

1980

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 5

WEDNESDAY, 3 DECEMBER 1980

1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Armitage, Mr Cowan, Mr Hicks, Mr Humphreys, Mr Johnson, Mr J. L. McMahon, Mr Mountford, Mr I. L. Robinson and Mr Sainsbury—from certain citizens praying that the Travelling Post Office service be retained in New South Wales.

Dr Klugman and Mr Wallis—from certain citizens praying that all pensions and benefits be adjusted quarterly and items deleted from the pharmaceutical benefits scheme be restored.

Mr J. L. McMahon and Mr I. L. Robinson—from certain citizens praying that section 79 (1) of the Family Law Act be amended to allow Family Courts to be made open to the public and to permit publication of the details of their proceedings, provided that the names of parties and other identifying information is prohibited from disclosure.

Mr Cadman—from certain citizens praying that any proposal to legislate for the establishment of plant breeders' rights in Australia be rejected.

Mrs Darling—from certain citizens praying that the decision to close the Rosemount Repatriation Hospital, Qld, be reversed.

Mr Kerin—from certain members of the Dystrophic Epidermolysis Bullosa Research Association of Australia and others praying that the provision of funds for research into Epidermolysis Bullosa be restored.

Mr L. B. McLeay—from certain residents of New South Wales praying that action be taken to facilitate agreement on the sale of land now occupied by the Addison Road Community Centre so that a long-term lease can be signed by the Centre.

Mr Morris—from certain citizens praying that a system of double income tax on personal incomes not be introduced.

Mr Morris—from certain citizens praying that any proposal to sell Trans-Australia Airlines be rejected.

Mr Spender—from certain residents of the Electoral Division of North Sydney praying that the total education expenditure for 1980-81 for government schools and colleges be restored and substantially increased.

Mr Wallis—from certain citizens praying that tax laws be reformed to allow joint incomes to be equally divided, for taxation purposes, between husband and wife.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian Meat and Live-stock Corporation—Interim report for year 1979-80.

- Australian Science and Technology Council—Report—Interaction between industry, higher education and government laboratories, dated 14 October 1980.
- Capital Territory Health Commission—Interim report for year 1979–80.
- Christmas Island—Report for year 1979–80.
- Department of Immigration and Ethnic Affairs—Review of activities to 30 June 1980.
- Department of the Treasury—2nd Annual Report, for year 1979–80.
- Education Research and Development Committee—Interim report for year 1979–80.
- Multilateral trade negotiations—Bilateral settlement with Canada, dated 22 January 1980.
- International Labour Organisation—International Labour Conference—65th Session, June 1979—
- Conventions—
 - No. 152—Occupational Safety and Health (Dock Work), 1979.
 - No. 153—Hours of Work and Rest Periods (Road Transport), 1979.
 - Recommendations—
 - No. 160—Occupational Safety and Health (Dock Work), 1979.
 - No. 161—Hours of Work and Rest Periods (Road Transport), 1979.
- Transport Planning and Research Program—Progress to 30 June 1980—Report by Department of Transport, dated December 1980.
- Pursuant to statute:
- Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—17th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - Australian Citizenship Act—Return for year 1979–80.
 - Broadcasting and Television Act—Australian Broadcasting Commission—48th Annual Report and financial statement, for year 1979–80.
 - Conciliation and Arbitration Act—Industrial Relations Bureau—Report for year 1979–80.
 - Curriculum Development Centre Act—Curriculum Development Centre Council—Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - Defence Service Homes Act—Defence Service Homes Corporation—Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - Environment Protection (Alligator Rivers Region) Act—2nd Annual Report of the Supervising Scientist on the operation of the Act, for year 1979–80.
 - Family Law Act—Family Law Council—4th Annual Report, for year 1979–80.
 - Housing Loans Insurance Act—Housing Loans Insurance Corporation—16th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - International Monetary Agreements Act—Report on operations of the Act and, in so far as they relate to Australia, of the International Monetary Fund and the International Bank for Reconstruction and Development, for year 1979–80.
 - Law Reform Commission Act—Law Reform Commission—6th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - Postal Services Act—Australian Postal Commission—5th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
 - River Murray Waters Act—River Murray Commission—Report for year 1979–80.
 - Seat of Government (Administration) Act—
 - Australian Capital Territory—Statement of receipts and expenditure for year 1979–80.

- Legal Aid Ordinance—Legal Aid Commission (A.C.T.)—3rd Annual Report and financial statements, together with the auditor's report, for year 1979–80.
- Stevedoring Industry Finance Committee Act—Stevedoring Industry Finance Committee—Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
- Telecommunications Act—Australian Telecommunications Commission—5th Annual Report and financial statements, together with the Auditor-General's Report, for year 1979–80.
- Transport—Department of Transport—Report for year 1979–80, including the report by the Minister pursuant to the Air Navigation Act.
- Wheat Research Act—Report for period 1 January 1979 to 30 June 1980.
- Wool Industry Act—Australian Wool Corporation—Report and financial statements, together with the Auditor-General's Report, for year 1979–80.

5 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

2 December 1980—Message—

No. 4—Aged or Disabled Persons Homes Amendment 1980.

No. 5—Homes Savings Grant Amendment 1980.

6 PAPER—STATEMENTS BY MEMBERS: Mr Wilson, by leave, presented the following paper: Australian Parliamentary Delegation—Report of delegation led by Mr I. B. C. Wilson, M.P., to the United States of America and Mexico and a visit to Canada, 7-25 July 1980.

Mr Wilson and Mr J. J. Brown, by leave, made statements in connection with the report.

7 PAPER—STATEMENT BY MEMBER: Mr Carlton, by leave, presented the following paper: Australian Parliamentary Delegation—Report of observer delegation led by Mr J. J. Carlton, M.P., to the 3rd General Assembly of ASEAN Inter-Parliamentary Organisation (A.I.P.O.), Jakarta, Indonesia, 2-6 September 1980—
and, by leave, made a statement in connection with the paper.

8 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INTEREST RATES: Mr Deputy Speaker informed the House that Mr Willis had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The spiralling level of interest rates".

The proposed discussion having received the necessary support—

Mr Willis addressed the House.

Discussion ensued.

Discussion concluded.

9 LIQUEFIED PETROLEUM GAS (GRANTS) AMENDMENT BILL 1980: Mr Moore (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Liquefied Petroleum Gas (Grants) Act* 1980.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

10 CUSTOMS AMENDMENT BILL (NO. 4) 1980: Mr Moore (Minister for Business and Consumer Affairs) presented a Bill for an Act to amend section 151 of the *Customs Act* 1901.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

11 CUSTOMS TARIFF AMENDMENT BILL (NO. 2) 1980: Mr Moore (Minister for Business and Consumer Affairs) presented a Bill for an Act to amend the *Customs Tariff Act* 1966.

Bill read a first time.

Mr Moore moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

- 12 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—COMMONWEALTH OFFICE BUILDING, TOWNSVILLE, QLD: Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Construction of a Commonwealth office building, Townsville, Qld.

Mr McVeigh presented plans in connection with the proposed work.

Question—put and passed.

- 13 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—DEVELOPMENT OF R.A.A.F. BASE, LEARMONTH, W.A.: Mr McVeigh (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for consideration and report: Development of R.A.A.F. Base, Learmonth, W.A.

Mr McVeigh presented a plan in connection with the proposed work.

Question—put and passed.

- 14 PARLIAMENTARY SECRETARIES BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 2, dated 26 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Hodgman (Minister for the Capital Territory), the Bill was read a third time.

- 15 BARLEY RESEARCH BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 3, dated 26 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.

- 16 BARLEY RESEARCH LEVY BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.

- 17 AUSTRALIAN WINE AND BRANDY CORPORATION BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 4, dated 26 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.

- 18 WINE GRAPES LEVY AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.
- 19 WINE RESEARCH AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.
- 20 DAIRYING INDUSTRY RESEARCH AND PROMOTION LEVY AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.
- 21 AUSTRALIAN MEAT AND LIVE-STOCK CORPORATION AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Nixon (Minister for Primary Industry), the Bill was read a third time.
- 22 JUDICIAL APPOINTMENT (WESTERN SAMOA) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 5, dated 27 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Viner (Minister representing the Attorney-General), the Bill was read a third time.
- 23 NATIONAL LIBRARY OF AUSTRALIA COUNCIL: Mr Viner (Minister for Employment and Youth Affairs), by leave, moved—That, in accordance with the provisions of the *National Library Act 1960*, this House elects Mr Cross to be a member of the Council of the National Library of Australia and to continue as a member for a period of 3 years from and including 4 December 1980.
Question—put and passed.
- 24 REMUNERATION AND ALLOWANCES AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 6, dated 27 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Viner (Minister Assisting the Prime Minister), the Bill was read a third time.

- 25 **MINISTERS OF STATE AMENDMENT BILL 1980:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 7, dated 27 November 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Viner (Minister for Employment and Youth Affairs), the Bill was read a third time.

- 26 **ABORIGINAL AFFAIRS—STANDING COMMITTEE:** The order of the day having been read for the resumption of the debate on the motion of Mr Sinclair (Leader of the House)—

- (1) That a Standing Committee be appointed to inquire into and report on such matters relating to the circumstances of Aboriginal and Torres Strait Island people and the effect of policies and programs on them as are referred to it by—
 - (a) resolution of the House, or
 - (b) the Minister for Aboriginal Affairs.
- (2) That the committee recognise the responsibility of the States and the Northern Territory in these matters and seek their co-operation in all relevant aspects.
- (3) That the committee consist of 8 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 3 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.
- (4) That every nomination of a member of the committee be forthwith notified in writing to the Speaker.
- (5) That the members of the committee hold office as a committee until the House of Representatives is dissolved or expires by effluxion of time.
- (6) That the committee elect as Chairman of the committee one of the members nominated either by the Prime Minister, the Leader of the House or the Government Whip.
- (7) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (8) That the committee have power to appoint sub-committees consisting of 3 or more of its members and refer to any such sub-committee any matter which the committee is empowered to examine.
- (9) That the committee appoint the Chairman of each sub-committee who shall have a casting vote only, and at any time when the Chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to perform the duties of the Chairman at that meeting.
- (10) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (11) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (12) That the committee or any sub-committee have power to send for persons, papers and records.
- (13) That the committee have power to move from place to place.
- (14) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any sittings or adjournment.
- (15) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.

- (16) That the committee be provided with necessary staff, facilities and resources.
- (17) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (18) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (19) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Standing Committees on Aboriginal Affairs appointed during previous Parliaments.
- (20) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders—*And on the amendments moved thereto by Mr Bowen (Deputy Leader of the Opposition), viz.—*

(1) Omit paragraph (1), substitute the following paragraph:

“(1) That a Standing Committee be appointed to inquire into, take evidence and report on:

- (a) the present circumstances of Aboriginal and Torres Strait Island people and the effect of policies and programs on them, and
- (b) such other matters relating to the Aboriginal and Torres Strait Island people as are referred to it by—
- (i) resolution of the House, or
- (ii) the Minister for Aboriginal Affairs.”

(2) Omit paragraph (3), substitute the following paragraph:

“(3) That the committee consist of 9 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 4 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.”—

Debate resumed.

Question—That the paragraphs proposed to be omitted stand part of the question—put. The House divided (the Deputy Speaker, Mr Giles, in the Chair)—

AYES, 64

Mr Adermann	Mr Cowan	Mr Hyde	Mr Nixon
Mr Anthony	Mr Dean	Mr Jarman	Mr O’Keefe
Mr Baume	Mr Dobie	Mr Jull	Mr Peacock
Mr Birney	Mr Drummond	Mr Katter	Mr Porter
Mr Bourchier	Dr Edwards	Mr Lloyd	Mr I. L. Robinson
Mr Bradfield	Mr Ellicott	Mr Lusher	Mr Ruddock
Mr Braithwaite	Mr Falconer	Mr Lynch	Mr Sainsbury
Mr N. A. Brown	Mr Fife	Mr MacKellar	Mr Shack
Mr Bungey	Mr Fisher*	Mr MacKenzie	Mr Shipton
Mr Burr	Mr Garland	Mr McLean	Mr Spender
Mr Cadman	Mr Groom	Sir William McMahon	Mr Street
Mr D. M. Cameron	Mr Harris	Mr McVeigh	Mr Tambling
Mr E. C. Cameron	Mr Hicks	Mr Macphee	Mr Thomson
Mr I. D. M. Cameron	Mr Hodges*	Mr Millar	Mr Tuckey
Mr Carlton	Mr Hodgman	Mr Moore	Mr Viner
Mr Chapman	Mr Hunt	Mr Newman	Mr Wilson

NOES, 46

Mr Armitage	Mrs Darling	Mr Johnson*	Mr Morrison
Mr Beazley	Mr Dawkins	Mr B. O. Jones	Mr Mountford
Dr Blewett	Mr Duffy	Mr C. K. Jones	Mr Scholes
Mr Bowen	Dr Everingham	Mr Keating	Mr Scott
Mr J. J. Brown	Mr Free	Mr Kent	Dr Theophanous
Mr R. J. Brown	Mr Hawke	Mr Kerin	Mr Uren
Mr Campbell	Mr Holding	Dr Klugman	Mr Wallis
Dr Cass	Mr Howe	Mr L. B. McLeay	Mr West
Mr Charles	Mr Humphreys*	Mr J. L. McMahon	Mr Willis
Mrs Child	Mr Hurford	Mr Mildren	Mr Young
Mr Cross	Mr Jacobi	Mr Milton	
Mr Cunningham	Dr Jenkins	Mr Morris	

*Tellers

And so it was resolved in the affirmative.

Question—That the motion be agreed to—put and passed.

27 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Standing Committee be appointed to inquire into and report on:
 - (a) environmental aspects of legislative and administrative measures which ought to be taken in order to ensure the wise and effective management of the Australian environment and of Australia's natural resources, and
 - (b) such other matters relating to the environment and conservation and the management of Australia's natural resources as are referred to it by—
 - (i) the Minister responsible for those matters, or
 - (ii) resolution of the House.
- (2) That the committee recognise the responsibility of the States and the Northern Territory in these matters and seek their co-operation in all relevant aspects.
- (3) That the committee consist of 8 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 3 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.
- (4) That every nomination of a member of the committee be forthwith notified in writing to the Speaker.
- (5) That the members of the committee hold office as a committee until the House of Representatives is dissolved or expires by effluxion of time.
- (6) That the committee elect as Chairman of the committee one of the members nominated either by the Prime Minister, the Leader of the House or the Government Whip.
- (7) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (8) That the committee have power to appoint sub-committees consisting of 3 or more of its members and refer to any such sub-committee any matter which the committee is empowered to examine.
- (9) That the committee appoint the Chairman of each sub-committee who shall have a casting vote only, and at any time when the Chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to perform the duties of the Chairman at that meeting.
- (10) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (11) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (12) That the committee or any sub-committee have power to send for persons, papers and records.
- (13) That the committee have power to move from place to place.
- (14) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any sittings or adjournment.
- (15) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (16) That the committee be provided with necessary staff, facilities and resources.

- (17) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (18) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (19) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Standing Committees on Environment and Conservation appointed during previous Parliaments.
- (20) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.

Mr Bowen (Deputy Leader of the Opposition) moved the following amendment:
Omit paragraph 3, substitute the following paragraph:

“(3) That the committee consist of 9 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 4 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.”

Debate continued.

Amendment negatived.

Motion agreed to.

28 EXPENDITURE—STANDING COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Standing Committee be appointed to:
 - (a) consider any papers on public expenditure presented to the House and such of the estimates as it sees fit to examine;
 - (b) consider how, if at all, policies implied in the figures of expenditure and in the estimates may be carried out more economically;
 - (c) examine the relationship between the costs and benefits of implementing government programs, and
 - (d) inquire into and report on any question in connection with public expenditure which is referred to it by the House.
- (2) That the committee consist of 6 members nominated by either the Prime Minister, the Leader of the House or the Government Whip, 5 members nominated by either the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip, and the Chairman of the Joint Committee of Public Accounts or his nominee who is a Member of the House of Representatives.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the Speaker.
- (4) That the members of the committee hold office as a committee until the House of Representatives is dissolved or expires by effluxion of time.
- (5) That the committee elect as Chairman of the committee one of the members nominated by either the Prime Minister, the Leader of the House or the Government Whip.
- (6) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (7) That the committee have power to appoint sub-committees consisting of 3 or more of its members and refer to any such sub-committee any matter which the committee is empowered to examine.

- (8) That the committee appoint the Chairman of each sub-committee who shall have a casting vote only, and at any time when the Chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to perform the duties of the Chairman at that meeting.
- (9) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (10) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (11) That the committee or any sub-committee have power to send for persons, papers and records.
- (12) That the committee have power to move from place to place.
- (13) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any sittings or adjournment.
- (14) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (15) That 5 members of the committee constitute a quorum of the committee.
- (16) That the committee be provided with necessary staff, facilities and resources.
- (17) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (18) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (19) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Standing Committees on Expenditure appointed during previous Parliaments.
- (20) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders have effect notwithstanding anything contained in the standing orders.

Debate ensued.

Question—put and passed.

29 ROAD SAFETY—STANDING COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Standing Committee be appointed to inquire into and report on:
 - (a) the main causes of the present high level of the road toll in Australia;
 - (b) the most effective means of achieving greater road safety in Australia;
 - (c) the particular aspects of the problem to which those concerned with road safety could most advantageously direct their efforts, and
 - (d) the economic cost to the community of road accidents in Australia in terms of—
 - (i) material damage;
 - (ii) loss of man-hours and earning capacity, and
 - (iii) cost of treatment of accident victims.
- (2) That the committee recognise the responsibility of the States and the Northern Territory in these matters and seek their co-operation in all relevant aspects.
- (3) That the committee consist of 8 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 3 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.
- (4) That every nomination of a member of the committee be forthwith notified in writing to the Speaker.

- (5) That the members of the committee hold office as a committee until the House of Representatives is dissolved or expires by effluxion of time.
- (6) That the committee elect as Chairman of the committee one of the members nominated either by the Prime Minister, the Leader of the House or the Government Whip.
- (7) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (8) That the committee have power to appoint sub-committees consisting of 3 or more of its members and refer to any such sub-committee any matter which the committee is empowered to examine.
- (9) That the committee appoint the Chairman of each sub-committee who shall have a casting vote only, and at any time when the Chairman of a sub-committee is not present at a meeting of the sub-committee the members of the sub-committee present shall elect another member of that sub-committee to perform the duties of the Chairman at that meeting.
- (10) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (11) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (12) That the committee or any sub-committee have power to send for persons, papers and records.
- (13) That the committee have power to move from place to place.
- (14) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any sittings or adjournment.
- (15) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (16) That the committee be provided with necessary staff, facilities and resources.
- (17) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (18) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (19) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Select Committee on Road Safety appointed during the 28th Parliament and the Standing Committees on Road Safety appointed during previous Parliaments.
- (20) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.

Mr Bowen (Deputy Leader of the Opposition) moved the following amendment: Omit paragraph 3, substitute the following paragraph:

“(3) That the committee consist of 9 members, 5 to be nominated by either the Prime Minister, the Leader of the House or the Government Whip and 4 to be nominated by the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip.”

Amendment negatived.

Motion agreed to.

30 AUSTRALIAN CAPITAL TERRITORY—PROPOSED JOINT COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Joint Committee be appointed to inquire into and report on:
 - (a) all proposals for modification or variations of the plan of lay-out of the City of Canberra and its environs published in the *Commonwealth of Australia Gazette* on 19 November 1925, as previously modified or varied, which are referred to the committee by the Minister for the Capital Territory, and
 - (b) such matters relating to the Australian Capital Territory as may be referred to it by—
 - (i) the Minister for the Capital Territory, or
 - (ii) resolution of either House of the Parliament.
- (2) That the committee consist of 10 members, 4 Members of the House of Representatives nominated by either the Prime Minister, the Leader of the House or the Government Whip, 2 Members of the House of Representatives nominated by either the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip, 2 Senators nominated by the Leader of the Government in the Senate and 2 Senators nominated by the Leader of the Opposition in the Senate or by any minority group or groups or independent Senator or independent Senators.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint committee until the House of Representatives is dissolved or expires by effluxion of time.
- (5) That the committee elect as Chairman of the committee one of the members nominated by either the Prime Minister, the Leader of the House or the Government Whip, or by the Leader of the Government in the Senate.
- (6) That the committee elect a Deputy Chairman who shall perform the duties of the Chairman of the committee at any time when the Chairman is not present at a meeting of the committee, and at any time when the Chairman and Deputy Chairman are not present at a meeting of the committee, the members present shall elect another member to perform the duties of the Chairman at that meeting.
- (7) That the committee have power to appoint sub-committees consisting of 3 or more of its members and refer to any such sub-committee any matter which the committee is empowered to examine.
- (8) That the committee appoint the Chairman of each sub-committee who shall have a casting vote only, and at any time when the Chairman of a sub-committee is not present at a meeting of the sub-committee, the members of the sub-committee present shall elect another member of that sub-committee to perform the duties of the Chairman at that meeting.
- (9) That a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (10) That members of the committee who are not members of a sub-committee may take part in the public proceedings of that sub-committee but shall not vote or move any motion or constitute a quorum.
- (11) That the committee or any sub-committee have power to send for persons, papers and records.
- (12) That the committee have power to move from place to place.
- (13) That any sub-committee have power to move from place to place, adjourn from time to time and to sit during any adjournment.
- (14) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.

- (15) That the committee be provided with necessary staff, facilities and resources.
- (16) That the committee in its inquiries take account of the investigations of other Parliamentary committees and avoid duplication.
- (17) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (18) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Joint Committees on the Australian Capital Territory appointed during previous Parliaments.
- (19) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (20) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Debate ensued.

Question—put and passed.

31 FOREIGN AFFAIRS AND DEFENCE—PROPOSED JOINT COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Joint Committee be appointed to consider and report on:
 - (a) foreign affairs and defence generally, and
 - (b) such matters as may be referred to the committee by—
 - (i) the Minister for Foreign Affairs;
 - (ii) the Minister for Defence, or
 - (iii) resolution of either House of the Parliament.
- (2) That the committee consist of 8 Members of the House of Representatives nominated by either the Prime Minister, the Leader of the House or the Government Whip, 6 Members of the House of Representatives nominated by either the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip, 4 Senators nominated by the Leader of the Government in the Senate and 3 Senators nominated by the Leader of the Opposition in the Senate or by any minority group or groups or independent Senator or independent Senators.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint committee until the House of Representatives is dissolved or expires by effluxion of time.
- (5) That the committee elect as Chairman of the committee one of the members nominated by either the Prime Minister, the Leader of the House or the Government Whip, or by the Leader of the Government in the Senate.
- (6) That the Chairman of the committee may, from time to time, appoint another member of the committee to be the Deputy Chairman of the committee, and that the member so appointed act as Chairman of the committee at any time when the Chairman is not present at a meeting of the committee.
- (7) That the committee have power to appoint not more than 3 sub-committees consisting of a minimum of 3 and a maximum of 7 of its members and to refer to any such sub-committee any of the matters which the committee is empowered to consider.
- (8) That the members of a sub-committee shall elect one of the members of the sub-committee to be the Chairman of that sub-committee.
- (9) That the committee or any sub-committee have power to send for and examine persons, papers and records, to move from place to place and to meet and transact business in public or private session and notwithstanding any prorogation of the Parliament.

- (10) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (11) That 7 members of the committee constitute a quorum of the committee and 3 members of a sub-committee constitute a quorum of that sub-committee.
- (12) That in the event of an equality of voting, the Chairman, or the Deputy Chairman when acting as Chairman, have a casting vote.
- (13) That the committee have power to consider and make use of the minutes of evidence and records of Joint Committees on Foreign Affairs and Defence, appointed in previous Parliaments, relating to any matter on which those committees had not completed consideration.
- (14) That the committee or any sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (15) That the committee be provided with all necessary staff, facilities and resources and be empowered, with the approval of the President of the Senate and the Speaker of the House of Representatives, to appoint persons with specialist knowledge for the purposes of the committee.
- (16) That the committee in selecting particular matters for investigation take account of the investigations of other Parliamentary committees and avoid duplication.
- (17) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (18) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Mr Bowen (Deputy Leader of the Opposition) moved the following amendment: Omit paragraph 7, substitute the following paragraph:

“(7) That the committee have power to appoint sub-committees consisting of 4 or more of its members and to refer to any such sub-committee any of the matters which the committee is empowered to consider.”.

Debate continued.

Amendment negatived.

Motion agreed to.

32 NEW PARLIAMENT HOUSE—PROPOSED JOINT STANDING COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), for Mr Sinclair (Leader of the House), pursuant to notice, moved—

- (1) That a Joint Standing Committee be appointed to act for and represent the Parliament, as the client for the new Parliament House, in all matters concerned with the planning, design and construction of the new Parliament House and all matters incidental thereto.
- (2) That the committee reconsider and, as necessary, amend the Parliament House Competition Stage 2 Brief, dated November 1979, which when revised shall be used as the basis for the design and construction of the new Parliament House, unless both Houses resolve to vary any section of the brief or have any section reconsidered by the committee.
- (3) That the committee also consider and report on matters coming within the terms of section 5 of the *Parliament Act 1974* as may be referred to it by—
 - (a) the Minister responsible for administering the *National Capital Development Commission Act 1957*, or
 - (b) resolution of either House of the Parliament.
- (4) That the committee consist of—
 - (a) the President of the Senate and the Speaker of the House of Representatives;
 - (b) the Minister responsible for administering the *Parliament House Construction Authority Act 1979*;
 - (c) 6 Members of the House of Representatives, 3 nominated by either the Prime Minister, the Leader of the House or the Government Whip and 3 nominated by either the Leader of the Opposition, the Deputy Leader of the Opposition or the Opposition Whip, and

- (d) 6 Senators, 3 of whom shall be nominated by the Leader of the Government in the Senate, and 3 shall be nominated by the Leader of the Opposition in the Senate or by any minority group or groups or independent Senator or independent Senators.
- (5) That the President of the Senate and the Speaker of the House of Representatives be Joint Chairmen of the committee.
- (6) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (7) That the members of the committee hold office as a Joint Standing Committee until the House of Representatives is dissolved or expires by effluxion of time.
- (8) That the committee have power to appoint sub-committees consisting of 3 or more of its members and to appoint the Chairman of each sub-committee, and to refer to such a sub-committee any matter that the committee is empowered to inquire into.
- (9) That the committee or a sub-committee so appointed have power to send for persons, papers and records, to move from place to place and to sit during any adjournment of the Parliament.
- (10) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (11) That 7 members of the committee, one of whom is the President or the Speaker, constitute a quorum of the committee and a majority of the members of a sub-committee constitute a quorum of that sub-committee.
- (12) That in matters of procedure, each of the Chairmen, whether or not occupying the Chair, have a deliberative vote and, in the event of an equality of voting, the Chairman occupying the Chair have a casting vote.
- (13) That in matters other than those of procedure, each of the Chairmen, whether or not occupying the Chair, have a deliberative vote only.
- (14) That the committee or any sub-committee have power to consider and make use of the evidence and records of the Joint Standing Committees on the New and Permanent Parliament House appointed during previous Parliaments.
- (15) That the committee be provided with necessary staff, facilities and resources.
- (16) That the committee or a sub-committee have power to authorise publication of any evidence given before it or any information obtained in the course of its inquiries or any document presented to it.
- (17) That the committee be authorised to provide, on behalf of the Parliament, all necessary information concerning the functional requirements for the new Parliament House and matters incidental thereto direct to the Parliament House Construction Authority as the authority responsible to Parliament to undertake or arrange for the planning, design and construction of the new Parliament House.
- (18) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (19) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Debate ensued.

Question—put and passed.

33 HOUSE COMMITTEE: Mr Ellicott (Minister for Home Affairs and Environment), by leave, moved—That Mr Katter be discharged from attendance on the House Committee, and that, in his place, Mr Lusher be appointed a member of the Committee.

Question—put and passed.

34 ADJOURNMENT: Mr Ellicott (Minister for Home Affairs and Environment) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at 10.59 p.m., adjourned until tomorrow at 10.30 a.m.

PAPERS: The following papers were deemed to have been presented on 3 December 1980, pursuant to statute:

Public Service Arbitration Act—Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1980—No. 425—Federal Firefighters' Union.

No. 427—Amalgamated Metal Workers' and Shipwrights Union and others.

Nos. 428 to 431—Federated Engine Drivers' and Firemen's Association of Australasia and others.

No. 432—Australian Journalists Association.

No. 433—Line Inspectors' Association, Commonwealth of Australia and others.

No. 434—Australian Building Construction Employees and Builders' Labourers Federation.†

No. 435—Merchant Service Guild of Australia.

No. 436—Professional Officers Association, Australian Public Service.

No. 437—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.

No. 438—Professional Radio and Electronics Institute of Australasia.

No. 439—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.†

No. 440—Australian Telecommunications Employees Association.

No. 441—Professional Officers Association, Australian Public Service.†

No. 442—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 443—Australasian Society of Engineers.

No. 444—Professional Radio and Electronics Institute of Australasia.

(† Not accompanied by statement)

States Grants (Petroleum Products) Act—Amendment of the schedules to the subsidy schemes in relation to the States of New South Wales and Victoria, dated 27 November 1980.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Goodluck, Mr J. E. McLeay and Mr E. L. Robinson.

J. A. PETTIFER,
Clerk of the House of Representatives