

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 40

THURSDAY, 8 JUNE 1978

1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 **PETITIONS:** The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Dobie, Mr Martin and Mr Neil—from certain citizens praying that item 6469 be removed from the standard medical benefits table.

Mr Johnston—from certain citizens praying that donations to animal welfare societies be tax deductible and that such societies be recognised as charities qualifying for exemption from sales tax.

Mr Johnston—from certain citizens praying that the Government honour its promise to acquire land for the Aboriginal people of Aurukun and Mornington Island.

Mr Katter—from certain citizens of The Monument, Qld, praying that Broken Hill South Limited be assisted to continue phosphate mining operations to enable The Monument to survive.

Mr Morris—from certain citizens praying for the establishment of a fund whereby loans can be made to means tested pensioners for the necessary maintenance of their homes.

Mr Wallis—from certain citizens praying that the report of the Review of International Civil Aviation Policy be released and the introduction of reduced international air fares no longer be deferred.

Petitions received.

3 **QUESTIONS:** Questions without notice were asked.

4 **SUSPENSION OF STANDING ORDERS—MOTION OF CENSURE OF THE GOVERNMENT:** Mr Hayden (Leader of the Opposition) having delivered to the Clerk a notice of motion of censure of the Government which he proposed to move at the next sitting and the notice having been reported to the House—

Mr Sinclair (Leader of the House) informed the House that he accepted the notice of motion as a motion of censure of the Government for the purposes of standing order 110.

Mr Sinclair, by leave, moved—That so much of the standing orders be suspended as would prevent the Leader of the Opposition moving forthwith the motion of censure of the Government of which he has given notice for the next sitting.

Question—put and passed.

5 **MOTION OF CENSURE OF THE GOVERNMENT:** Mr Hayden (Leader of the Opposition) moved—That this House censures the Government for entering upon a conspiracy to mislead the Parliament and the Australian public in relation to the information given to the Parliament by Ministers on the matter of the last electoral redistribution. *Closure of Member:* Mr Sinclair (Leader of the House) moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 66

Mr Adermann	Mr Chapman	Mr Katter	Mr Porter
Mr Anthony	Mr Cotter	Mr Killen	Mr Ruddock
Mr Baillieu	Mr Dean	Mr Lloyd	Mr Sainsbury
Mr Baume	Mr Dobie	Mr Lucock	Mr Shack
Mr Birney	Mr Fife	Mr Lusher	Mr Shipton
Mr Bouchier	Mr Gillard	Mr Lynch	Mr Short
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Simon
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Groom	Mr McLean	Mr Staley
Mr Bungey	Mr Haslem	Sir William McMahon	Mr Thomson
Mr Burns	Mr Hodgman	Mr McVeigh	Mr Viner
Mr Burr	Mr Howard	Mr Macphee	Mr Wilson
Mr Cadman	Mr Hunt	Mr Millar	Mr Yates
Mr Cairns	Mr Hyde	Mr Moore	
Mr Calder	Mr Jarman	Mr Neil	<i>Tellers:</i>
Mr E. C. Cameron	Mr P. F. Johnson	Mr Newman	Mr Corbett
Mr Carlton	Mr Johnston	Mr O'Keefe	Mr Hodges

NOES, 24

Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Willis
Mr Bowen	Mr FitzPatrick	Mr Keating	
Mr J. J. Brown	Mr Fry	Dr Klugman	
Mr Bryant	Mr Hayden	Mr Martin	
Dr Cass	Mr Holding	Mr Morris	<i>Tellers:</i>
Mr Cohen	Mr Jacobi	Mr Wallis	Mr L. R. Johnson
Mr Dawkins	Mr James	Mr West	Mr J. L. McMahon

And so it was resolved in the affirmative.

Mr Bowen (Deputy Leader of the Opposition) (seconded) addressing the House—

Closure of Member: Mr Sinclair moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 66

Mr Adermann	Mr Chapman	Mr Katter	Mr Porter
Mr Anthony	Mr Cotter	Mr Killen	Mr Ruddock
Mr Baillieu	Mr Dean	Mr Lloyd	Mr Sainsbury
Mr Baume	Mr Dobie	Mr Lucock	Mr Shack
Mr Birney	Mr Fife	Mr Lusher	Mr Shipton
Mr Bouchier	Mr Gillard	Mr Lynch	Mr Short
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Simon
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Groom	Mr McLean	Mr Staley
Mr Bungey	Mr Haslem	Sir William McMahon	Mr Thomson
Mr Burns	Mr Hodgman	Mr McVeigh	Mr Viner
Mr Burr	Mr Howard	Mr Macphee	Mr Wilson
Mr Cadman	Mr Hunt	Mr Millar	Mr Yates
Mr Cairns	Mr Hyde	Mr Moore	
Mr Calder	Mr Jarman	Mr Neil	<i>Tellers:</i>
Mr E. C. Cameron	Mr P. F. Johnson	Mr Newman	Mr Corbett
Mr Carlton	Mr Johnston	Mr O'Keefe	Mr Hodges

NOES, 24

Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Willis
Mr Bowen	Mr FitzPatrick	Mr Keating	
Mr J. J. Brown	Mr Fry	Dr Klugman	
Mr Bryant	Mr Hayden	Mr Martin	
Dr Cass	Mr Holding	Mr Morris	<i>Tellers:</i>
Mr Cohen	Mr Jacobi	Mr Wallis	Mr L. R. Johnson
Mr Dawkins	Mr James	Mr West	Mr J. L. McMahon

And so it was resolved in the affirmative.

Closure: Mr Sinclair moved—That the question be now put.

*Question—*That the question be now put—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 66

Mr Adermann	Mr Chapman	Mr Katter	Mr Porter
Mr Anthony	Mr Cotter	Mr Killen	Mr Ruddock
Mr Baillieu	Mr Dean	Mr Lloyd	Mr Sainsbury
Mr Baume	Mr Dobie	Mr Lucock	Mr Shack
Mr Birney	Mr Fife	Mr Lusher	Mr Shipton
Mr Bouchier	Mr Gillard	Mr Lynch	Mr Short
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Simon
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Groom	Mr McLean	Mr Staley
Mr Bungey	Mr Haslem	Sir William McMahon	Mr Thomson
Mr Burns	Mr Hodgman	Mr McVeigh	Mr Viner
Mr Burr	Mr Howard	Mr Macphee	Mr Wilson
Mr Cadman	Mr Hunt	Mr Millar	Mr Yates
Mr Cairns	Mr Hyde	Mr Moore	
Mr Calder	Mr Jarman	Mr Neil	<i>Tellers:</i>
Mr E. C. Cameron	Mr P. F. Johnson	Mr Newman	Mr Corbett
Mr Carlton	Mr Johnston	Mr O'Keefe	Mr Hodges

NOES, 25

Mr Armitage	Mr Dawkins	Mr James	Mr West
Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Willis
Mr Bowen	Mr FitzPatrick	Mr Keating	
Mr J. J. Brown	Mr Fry	Dr Klugman	
Mr Bryant	Mr Hayden	Mr Martin	<i>Tellers:</i>
Dr Cass	Mr Holding	Mr Morris	Mr L. R. Johnson
Mr Cohen	Mr Jacobi	Mr Wallis	Mr J. L. McMahon

And so it was resolved in the affirmative.

And the question—That the motion of censure be agreed to—being accordingly put—

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 25

Mr Armitage	Mr Dawkins	Mr James	Mr West
Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Willis
Mr Bowen	Mr FitzPatrick	Mr Keating	
Mr J. J. Brown	Mr Fry	Dr Klugman	
Mr Bryant	Mr Hayden	Mr Martin	<i>Tellers:</i>
Dr Cass	Mr Holding	Mr Morris	Mr L. R. Johnson
Mr Cohen	Mr Jacobi	Mr Wallis	Mr J. L. McMahon

NOES, 66

Mr Adermann	Mr Chapman	Mr Katter	Mr Porter
Mr Anthony	Mr Cotter	Mr Killen	Mr Ruddock
Mr Baillieu	Mr Dean	Mr Lloyd	Mr Sainsbury
Mr Baume	Mr Dobie	Mr Lucock	Mr Shack
Mr Birney	Mr Fife	Mr Lusher	Mr Shipton
Mr Bouchier	Mr Gillard	Mr Lynch	Mr Short
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Simon
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Groom	Mr McLean	Mr Staley
Mr Bungey	Mr Haslem	Sir William McMahon	Mr Thomson
Mr Burns	Mr Hodgman	Mr McVeigh	Mr Viner
Mr Burr	Mr Howard	Mr Macphee	Mr Wilson
Mr Cadman	Mr Hunt	Mr Millar	Mr Yates
Mr Cairns	Mr Hyde	Mr Moore	
Mr Calder	Mr Jarman	Mr Neil	<i>Tellers:</i>
Mr E. C. Cameron	Mr P. F. Johnson	Mr Newman	Mr Corbett
Mr Carlton	Mr Johnston	Mr O'Keefe	Mr Hodges

And so it was negatived.

6 PRIVILEGE: Mr Hayden (Leader of the Opposition) raised a matter of privilege and moved—That the Prime Minister has committed a breach of parliamentary privilege by entering into a conspiracy with other Ministers to mislead Parliament in the matter of the last electoral redistribution.

Debate ensued.

Mr Speaker having listened to the argument stated that in his opinion no *prima facie* case of breach of privilege existed.

Closure: Mr Sinclair (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion be agreed to—being accordingly put—

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 26

Mr Armitage	Mr Dawkins	Mr James	Mr Wallis
Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr West
Mr Bowen	Mr FitzPatrick	Mr Keating	Mr Willis
Mr J. J. Brown	Mr Fry	Dr Klugman	
Mr Bryant	Mr Hayden	Mr Martin	<i>Tellers:</i>
Dr Cass	Mr Holding	Mr Morris	Mr L. R. Johnson
Mr Cohen	Mr Jacobi	Mr Uren	Mr J. L. McMahon

NOES, 65

Mr Adermann	Mr Cotter	Mr Killen	Mr Ruddock
Mr Aldred	Mr Dean	Mr Lloyd	Mr Sainsbury
Mr Baillieu	Mr Dobie	Mr Lucock	Mr Shack
Mr Baume	Mr Fife	Mr Lusher	Mr Shipton
Mr Birney	Mr Gillard	Mr MacKellar	Mr Short
Mr Bouchier	Mr Goodluck	Mr MacKenzie	Mr Simon
Mr Bradfield	Mr Graham	Mr McLean	Mr Sinclair
Mr N. A. Brown	Mr Groom	Sir William McMahon	Mr Staley
Mr Bungey	Mr Haslem	Mr McVeigh	Mr Thomson
Mr Burns	Mr Hodgman	Mr Macphee	Mr Viner
Mr Burr	Mr Howard	Mr Millar	Mr Wilson
Mr Cadman	Mr Hunt	Mr Moore	Mr Yates
Mr Cairns	Mr Hyde	Mr Neil	
Mr Calder	Mr Jarman	Mr Newman	
Mr E. C. Cameron	Mr P. F. Johnson	Mr O'Keefe	<i>Tellers:</i>
Mr Carlton	Mr Johnston	Mr Porter	Mr Corbett
Mr Chapman	Mr Katter	Mr I. L. Robinson	Mr Hodges

And so it was negatived.

7 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian Survey Office—Report for year 1976–77.

Mr William Frederick Toomer—Inquiry under the Public Service Act into certain matters relating to Mr Toomer—Statement by Public Service Board regarding action taken in relation to the Report to the Board, dated 28 October 1977, by Messrs J. Perriman and G. P. Temme.

Pursuant to statute:

Stevedoring Industry Acts (Termination) Act—Australian Stevedoring Industry Authority—Report and financial statements, together with the Auditor-General's Report, for period 1 July 1977 to 26 February 1978.

8 POPULATION AND AUSTRALIA—PAPER—MOTION TO TAKE NOTE OF PAPER: Mr MacKellar (Minister for Immigration and Ethnic Affairs), by command of His Excellency the Governor-General, presented the following paper:

Population and Australia—Recent demographic trends and their implications—Supplementary report of the National Population Inquiry.

Mr Sinclair (Leader of the House) moved—That the House take note of the paper.

Debate adjourned (Dr Cass), and the resumption of the debate made an order of the day for the next sitting.

9 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

7 June 1978—Message—

No. 56—States Grants (Urban Public Transport) 1978.

No. 57—Customs Tariff Amendment (No. 2) 1978 (*without requests*).

No. 58—Excise Tariff Amendment 1978 (*without requests*).

- No. 59—Customs Tariff Validation 1978 (*without requests*).
 No. 60—Broadcasting Stations Licence Fees Amendment 1978.
 No. 61—Television Stations Licence Fees Amendment 1978.
 No. 62—Broadcasting and Television Amendment 1978.
 No. 63—Aboriginal Councils and Associations Amendment 1978.

10 SPECIAL ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 15 August at 2.15 p.m., unless Mr Speaker, or, in the absence from Australia of Mr Speaker, the Chairman of Committees, shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.

Debate ensued.

Question—put and passed.

11 LEAVE OF ABSENCE TO ALL MEMBERS: Mr Sinclair (Leader of the House) moved—That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting.

Question—put and passed.

12 JOINT COMMITTEE ON PUBLICATIONS—REPORT—STATEMENT BY MEMBER: Mr Hodges (Chairman) presented the following report from the Joint Committee on Publications: Inquiry into the publication of Commonwealth Acts, Statutory Rules and legislation of the Territories, dated 8 June 1978.

Ordered to be printed.

Mr Hodges, by leave, made a statement in connection with the report.

13 FOREIGN INVESTMENT POLICY—MINISTERIAL STATEMENT—PAPER NOTED: Mr Howard (Treasurer), by leave, made a ministerial statement relating to the Government's review of foreign investment policy and, by command of His Excellency the Governor-General, presented the following paper:

Foreign investment policy—Ministerial statement, 8 June 1978.

Mr Fife (Minister for Business and Consumer Affairs) moved—That the House take note of the paper.

Debate ensued.

Question—put and passed.

14 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—HUMAN RIGHTS: Mr Deputy Speaker informed the House that Mr Simon had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The need for this House to uphold the principle of human rights and freedom for all people and accordingly to condemn any nation which denies human rights to its people or to any individual".

The proposed discussion having received the necessary support—

Mr Simon addressed the House.

Discussion ensued.

Discussion concluded.

15 POSTPONEMENT OF NOTICE: Ordered—That notice No. 1, government business, be postponed until a later hour this day.

16 JOINT ADDRESS TO HER MAJESTY THE QUEEN—PRESENTATION OF MACE TO LEGISLATIVE ASSEMBLY FOR THE NORTHERN TERRITORY: Mr Adermann (Minister for the Northern Territory), pursuant to notice, moved—That the following Joint Address be presented to Her Majesty The Queen:

TO THE QUEEN'S MOST EXCELLENT MAJESTY:

MOST GRACIOUS SOVEREIGN:

We, the Members of the Senate and the Members of the House of Representatives of the Commonwealth of Australia in Parliament assembled, pray that Your Majesty will give directions that a Mace be presented, by and on behalf of

the Parliament of the Commonwealth of Australia, to the Legislative Assembly for the Northern Territory to mark the conferring of responsible self-government on the Northern Territory.

With Your Majesty's consent, this gift will be presented to signify the role played by British parliamentary traditions in the development of the parliamentary system, and in the belief that the people of the Northern Territory will gain inspiration from those traditions.

Debate ensued.

Question—put and passed.

- 17 NATIONAL HEALTH AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Dr Klugman, viz.*—That all words after “That” be omitted with a view to substituting the following words: “the Bill be withdrawn and re-drafted to exclude (a) the concept of optional deductibles, (b) the banning of bulk billing arrangements for medical services, other than those provided to eligible pensioners and their dependants and (c) an increase from \$2 to \$2.50 in the patient contribution for a pharmaceutical item, and be re-introduced immediately to include the other measures”—

Debate resumed.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Jarman, in the Chair)—

AYES, 62

Mr Adermann	Mr Chapman	Mr Lloyd	Mr Ruddock
Mr Aldred	Mr Cotter	Mr Lucock	Mr Sainsbury
Mr Baillieu	Mr Dean	Mr Lusher	Mr Shack
Mr Baume	Mr Dobie	Mr Lynch	Mr Shipton
Mr Birney	Mr Drummond	Mr MacKellar	Mr Short
Mr Bouchier	Mr Ellicott	Mr MacKenzie	Mr Simon
Mr Bradfield	Mr Goodluck	Mr McLean	Mr Sinclair
Mr N. A. Brown	Mr Graham	Sir William McMahon	Mr Staley
Mr Bungey	Mr Groom	Mr McVeigh	Mr Thomson
Mr Burns	Mr Haslem	Mr Millar	Mr Viner
Mr Burr	Mr Hodgman	Mr Moore	Mr Wilson
Mr Cadman	Mr Hunt	Mr Neil	Mr Yates
Mr Cairns	Mr Hyde	Mr Newman	
Mr Calder	Mr P. F. Johnson	Mr O'Keefe	<i>Tellers:</i>
Mr E. C. Cameron	Mr Johnston	Mr Porter	Mr Corbett
Mr Carlton	Mr Katter	Mr I. L. Robinson	Mr Hodges

NOES, 25

Mr Armitage	Mr Cohen	Mr James	Mr West
Dr Blewett	Mr Dawkins	Mr C. K. Jones	Mr Willis
Mr Bowen	Dr Everingham	Dr Klugman	
Mr J. J. Brown	Mr Fry	Mr Martin	
Mr Bryant	Mr Holding	Mr Morris	<i>Tellers:</i>
Mr C. R. Cameron	Mr Hurford	Mr Uren	Mr L. R. Johnson
Dr Cass	Mr Jacobi	Mr Wallis	Mr J. L. McMahon

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Deputy of the Governor-General: Message No. 42, dated 7 June 1978, from His Excellency the Deputy of the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 and 2, by leave, taken together, and agreed to.

Clause 3 debated and agreed to.

Clause 4 debated and agreed to.

Clause 5 debated and agreed to.
 Clause 6 debated and agreed to.
 Clause 7 debated and agreed to.
 Clause 8 debated and agreed to.
 Clause 9 debated and agreed to.
 Clause 10 agreed to.
 Clause 11 debated and agreed to.
 Clauses 12 to 14, by leave, taken together, and agreed to.
 Clause 15 debated and agreed to.
 Remainder of Bill, by leave, taken as a whole, and agreed to.
 Bill to be reported without amendment.

The House resumed; Mr Millar reported accordingly.
 On the motion of Mr Hunt (Minister for Health), the House adopted the report, and, by leave, the Bill was read a third time.

- 18 HEALTH INSURANCE AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed by Dr Klugman who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “the Bill be withdrawn and re-drafted to exclude (a) reduction of the level of benefits from 85% to 75% of the scheduled fee, (b) the abolition of bulk billing for all except eligible pensioners and their dependants and (c) the introduction of optional deductible schemes, and be re-introduced immediately to include the other measures”.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 to 4, by leave, taken together, and agreed to.
 Clause 5 debated and agreed to.
 Progress to be reported, and leave asked to sit again.

The House resumed; Mr Millar reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 19 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

8 June 1978—Message—

No. 64—Income Tax Assessment Amendment 1978.

No. 65—Pay-roll Tax (Territories) Assessment Amendment 1978.

- 20 MESSAGE FROM THE DEPUTY OF THE GOVERNOR-GENERAL—MINISTERS OF STATE AMENDMENT BILL 1978: Message No. 43, dated 8 June 1978, from His Excellency the Deputy of the Governor-General was announced recommending an appropriation of revenue for the purpose of a Bill for an Act to amend the *Ministers of State Act 1952*.

- 21 STANDING ORDERS COMMITTEE—REPORT DATED 8 JUNE 1978: Mr Speaker (Chairman) presented a report from the Standing Orders Committee, dated 8 June 1978, relating to sessional orders for the operation of legislation committees.
 Ordered to be printed.

- 22 MULTILATERAL TRADE NEGOTIATIONS—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Anthony (Minister for Trade and Resources), by leave, made a ministerial statement informing the House of the Government's policy on future multilateral trade negotiations, and, by command of His Excellency the Governor-General, presented the following paper:

Multilateral trade negotiations—Ministerial statement, 8 June 1978.

Mr Sinclair (Leader of the House) moved—That the House take note of the paper.

Debate ensued.

Debate adjourned (Mr Hyde), and the resumption of the debate made an order of the day for the next sitting.

- 23 LEGISLATION COMMITTEES—SESSIONAL ORDERS: Mr Sinclair (Leader of the House), pursuant to notice, moved—That, unless otherwise ordered—

- (1) The following sessional orders to provide for the operation of legislation committees be adopted:

Committal and consideration in committee:

“(1) Standing order 222 be amended to read—

‘222. After the second reading, or when proceeding under standing order 221, after those proceedings have been disposed of, the House shall forthwith resolve itself into a committee of the whole for the consideration of the bill unless—

(a) the bill has been referred to a select committee; or

(b) the House refers the bill (not being an Appropriation or Supply Bill) to a legislation committee. Such referral shall be on motion moved by any Member, of which notice has been given, and shall be carried without any dissentient voice. A committee may be ordered to report by a specified date.

Provided that, in lieu of proceeding under the foregoing provisions of this standing order, the House may grant leave for the question “That this bill be now read a third time” to be moved forthwith and thus supersede the committee stage.’

Members:

- “(2) Members of a legislation committee shall be nominated by either the Prime Minister, the Leader of the House, the Government Whip or the deputy Whip and either the Leader of the Opposition, the Deputy Leader of the Opposition, the Opposition Whip or the deputy Whip and every nomination of a member of the committee shall be forthwith notified in writing to the Speaker.
- “(3) Members nominated to a legislation committee shall include the Member in charge of the bill and regard shall be had to the qualifications and interests of those Members nominated and to the composition of the House. Either the Prime Minister, the Leader of the House, the Government Whip or the deputy Whip and either the Leader of the Opposition, the Deputy Leader of the Opposition, the Opposition Whip or the deputy Whip, shall have power to discharge from time to time any of those Members nominated by them and to nominate others in substitution for those discharged. The Member in charge of the bill may nominate another Member to act for him as required.
- “(4) The nomination of Members to a legislation committee shall be announced to the House as soon as practicable after a bill stands committed to a committee by the House.
- “(5) Upon such an announcement being made any Member may, without notice, move a motion proposing an amendment of the membership nominated.
- “(6) As many legislation committees as may be necessary for the consideration of bills shall be appointed. Each committee shall consist of not less than 13 Members and not more than 19 Members, excluding the Chairman.

Chairman:

“(7) The Chairman of a legislation committee shall be—

- (a) the Chairman of Committees; or
- (b) a Deputy Chairman of Committees to be appointed by the Chairman of Committees.

“(8) The Chairman of Committees, a Deputy Chairman of Committees or any member of the committee shall take the Chair temporarily whenever requested so to do by the Chairman of the Committee during a sitting of that committee.

Meeting:

“(9) (a) A legislation committee shall meet as soon as practicable after its members have been nominated but shall, unless otherwise ordered, meet during a suspension of the sitting of the House arranged for that purpose.

- (b) When the sitting of the House has been suspended to enable legislation committees to meet, the sitting of the House shall be resumed, unless otherwise ordered, at 10.15 p.m. or such earlier time as the Speaker may take the Chair.

Quorum:

“(10) The quorum of a legislation committee shall be 10, excluding the Chairman, and, if at any time a quorum be not present, the Chairman shall suspend the proceedings of the committee until a quorum be present, or adjourn the committee.

Participation by other Members:

“(11) Members of the House, not being members of the committee, may participate, at the discretion of the Chairman, in the proceedings of the committee, but shall not vote or move any motion other than an amendment to the bill or be counted for the purpose of a quorum.

Minutes of Proceedings:

“(12) All proceedings of a committee shall be recorded by the Clerk to the Committee, and such records shall constitute the Minutes of Proceedings of the committee, and shall be signed by the Clerk to the Committee.

Proceedings in legislation committee:

“(13) Consideration of a bill in a legislation committee shall follow, as far as possible, the procedures observed in a committee of the whole with the following exceptions:

- (a) Speech time limits (S.O. 91) shall not apply.
- (b) Any amendment to be proposed to a bill shall be notified to the Clerk to the Committee in time for the amendment to be printed and circulated to members of the committee before the amendment is considered.
- (c) The Chairman of the Committee shall have power to group related amendments together for the purpose of facilitating their consideration by the committee.
- (d) Voting shall be taken by a show of hands; tellers shall not be appointed.
- (e) If a bill has been amended, the Clerk to the Committee shall prepare a schedule of the amendments made to the bill to accompany the bill, for report to the House by the Chairman of the Committee.

Time limits on report:

“(14) The following time limits shall operate for speeches during the report stage of a bill returned from a legislation committee—

Each question before the Chair—

Minister or Member in charge periods not specified

Any other Member, two periods each not

exceeding 10 minutes.

Report from legislation committee, recommitment and adoption:

“(15) When a bill is reported a future day shall be appointed for taking the report into consideration; on then being considered the report may be adopted or amendments to the bill proposed.

“(16) A Member wishing to propose an amendment to the bill shall lodge notice of such amendment with the Clerk of the House prior to the consideration of the report; the Clerk shall circulate in the Chamber to all Members a copy of the proposed amendment.

“(17) Upon completion of the consideration of any amendment, a motion may be moved forthwith ‘That the bill as reported (and as further amended), be agreed to’.

“(18) On the report from the committee being considered or on the motion for the adoption of the report, the bill may, on motion by any Member, be recommitted, either in whole or in part, to a committee of the whole or to the committee which previously considered it.

Third reading, passing, etc.:

“(19) Standing order 237 be amended to read—

‘237. When the report from the committee of the whole or a legislation committee is finally adopted, a future day shall be fixed, on motion, for the third reading.’”.

(2) These sessional orders shall operate from Tuesday, 15 August 1978.

Mr Bowen (Deputy Leader of the Opposition) moved, as an amendment—That proposed Sessional Order (9) be omitted and the following be substituted:

“(9) A legislation committee shall meet as soon as practicable after its members have been nominated at a time to be determined by the chairman of the committee.”.

Debate continued.

Amendment negatived.

Motion agreed to.

24 INCOME TAX ASSESSMENT AMENDMENT BILL (No. 2) 1978: Mr Howard (Treasurer) presented a Bill for an Act to amend the law relating to income tax.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.

25 INCOME TAX (NON-RESIDENT COMPANIES) BILL 1978: Mr Howard (Treasurer) presented a Bill for an Act to impose income tax upon the reduced taxable income of non-resident companies.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.

26 INCOME TAX (COMPANIES AND SUPERANNUATION FUNDS) AMENDMENT BILL 1978: Mr Howard (Treasurer) presented a Bill for an Act to amend the *Income Tax (Companies and Superannuation Funds) Act 1977*.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.

- 27 **INCOME TAX (RATES) AMENDMENT BILL 1978:** Mr Howard (Treasurer) presented a Bill for an Act to amend the *Income Tax (Rates) Act 1976*.
 Bill read a first time.
 Mr Howard moved—That the Bill be now read a second time.
 Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 28 **HEALTH INSURANCE AMENDMENT BILL 1978:** The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 6 agreed to.
 Clause 7 debated and agreed to.
 Clause 8 debated and agreed to.
 Clause 9 debated and agreed to.
 Remainder of Bill, by leave, taken as a whole, and agreed to.
 Bill to be reported without amendment.

The House resumed; Mr Millar reported accordingly.
 On the motion of Mr Hunt (Minister for Health), the House adopted the report, and, by leave, the Bill was read a third time.

- 29 **HEALTH INSURANCE LEVY ASSESSMENT AMENDMENT BILL 1978:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Hunt (Minister for Health), the Bill was read a third time.
- 30 **HOSPITALS AND HEALTH SERVICES COMMISSION (REPEAL) BILL 1978:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Hunt (Minister for Health), the Bill was read a third time.
- 31 **MARITIME COLLEGE BILL 1978:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Newman (Minister for National Development), the Bill was read a third time.
- 32 **ADJOURNMENT:** Mr Newman (Minister for National Development) moved—That the House do now adjourn.
 Debate ensued.
- The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday, 15 August at 2.15 p.m., unless Mr Speaker, or in the absence from Australia of Mr Speaker, the Chairman of Committees, shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.
-

PAPERS: The following papers were deemed to have been presented on 8 June 1978, pursuant to statute:

Income Tax (Rates) Act—Regulation—Statutory Rules 1978, No. 79.

Seat of Government (Administration) Act—Ordinances—1978—

No. 14—Canberra Retail Markets (Amendment).

No. 15—Workmen's Compensation (Amendment).

Telecommunications Act—Australian Telecommunications Commission—By-laws—

Telecommunications (Charging Zones and Charging Districts)—Amendment No. 23.

Telecommunications (General)—Amendment No. 14.

Telecommunications (Staff)—Amendment No. 21.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except
Mr D. M. Cameron, Mr Connolly, Dr Edwards, Mr Falconer, Mr Fisher, Mr Fraser,
Mr Garland, Mr Giles, Mr Howe, Mr Humphreys, Mr Innes, Dr Jenkins, Mr L. K.
Johnson, Mr Jull, Mr McLeay, Mr Martyr, Mr Nixon, Mr Peacock, Mr E. L. Robinson,
Mr Scholes, Mr Stewart, Mr Street, Mr Whitlam and Mr Young.

J. A. PETTIFER,
Clerk of the House of Representatives