

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 144

TUESDAY, 19 FEBRUARY 1980

1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 DEATHS OF FORMER SENATOR (MR S. K. AMOUR), FORMER SENATOR AND MEMBER (THE HONOURABLE J. A. GUY) AND FORMER MEMBER (SIR WINTON TURNBULL): Mr Speaker informed the House of the deaths of:

Mr Stanley Kerin Amour, on 29 November 1979, a Senator for the State of New South Wales from 1938 to 1965;

The Honourable James Allan Guy, C.B.E., on 16 December 1979, a Member of this House for the Division of Bass from 1929 to 1934 and the Division of Wilmot from 1940 to 1946, and a Senator for the State of Tasmania from 1950 to 1956, and Sir Winton Turnbull, C.B.E., on 14 January 1980, a Member of this House for the Division of Wimmera from 1946 to 1949 and the Division of Mallee from 1949 to 1972.

As a mark of respect to the memory of the deceased all Members present stood, in silence.

3 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Aldred, Mr Bouchier, Mr Braithwaite, Mr Bungey, Dr Cass, Mr Howe, Mr Johnston, Mr B. O. Jones, Mr Katter, Mr Lloyd, Mr Lynch, Mr Millar, Mr Peacock, Mr Shipton, Mr Simon and Mr Staley—from certain citizens praying that the National Women's Advisory Council be abolished.

Mr Anthony, Mr Baume, Mr Dobie, Mr Ellicott, Mr L. R. Johnson, Mr Kerin, Mr L. B. McLeay, Mr Morris, Mr Neil, Mr Ruddock, Mr Sainsbury and Mr Sinclair—from certain residents of New South Wales praying that the 1980 level of education expenditure to Government schools be restored and increased in real terms.

Mr Cohen, Mr Ellicott, Mr Howard, Mr James, Mr Lucock, Mr MacKellar, Mr J. L. McMahon, Mr Morris, Mr O'Keefe and Mr Ruddock—from certain citizens praying that the National Women's Advisory Council be maintained and Federal Government support for its activities be increased.

Mr Burns, Dr Edwards, Mr Falconer, Mr Lloyd, Mr J. L. McMahon, Sir William McMahon, Mr Neil, Mr Simon and Mr Willis—from certain citizens praying that a humane policy be adopted to assist refugees to enter Australia.

Dr Blewett, Mr Dawkins, Mr Hurford, Mr L. R. Johnson and Mr Morris—from certain citizens praying that Government proposals to sell publicly owned enterprises be rejected.

Mr Ellicott, Mr Lucock, Mr J. L. McMahon and Mr Morris—from certain citizens praying that positive policies be adopted to reduce unemployment and that certain social security benefits be granted.

Mr Aldred and Mr Johnston—from certain citizens praying that certain religious organizations be investigated with a view to introducing appropriate legislation to restrict their activities.

- Mr E. C. Cameron and Mr Lloyd—from certain citizens praying for the abolition of the export parity pricing policy for LPG consumed in Australia and that certain other action be taken in relation to the pricing of LPG.
- Mr Gillard and Mr Thomson—from certain citizens praying that the imperial system of weights and measures be restored.
- Mr Anthony—from certain citizens praying that the pricing policy for LPG be reviewed.
- Mr Baume—from certain citizens praying for the prohibition of pornographic material involving children.
- Mr Braithwaite—from certain citizens praying that the mining and processing of uranium in Queensland be abandoned or postponed indefinitely.
- Mr Bungey—from certain citizens praying that the sale of property currently leased by the Kelmscott Pony Club (Inc.) from the Commonwealth be postponed.
- Mr Drummond—from certain electors of Western Australia praying that the *Commonwealth Employees (Employment Provisions) Act 1977* be repealed.
- Mr Falconer—from certain citizens praying that the National Women's Advisory Council and its recommendations be supported.
- Mr Holding—from certain citizens praying that a treaty be negotiated between the Aboriginal people of Australia and the Commonwealth.
- Mr Jacobi—from certain citizens praying that Australian sportsmen and women be able to compete at the Moscow Olympics.
- Mr L. R. Johnson—from certain citizens praying that the decision to reduce Federal payments to New South Wales hospitals by \$28 million be again examined.
- Mr L. R. Johnson—from certain citizens praying that policies which place Australian resources under foreign ownership and control be reversed.
- Mr J. L. McMahon—from certain citizens praying that there be no extension of Kingsford-Smith Airport, Sydney.
- Mr Sinclair—from certain citizens praying that the Broadcasting and Television Act be amended in relation to program standards.
- Mr Staley—from certain citizens praying that the proposal to increase the marine radio licence fee be reconsidered.

Petitions received.

- 4 MINISTERIAL CHANGES AND ARRANGEMENTS: Mr Fraser (Prime Minister) informed the House that following certain ministerial changes, the Ministry, including new representational arrangements, was as follows:

|   |   | <i>Representation in<br/>other Chamber</i> |
|---|---|--|
| *1. Prime Minister  | THE RT HON. MALCOLM FRASER,<br>C.H., M.P.           | SENATOR CARRICK                            |
| *2. Deputy Prime Minister and Minister<br>for Trade and Resources   | THE RT HON. J. D. ANTHONY,<br>M.P.                  | SENATOR CARRICK                            |
| *3. Minister for Industry and<br>Commerce   | THE RT HON. PHILLIP LYNCH,<br>M.P.                  | SENATOR CHANEY                             |
| *4. Minister for Primary Industry   | THE HON. P. J. NIXON, M.P.                          | SENATOR SCOTT                              |
| *5. Minister for National Development<br>and Energy, Vice-President of the<br>Executive Council and Leader of<br>the Government in the Senate | SENATOR THE HON. J. L. CARRICK                      | MR ANTHONY                                 |
| *6. Minister for Industrial Relations   | THE HON. A. A. STREET, M.P.                         | SENATOR DURACK                             |
| *7. Treasurer   | THE HON. JOHN HOWARD, M.P.                          | SENATOR CARRICK                            |
| *8. Minister for Foreign Affairs  | THE HON. ANDREW PEACOCK,<br>M.P.                    | SENATOR CARRICK                            |
| *9. Minister for Defence  | THE HON. D. J. KILLEN, M.P.                         | SENATOR DURACK                             |
| *10. Minister for Social Security   | SENATOR THE HON. DAME<br>MARGARET GUILFOYLE, D.B.E. | MR HUNT                                    |
| *11. Minister for Finance   | THE HON. ERIC ROBINSON, M.P.                        | SENATOR GUILFOYLE                          |
| *12. Minister for Employment and Youth<br>Affairs and Leader of the House   | THE HON. IAN VINER, M.P.                            | SENATOR DURACK                             |
| *13. Attorney-General   | SENATOR THE HON. PETER<br>DURACK, Q.C.              | MR VINER                                   |

|   |  | <i>Representation in<br/>other Chamber</i> |
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| *14. Minister for Transport   | THE HON. RALPH J. HUNT, M.P.           | SENATOR CHANEY                             |
| 15. Minister for Health and Minister<br>Assisting the Prime Minister  | THE HON. M. J. R. MACKELLAR,<br>M.P.   | SENATOR GUILFOYLE                          |
| 16. Minister for Veterans' Affairs and<br>Minister Assisting the Minister for<br>Primary Industry                       | THE HON. EVAN ADERMANN, M.P.           | SENATOR GUILFOYLE                          |
| 17. Minister for Administrative Services<br>and Minister Assisting the<br>Minister for Defence                          | THE HON. JOHN MCLEAY, M.P.             | SENATOR SCOTT                              |
| 18. Minister for Productivity and<br>Minister Assisting the Prime<br>Minister in Federal Affairs                        | THE HON. KEVIN NEWMAN, M.P.            | SENATOR CHANEY                             |
| 19. Minister for Post and Tele-<br>communications   | THE HON. A. A. STALEY, M.P.            | SENATOR CHANEY                             |
| 20. Minister for Immigration and Ethnic<br>Affairs and Minister Assisting the<br>Treasurer                              | THE HON. IAN MACPHEE, M.P.             | SENATOR GUILFOYLE                          |
| 21. Minister for Education  | THE HON. WAL FIFE, M.P.                | SENATOR CARRICK                            |
| 22. Minister for Business and Consumer<br>Affairs and Minister Assisting the<br>Minister for Industry and<br>Commerce   | THE HON. R. V. GARLAND, M.P.           | SENATOR DURACK                             |
| 23. Minister for Home Affairs and<br>Minister for the Capital Territory   | THE HON. R. J. ELLICOTT,<br>Q.C., M.P. | SENATOR SCOTT                              |
| 24. Minister for Housing and<br>Construction  | THE HON. RAY GROOM, M.P.               | SENATOR SCOTT                              |
| 25. Minister for Aboriginal Affairs and<br>Minister Assisting the Minister for<br>National Development and Energy       | SENATOR THE HON. F. M. CHANEY          | MR VINER                                   |
| 26. Minister for Special Trade Rep-<br>resentations and Minister Assisting<br>the Minister for Trade and Re-<br>sources | SENATOR THE HON. DOUGLAS<br>SCOTT      | MR ANTHONY                                 |
| 27. Minister for Science and the<br>Environment   | THE HON. DAVID THOMSON,<br>M.C., M.P.  | SENATOR CHANEY                             |

\* Minister in the Cabinet.

Mr Fraser also informed the House that, during the absence abroad of Mr Groom (Minister for Housing and Construction), Mr J. E. McLeay (Minister for Administrative Services) was acting as Minister for Housing and Construction.

5 QUESTIONS: Questions without notice were asked.

6 AFGHANISTAN—AUSTRALIA'S ASSESSMENT AND RESPONSE—MINISTERIAL STATEMENT: Mr Fraser (Prime Minister), by leave, made a ministerial statement informing the House of Australia's assessment of and response to the Soviet invasion of Afghanistan.

7 AFGHANISTAN—INVASION BY SOVIET UNION: Mr Viner (Leader of the House), by leave, moved—That this House—

- (1) condemns the invasion of Afghanistan by the Soviet Union as a gross violation of the United Nations Charter and of Afghanistan's non-aligned status; as involving acts of aggression and tyranny; as having a critically destabilizing effect on the region; and as potentially the gravest threat to international peace and security since 1945;
- (2) notes that a significant majority of world opinion, including Islamic opinion, has viewed the invasion with grave concern—as expressed in resolutions of the United Nations General Assembly on 14 January 1980 and at the Islamic Conference of Foreign Ministers on 29 January 1980;
- (3) calls for the immediate unconditional and total withdrawal of Soviet troops from Afghanistan in order to enable that country to regain its sovereignty,

territorial integrity, political independence and non-aligned status; and to permit its people to determine their own form of government free from external intervention, oppression, coercion or other constraint;

- (4) with a view to the furtherance of the aforementioned objectives, urges all independent-minded nations to take action separately or in concert to register with the Government and people of the Soviet Union their abhorrence of the Soviet invasion of Afghanistan, and
- (5) urges the provision of humanitarian relief assistance to alleviate the hardships of the Afghan refugees in co-ordination with the United Nations High Commissioner for Refugees, and calls for the attainment of conditions necessary to permit the voluntary return to their homes of the Afghan refugees.

*Suspension of standing orders—Extended time for speech:* Mr Viner, by leave, moved—That so much of the standing orders be suspended as would prevent Mr Hayden (Leader of the Opposition) speaking for a period not exceeding 61 minutes.

Question—put and passed.

Debate ensued.

*Member named:* The Deputy Speaker (Mr Jarman) named the honourable Member for Corio (Mr Scholes) for reflecting on the Chair.

Mr Scholes having apologised to the Chair and withdrawn the reflections, the matter was not further proceeded with.

Debate continued.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

- 8 MESSAGE FROM THE SENATE—HUMAN RIGHTS COMMISSION BILL 1979: Message No. 396, dated 23 November 1979, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act relating to Human Rights*”.

Bill read a first time.

Mr Viner (Minister representing the Attorney-General) moved—That the Bill be now read a second time.

Debate adjourned (Mr Bowen—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 9 MESSAGE FROM THE SENATE—RACIAL DISCRIMINATION AMENDMENT BILL 1979: Message No. 397, dated 23 November 1979, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Racial Discrimination Act 1975’*”.

Bill read a first time.

Mr Viner (Minister representing the Attorney-General) moved—That the Bill be now read a second time—

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*Adjournment negatived:* It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Viner requiring the question to be put forthwith without debate—

Question—put and negatived.

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Mr Viner continued his speech.

Debate adjourned (Mr Bowen—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 10 ADJOURNMENT: Mr Viner (Leader of the House) moved—That the House do now adjourn. Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until tomorrow at 2.15 p.m.

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**PAPERS:** The following papers were deemed to have been presented on 19 February 1980, pursuant to statute:

- Aboriginal Land Rights (Northern Territory) Act—Regulations—Statutory Rules 1979, No. 299.
- Administrative Appeals Tribunal Act—Regulations—Statutory Rules 1979, No. 274.
- Air Force Act—Regulations—Statutory Rules—  
1979—Nos. 257, 303.  
1980—No. 2.
- Apple and Pear Levy Collection Act—Regulations—Statutory Rules 1980, No. 12.
- Audit Act—Regulations—Statutory Rules 1979, Nos. 282, 284.
- Australian Institute of Multicultural Affairs Act—Regulations—Statutory Rules 1980, No. 6.
- Automatic Data Processing Equipment Bounty Act—Regulations—Statutory Rules 1979, No. 278.
- Bounty (Agricultural Tractors) Act—Regulations—Statutory Rules 1979, No. 276.
- Canned Fruits Levy Act—Regulations—Statutory Rules 1979, No. 293.
- Canned Fruits Levy Collection Act—Regulations—Statutory Rules 1979, No. 292.
- Canned Fruits Marketing Act—Regulations—Statutory Rules 1979, No. 294.
- Canning-Fruit Charge Act—Regulations—Statutory Rules 1980, No. 8.
- Christmas Island Act—Ordinances—  
1979—  
No. 6—Explosives (Storage and Use).  
No. 7—Police Force (Amendment).  
1980—No. 1—Inquiry.
- Cocos (Keeling) Islands Act—Ordinances—1979—  
No. 4—Cocos Community Fund (Dissolution).  
No. 5—Singapore Ordinances Application.  
No. 6—Interpretation (Amendment).
- Commonwealth Banks Act—Appointment certificates—E. Kerr, R. H. McLauchlan, A. J. Mangioni, P. J. Mulligan, N. W. Phillips, R. J. Turvey, D. R. White.
- Commonwealth Inscribed Stock Act—Regulations—Statutory Rules 1980, No. 19.
- Coral Sea Islands Act—Ordinance—1979—No. 1—Application of Laws (Amendment).
- Criminology Research Act—Regulation—Statutory Rules 1979, No. 287.
- Customs Act—Regulations—Statutory Rules 1979, Nos. 275, 277, 280.
- Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1979, Nos. 252, 271.
- Dairy Industry Stabilization Levy Act—Regulations—Statutory Rules 1979, No. 291.
- Defence Act—Regulations—Statutory Rules 1979, Nos. 258, 266, 302.
- Defence Act, Naval Defence Act and Air Force Act—Regulations—Statutory Rules—  
1979—Nos. 247, 248, 254, 256, 260, 265.  
1980—Nos. 1, 3.
- Defence Amendment Act—Interim Determinations—Statutory Rules—  
1979—Nos. 305, 306, 307, 308, 309, 310, 311, 312, 313.  
1980—Nos. 4, 9, 10, 20.
- Defence Force Retirement and Death Benefits Act—Regulations—Statutory Rules 1979, No. 255.
- Dried Fruits Levy Act—Regulation—Statutory Rules 1979, No. 270.
- Dried Vine Fruits Equalization Levy Act—Regulations—Statutory Rules 1979, No. 269.
- Excise Act—Regulations—Statutory Rules 1979, No. 279.
- Fisheries Act—Regulations—Statutory Rules 1980, No. 13.
- Health Insurance Act—Regulations—Statutory Rules 1979, No. 285.

- Housing Loans Insurance Act—Regulation—Statutory Rules 1980, No. 17.
- Immigration (Guardianship of Children) Act—Regulations—Statutory Rules 1979, No. 288.
- Industrial Research and Development Incentives Act—Regulation—Statutory Rules 1979, No. 296.
- Lands Acquisition Act—  
Land acquired for—  
Baseline Air Pollution Station—Cape Grim, Tas.  
Extensions to Perth Airport.  
Statement of lands acquired by agreement authorized under sub-section 7 (1).
- National Companies and Securities Commission Act—Regulations—Statutory Rules 1980, No. 5.
- National Health Act—Regulations—Statutory Rules 1979, No. 250.
- National Parks and Wildlife Conservation Act—Regulation—Statutory Rules 1979, No. 298.
- Naval Defence Act—Regulations—Statutory Rules—  
1979—Nos. 251, 253, 281, 301.  
1980—No. 7.
- Navigation Act—  
Navigation (Dangerous Goods) Regulations—Determination, dated 28 December 1979.  
Regulations—Statutory Rules 1979, No. 300.
- Overseas Students Charge Act—Regulations—Statutory Rules 1979, No. 289.
- Overseas Students Charge Collection Act—Regulations—Statutory Rules 1979, No. 290.
- Overseas Telecommunications Act—Regulation—Statutory Rules 1979, No. 249.
- Postal Services Act—Australian Postal Commission—By-laws—Postal—  
1979—Amendment No. 4.  
1980—Amendment No. 1.
- Public Service Act—  
Appointments—  
Australian National Parks and Wildlife Service—P. W. Harrison, W. G. Whiteman.  
Department—  
Aboriginal Affairs—R. J. Liddle.  
Industrial Relations—E. J. Benjamin.  
Regulations—Statutory Rules—  
1979—Nos. 259, 261, 262, 263, 264, 272, 295, 297.  
1980—No. 18.
- Public Service Arbitration Act—  
Australian Conciliation and Arbitration Commission—Award—1977—C No. 1705—Commonwealth Teaching Service (Northern Territory Teachers) Conditions 1979 (variation).  
Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1979—  
No. 516—Commonwealth Foreman's Association of Australia (Australian Public Service).  
No. 517—Customs Officers' Association of Australia, Fourth Division and another.†  
No. 518—Australian Public Service Association (Fourth Division Officers).  
No. 519—Federated Liquor and Allied Industries Employees Union of Australia.  
(† Not accompanied by statement)
- Quarantine Act—Regulations—Statutory Rules—  
1979—No. 286.  
1980—No. 16.

## Remuneration Tribunals Act—Remuneration Tribunal—

## Determinations—

1979/16—Holders of public offices in the Australian Security Intelligence Organization and other bodies.

1979/18—Chairman of the Administrative Review Council and holders of public offices on other bodies.

1979/19—Executive Officer of the Parliament House Construction Authority.

## 1979 Norfolk Island Legislative Assembly Review—

Determination 1979/17—Members of the Legislative Assembly of Norfolk Island.

## Statement.

## Seat of Government (Administration) Act—

## Ordinances—

## 1979—

No. 34—Liquor (Amendment) (No. 3).

No. 35—Co-operative Societies (Amendment).

No. 36—Betting (Totalizator Agency) (Amendment).

No. 37—Poker Machine Control (Amendment) (No. 2).

No. 38—Medical Practitioners Registration (Amendment).

No. 39—Juries (Amendment).

No. 40—Legal Practitioners (Amendment) (No. 2).

No. 41—Court of Petty Sessions (Amendment) (No. 2).

No. 42—Consumer Affairs (Amendment).

No. 43—Egg Industry (Amendment).

1980—No. 1—Holidays (Amendment).

## Regulations—1979—

No. 26 (Building Ordinance and others).

No. 27 (Co-operative Societies Ordinance).

No. 28 (Roads and Public Places Ordinance).

States Grants (Petroleum Products) Act—Amendment of the schedules to the subsidy schemes in relation to the States of Queensland and Western Australia, dated 2 December 1979.

States Grants (Schools Assistance) Act—Statement of particulars of direction given by Minister under sub-section 13 (3).

## Student Assistance Act—Regulations—Statutory Rules—

1979—Nos. 267, 268, 304.

1980—Nos. 14, 15.

Superannuation Act—Regulation—Statutory Rules 1979, No. 283.

## Telecommunications Act—Australian Telecommunications Commission—By-laws—

Telecommunications (Charging Zones and Charging Districts)—Amendments Nos. 40, 41.

Telecommunications (Community Calls).

Telecommunications (General)—Amendment No. 25.

Tertiary Education Commission Act—Regulations—Statutory Rules 1980, No. 11.

Trade Commissioners Act—Regulation—Statutory Rules 1979, No. 273.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Aldred, Dr Blewett, Mr N. A. Brown, Mr C. R. Cameron, Mr Groom, Mr Katter, Mr E. L. Robinson and Mr Shack.

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J. A. PETTIFER,

Clerk of the House of Representatives