

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 27

THURSDAY, 30 APRIL 1981

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- 1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.
- 2 PETITIONS: The Acting Clerk announced that the following Members had each lodged petitions for presentation, viz.:
- Mr Humphreys, Mr Jacobi, Mr J. L. McMahon, Mr Morris and Mr Mountford—from certain citizens praying that any proposal to sell Trans Australia Airlines be rejected.
- Mr Beazley, Mr J. L. McMahon and Mr Porter—from certain citizens praying that steps be taken to allow child-care expenses as a deductible item from taxpayers' assessable income.
- Mr Howe, Mr Kent and Mr Milton—from certain citizens praying that any proposal to deny unemployment benefits to unemployed persons under 18 years of age be unconditionally withdrawn and that certain other action be taken in regard to unemployment benefits and employment policies.
- Mr Beazley—from certain residents of Western Australia praying that steps be taken to formulate an airline policy providing for greater competition so that prices and service are determined by free market forces.
- Mr R. J. Brown—from certain residents of New South Wales praying that the allocation of funds for government school programs be restored and substantially increased.
- Mr Humphreys—from certain citizens praying that legislation be introduced to require labelling of perfumes, cosmetics and toilet preparations to indicate any use of animal ingredients during manufacture.
- Mr Humphreys—from certain citizens praying that legislation be enacted to require the production of annual statistics on the numbers of live animals involved in research and that the National Health and Medical Research Council be required to develop humane and responsible standards of conduct for research using live animals in laboratories.
- Mr Humphreys—from certain citizens praying that requests for export permits covering mineral sand products from Moreton Island, Qld, be refused.
- Mr Humphreys—from certain citizens praying that steps be taken to increase the amount of extra income which pensioners and benefit recipients can earn in order that they are not penalised by small fluctuations in their earnings.
- Mr Jull—from certain citizens praying that the National Women's Advisory Council be abolished.
- Mr Kent—from certain citizens praying that the government of the United States of America be urged to cease all military aid to El Salvador and support be given to the freedom of the Salvadorian people against the governing military dictatorship.
- Mr Kerin—from certain citizens praying that any proposal to legislate for the establishment of plant variety rights in Australia be rejected.

Mr J. L. McMahon—from certain citizens praying that laws be passed to outlaw discrimination in employment and in the provision of unemployment benefits, based upon race, ethnic origin, marital status and sex.

Mr Mountford—from certain citizens praying that funding of children's services be restored to at least the real value of funding allocated in the 1975–76 Budget and future allocations be spent in full for the purposes designated.

Mr Shipton—from certain citizens praying that insulin syringes for diabetics be made available on the National Health Scheme and insulin prescriptions revert to 10 bottles.

Mr Viner—from certain citizens praying that drugs deleted from the pharmaceutical benefits scheme free list be restored.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 ALTERATION OF HOUR OF NEXT MEETING: Mr Sinclair (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 5 May 1981, at 2.45 p.m., or such time thereafter as Mr Speaker may take the Chair.

Debate ensued.

Question—put and passed.

5 TAXATION—PROPOSED SELECT COMMITTEE: Mr Willis, pursuant to notice, moved—That this House, being greatly concerned at the apparent continuing erosion of the equity of the tax system, calls on the Government to establish a select committee on taxation to investigate and report on—

- (1) the extent to which the income tax schedules established by the Parliament are related to the capacity of taxpayers to pay;
- (2) the degree to which the nominal incidence of taxation under these schedules is distorted by the impact of tax avoidance and tax evasion;
- (3) the impact on the equity of the tax system of the increased incidence of indirect taxation;
- (4) the impact on the equity of the tax system of a greater proportion of tax revenue being collected from indirect taxation in the future, and
- (5) the need for changes to the present system, the introduction of new taxes or other measures which can be used to restore equity to the tax system.

Debate ensued.

Mr Braithwaite addressing the House—

It being 2 hours after the time fixed for the meeting of the House, the debate was interrupted in accordance with standing order 109.

Ordered—That the time for the discussion of notices be extended until 12.45 p.m.

Debate continued.

Question—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

AYES, 45

Mr Armitage	Mr Darling	Mr Johnson*	Mr Mountford
Mr Beazley	Mr Dawkins	Mr B. O. Jones	Mr Scholes
Mr Bowen	Mr Duffy	Mr C. K. Jones	Mr Scott
Mr J. J. Brown	Mr Free	Mrs Kelly	Dr Theophanous
Mr R. J. Brown	Mr Fry	Mr Kent	Mr Uren
Mr Campbell	Mr Hawke	Mr Kerin	Mr Wallis
Dr Cass	Mr Holding	Dr Klugman	Mr West
Mr Charles	Mr Howe	Mr McLeay	Mr Willis
Mrs Child	Mr Humphreys*	Mr J. L. McMahon	Mr Young
Mr Cohen	Mr Hurford	Mr Mildren	
Mr Cross	Mr Jacobi	Mr Milton	
Mr Cunningham	Dr Jenkins	Mr Morrison	

## NOES, 63

Mr Adermann	Mr Coleman	Mr Hyde	Mr Porter
Mr Anthony	Mr Connolly	Mr Jarman	Mr Robinson
Mr Baume	Mr Cowan	Mr Jull	Mr Rocher
Mr Birney	Mr Dean	Mr Katter	Mr Ruddock
Mr Bouchier*	Mr Drummond	Mr Killen	Mr Sainsbury
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Shack
Mr Braithwaite	Mr Fife	Mr Lusher	Mr Shipton
Mr N. A. Brown	Mr Fisher*	Mr MacKenzie	Mr Sinclair
Mr Bungey	Mr Giles	Mr McLean	Mr Spender
Mr Burr	Mr Goodluck	Sir William McMahon	Mr Street
Mr Cadman	Mr Hall	Mr Macphee	Mr Tambling
Mr D. M. Cameron	Mr Harris	Mr Moore	Mr Tuckey
Mr E. C. Cameron	Mr Hicks	Mr Newman	Mr Viner
Mr I. M. D. Cameron	Mr Hodgman	Mr Nixon	Mr White
Mr Carlton	Mr Howard	Mr O'Keefe	Mr Wilson
Mr Chapman	Mr Hunt	Mr Peacock	

\*Tellers

And so it was negatived.

The time allotted for precedence to general business expired.

6 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Fry (Acting Chairman) presented the following report from the Joint Committee on the Australian Capital Territory:

Final report on the 71st/72nd series of proposed variations of the plan of lay-out of the City of Canberra and its environs, together with copies of extracts from the minutes of proceedings.

Ordered—That the report be printed.

Mr Fry and Mr Dean, by leave, made statements in connection with the report.

7 COMMONWEALTH FUNCTIONS—REVIEW—MINISTERIAL STATEMENT AND PAPERS—MOTION TO TAKE NOTE OF STATEMENT: Mr Fraser (Prime Minister), by leave, making a ministerial statement informing the House of Government decisions taken as a result of a review of Commonwealth functions chaired by Sir Phillip Lynch (Minister for Industry and Commerce)—

*Member named and suspended:* Mr Speaker named the honourable Member for Hindmarsh (Mr Scott) for continuing to interject after being warned by the Chair.

Mr Sinclair (Leader of the House) moved—That the honourable Member for Hindmarsh be suspended from the service of the House.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

## AYES, 65

Mr Adermann	Mr Dean	Mr Jull	Mr Rocher
Mr Anthony	Mr Drummond	Mr Katter	Mr Ruddock
Mr Baume	Dr Edwards	Mr Killen	Mr Sainsbury
Mr Birney	Mr Falconer	Mr Lloyd	Mr Shack
Mr Bouchier	Mr Fife	Mr Lusher	Mr Shipton
Mr Bradfield	Mr Fisher*	Sir Phillip Lynch	Mr Sinclair
Mr N. A. Brown	Mr Fraser	Mr MacKellar	Mr Spender
Mr Bungey	Mr Giles	Mr MacKenzie	Mr Street
Mr Burr	Mr Goodluck	Mr McLean	Mr Tambling
Mr Cadman	Mr Hall	Sir William McMahon	Mr Thomson
Mr D. M. Cameron	Mr Harris	Mr Millar	Mr Tuckey
Mr E. C. Cameron	Mr Hicks	Mr Moore	Mr Viner
Mr I. M. D. Cameron	Mr Hodges*	Mr Newman	Mr White
Mr Carlton	Mr Howard	Mr Nixon	Mr Wilson
Mr Coleman	Mr Hunt	Mr O'Keefe	
Mr Connolly	Mr Hyde	Mr Porter	
Mr Cowan	Mr Jarman	Mr Robinson	

## NOES, 48

Mr Armitage	Mrs Darling	Mr Jacobi	Mr Mildren
Mr Beazley	Mr Dawkins	Dr Jenkins	Mr Milton
Dr Blewett	Mr Duffy	Mr Johnson*	Mr Morris
Mr Bowen	Dr Everingham	Mr B. O. Jones	Mr Morrison
Mr J. J. Brown	Mr Free	Mr C. K. Jones	Mr Mountford
Mr R. J. Brown	Mr Fry	Mr Keating	Mr Scholes
Mr Campbell	Mr Hawke	Mrs Kelly	Mr Scott
Dr Cass	Mr Hayden	Mr Kent	Dr Theophanous
Mr Charles	Mr Holding	Mr Kerin	Mr Wallis
Mrs Child	Mr Howe	Dr Klugman	Mr West
Mr Cross	Mr Humphreys*	Mr McLeay	Mr Willis
Mr Cunningham	Mr Hurford	Mr J. L. McMahon	Mr Young

\* Tellers

And so it was resolved in the affirmative.

The honourable Member was, therefore, suspended at 3 p.m. for 24 hours under standing order 305, and he accordingly withdrew from the Chamber.

Mr Fraser continued his statement, and, by command of His Excellency the Governor-General, presented the following papers:

Commonwealth functions—Review—

Ministerial statement, 30 April 1981.

Schedule of decisions, together with 7 attachments.

Mr Sinclair moved—That the House take note of the statement.

Debate adjourned (Mr Hayden—Leader of the Opposition), and the resumption of the debate made an order of the day for a later hour this day.

- 8 BEEF INDUSTRY (INCENTIVE PAYMENTS) AMENDMENT BILL 1981: Mr Nixon (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to amend the *Beef Industry (Incentive Payments) Act 1977*.

Bill read a first time.

Mr Nixon moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

- 9 PIG SLAUGHTER LEVY AMENDMENT BILL 1981: Mr Nixon (Minister for Primary Industry) presented a Bill for an Act to amend the *Pig Slaughter Levy Act 1971*.

Bill read a first time.

Mr Nixon moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

- 10 CENSUS AND STATISTICS AMENDMENT BILL 1981: Mr Howard (Treasurer), pursuant to notice, presented a Bill for an Act to amend the *Census and Statistics Act 1905*.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

- 11 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 3 and 4, government business, be postponed until a later hour this day.

- 12 COMPANIES BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to make provision for the government of the Australian Capital Territory in relation to the formation of companies, the regulation of companies formed in that Territory, the registration in that Territory of certain other bodies and certain other matters.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 13 COMPANIES (FEES) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act relating to fees payable for the purposes of the *Companies Act 1981*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 14 COMPANIES (TRANSITIONAL PROVISIONS) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to enact transitional provisions consequent upon the enactment of the *Companies Act 1981*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 15 COMPANIES (MISCELLANEOUS AMENDMENTS) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to make certain amendments consequent upon the enactment of the *Companies Act 1981* and for other purposes.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 16 CROWN DEBTS (PRIORITY) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act relating to the priority of Crown debts.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 17 COMPANIES (ACQUISITION OF SHARES) AMENDMENT BILL (No. 2) 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Companies (Acquisition of Shares) Act 1980*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 18 COMPANIES (ACQUISITION OF SHARES-FEES) AMENDMENT BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Companies (Acquisition of Shares-Fees) Act 1980*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 19 SECURITIES INDUSTRY AMENDMENT BILL (No. 2) 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Securities Industry Act 1980*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 20 SECURITIES INDUSTRY (FEES) AMENDMENT BILL 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Securities Industry (Fees) Act 1980*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 21 COMPANIES AND SECURITIES (INTERPRETATION AND MISCELLANEOUS PROVISIONS) AMENDMENT BILL (NO. 2) 1981: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Companies and Securities (Interpretation and Miscellaneous Provisions) Act 1980*.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 22 CUSTOMS AMENDMENT (TENDERS) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs) presented a Bill for an Act to amend the *Customs Act 1901* to provide for tenders for rights to import goods at concessional rates of duty, and for related purposes.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 23 CUSTOMS SECURITIES (PENALTIES) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs) presented a Bill for an Act to provide for penalties for refusal or failure to give certain securities with respect to the importation into Australia of dutiable goods.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 24 CUSTOMS UNDERTAKINGS (PENALTIES) BILL 1981: Mr Moore (Minister for Business and Consumer Affairs) presented a Bill for an Act to provide for penalties for breaches of undertakings with respect to the importation into Australia of dutiable goods.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 25 STATES GRANTS (SCHOOLS ASSISTANCE) AMENDMENT BILL 1981: Mr Fife (Minister for Education), pursuant to notice, presented a Bill for an Act to amend the *States Grants (Schools Assistance) Act 1979* and the *States Grants (Schools Assistance) Act 1980*, and for related purposes.

Bill read a first time.

Mr Fife moved—That the Bill be now read a second time.

Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.

- 26 STATES GRANTS (TERTIARY EDUCATION ASSISTANCE) AMENDMENT BILL 1981: Mr Fife (Minister for Education), pursuant to notice, presented a Bill for an Act to amend the *States Grants (Tertiary Education Assistance) Act 1978*, and for related purposes.  
 Bill read a first time.  
 Mr Fife moved—That the Bill be now read a second time.  
 Debate adjourned (Mr J. J. Brown), and the resumption of the debate made an order of the day for the next sitting.
- 27 NATIONAL HEALTH (PHARMACEUTICAL BENEFITS) AMENDMENT BILL 1981: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Debate resumed.  
 Question—put and passed—Bill read a second time.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr MacKellar (Minister for Health), the Bill was read a third time.
- 28 REPATRIATION (PHARMACEUTICAL BENEFITS) AMENDMENT BILL 1981: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Question—put and passed—Bill read a second time.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr MacKellar (Minister for Health), the Bill was read a third time.
- 29 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—INTERNATIONAL TERMINAL FACILITIES, BRISBANE AIRPORT, QLD: Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Extensions to international terminal facilities, Brisbane Airport, Qld.  
 Mr McVeigh presented plans in connection with the proposed work.  
 Question—put and passed.
- 30 COMMONWEALTH FUNCTIONS—REVIEW—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: The order of the day having been read for the resumption of the debate on the motion of Mr Sinclair (Leader of the House)—That the House take note of the paper (*presented this day*), viz.:  
 Commonwealth functions—Review—Ministerial statement, 30 April 1981—  
*Suspension of standing orders—Extended time for speech*: Mr Fife (Minister for Education), by leave, moved—That so much of the standing orders be suspended as would prevent Mr Hayden (Leader of the Opposition) speaking for a period not exceeding 65 minutes.  
 Question—put and passed.  
 Debate resumed.  
 Mrs Kelly addressing the House—
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- 31 ADJOURNMENT: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.  
 Debate ensued.  
 The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday, 5 May 1981, at 2.45 p.m., or such time thereafter as Mr Speaker may take the Chair.
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PAPERS: The following papers were deemed to have been presented on 30 April 1981, pursuant to statute:

Lands Acquisition Act—Land acquired for—  
Development of Canberra and its environs—A.C.T.  
Overseas Telecommunications Commission purposes—Norfolk Island.  
Telecommunications purposes—North Star, N.S.W.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Groom.

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D. M. BLAKE,  
Acting Clerk of the House of Representatives