

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 49

THURSDAY, 14 SEPTEMBER 1978

1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Bowen, Mr Connolly, Mr Hunt and Mr Lusher—from certain members of the Sydney University Post Graduate Representative Association and others, praying that Commonwealth postgraduate research awards be adjusted annually in line with the consumer price index and not be taxed.

Mr Cairns, Mr Cohen and Mr Connolly—from certain citizens praying that no measures be taken to implement those recommendations of the Royal Commission on Human Relationships that will further undermine and weaken marriage, child-care or the family.

Mr Cohen and Mr MacKenzie—from certain citizens praying that lone fathers receive a pension on the same basis as supporting mothers.

Mr Bryant—from certain citizens praying that handcrafted articles be exempted from sales tax and certain other action be taken in relation to the Sales Tax (Exemptions and Classifications) Act.

Mr Burns—from certain citizens praying for the removal of those provisions of the 1978-79 Budget which create an annual indexation of pensions and which reintroduce the means test for pensioners over 70.

Mr C. R. Cameron—from certain citizens praying for the rejection of any Bill which seeks to cut or tax family allowances and for action to be taken to restore and maintain the real value of family allowances.

Mr Fry—from certain students of Watson High School, A.C.T., praying that change room facilities at the school be upgraded to improve physical education opportunities.

Mr Haslem—from certain citizens praying that the Medical Benefits Schedule be amended to preclude payment of benefits for abortions.

Mr Holding—from certain citizens praying for the rejection of proposals to charge long term pensioner hospital patients the bulk of their pension.

Dr Jenkins—from certain citizens praying that a commitment be made to reduce unemployment progressively.

Mr L. R. Johnson—from certain citizens praying that an additional reactor not be constructed at the Australian Atomic Energy Establishment at Lucas Heights, N.S.W.

Mr L. R. Johnson—from certain citizens praying for the provision of funds for the construction and maintenance of an aged persons complex in the Electoral Division of Hughes.

Mr Jull—from certain citizens praying that staff of the Australian Services Canteens Organisation not be retrenched and that certain other action be taken in regard to their employment provisions.

Mr Lusher—from certain citizens praying for a halt in the automation of rural telephone exchanges pending a Parliamentary inquiry.

Mr Uren—from certain citizens praying for the award of a medal to members of the World War II *Jaywick* and *Rimau* commando expeditions.

Mr Wallis—from certain citizens praying for continued and increased federal subsidies to maintain all existing South Australian country rail services.

Petitions received.

3 QUESTIONS: Questions without notice being asked—

Mr Hayden (Leader of the Opposition) asked leave to present a paper.

Objection being raised, leave not granted.

Questions without notice continued.

4 SUSPENSION OF STANDING ORDERS—DISCUSSION OF MATTER OF PUBLIC IMPORTANCE: Mr Sinclair (Leader of the House), by leave, moved—That so much of the standing orders be suspended as would prevent a definite matter of public importance proposed to the Speaker by the Leader of the Opposition being submitted to the House for discussion before order of the day No. 1, Grievance debate, is called on.

Question—put and passed.

5 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—PAYMENTS TO THE STATES: Mr Speaker informed the House that Mr Hayden (Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The Government’s failure to maintain the real value of payments to and for the States and local government for each fiscal year since 1975–76”.

The proposed discussion having received the necessary support—

Mr Hayden addressed the House.

Discussion ensued.

Discussion concluded.

6 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 12.45 p.m., the debate was interrupted in accordance with standing order 106.

Question—That grievances be noted—put and passed.

7 APPROPRIATION BILL (NO. 1) 1978–79—BUDGET DEBATE: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Suspension of sessional and standing orders—Extended time for speeches: Mr Groom (Minister for Environment, Housing and Community Development), by leave, moved—That so much of the sessional and standing orders be suspended as would prevent Mr Hurford and Mr Street (Minister for Employment and Industrial Relations) each speaking for a period not exceeding 30 minutes.

Question—put and passed.

Mr Hurford moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “this House condemns the Budget as disastrous, dishonest, inequitable and inhumane in that it:

- (i) will intensify and prolong the already severe economic depression;
- (ii) will increase unemployment, official and disguised, by at least 80,000;
- (iii) represents an abdication by Government of its responsibility to attempt to restore full employment;
- (iv) further depresses the business sector, particularly the small business sector;
- (v) indicates the Government’s total disregard of the social destructiveness and economic wastefulness of unemployment;
- (vi) hinders the fight against inflation by adding significantly to the overall level of prices through substantial increases in indirect taxes;
- (vii) blatantly redistributes income from those in need to the most privileged sections of society;

- (viii) will increase the degree of economic hardship for the poorest and most disadvantaged groups in our community;
- (ix) indicates the Government's cynical disregard for honesty and integrity by reneging on important promises, and
- (x) considerably understates the true extent of the Budget deficit".

Debate continued.

Ordered—That Mr Anthony (Minister for Trade and Resources) be granted an extension of time.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put. The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 70

Mr Adermann	Mr Connolly	Mr Jarman	Mr Newman
Mr Aldred	Mr Cotter	Mr P. F. Johnson	Mr O'Keefe
Mr Anthony	Mr Dean	Mr Johnston	Mr Peacock
Mr Baillieu	Mr Dobie	Mr Jull	Mr Porter
Mr Bouchier	Mr Drummond	Mr Katter	Mr Ruddock
Mr Bradfield	Mr Falconer	Mr Killen	Mr Sainsbury
Mr Braithwaite	Mr Fisher	Mr Lloyd	Mr Short
Mr N. A. Brown	Mr Fraser	Mr Lusher	Mr Simon
Mr Bungey	Mr Garland	Mr Lynch	Mr Sinclair
Mr Burns	Mr Giles	Mr MacKellar	Mr Staley
Mr Burr	Mr Gillard	Mr MacKenzie	Mr Street
Mr Cadman	Mr Goodluck	Mr McLean	Mr Thomson
Mr Cairns	Mr Graham	Mr McLeay	Mr Wilson
Mr Calder	Mr Groom	Sir William McMahon	Mr Yates
Mr D. M. Cameron	Mr Hodgman	Mr Macphee	
Mr E. C. Cameron	Mr Howard	Mr Martyr	<i>Tellers:</i>
Mr Carlton	Mr Hunt	Mr Millar	Mr Corbett
Mr Chapman	Mr Hyde	Mr Neil	Mr Hodges

NOES, 30

Mr Armitage	Dr Everingham	Dr Jenkins	Mr Wallis
Mr Bowen	Mr FitzPatrick	Mr B. O. Jones	Mr West
Mr J. J. Brown	Mr Fry	Mr Keating	Mr Willis
Mr Bryant	Mr Holding	Mr Martin	Mr Young
Mr C. R. Cameron	Mr Howe	Mr Morris	
Dr Cass	Mr Humphreys	Mr Scholes	<i>Tellers:</i>
Mr Cohen	Mr Hurford	Mr Stewart	Mr L. R. Johnson
Mr Dawkins	Mr Innes	Mr Uren	Mr J. L. McMahon

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Schedule 2—

Ordered—That the proposed expenditures for the purposes and services in the Schedule be considered in the following order, either separately or together, as shown:

Parliament.

Department of the Prime Minister and Cabinet, and } together.

Department of Administrative Services

Department of the Treasury, } together.

Department of Finance, and

Advance to the Minister for Finance }

Department of Foreign Affairs.

Department of Health,

Department of Social Security, and } together.

Department of Veterans' Affairs

Department of Aboriginal Affairs.

Department of Immigration and Ethnic Affairs.
 Department of the Northern Territory,
 Department of the Capital Territory, and } together.
 Department of Home Affairs
 Department of the National Development,
 Department of Trade and Resources, and } together.
 Department of the Special Trade Representative
 Department of Industry and Commerce,
 Department of Business and Consumer Affairs, and } together.
 Department of Productivity
 Department of Primary Industry.
 Department of Transport.
 Department of Education.
 Department of Environment, Housing and Community } together.
 Development, and
 Department of Construction
 Department of Employment and Industrial Relations.
 Department of Science.
 Postal and Telecommunications Department.
 Department of Defence.
 Attorney-General's Department.
 Proposed expenditure—Parliament, \$15,549,000—
 Progress to be reported, and leave asked to sit again.

The House resumed; Mr Millar reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 8 DAIRYING INDUSTRY RESEARCH AND PROMOTION LEVY AMENDMENT BILL 1978: Mr Sinclair (Minister for Primary Industry) presented a Bill for an Act to amend the *Dairying Industry Research and Promotion Levy Act 1972*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 9 DAIRYING INDUSTRY RESEARCH AND PROMOTION LEVY COLLECTION BILL 1978: Mr Sinclair (Minister for Primary Industry) presented a Bill for an Act relating to the collection of levy under the *Dairying Industry Research and Promotion Levy Act 1972*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 10 LIVE-STOCK SLAUGHTER LEVY AMENDMENT BILL 1978: Mr Sinclair (Minister for Primary Industry) presented a Bill for an Act to amend the *Live-stock Slaughter Levy Act 1964*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 11 LIVE-STOCK EXPORT CHARGE AMENDMENT BILL 1978: Mr Sinclair (Minister for Primary Industry) presented a Bill for an Act to amend the *Live-stock Export Charge Act 1977*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 12 LIVESTOCK DISEASES BILL 1978: Mr Sinclair (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to make provision for and in relation to the control and eradication of exotic diseases affecting livestock.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 13 DRIED VINE FRUITS STABILIZATION AMENDMENT BILL 1978: Mr Sinclair (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to amend the *Dried Vine Fruits Stabilization Act 1971*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 14 DRIED VINE FRUITS LEVY AMENDMENT BILL 1978: Mr Sinclair (Minister for Primary Industry) presented a Bill for an Act to amend the *Dried Vine Fruits Levy Act 1971*.

Bill read a first time.

Mr Sinclair moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 15 BOUNTY (METAL-WORKING MACHINE TOOLS) BILL 1978: Mr Macphee (Minister for Productivity), for Mr Fife (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to provide for the payment of bounties on the production of certain metal-working machine tools.

Bill read a first time.

Mr Macphee moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 16 BOUNTY (DRILLING MACHINES) AMENDMENT BILL 1978: Mr Macphee (Minister for Productivity), for Mr Fife (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend section 6 of the *Bounty (Drilling Machines) Act 1978*.

Bill read a first time.

Mr Macphee moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 17 METAL WORKING MACHINE TOOLS BOUNTY AMENDMENT BILL 1978: Mr Macphee (Minister for Productivity), for Mr Fife (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend section 6 of the *Metal Working Machine Tools Bounty Act 1972*.

Bill read a first time.

Mr Macphee moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 18 STATES GRANTS (HOME CARE) AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put.

The House divided (the Deputy Speaker, Mr Drummond, in the Chair)—

AYES, 68

Mr Adermann	Mr Cotter	Mr Johnston	Mr Porter
Mr Aldred	Mr Dean	Mr Jull	Mr Sainsbury
Mr Baillieu	Mr Dobie	Mr Katter	Mr Shipton
Mr Bouchier	Mr Ellicott	Mr Killen	Mr Short
Mr Bradfield	Mr Falconer	Mr Lloyd	Mr Simon
Mr Braithwaite	Mr Fisher	Mr Lusher	Mr Sinclair
Mr N. A. Brown	Mr Garland	Mr Lynch	Mr Staley
Mr Bungey	Mr Giles	Mr MacKellar	Mr Street
Mr Burns	Mr Gillard	Mr MacKenzie	Mr Thomson
Mr Burr	Mr Goodluck	Mr McLean	Mr Viner
Mr Cadman	Mr Graham	Mr McLeay	Mr Wilson
Mr Cairns	Mr Groom	Sir William McMahon	Mr Yates
Mr Calder	Mr Hodgman	Mr Macphee	
Mr D. M. Cameron	Mr Howard	Mr Martyr	
Mr E. C. Cameron	Mr Hunt	Mr Millar	
Mr Carlton	Mr Hyde	Mr Nixon	<i>Tellers:</i>
Mr Chapman	Mr Jarman	Mr O'Keefe	Mr Corbett
Mr Connolly	Mr P. F. Johnson	Mr Peacock	Mr Hodges

NOES, 26

Mr Armitage	Mr FitzPatrick	Mr B. O. Jones	Mr Wallis
Mr Bowen	Mr Fry	Mr Keating	Mr West
Mr J. J. Brown	Mr Howe	Mr Martin	Mr Young
Mr Bryant	Mr Humphreys	Mr Morris	
Mr Cohen	Mr Hurford	Mr Scholes	<i>Tellers:</i>
Mr Dawkins	Mr Innes	Mr Stewart	Mr L. R. Johnson
Dr Everingham	Dr Jenkins	Mr Uren	Mr J. L. McMahon

And so it was resolved in the affirmative—Bill read a second time.

Message from the Governor-General: Message No. 64, dated 16 August 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 and 2, by leave, taken together, and agreed to.

Clause 3 debated and agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Hunt (Minister representing the Minister for Social Security), the House adopted the report, and, by leave, the Bill was read a third time.

19 HOMELESS PERSONS ASSISTANCE AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 65, dated 16 August 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Hunt (Minister representing the Minister for Social Security), the Bill was read a third time.

20 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:

14 September 1978—Message No. 118—Excise Amendment 1978.

- 21 NITROGENOUS FERTILIZERS SUBSIDY AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 66, dated 16 August 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr MacKellar (Minister for Immigration and Ethnic Affairs), the Bill was read a third time.
- 22 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without requests:
14 September 1978—Message No. 119—Pig Slaughter Levy Amendment 1978.
- 23 AUSTRALIAN CAPITAL TERRITORY ELECTRICITY SUPPLY AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Mr Ellicott (Minister for the Capital Territory) addressing the House—

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.
Mr Viner (Minister for Aboriginal Affairs) requiring the question to be put forthwith without debate—
Question—put and negatived.

Mr Ellicott continued his speech.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Ellicott, the Bill was read a third time.

- 24 ADJOURNMENT: Mr Ellicott (Minister for the Capital Territory) moved—That the House do now adjourn.
Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday next at 2.15 p.m.

PAPERS: The following papers were deemed to have been presented on 14 September 1978, pursuant to statute:

Judiciary Act—Rule of Court, dated 4 September 1978.

Public Service Arbitration Act—

Australian Conciliation and Arbitration Commission—Determinations accompanied by statements regarding possible inconsistency with the law—

1976—C No. 4848—Australian National University Administrative and Allied Officers Association.†

1977—

C No. 2064—Public Service Arbitrator's Determination No. 50 of 1945.†

C No. 2074—Public Service Arbitrator's Determination No. 46 of 1976.†

C No. 2095—Public Service Arbitrator's Determination No. 50 of 1945.†

1978—C Nos. 312 and 678—Clerks (Domestic Airlines) Award 1974 (C No. 1399 of 1974).

(† Not accompanied by statement)

Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1978—

No. 457—Australian Government Lawyers Association.

No. 458—Federated Storemen and Packers Union of Australia.

No. 459—Professional Officers Association, Australian Public Service and another.

Nos. 460 to 463—Professional Officers Association, Australian Public Service.

No. 464—Australian Public Service Association (Fourth Division Officers).

No. 465—Professional Officers Association, Australian Public Service.

No. 466—Federated Clerks Union of Australia.

No. 467—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 468—Federated Clerks Union of Australia.

No. 469—Federated Miscellaneous Workers Union of Australia.

Nos. 470 and 471—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.

No. 472—Australian Journalists Association.

No. 473—Professional Officers Association, Australian Public Service.

No. 474—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.

No. 475—Professional Officers Association, Australian Public Service.

No. 476—Australian Workers' Union.†

No. 477—Amalgamated Metal Workers' and Shipwrights Union and others.†

No. 478—Commonwealth Medical Officers Association.

No. 479—Repatriation Department Medical Officers Association.

No. 480—Professional Para-Medical Officers Association (Commonwealth Public Service).

No. 481—Professional Officers Association, Australian Public Service.

No. 482—Hospital Employees Federation of Australia.

No. 483—Royal Australian Nursing Federation.

No. 484—Federated Miscellaneous Workers Union of Australia.

No. 485—Royal Australian Nursing Federation.

No. 486—Hospital Employees Federation of Australia.

No. 487—Royal Australian Nursing Federation.

No. 488—Professional Officers Association, Australian Public Service.

No. 489—Commonwealth Medical Officers Association.

No. 490—Repatriation Department Medical Officers Association.

No. 491—Professional Officers Association, Australian Public Service.

No. 492—Federated Miscellaneous Workers Union of Australia.

Nos. 493 and 494—Professional Radio and Electronics Institute of Australasia.

No. 495—Professional Officers Association, Australian Public Service.

No. 496—Australian Public Service Association (Fourth Division Officers).

No. 498—Amalgamated Metal Workers' and Shipwrights Union and others.†

Nos. 499 and 500—Federated Clerks Union of Australia.

No. 501—Meat Inspectors Association, Commonwealth Public Service.

Nos. 502 and 503—Australian Journalists' Association.

No. 504—Transport Workers' Union of Australia.

No. 505—Federated Clerks Union of Australia.

Nos. 506 and 507—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.

No. 508—Hospital Employees Federation of Australia.

Nos. 509 to 514—Australian Public Service Association (Fourth Division Officers).

No. 515—Shop Distributive and Allied Employees Association.

- No. 516—Australian Public Service Association (Fourth Division Officers).
No. 517—Professional Radio and Electronics Institute of Australasia.
No. 518—Australian Public Service Association (Fourth Division Officers).
No. 519—Australian Journalists Association.
No. 555—Repatriation Department Medical Officers Association and another.
No. 556—Professional Musicians Union of Australia.
No. 557—Australian Public Service Artisan's Association and others.
No. 558—Association of Professional Engineers, Australia and another.
No. 559—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
No. 560—Professional Officers Association, Australian Public Service.
No. 561—Association of Officers of the Commonwealth Scientific and Industrial Research Organization and another.
No. 562—Amalgamated Metal Workers' and Shipwrights Union and others.
Nos. 563 to 567—Australian Public Service Association (Fourth Division Officers).
Division Officers).
No. 568—Australian Public Service Artisans' Association.
No. 569—Amalgamated Society of Carpenters and Joiners of Australia.
No. 570—Professional Radio and Electronics Institute of Australasia.
Nos. 571 and 572—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
No. 573—Association of Professional Engineers, Australia and others.
No. 574—Commonwealth Foremen's Association of Australia, Commonwealth Public Service.
No. 575—Professional Officers Association, Australian Public Service.
(† Not accompanied by statement)

Ship Construction Bounty Act—Return for year 1977-78.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Birney, Dr Blewett, Dr Edwards, Mr Jacobi, Mr James, Mr L. K. Johnson, Mr C. K. Jones, Dr Klugman, Mr Lucock, Mr McVeigh, Mr Moore and Mr Shack.

J. A. PETTIFER,
Clerk of the House of Representatives