

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 67

TUESDAY, 17 NOVEMBER 1981

1 The House met, at 1.45 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr R. J. Brown, Mr Bungey, Mr Campbell, Mr Drummond, Mr Hicks, Mr Hodges, Mr Kerin, Mr McLean, Mr J. L. McMahon, Sir William McMahon, Mr Millar, Mr O'Keefe, Mr Peacock, Mr Rocher, Mr Shack, Mr Sinclair, Mr Viner and Mr Young—from certain citizens praying that the proposed sales tax on books, magazines and newspapers be withdrawn from the Budget proposals.

Mr E. C. Cameron, Mr I. M. D. Cameron, Mr Carlton, Mr Falconer, Mr Lloyd, Mr MacKenzie, Mr Scholes and Mr Viner—from certain citizens praying that the Senate's requested amendments to the Sales Tax Bills be supported.

Mr E. C. Cameron, Mr Cunningham, Mr Lloyd, Mr Milton and Mr Nixon—from certain citizens praying that steps be taken to prevent the Australian Postal Commission implementing any plan which will downgrade postal and mail services.

Mr Campbell, Mr Fife, Mr Groom and Mr J. L. McMahon—from certain residents of the Electoral Divisions of Kalgoorlie, Farrer, Braddon and Sydney, respectively, in similar terms to the last preceding petition.

Mr Cunningham and Mr Howe—from certain citizens praying that the latest increase in taxes be stopped and a referendum be held on taxes and interest rates.

Mr Howard and Mr O'Keefe—from certain citizens praying for the prohibition of pornographic material involving children.

Mr Humphreys and Mr Jull—from certain citizens praying that the Theatre Board's general grant of \$20,000 to La Boite Theatre, Brisbane, be re-instated without delay.

Mr Humphreys and Mr Morris—from certain citizens praying that any proposal to sell Trans Australia Airlines be rejected.

Mr Humphreys and Mr West—from certain citizens praying that the national roads construction program not be subjected to the tendering system.

Dr Blewett—from certain citizens praying that steps be taken to re-introduce a system of health care based on ability to pay and that access to health care be based on medical need.

Dr Blewett—from certain citizens praying that Federal powers under the Constitution be used to over-ride State legislation concerning land rights for Aboriginals and funding of welfare matters be directed through Aboriginal community-based and community-controlled organisations.

Dr Blewett—from certain residents of Salisbury, S.A., praying that interest rate agreements be reduced annually with a maximum interest percentage ceiling on investors' capital and a scale of interest charges for loans.

Mr N. A. Brown—from certain citizens praying that immediate and positive action be taken to avert any further effects of increases in interest rates on home mortgage loans.

- Mr E. C. Cameron—from certain citizens praying that ex-servicewomen who volunteered for service in the 1939–45 war but were not sent to war zones be considered eligible for defence service home loans.
- Mr Campbell—from certain citizens praying that insulin syringes for diabetics be made available on the National Health Scheme and insulin prescriptions revert to 10 bottles.
- Mr Campbell—from certain residents of the eastern goldfields region of Western Australia praying that income tax zone allowances as outlined in the 1981–82 Budget be substantially amended.
- Mr Cross—from certain citizens praying that the Government's sales tax legislation be withdrawn or repealed.
- Mr Cross—from certain residents of Queensland praying that any attempt to impose a sales tax on all essential goods be rejected.
- Mr Dobie—from certain citizens praying that the Commonwealth funding of health services be continued at an improved level and the recommendations of the Committee of Review of Commonwealth Functions not be proceeded with.
- Mr Fraser—from certain citizens praying that any proposal to deny unemployment benefits to unemployed persons under 18 years of age be unconditionally withdrawn and that certain other action be taken in regard to unemployment benefits and employment policies.
- Mr Fry—from certain citizens praying that retail trading hours in the Australian Capital Territory continue to be regulated by ordinance.
- Mr Fry—from certain citizens praying that State-like self-government on a sound financial basis be conferred on the Australian Capital Territory.
- Mr Groom—from certain residents of north-west and west coast municipalities of Tasmania praying that funds be provided to upgrade Wynyard Airport, Tas., to the standard required for it to accommodate medium size jet aircraft.
- Mr Howard—from certain citizens praying that the Broadcasting and Television Act be amended in relation to program standards.
- Mr Howard—from certain citizens praying that the Epping North Post Office, N.S.W., be retained.
- Mr Howard—from certain citizens praying that any ordinance to authorise the establishment of a gambling casino in Canberra be disallowed.
- Mr Howe—from certain citizens praying that immediate and positive action be taken to avert further poverty and suffering in the community by raising the level of all pensions and benefits to the poverty line and by reconsidering the recent Government decisions taken in relation to the health system.
- Mr Humphreys—from certain citizens praying that legislation be introduced to require labelling of perfumes, cosmetics and toilet preparations to indicate any use of animal ingredients during manufacture.
- Mr Humphreys—from certain citizens praying that legislation be enacted to require the production of annual statistics on the numbers of live animals involved in research and that the National Health and Medical Research Council be required to develop humane and responsible standards of conduct for research using live animals in laboratories.
- Mr Humphreys—from certain citizens praying that carcass trade be promoted and that exports of live animals for slaughter be banned.
- Mr Humphreys—from certain citizens praying that the 1981 Budget amendments to sales tax legislation be repealed and the Sales Tax Amendment Bills be withdrawn.
- Mr Humphreys—from certain citizens praying that requests for export permits covering mineral sand products from Moreton Island, Qld, be refused.
- Mr Humphreys—from certain citizens praying that the proposal to extend the existing curfew at Brisbane's International Airport be refused and siting plans for the proposed new runway be reconsidered.

- Mr Humphreys—from certain citizens praying that the Community Youth Support Scheme be continued.
- Mr B. O. Jones—from certain residents of Victoria in similar terms to the last preceding petition.
- Mr Jacobi—from certain citizens praying that home loan interest rates be frozen and a tax rebate be provided for interest paid on home loan finance.
- Mr Jull—from certain citizens praying that East Timorese on the agreed list and Timorese refugees be permitted to migrate to Australia for family reunion purposes.
- Mr Keating—from certain citizens praying that an immediate import ban be placed on all seal products.
- Mr Keating—from certain citizens praying that a resources and wealth tax be imposed to meet national needs, pensions be increased and certain other action be taken to help the 2 million underprivileged aged, incapacitated and unemployed Australians.
- Sir Phillip Lynch—from certain citizens praying that action be taken to aid the socially disadvantaged.
- Mr Morris—from certain citizens praying that steps be taken to grant volunteer firemen in the New South Wales Fire Brigade tax exemption on earnings.
- Mr Scholes—from certain residents of the Geelong Region, Vic., praying that the Industries Assistance Commission recommendations on the motor vehicle industry not be accepted.
- Mr Scott—from certain citizens praying that any proposal to increase sales tax on white goods and shelf goods be rejected.
- Mr Sinclair—from certain citizens praying that funding of children's services be restored to at least the real value of funding allocated in the 1975–76 Budget and future allocations be spent in full for the purposes designated.
- Mr Viner—from certain citizens praying that steps be taken to allow child-care expenses as a deductible item from taxpayers' assessable income.
- Mr Wilson—from certain citizens praying that post-secondary tuition fees not be introduced, the Tertiary Education Assistance Scheme be extended to meet the financial needs of students and certain other action be taken in relation to tertiary and adult education.

Petitions received.

3 **QUESTIONS:** Questions without notice were asked.

4 **PAPERS:** The following papers were presented:

By command of His Excellency the Governor-General:

- Agreement on Fisheries between Australia and Japan—Subsidiary agreement concerning Japanese tuna longline fishing, done in Canberra on 29 October 1981.
- Australian Agricultural Council—Resolutions—111th Meeting, Darwin, 3 August 1981.
- Australian Capital Territory Corporate Affairs Commission—1st Annual Report, for year 1980–81.
- Australian Meat and Live-stock Corporation—
Interim report, for year 1980–81.
List of licensed meat exporters and live-stock exporters as at 1 July 1981.
- Australian Postal Commission—Interim report for year 1980–81.
- Australian Research Grants Committee—Report on grants approved for 1982.
- Department of National Development and Energy—Annual Report, for year 1980–81.
- Department of Science and Technology—Annual Report, for year 1980–81.
- Electricity generation and the sharing of power resources in south-east Australia—
Report of Committee of Inquiry, dated October 1981—
Executive summary, conclusions and recommendations.
Volume 1—Committee report and review by independent consultants.
Volume 2—Appendices.

Industries Assistance Commission—Temporary Assistance Authority—Report—Almonds, dated 30 September 1981.

International trade law—8th seminar organised by the Attorney-General's Department, Canberra, 23–24 May 1981—Papers and summary of discussions.

National Women's Advisory Council—3rd Annual Report, for year 1980–81.

Poverty measurement—Report by Social Welfare Policy Secretariat, Department of Social Security—

Report, dated 27 August 1981.

Statement by Senator Chaney (Minister for Social Security).

Snowy Mountains Council—23rd Annual Report, for year 1980–81.

Uranium mining laws in the Northern Territory—Report by M. Crommelin and R. D. Nicholson on behalf of the Uranium Advisory Council, dated February 1981.

Pursuant to statute:

Australian Science and Technology Council Act—Australian Science and Technology Council—Report—Microelectronics, dated 20 October 1981.

Australian Shipping Commission Act—Australian Shipping Commission—Report and financial statements, together with the Auditor-General's Report, for year 1980–81.

Australian Tourist Commission Act—Australian Tourist Commission—Annual Report and financial statements, together with the Auditor-General's Report, for year 1980–81.

Compensation (Commonwealth Government Employees) Act—Commissioner for Employees' Compensation—Report for year 1980–81.

Defence Service Homes Act—Defence Service Homes Corporation—Report and financial statements, together with the Auditor-General's Report, for year 1980–81.

Export Finance and Insurance Corporation Act—Export Finance and Insurance Corporation—Report and financial statements together with the Auditor-General's Report, for year 1980–81.

Law Reform Commission Act—Law Reform Commission—Annual Report and financial statements, together with the Auditor-General's Report, for year 1980–81.

Report No. 18—Child welfare.

Oilseeds Levy Collection and Research Act—Oilseeds Research Committee—Annual Report, for year 1980–81.

Repatriation Act—Repatriation Review Tribunal—Annual Report, for year 1980–81.

Social Services Act—Department of Social Security—Report of the Director-General, for year 1980–81.

5 LAW REFORM COMMISSION—REPORT—STATEMENT BY MEMBER: Mrs Kelly, by leave, made a statement with reference to the Law Reform Commission Report (No. 18) on child welfare.

6 AUSTRALIAN FINANCIAL SYSTEM—REPORT—PUBLICATION OF PAPER—MINISTERIAL STATEMENT: Mr Howard (Treasurer), by command of His Excellency the Governor-General, presented the following paper:

Australian Financial System—Final Report of Committee of Inquiry, dated 29 September 1981.

Mr Howard, by leave, moved—

(1) That this House, in accordance with the provisions of the *Parliamentary Papers Act* 1908, authorises the publication of the report, and

(2) That the report be printed.

Question—put and passed.

Mr Howard, by leave, made a ministerial statement in connection with the report.

Mr Willis, by leave, also made a statement in connection with the report.

Sir William McMahon asked leave to make a statement.

Objection being raised, leave not granted.

7 MESSAGE FROM THE SENATE—SOCIAL SERVICES AMENDMENT BILL 1981:

The following message from the Senate was reported:

Mr Speaker,

Message No. 193

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Social Services Act 1947', and for related purposes*", and acquaints the House that the Senate has agreed to the Bill as amended by the House of Representatives at the request of the Senate and without further amendment.

The Senate,

HAROLD YOUNG

Canberra, 30 October 1981, a.m.

President

8 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

11 November 1981—Message—

No. 197—States Grants (Schools Assistance) 1981.

No. 198—Non-government Schools (Loans Guarantee) Amendment 1981.

9 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

30 October 1981—Message No. 108—

Social Services Amendment 1981.

Repatriation Acts Amendment 1981.

10 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—HOUSING: Mr Speaker informed the House that Mr Uren had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The willingness of the Government to make the housing sector a victim of its misguided economic policies".

The proposed discussion having received the necessary support—

Mr Uren addressed the House.

Discussion ensued.

Discussion concluded.

11 SUSPENSION OF STANDING ORDERS MOVED: Mr Kerin having delivered to the Clerk a notice of motion of censure of the Minister for Communications which he proposed to move at the next sitting and the notice having been reported to the House—

Mr Kerin moved—That so much of the standing orders be suspended as would prevent the honourable Member for Werriwa moving forthwith the motion of which he has given notice.

Closure of Member: Mr N. A. Brown (Minister for Employment and Youth Affairs) moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 67

Mr Adermann	Mr Dobie	Mr Jull	Mr Porter
Mr Baume	Mr Drummond	Mr Katter	Mr Robinson
Mr Birney	Dr Edwards	Mr Killen	Mr Rocher
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Ruddock
Mr Braithwaite	Mr Fife	Mr Lusher	Mr Sainsbury*
Mr N. A. Brown	Mr Fisher*	Sir Phillip Lynch	Mr Shack
Mr Bungey	Mr Giles	Mr MacKellar	Mr Shipton
Mr Burr	Mr Groom	Mr McLean	Mr Sinclair
Mr Cadman	Mr Hall	Sir William McMahan	Mr Spender
Mr E. C. Cameron	Mr Harris	Mr McVeigh	Mr Street
Mr I. M. D. Cameron	Mr Hicks	Mr Macphee	Mr Tambling
Mr Carlton	Mr Hodges	Mr Millar	Mr Thomson
Mr Chapman	Mr Hodgman	Mr Moore	Mr Tuckey
Mr Coleman	Mr Howard	Mr Newman	Mr Viner
Mr Connolly	Mr Hunt	Mr Nixon	Mr White
Mr Cowan	Mr Hyde	Mr O'Keefe	Mr Wilson
Mr Dean	Mr Jarman	Mr Peacock	

NOES, 44

Mr Armitage	Mr Cross	Mr Hurford	Mr Milton
Mr Beazley	Mr Cunningham	Mr Innes	Mr Morris
Dr Blewett	Mr Dawkins	Mr Jacobi	Mr Morrison
Mr Bowen	Mr Duffy	Dr Jenkins	Mr Mountford*
Mr J. J. Brown	Dr Everingham	Mr C. K. Jones	Mr Scholes
Mr R. J. Brown	Mr Free	Mr Keating	Mr Scott
Mr Campbell	Mr Fry	Mrs Kelly	Dr Theophanous
Dr Cass	Mr Hawke	Mr Kent	Mr Uren
Mr Charles	Mr Holding	Mr Kerin	Mr Wallis
Mrs Child	Mr Howe	Dr Klugman	Mr West
Mr Cohen	Mr Humphreys*	Mr Mildren	Mr Young

*Tellers

And so it was resolved in the affirmative.

Mr Keating (seconder) addressing the House—

Closure of Member: Mr N. A. Brown moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 68

Mr Adermann	Mr Dean	Mr Jarman	Mr Peacock
Mr Anthony	Mr Dobie	Mr Jull	Mr Porter
Mr Baume	Mr Drummond	Mr Katter	Mr Robinson
Mr Birney	Dr Edwards	Mr Killen	Mr Rocher
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Ruddock
Mr Braithwaite	Mr Fife	Mr Lusher	Mr Sainsbury*
Mr N. A. Brown	Mr Fisher*	Sir Phillip Lynch	Mr Shack
Mr Bungey	Mr Giles	Mr MacKellar	Mr Shipton
Mr Burr	Mr Groom	Mr McLean	Mr Sinclair
Mr Cadman	Mr Hall	Sir William McMahon	Mr Spender
Mr E. C. Cameron	Mr Harris	Mr McVeigh	Mr Street
Mr I. M. D. Cameron	Mr Hicks	Mr Macphee	Mr Tambling
Mr Carlton	Mr Hodges	Mr Millar	Mr Thomson
Mr Chapman	Mr Hodgman	Mr Moore	Mr Tuckey
Mr Coleman	Mr Howard	Mr Newman	Mr Viner
Mr Connolly	Mr Hunt	Mr Nixon	Mr White
Mr Cowan	Mr Hyde	Mr O'Keefe	Mr Wilson

NOES, 44

Mr Armitage	Mr Cross	Mr Hurford	Mr Milton
Mr Beazley	Mr Cunningham	Mr Innes	Mr Morris
Dr Blewett	Mr Dawkins	Mr Jacobi	Mr Morrison
Mr Bowen	Mr Duffy	Dr Jenkins	Mr Mountford*
Mr J. J. Brown	Dr Everingham	Mr C. K. Jones	Mr Scholes
Mr R. J. Brown	Mr Free	Mr Keating	Mr Scott
Mr Campbell	Mr Fry	Mrs Kelly	Dr Theophanous
Dr Cass	Mr Hawke	Mr Kent	Mr Uren
Mr Charles	Mr Holding	Mr Kerin	Mr Wallis
Mrs Child	Mr Howe	Dr Klugman	Mr West
Mr Cohen	Mr Humphreys*	Mr Mildren	Mr Young

*Tellers

And so it was resolved in the affirmative.

Mr Dawkins rising to address the House—

Closure: Mr N. A. Brown moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion for the suspension of the standing orders be agreed to—being accordingly put—

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 44

Mr Armitage	Mr Cross	Mr Hurford	Mr Milton
Mr Beazley	Mr Cunningham	Mr Innes	Mr Morris
Dr Blewett	Mr Dawkins	Mr Jacobi	Mr Morrison
Mr Bowen	Mr Duffy	Dr Jenkins	Mr Mountford*
Mr J. J. Brown	Dr Everingham	Mr C. K. Jones	Mr Scholes
Mr R. J. Brown	Mr Free	Mr Keating	Mr Scott
Mr Campbell	Mr Fry	Mrs Kelly	Dr Theophanous
Dr Cass	Mr Hawke	Mr Kent	Mr Uren
Mr Charles	Mr Holding	Mr Kerin	Mr Wallis
Mrs Child	Mr Howe	Dr Klugman	Mr West
Mr Cohen	Mr Humphreys*	Mr Mildren	Mr Young

NOES, 67

Mr Adermann	Mr Dean	Mr Jarman	Mr Porter
Mr Anthony	Mr Dobie	Mr Jull	Mr Robinson
Mr Baume	Mr Drummond	Mr Katter	Mr Rocher
Mr Birney	Dr Edwards	Mr Killen	Mr Ruddock
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Sainsbury*
Mr Braithwaite	Mr Fife	Mr Lusher	Mr Shack
Mr N. A. Brown	Mr Fisher*	Sir Phillip Lynch	Mr Shipton
Mr Bungey	Mr Giles	Mr MacKellar	Mr Sinclair
Mr Burr	Mr Groom	Mr McLean	Mr Spender
Mr Cadman	Mr Hall	Sir William McMahon	Mr Street
Mr E. C. Cameron	Mr Harris	Mr McVeigh	Mr Tambling
Mr I. M. D. Cameron	Mr Hicks	Mr Macphee	Mr Thomson
Mr Carlton	Mr Hodges	Mr Millar	Mr Tuckey
Mr Chapman	Mr Hodgman	Mr Moore	Mr Viner
Mr Coleman	Mr Howard	Mr Nixon	Mr White
Mr Connolly	Mr Hunt	Mr O'Keefe	Mr Wilson
Mr Cowan	Mr Hyde	Mr Peacock	

*Tellers

And so it was negatived.

12 MESSAGE FROM THE SENATE—INSURANCE (AGENTS AND BROKERS) BILL 1981:

Message No. 194, dated 29 October 1981, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act relating to Insurance Intermediaries*".

Bill read a first time.

Mr Jacobi moved—That the Bill be now read a second time.

Mr J. J. Brown (seconder) was granted leave to continue his speech when the debate is resumed.

Debate adjourned, and the resumption of the debate made an order of the day for the next sitting.

13 MESSAGE FROM THE SENATE—STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) BILL 1981:

The following message from the Senate was reported:

Message No. 195

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act relating to the grant of financial assistance to the States and the Northern Territory in connection with tertiary education*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 11 November 1981

HAROLD YOUNG
President

Statement by Mr Speaker—Power of Senate to amend bills: Mr Speaker made the following statement:

I draw to the attention of the House the fact that the purported amendments transmitted by the Senate raise issues of constitutional significance as a result of the restriction of paragraph 3 of section 53 of the Constitution which provides that the Senate may not amend any proposed law so as to increase any proposed charge or burden on the people.

The Senate resolved to omit Clause 6 and by that action purported to amend the Bill. It has been argued that the Senate does not possess the power to amend the Bill but possesses only the power to request an amendment. My task as Speaker is merely to alert the House to the problem.

It is for the House to decide the manner in which it wishes to deal with the matter.

Mr Viner (Minister representing the Attorney-General) moved—

- (1) That this House considers that the effect of the purported amendments of the Senate would be to increase the burden on the people in contravention of section 53 of the Constitution and therefore declines to take the purported amendments into consideration, and
- (2) That the Bill be laid aside.

Debate ensued.

Question—put.

The House divided (the Deputy Speaker, Mr Giles, in the Chair)—

AYES, 66

Mr Adermann	Mr Dean	Mr Jarman	Mr Robinson
Mr Anthony	Mr Dobie	Mr Jull	Mr Rocher
Mr Baume	Mr Drummond	Mr Katter	Mr Ruddock
Mr Birney	Dr Edwards	Mr Lloyd	Mr Sainsbury*
Mr Bradfield	Mr Falconer	Mr Lusher	Mr Shack
Mr Braithwaite	Mr Fife	Mr MacKellar	Mr Shipton
Mr N. A. Brown	Mr Fisher*	Mr MacKenzie	Mr Sinclair
Mr Bungey	Mr Goodluck	Mr McLean	Mr Spender
Mr Burr	Mr Groom	Sir William McMahon	Mr Street
Mr Cadman	Mr Hall	Mr McVeigh	Mr Tambling
Mr E. C. Cameron	Mr Harris	Mr Macphee	Mr Thomson
Mr I. M. D. Cameron	Mr Hicks	Mr Millar	Mr Tuckey
Mr Carlton	Mr Hodges	Mr Moore	Mr Viner
Mr Chapman	Mr Hodgman	Mr Nixor	Mr White
Mr Coleman	Mr Howard	Mr O'Keefe	Mr Wilson
Mr Connolly	Mr Hunt	Mr Peacock	
Mr Cowan	Mr Hyde	Mr Porter	

NOES, 45

Mr Armitage	Mr Cunningham	Mr Innes	Mr Mountford*
Mr Beazley	Mrs Darling	Mr Jacobi	Mr Scholes
Dr Blewett	Mr Dawkins	Dr Jenkins	Mr Scott
Mr Bowen	Mr Duffy	Mr Keating	Dr Theophanous
Mr J. J. Brown	Dr Everingham	Mrs Kelly	Mr Uren
Mr R. J. Brown	Mr Free	Mr Kent	Mr Wallis
Mr Campbell	Mr Fry	Mr Kerin	Mr West
Dr Cass	Mr Hawke	Dr Klugman	Mr Willis
Mr Charles	Mr Holding	Mr Mildren	Mr Young
Mrs Child	Mr Howe	Mr Milton	
Mr Cohen	Mr Humphreys*	Mr Morris	
Mr Cross	Mr Hurford	Mr Morrison	

*Tellers

And so it was resolved in the affirmative.

- 14 **SUSPENSION OF STANDING ORDERS—STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) BILLS AND AUSTRALIAN NATIONAL UNIVERSITY AMENDMENT BILL:** Mr Fife (Minister for Education), by leave, moved—That so much of the standing orders be suspended as would prevent the introduction and passage through all stages without delay of a States Grants (Tertiary Education Assistance) Bill [No. 2], a States Grants (Tertiary Education Assistance) Amendment Bill (No. 2) and an Australian National University Amendment Bill (No. 3).

Debate ensued.

Question—put and passed.

- 15 **STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) BILL 1981 [NO. 2]:** Mr Fife (Minister for Education) presented a Bill for an Act relating to the grant of financial assistance to the States and the Northern Territory with respect to tertiary education.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate ensued.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 109, dated 17 November 1981, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fife, the Bill was read a third time.

- 16 **STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) AMENDMENT BILL (NO. 2) 1981:** Mr Fife (Minister for Education) presented a Bill for an Act to amend the *States Grants (Tertiary Education Assistance) Act 1981*.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate ensued.

Mr Beazley rising to address the House—

Closure: Mr Hodges moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

AYES, 63

Mr Adermann	Mr Dobie	Mr Jull	Mr Robinson
Mr Baume	Mr Drummond	Mr Katter	Mr Rocher
Mr Birney	Dr Edwards	Mr Killen	Mr Ruddock
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Sainsbury*
Mr Braithwaite	Mr Fife	Mr Lusher	Mr Shack
Mr N. A. Brown	Mr Fisher*	Sir Phillip Lynch	Mr Shipton
Mr Burr	Mr Giles	Mr MacKellar	Mr Sinclair
Mr Cadman	Mr Hall	Mr MacKenzie	Mr Spender
Mr E. C. Cameron	Mr Harris	Mr McLean	Mr Street
Mr I. M. D. Cameron	Mr Hicks	Sir William McMahon	Mr Tarnbling
Mr Carlton	Mr Hodges	Mr McVeigh	Mr Thomson
Mr Chapman	Mr Hodgman	Mr Macphee	Mr Tuckey
Mr Coleman	Mr Howard	Mr Moore	Mr Viner
Mr Connolly	Mr Hunt	Mr O'Keefe	Mr White
Mr Cowan	Mr Hyde	Mr Peacock	Mr Wilson
Mr Dean	Mr Jarman	Mr Porter	

NOES, 43

Mr Armitage	Mr Cross	Mr Humphreys*	Mr Morrison
Mr Beazley	Mr Cunningham	Mr Hurford	Mr Mountford*
Dr Blewett	Mrs Darling	Mr Jacobi	Mr Scholes
Mr Bowen	Mr Dawkins	Dr Jenkins	Mr Scott
Mr J. J. Brown	Mr Duffy	Mr Keating	Dr Theophanous
Mr R. J. Brown	Dr Everingham	Mrs Kelly	Mr Uren
Mr Campbell	Mr Free	Mr Kent	Mr Wallis
Dr Cass	Mr Fry	Dr Klugman	Mr West
Mr Charles	Mr Hawke	Mr McLeay	Mr Willis
Mrs Child	Mr Holding	Mr Mildren	Mr Young
Mr Cohen	Mr Howe	Mr Milton	

*Tellers

And so it was resolved in the affirmative.

And the question—That the Bill be now read a second time—being accordingly put—
The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

AYES, 65

Mr Adermann	Mr Dobie	Mr Katter	Mr Rocher
Mr Anthony	Mr Drummond	Mr Killen	Mr Ruddock
Mr Baume	Dr Edwards	Mr Lloyd	Mr Sainsbury*
Mr Birney	Mr Falconer	Mr Lusher	Mr Shack
Mr Bradfield	Mr Fife	Sir Phillip Lynch	Mr Shipton
Mr Braithwaite	Mr Fisher*	Mr MacKellar	Mr Sinclair
Mr N. A. Brown	Mr Giles	Mr MacKenzie	Mr Spender
Mr Burr	Mr Hall	Mr McLean	Mr Street
Mr Cadman	Mr Harris	Sir William McMahon	Mr Tambling
Mr E. C. Cameron	Mr Hicks	Mr McVeigh	Mr Thomson
Mr I. M. D. Cameron	Mr Hodges	Mr Macphie	Mr Tuckey
Mr Carlton	Mr Hodgman	Mr Moore	Mr Viner
Mr Chapman	Mr Howard	Mr Nixon	Mr White
Mr Coleman	Mr Hunt	Mr O'Keefe	Mr Wilson
Mr Connolly	Mr Hyde	Mr Peacock	
Mr Cowan	Mr Jarman	Mr Porter	
Mr Dean	Mr Jull	Mr Robinson	

NOES, 43

Mr Armitage	Mr Cross	Mr Humphreys*	Mr Morrison
Mr Beazley	Mr Cunningham	Mr Hurford	Mr Mountford*
Dr Blewett	Mrs Darling	Mr Jacobi	Mr Scholes
Mr Bowen	Mr Dawkins	Dr Jenkins	Mr Scott
Mr J. J. Brown	Mr Duffy	Mr Keating	Dr Theophanous
Mr R. J. Brown	Dr Everingham	Mrs Kelly	Mr Uren
Mr Campbell	Mr Free	Mr Kent	Mr Wallis
Dr Cass	Mr Fry	Dr Klugman	Mr West
Mr Charles	Mr Hawke	Mr McLeay	Mr Willis
Mrs Child	Mr Holding	Mr Mildren	Mr Young
Mr Cohen	Mr Howe	Mr Milton	

*Tellers

And so it was resolved in the affirmative—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fife, the Bill was read a third time.

17 MESSAGE FROM THE SENATE—AUSTRALIAN NATIONAL UNIVERSITY AMENDMENT BILL (NO. 2) 1981:

The following message from the Senate was reported:

Mr Speaker,

Message No. 196

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Australian National University Act 1946'*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate
Canberra, 11 November 1981

HAROLD YOUNG
President

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 2, clause 4, paragraph (b), leave out the paragraph.

No. 2—Pages 2 to 4, clause 5, leave out the clause.

No. 3—Page 4, clause 6, leave out the clause.

On the motion of Mr Fife (Minister for Education) the amendments were agreed to, after debate.

Resolution to be reported.

The House resumed; Dr Jenkins reported accordingly.

On the motion of Mr Fife, the House adopted the report.

- 18 AUSTRALIAN NATIONAL UNIVERSITY AMENDMENT BILL (NO. 3) 1981:** Mr Fife (Minister for Education) presented a Bill for an Act to amend the *Australian National University Act 1946* in relation to tuition fees.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate ensued.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fife, the Bill was read a third time.

- 19 POSTPONEMENT OF ORDERS OF THE DAY:** Ordered—That orders of the day Nos. 1 and 2, Privilege, relating to the consideration of reports from the Committee of Privileges, be postponed until Wednesday, 18 November 1981.

- 20 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—PRINTING AND CIRCULATION OF PROPOSED REPORT:** Mr Fife (Minister for Education), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

(1) That if the House is not sitting when the Standing Committee on Environment and Conservation has completed its inquiry into the transport and disposal of hazardous waste, the Committee may send its report to Mr Speaker or, in the absence of Mr Speaker, to the Chairman of Committees, who is authorised to give directions for its printing and circulation.

(2) That the foregoing provision of this resolution, so far as it is inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.

Question—put and passed.

- 21 SOCIAL SERVICES AMENDMENT BILL (NO. 3) 1981:** Mr Hunt (Minister representing the Minister for Social Security) presented a Bill for an Act to amend the *Social Services Act 1947*.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Dr Blewett), and the resumption of the debate made an order of the day for the next sitting.

- 22 SOCIAL SERVICES AMENDMENT BILL (NO. 2) 1981:** Mr Hunt (Minister representing the Minister for Social Security), by leave, presented a Bill for an Act to amend section 105A of the *Social Services Act 1947*.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Dr Blewett), and the resumption of the debate made an order of the day for the next sitting.

- 23 PERTH AIRPORT, W.A.—NEW AIR TRAFFIC SERVICES CENTRE AND CONTROL TOWER—APPROVAL OF WORK:** Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following elements of the work known as the construction of new air traffic services centre and control tower, Perth Airport, W.A., which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to Parliament: Air traffic services operations building, technical maintenance centre, radio equipment building and services building.
Debate ensued.
Question—put and passed.
- 24 BRISBANE INTERNATIONAL AIRPORT—FURTHER DREDGING AND RECLAMATION—APPROVAL OF WORK:** Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to Parliament: Re-development of Brisbane International Airport—Further dredging and reclamation.
Question—put and passed.
- 25 WORKING, LIVING AND AREA FACILITIES FOR ARMY AND NAVY PERSONNEL, WATSONIA, VIC.—APPROVAL OF WORK:** Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to Parliament: Construction of working, living and area facilities for Army and Navy personnel at Watsonia, Vic.
Question—put and passed.
- 26 UPGRADING OF AIRPORT FACILITIES—APPROVAL OF WORK:** Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to Parliament: Upgrading of airport facilities for the introduction of domestic wide-body aircraft.
Debate ensued.
Question—put and passed.
- 27 STATES GRANTS (CAPITAL ASSISTANCE) BILL 1981:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed by Mr Willis who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the Bill, the House is of the opinion that the Bill, by further sharply reducing the real level of funds for State government capital works, is—
- (1) making it impossible for the States to provide an adequate capital expenditure program;
 - (2) reducing the extent and standard of community services;
 - (3) undermining the efficiency and productive capacity of many industries especially the building industry;
 - (4) producing unbalanced development by facilitating expansion of infrastructure for the resource industries while severely contracting expenditure on the social infrastructure;
 - (5) increasing unemployment, and
 - (6) intensifying pressure on the States to introduce a second income tax”.

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 110, dated 27 October 1981, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Wilson (Minister for Home Affairs and Environment), the Bill was read a third time.

28 NITROGENOUS FERTILIZERS SUBSIDY AMENDMENT BILL 1981: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 111, dated 27 October 1981, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Moore (Minister for Business and Consumer Affairs), the Bill was read a third time.

29 STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL 1981: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole, and agreed to, after debate.

Bill to be reported without amendment.

The House resumed; Mr Armitage reported accordingly.

On the motion of Mr Viner (Minister representing the Attorney-General), the House adopted the report, and, by leave, the Bill was read a third time.

30 ADJOURNMENT: Mr Viner (Minister for Industrial Relations) moved—That the House do now adjourn.

Paper: Mr Milton, by leave, during his speech, presented the following paper:

Sydney Stock Exchange Indices—Graph prepared by the Statistical Service, Commonwealth Parliamentary Library, for period 1 September 1980 to 28 September 1981.

Debate continued.

Dr Theophanous rising to address the House—

Closure: Mr Hodges moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the House do now adjourn—was put accordingly, and passed.

And then the House, at 11.31 p.m., adjourned until tomorrow at 1.45 p.m.

PAPERS: The following papers were deemed to have been presented on 17 November 1981, pursuant to statute:

- Air Navigation Act—Regulations—Statutory Rules 1981, No. 308.
- Australian Bureau of Statistics Act—Australian Bureau of Statistics—Proposal for collection of information—1981—No. 6—Survey of families and alternative working arrangements, March to May 1982.
- Australian National University Act—Statutes—
 - No. 150—Enrolment, Courses and Degrees Amendment No. 15.
 - No. 151—Faculties (The Faculties) Amendment No. 15.
- Bankruptcy Act—Rules—Statutory Rules 1981, Nos. 304, 305.
- Bounty (Agricultural Tractors) Act—Return for year 1980–81 (*in substitution for the paper presented on 15 October 1981*).
- Bounty (Books) Act—Regulations—Statutory Rules 1981, No. 303.
- Canberra College of Advanced Education Act—Statute—No. 46—Courses and Awards Amendment (No. 2) 1981.
- Commonwealth Employees (Redeployment and Retirement) Act—Regulation—Statutory Rules 1981, No. 320.
- Customs Act—Regulations—Statutory Rules 1981, No. 309.
- Dairy Industry Stabilization Levy Act—Regulations—Statutory Rules 1981, No. 316.
- Defence Act—Determinations—1981—
 - No. 49—Education and other Allowances.
 - No. 50—Additional Continuous Training Allowance.
 - No. 51—Cadet Forces Allowances.
- Defence Amendment Act—Interim Determinations—Statutory Rules 1981, Nos. 313, 314, 315.
- Export Expansion Grants Act—Regulations—Statutory Rules 1981, No. 322.
- Export Market Development Grants Act—Regulations—Statutory Rules 1981, No. 321.
- Health Insurance Act—Regulations—Statutory Rules 1981, No. 317.
- Interim Forces Benefits Act—Regulations—Statutory Rules 1981, No. 311.
- Lands Acquisition Act—
 - Land acquired for postal services, Warners Bay, N.S.W.
 - Statements (3) of lands acquired by agreement authorised under sub-section 7 (1).
- National Health Act—Regulations—Statutory Rules 1981, No. 318.
- Nursing Homes Assistance Act—Regulations—Statutory Rules 1981, No. 319.
- Public Service Act—
 - Appointment—Department of Social Security—C.A. Ah Sam.
 - Regulations—Statutory Rules 1981, Nos. 306, 307.
- Repatriation Act—Regulations—Statutory Rules 1981, No. 310.
- Seamen's War Pensions and Allowances Act—Regulations—Statutory Rules 1981, No. 312.
- Seat of Government (Administration) Act—
 - Ordinances—1981—
 - No. 37—Juries (Amendment).
 - No. 38—Family Provision (Amendment).
 - No. 39—Dividing Fences.
 - No. 40—Motor Traffic (Amendment) (No. 6).
 - Regulation—1981—No. 23—(Motor Traffic Ordinance).
- States Grants (Petroleum Products) Act—Amendments of the schedules to the subsidy schemes in relation to the States of New South Wales, Queensland, South Australia and Western Australia, dated 28 October 1981.

Telecommunications Act—Australian Telecommunications Commission—By-laws—
Telecommunications (Charging Zones and Charging Districts)—Amendment No. 16.
Telecommunications (Community Calls)—Amendment No. 14.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bouchier*, Mr Johnson*, Mr B. O. Jones and Mr J. L. McMahon.

* On leave

J. A. PETTIFER,
Clerk of the House of Representatives