

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 36

THURSDAY, 1 JUNE 1978

1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Dobie, Mr Neil and Mr Ruddock—from certain citizens praying that item 6469 be removed from the standard medical benefits table.

Dr Cass—from certain citizens praying that government benefits under schedule 6469 not be withdrawn for first trimester abortions.

Mr Graham—from certain citizens praying for the establishment of a fund whereby loans can be made to means tested pensioners for the necessary maintenance of their homes.

Mr Katter—from subscribers to the Arcadia Valley, telephone exchange Qld, praying that Telecom repair or replace the semi-automatic exchange box at "The Washpool", Arcadia Valley, and endeavour to give subscribers the reliable service for which they pay.

Mr Wilson—from certain citizens praying for the initiation of a national family policy and the use of the concept of family impact statements as a means of highlighting family needs.

Petitions received.

3 MINISTERIAL AND DEPARTMENTAL CHANGE AND ADMINISTRATIVE AND MINISTERIAL ARRANGEMENTS: Mr Anthony (Acting Prime Minister) informed the House of the following proposed ministerial and departmental change and administrative arrangements consequent upon the Northern Territory's attainment of self-government on 1 July 1978. Mr Adermann (Minister for the Northern Territory) would be appointed Minister for Veterans' Affairs in early July and would remain as Minister for the Northern Territory for a transitional period until the proposed abolition of the portfolio, on 1 October 1978, when residual functions of the Department of the Northern Territory would be absorbed into the Department of Home Affairs.

Mr Anthony also informed the House that during the absence abroad of Mr Garland (Minister for Special Trade Representations and Minister for Veterans' Affairs), he would act as Minister for Special Trade Representations and Senator Durack (Attorney-General) would act as Minister for Veterans' Affairs. Mr Newman (Minister for National Development) would represent the Acting Minister for Veterans' Affairs in this House.

4 QUESTIONS: Questions without notice being asked—

Papers: Mr Sinclair (Minister for Primary Industry), by command of His Excellency the Governor-General, presented the following papers:

Beef imports into the United States of America—

Statement of Australian Meat and Live-stock Corporation before the Subcommittee on Trade of the Committee on Ways and Means, United States House of Representatives, Washington, D.C., dated 22 May 1978, with exhibit.

Copy of submission of Australian Meat Board before United States International Trade Commission, Investigations Nos. TA-201-25 and 332-85, dated 19 July 1977.

Questions without notice continued.

5 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian Forestry Council—16th meeting, Perth, 30 September 1977—Summary of resolutions and recommendations.

National Advisory Council for the Handicapped—2nd Report, for period 1 July 1976 to 31 December 1977—
Report.

Statement by Senator Guilfoyle (Minister for Social Security).

Pursuant to statute:

Australian Film and Television School Act—Council of the Australian Film and Television School—Report and financial statements, together with the Auditor-General's Report, for year 1976-77.

Papua New Guinea (Staffing Assistance) Act—

Commissioner for Superannuation—Report for year 1976-77.

Papua New Guinea (Staffing Assistance) (Superannuation) Regulations—Commissioner for Superannuation—Report for year 1973-74.

Road Safety and Standards Authority (Repeal) Act—Road Safety and Standards Authority—Report and financial statements, together with the Auditor-General's Report, for period 1 July 1975 to 9 June 1976.

Tobacco Marketing Act—Australian Tobacco Board—12th Annual Report and financial statements, together with the Auditor-General's Report, for 1977.

6 URANIUM EXPORT POLICY—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER:

Mr Anthony (Minister for Trade and Resources), by leave, made a ministerial statement informing the House of the Government's uranium export policy and, by command of His Excellency the Governor-General, presented the following paper:

Uranium export policy—Ministerial statement, 1 June 1978.

Mr Adermann (Minister for the Northern Territory) moved—That the House take note of the paper.

Debate ensued.

Debate adjourned (Mr Hodges), and the resumption of the debate made an order of the day for the next sitting.

7 WELFARE AND HEALTH—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Anthony (Acting Prime Minister), by command of His Excellency the Governor-General, presented the following paper:

Welfare and health—Task Force on Co-ordination in Welfare and Health—2nd Report—Consultative arrangements and the co-ordination of social policy development, dated November 1977—

and, by leave, made a ministerial statement in connection with the paper.

Mr Adermann (Minister for the Northern Territory) moved—That the House take note of the paper.

Debate adjourned (Mr Hayden—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

8 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

31 May 1978—Message—

No. 42—Estate Duty Assessment Amendment 1978.

No. 43—Estate Duty Amendment 1978.

No. 44—Gift Duty Assessment Amendment 1978.

No. 45—Gift Duty Amendment 1978.

No. 46—States Grants (Schools Assistance) Amendment 1978.

No. 47—States Grants (Tertiary Education Assistance) Amendment 1978.

9 MESSAGE FROM THE SENATE—CONSTITUTIONAL CONVENTION—PARTICIPATION BY COMMONWEALTH PARLIAMENT: The following message from the Senate was reported:

Mr Speaker,

Message No. 48

The Senate transmits to the House of Representatives the following Resolution which was agreed to by the Senate this day:

That the Senate agrees that the Commonwealth Parliament participate with the Parliaments of the States in the continuing work of the Constitutional Convention established to review the Commonwealth of Australia Constitution, and accordingly resolves:

- (1) That, for the purposes of the Convention—
 - (a) a Delegation from the Commonwealth Parliament consisting of sixteen members of the Parliament take part in the deliberations of the Convention, of whom six shall be members of the Senate and ten shall be members of the House of Representatives;
 - (b) the six members of the Senate comprise two members of the Liberal Party of Australia, one member of the National Country Party of Australia and three members of the Australian Labor Party.
- (2) That—
 - (a) three Senators, two being members of the Liberal Party of Australia and one being a member of the National Country Party of Australia, nominated by the Leader of the Government in the Senate; and
 - (b) three Senators, being members of the Australian Labor Party, nominated by the Leader of the Opposition in the Senate, be members of the Delegation.
- (3) That the Prime Minister be the Leader of the Delegation, and the Leader of the Opposition be the Deputy Leader.
- (4) That a member of the Delegation cease to be a member if—
 - (a) he ceases to be a member of the Commonwealth Parliament;
 - (b) the House of the Parliament of which he is a member terminates his appointment; or
 - (c) he resigns as a member of the Delegation by writing addressed to the President of the Senate or the Speaker of the House of Representatives, as the case requires.
- (5) That where, because of illness or any other cause, a member of the Delegation is not available to attend a meeting, or part of a meeting, of the Convention, the Leader or senior available member of the Party in the House from which the member was drawn may nominate an alternate member (being a member of the House of which the first-mentioned member is a member) and the member so nominated shall be a member of the Delegation for that meeting, or that part of that meeting.
- (6) That, in the event of a member of the Delegation ceasing to be such a member, the Leader of the Party in the House from which the member was drawn may nominate another member (being a member of the House of which the first-mentioned member is or was a member) to replace the first-mentioned member.
- (7) That the Leader of the Delegation from time to time make a report for presentation to each House of the Parliament on matters arising out of the Convention, and that the Deputy Leader of the Delegation may make an accompanying report.

C. L. LAUCKE
President

The Senate,
Canberra, 31 May 1978

10 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Mr Hayden (Leader of the Opposition) addressing the House—

Deputy Speaker's ruling: The Deputy Speaker (Mr Millar) ruled that the remarks made by the Leader of the Opposition challenged the conduct of a Minister and could only be made upon a substantive motion.

Dissent from ruling moved: Mr Hayden moved—That the ruling be dissented from. Debate ensued on the motion of dissent.

Question—That the ruling be dissented from—put and negatived.

Debate continued on the question—That grievances be noted.

It being 12.45 p.m., the debate was interrupted in accordance with standing order 106.

Suspension of standing orders—Extended time for Grievance debate: Mr Newman (Minister for National Development), by leave, moved—That so much of the standing orders be suspended as would prevent the consideration of order of the day No. 1, government business (Grievance debate), being continued until 1 p.m.

Question—put and passed.

Debate continued.

It being 1 p.m., the debate was interrupted.

Question—That grievances be noted—put and passed.

- 11 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Hodges (Chairman) presented the following report from the Standing Committee on Environment and Conservation:

Commonwealth Government and the urban environment—Formulation and co-ordination of policies—Report, dated 23 May 1978, together with copies of extracts from the minutes of proceedings and transcript of evidence of the committee.

Ordered—That the report be printed.

Mr Hodges, Dr Jenkins and Mr Uren, by leave, made statements in connection with the report.

- 12 ROAD SAFETY—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Katter (Chairman) presented the following report from the Standing Committee on Road Safety:

Motorcycle and bicycle safety—Report, dated May 1978, together with copies of extracts from the minutes of proceedings and transcript of evidence of the committee.

Ordered—That the report be printed.

Mr Katter, Mr C. K. Jones, Mr Goodluck and Mr Morris, by leave, made statements in connection with the report.

- 13 FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE—INTERIM REPORT—STATEMENT BY MEMBER: Mr Shipton presented the following report from the Joint Committee on Foreign Affairs and Defence:

Australia, Antarctica and the law of the sea—Interim report—
Volume I—Report, dated 1 June 1978.
Volume II—Appendices and bibliography.

Mr Shipton, by leave, made a statement in connection with the report.

- 14 EXPENDITURE—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Cairns (Chairman) presented the following report from the Standing Committee on Expenditure:

Defence Service Homes Scheme—Report, dated 18 May 1978, together with copies of the minutes of proceedings, transcript of evidence and exhibits nos. 1–36 of the sub-committee on Defence Service Homes Scheme.

Ordered—That the report be printed.

Mr Cairns, Mr J. J. Brown, Dr Edwards and Mr Uren, by leave, made statements in connection with the report.

- 15 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—CRUDE OIL PRICE INCREASE: Mr Deputy Speaker informed the House that Mr Keating had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The July 1 crude oil price increase in the context of the Government's failure to establish a secondary taxing mechanism on oil production profits".
The proposed discussion having received the necessary support—
Mr Keating addressed the House.
Discussion ensued.
Discussion concluded.
- 16 ADELAIDE AIRPORT—AIRWAYS FACILITIES—APPROVAL OF WORK: Mr McLeay (Minister for Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Re-development of airways facilities, Adelaide Airport, S.A.
Debate ensued.
Question—put and passed.
- 17 MESSAGE FROM THE SENATE—ORDINANCES AND REGULATIONS (NOTIFICATION) BILL 1978: Message No. 36, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act relating to the notification of the making of certain Ordinances, regulations and other instruments*".
Bill read a first time.
Mr Macphée (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 18 MESSAGE FROM THE SENATE—STATUTORY RULES PUBLICATION AMENDMENT BILL 1978: Message No. 37, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Rules Publication Act 1903'*".
Bill read a first time.
Mr Macphée (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Dr Everingham), and the resumption of the debate made an order of the day for the next sitting.
- 19 MESSAGE FROM THE SENATE—SEAT OF GOVERNMENT (ADMINISTRATION) AMENDMENT BILL 1978: Message No. 38, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend section 12 of the 'Seat of Government (Administration) Act 1910'*".
Bill read a first time.
Mr Macphée (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Dr Everingham), and the resumption of the debate made an order of the day for the next sitting.
- 20 MESSAGE FROM THE SENATE—ACTS INTERPRETATION AMENDMENT BILL 1978: Message No. 39, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act to amend the 'Acts Interpretation Act 1901'*".
Bill read a first time.
Mr Macphée (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Dr Everingham), and the resumption of the debate made an order of the day for the next sitting.

- 21 MESSAGE FROM THE SENATE—ADMINISTRATIVE CHANGES (CONSEQUENTIAL PROVISIONS) BILL 1978: Message No. 40, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend certain Acts in consequence of certain administrative changes, and to provide for related matters*”. Bill read a first time.
Mr Macphee (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Dr Everingham), and the resumption of the debate made an order of the day for the next sitting.
- 22 MESSAGE FROM THE SENATE—LOAN CONSOLIDATION AND INVESTMENT RESERVE AMENDMENT BILL 1978: Message No. 41, dated 31 May 1978, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Loan Consolidation and Investment Reserve Act 1955’ and for purposes connected therewith*”. Bill read a first time.
Mr Macphee (Minister representing the Attorney-General) moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 23 SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr MacKellar (Minister for Immigration and Ethnic Affairs), the Bill was read a third time.
- 24 STATES AND NORTHERN TERRITORY GRANTS (BLUETONGUE VIRUS CONTROL) BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 37, dated 31 May 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Killen (Minister for Defence), the Bill was read a third time.
- 25 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:
1 June 1978—Message No. 49—Loan Amendment 1978.
- 26 INCOME TAX (ARRANGEMENTS WITH THE STATES) BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed by Mr Willis who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “this House condemns the Government’s proposed Federal financial arrangements, on the grounds that—
(a) the real level of payments to the States will be reduced;
(b) the States will be forced to introduce a State income tax;
(c) there will be cuts in employment opportunities offered by State governments, thus adding to the unemployment problem;
(d) capital works will be further reduced with damaging effects on the building and construction industry, and
(e) the standard of services offered at the State level will decline”.
Debate continued.
Debate adjourned (Mr Armitage), and the resumption of the debate made an order of the day for a later hour this day.

27 SUSPENSION OF STANDING ORDERS—PARLIAMENTARY CONTRIBUTORY SUPERANNUATION AMENDMENT BILL 1978: Mr Howard (Treasurer), by leave, moved—That so much of the standing orders be suspended as would prevent the introduction and passage through all stages without delay of a Parliamentary Contributory Superannuation Amendment Bill 1978.

Question—put and passed.

28 PARLIAMENTARY CONTRIBUTORY SUPERANNUATION AMENDMENT BILL 1978: Mr Howard (Acting Minister for Finance) presented a Bill for an Act to amend the *Parliamentary Retiring Allowances Act 1948*.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate ensued.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 38, dated 1 June 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Howard, the Bill was read a third time.

29 INCOME TAX (ARRANGEMENTS WITH THE STATES) BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Willis, viz.*—That all words after “That” be omitted with a view to substituting the following words: “this House condemns the Government’s proposed Federal financial arrangements, on the grounds that—

- (a) the real level of payments to the States will be reduced;
- (b) the States will be forced to introduce a State income tax;
- (c) there will be cuts in employment opportunities offered by State governments, thus adding to the unemployment problem;
- (d) capital works will be further reduced with damaging effects on the building and construction industry, and
- (e) the standard of services offered at the State level will decline”.—

Debate resumed.

Mr Braithwaite addressing the House—

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Ellicott (Minister for Home Affairs) requiring the question to be put forthwith without debate—

Question—put and negatived.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.
The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

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Mr Adermann	Mr Carlton	Mr Hyde	Mr O’Keefe
Mr Aldred	Mr Chapman	Mr P. F. Johnson	Mr Porter
Mr Baillieu	Mr Connolly	Mr Johnston	Mr I. L. Robinson
Mr Baume	Mr Dobie	Mr Katter	Mr Ruddock
Mr Birney	Mr Drummond	Mr Lloyd	Mr Sainsbury
Mr Bouchier	Dr Edwards	Mr Lusher	Mr Shack
Mr Bradfield	Mr Ellicott	Mr Lynch	Mr Shipton
Mr Braithwaite	Mr Falconer	Mr MacKellar	Mr Short
Mr N. A. Brown	Mr Fife	Mr MacKenzie	Mr Simon
Mr Bungey	Mr Giles	Mr McLean	Mr Sinclair
Mr Burns	Mr Gillard	Mr McLeay	Mr Street
Mr Burr	Mr Goodluck	Mr McVeigh	Mr Thomson
Mr Cadman	Mr Graham	Mr Macphee	Mr Wilson
Mr Cairns	Mr Haslem	Mr Moore	<i>Tellers:</i>
Mr Calder	Mr Hodgman	Mr Neil	Mr Fisher
Mr E. C. Cameron	Mr Howard	Mr Newman	Mr Hodges

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Mr Armitage	Mr FitzPatrick	Mr Keating	Mr West
Dr Blewett	Mr Holding	Dr Klugman	Mr Willis
Mr Bowen	Mr Howe	Mr J. L. McMahon	
Mr J. J. Brown	Mr Hurford	Mr Martin	
Mr Bryant	Mr Jacobi	Mr Morris	
Mr Cohen	Dr Jenkins	Mr Scholes	<i>Tellers:</i>
Mr Dawkins	Mr B. O. Jones	Mr Uren	Mr L. K. Johnson
Dr Everingham	Mr C. K. Jones	Mr Wallis	Mr L. R. Johnson

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 39, dated 31 May 1978, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Ellicott, the Bill was read a third time.

30 ADJOURNMENT: Mr Fife (Minister for Business and Consumer Affairs) moved—That the House do now adjourn.

Dr Klugman rising to address the House—

Closure: Mr Fife moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the House do now adjourn—was put accordingly, and passed.

And then the House, at 10.56 p.m., adjourned until tomorrow at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 1 June 1978, pursuant to statute:

Air Force Act—Regulations—Statutory Rules 1978, No. 78.

Australian Bureau of Statistics Act—Australian Bureau of Statistics—Proposal for collection of information—1978—No. 4—Survey of housing in Sydney, Newcastle and Wollongong.

Commonwealth Banks Act—Appointment certificate—M. L. Jacobs.

Defence Act—Regulation—Statutory Rules 1978, No. 76.

Housing Loans Insurance Act—Regulations—Statutory Rules 1978, No. 77.

Naval Defence Act—Regulation—Statutory Rules 1978, No. 75.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr D. M. Cameron, Mr Cotter, Mr Dean, Mr Fraser, Mr Garland, Mr Humphreys, Mr Innes, Mr Jarman, Mr Jull, Mr Martyr, Mr Peacock, Mr E. L. Robinson, Mr Stewart, Mr Viner, Mr Whitlam, Mr Yates and Mr Young.

J. A. PETTIFER,

Clerk of the House of Representatives