industry, \$124,445,000—

Progress to be reported, and leave asked to sit again.

The House resumed; Mr C. K. Jones reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

34 **TAXATION (UNPAID COMPANY TAX) ASSESSMENT BILL 1982 [NO. 2]:** Mr Howard (Treasurer) presented a Bill for an Act relating to the assessment and collection of a tax in respect of certain unpaid company tax.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.

- 35 **TAXATION (UNPAID COMPANY TAX—VENDORS) BILL 1982:** Mr Howard (Treasurer) presented a Bill for an Act to impose a tax in respect of certain unpaid company tax.
 Bill read a first time.
 Mr Howard moved—That the Bill be now read a second time.
 Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 36 **TAXATION (UNPAID COMPANY TAX—PROMOTERS) BILL 1982:** Mr Howard (Treasurer) presented a Bill for an Act to impose a tax in respect of certain unpaid company tax.
 Bill read a first time.
 Mr Howard moved—That the Bill be now read a second time.
 Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 37 **ADJOURNMENT:** Mr Fife (Minister for Aviation) moved—That the House do now adjourn.
 Question—put and passed.
 And then the House, at 11.31 p.m., adjourned until Tuesday next at 1.45 p.m.

PAPERS: The following papers were deemed to have been presented on 21 October 1982, pursuant to statute:

- Air Navigation Act—Regulations—Statutory Rules 1982, No. 270.
 Lands Acquisition Act—Lands acquired for Snowy Mountains Hydro-electric Authority purposes—West Denison, N.S.W.
 Public Service Act—Determination—1982—No. 12.
 Radiocommunications Licence Fees Act—Regulations—Statutory Rules 1982, No. 269.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Braithwaite, Mr Campbell, Mr Chapman, Mr Charles, Mrs Child, Mr Cunningham, Mr Dobie*, Dr Everingham*, Mr Hurford, Mr Jacobi, Mr B. O. Jones, Sir Phillip Lynch*, Mr Morrison and Mr Young.

* On leave

A. R. BROWNING,
 Acting Clerk of the House of Representatives