

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 34

TUESDAY, 30 MAY 1978

1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Cohen, Mr Fife, Mr Howe and Dr Jenkins—from certain citizens praying for the establishment of a fund whereby loans can be made to means tested pensioners for the necessary maintenance of their homes.

Mr Dobie, Dr Edwards, Mr Nixon and Mr Short—from certain citizens praying that item 6469 be removed from the standard medical benefits table.

Mr Aldred and Mr N. A. Brown—from certain members and ex-members of the citizens forces of Australia praying for the resumption of the award of several distinctive reserve forces decorations and medals for long service and good conduct.

Mr L. R. Johnson—from certain citizens praying for the provision of funds for the construction and maintenance of an aged persons complex in the Electoral Division of Hughes.

Mr Newman—from certain citizens praying that the imperial system of weights and measures be restored.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS—LEAVE TO PRESENT NOT GRANTED: Mr Hayden (Leader of the Opposition) asked leave to present papers.

Objection being raised, leave not granted.

5 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Albury-Wodonga Development Corporation—Interim report, for year 1976–77.

Wollongong Northern Suburbs Distributor—Copy of letter, dated 17 April 1978, from the Honourable Peter Cox, M.L.A., New South Wales Minister for Transport and Minister for Highways, to the Honourable Neville Wran, Q.C., M.L.A., New South Wales Premier, concerning the construction of the Distributor.

Pursuant to statute:

Urban and Regional Development (Financial Assistance) Act—Agreements relating to financial assistance to Tasmania for—

Sewerage, dated 23 December 1977.

Urban expansion and redevelopment, Tamar Valley open space acquisition, dated 31 March 1978.

- 6 MIGRANT SERVICES AND PROGRAMS—PAPERS AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF REPORT: Mr Fraser (Prime Minister), by command of His Excellency the Governor-General, presented the following papers:  
 Migrant services and programs—Report of the review of post-arrival programs and services for migrants, dated May 1978—  
 Appendixes.  
 Copies of report in Arabic, Dutch, German, Greek, Italian, Serbo-Croatian, Spanish, Turkish and Vietnamese.  
 Report—  
 and, by leave, made a ministerial statement in connection with the report.  
 Mr Sinclair (Leader of the House) moved—That the House take note of the report.  
 Debate adjourned (Mr Hayden—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 7 AUSTRALIA-JAPAN RELATIONS—PAPER AND MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Fraser (Prime Minister), by command of His Excellency the Governor-General, presented the following paper:  
 Australia-Japan relations—Report of ad hoc working committee, dated May 1978—  
 and, by leave, made a ministerial statement in connection with the paper.  
 Mr Sinclair (Leader of the House) moved—That the House take note of the paper.  
 Debate ensued.  
 Debate adjourned (Mr Giles), and the resumption of the debate made an order of the day for the next sitting.
- 8 NEW AND PERMANENT PARLIAMENT HOUSE—JOINT STANDING COMMITTEE—REPORT—STATEMENT BY MR SPEAKER: Mr Speaker (Joint Chairman) presented the following report from the Joint Standing Committee on the New and Permanent Parliament House:  
 New and Permanent Parliament House, Canberra—3rd Report, dated May 1978, together with the minutes of proceedings of the 1st to 5th meetings of the committee.  
 Mr Speaker made a statement in connection with the report.  
 Ordered—That the report be printed.
- 9 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INTERNATIONAL DISARMAMENT: Mr Speaker informed the House that Mr Bowen (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, “The urgency of full Australian support for international disarmament and arms control initiatives and the failure of the Government to inform the Parliament on these matters”.  
 The proposed discussion having received the necessary support—  
 Mr Bowen addressed the House.  
 Discussion ensued.  
 Discussion concluded.
- 10 LOAN AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Debate resumed by Mr Willis who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the Bill, the House is of the opinion that the substantial increase of the deficit above its budgeted level is evidence of the failure of the Government’s budgetary policy and calls on the Government to adopt policies which will generate economic recovery”.  
 Debate continued.  
 Amendment negatived.  
 Question—That the Bill be now read a second time—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 35, dated 25 May 1978, from His Excellency the Governor-General was announced recommending an appropriation of moneys for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Groom (Minister for Environment, Housing and Community Development), the Bill was read a third time.

11 MESSAGE FROM THE SENATE—ENVIRONMENT PROTECTION (NORTHERN TERRITORY SUPREME COURT) BILL 1978: The following message from the Senate was reported:

Message No. 32

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act relating to the enforcement by the Supreme Court of the Northern Territory of Australia of certain provisions for the protection of the environment in the Alligator Rivers Region*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE  
President

The Senate,  
Canberra, 26 May 1978

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

*In the committee*

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 1, clause 3, after the definition of "Alligator Rivers Region", insert the following new definition:

" 'Commission' means the Territory Parks and Wildlife Commission, being the body corporate established under that name by the *Territory Parks and Wildlife Conservation Ordinance* 1976 of the Northern Territory;".

No. 2—Page 2, clause 4, sub-clause (1), line 40, leave out "at the suit of the Director or of a Land Council", insert "at the suit of the Director, the Commission or a Land Council".

No. 3—Page 3, clause 4, sub-clause (3), line 10, after "Director", insert "or the Commission".

No. 4—Page 4, clause 6, line 2, after "Director," insert "the Commission,".

Mr Groom (Minister for Environment, Housing and Community Development) moved—That the amendments be agreed to.

Debate ensued.

Question—put.

The committee divided (the Chairman, Mr Millar, in the Chair)—

AYES, 58

Mr Adermann	Mr Cotter	Mr Hunt	Mr Newman
Mr Aldred	Mr Dobie	Mr Hyde	Mr Nixon
Mr Baillieu	Mr Drummond	Mr Johnston	Mr O'Keefe
Mr Baume	Dr Edwards	Mr Killen	Mr Porter
Mr Birney	Mr Ellicott	Mr Lloyd	Mr Ruddock
Mr Bradfield	Mr Falconer	Mr Lucock	Mr Shack
Mr N. A. Brown	Mr Fife	Mr Lusher	Mr Shipton
Mr Burns	Mr Garland	Mr Lynch	Mr Sinclair
Mr Burr	Mr Giles	Mr MacKellar	Mr Staley
Mr Cadman	Mr Gillard	Mr MacKenzie	Mr Thomson
Mr Calder	Mr Goodluck	Mr McLean	Mr Wilson
Mr E. C. Cameron	Mr Graham	Mr McLeay	
Mr Carlton	Mr Groom	Sir William McMahon	<i>Tellers:</i>
Mr Chapman	Mr Hodgman	Mr Moore	Mr Fisher
Mr Connolly	Mr Howard	Mr Neil	Mr Hodges

## NOES, 32

Mr Armitage	Dr Everingham	Mr B. O. Jones	Mr West
Dr Blewett	Mr FitzPatrick	Mr C. K. Jones	Mr Willis
Mr Bowen	Mr Fry	Dr Klugman	Mr Young
Mr J. J. Brown	Mr Holding	Mr J. L. McMahon	
Mr Bryant	Mr Howe	Mr Martin	
Mr C. R. Cameron	Mr Hurford	Mr Morris	
Dr Cass	Mr Jacobi	Mr Scholes	<i>Tellers:</i>
Mr Cohen	Mr James	Mr Uren	Mr L. K. Johnson
Mr Dawkins	Dr Jenkins	Mr Wallis	Mr L. R. Johnson

And so it was resolved in the affirmative.  
Resolution to be reported.

The House resumed; Mr Millar reported accordingly.  
On the motion of Mr Groom, the House adopted the report.

- 12 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:  
29 May 1978—Message No. 33—Atomic Energy Amendment 1978.
- 13 MESSAGE FROM THE SENATE—ENVIRONMENT PROTECTION (NUCLEAR CODES) BILL 1978:  
The following message from the Senate was reported:

Message No. 34

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "*An Act to make provision for and in relation to the establishment of codes of practice with respect to nuclear activities, and for other purposes*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE  
President

The Senate,  
Canberra, 29 May 1978

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

*In the committee*

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 3, after the heading "PART II—PROPOSED CODES OF PRACTICE", insert the following new clause:

"6A. (1) The Minister may, from time to time, arrange for the for- Formulation  
of codes of  
practice  
mulation of—

- (a) proposed codes of practice for regulating or controlling nuclear activities in Australia (including codes of practice to replace existing codes of practice approved by orders under sub-section 8 (1)); and
- (b) proposed variations of codes of practice approved by orders under sub-section 8 (1).

"(2) The Minister shall ensure that there is afforded to the appropriate Minister of each State, and, on and after 1 July 1978, the appropriate Minister of the Northern Territory, an opportunity to consult with the Minister or another Minister in relation to the formulation under sub-section (1) of a proposed code of practice or a proposed variation of a code of practice."

No. 2—Page 3, clause 7, paragraph (a), sub-paragraphs (i) and (ii), lines 8 to 13, leave out the sub-paragraphs, insert " , proposed codes of practice, and proposed variations of codes of practice, formulated in pursuance of section 6A; and".

No. 3—Page 3, clause 8, sub-clause (2), paragraph (a), lines 33 to 37, leave out the paragraph, insert the following paragraphs:

“(aa) that an opportunity has been afforded to the appropriate Minister of each State, and, in the case of an order proposed to be made on or after 1 July 1978, to the appropriate Minister of the Northern Territory, to consult with the Minister or another Minister in relation to the formulation of the code or the variation as mentioned in sub-section 6A (2);

“(a) that the code or the variation, as the case may be, has been furnished to each such Minister as mentioned in paragraph 7 (a); and”.

No. 4—Page 7, clause 11, sub-clause (8), line 37, leave out “or (7)”, insert “, (7) or (10)”.

No. 5—Page 8, clause 11, sub-clause (10), lines 1 to 4, leave out the sub-clause, insert the following sub-clause:

“(10) Regulations shall not be made in pursuance of sub-section (1) or (2) for carrying out or giving effect to, or for securing the observance of, a code of practice in a State unless the Governor of the State has requested the Governor-General to make regulations for carrying out or giving effect to, or for securing the observance of, that code of practice in the State.”.

No. 6—Page 9, clause 13, sub-clause (8), lines 38 to 41, leave out the sub-clause, insert the following sub-clause:

“(8) An order made under sub-section (1) in relation to a situation resulting from nuclear activity shall not authorize a Minister to give directions that have effect in a State, or to take any action in a State, unless the Governor of the State has requested the Governor-General to make an order under that sub-section in relation to that situation.”.

Amendments Nos. 1 to 5—

Mr Groom (Minister for Environment, Housing and Community Development) moved—That the amendments be agreed to.

Debate ensued.

Mr West addressing the committee—

*Closure:* Mr Hodges moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Chairman, Mr Millar, in the Chair)—

AYES, 64

Mr Adermann	Mr Cotter	Mr Johnston	Mr Ruddock
Mr Aldred	Mr Dobie	Mr Killen	Mr Sainsbury
Mr Baillieu	Mr Drummond	Mr Lloyd	Mr Shack
Mr Baume	Dr Edwards	Mr Lucock	Mr Shipton
Mr Birney	Mr Ellicott	Mr Lusher	Mr Short
Mr Bourchier	Mr Falconer	Mr MacKellar	Mr Simon
Mr Bradfield	Mr Fife	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Garland	Mr McLean	Mr Staley
Mr Burns	Mr Giles	Mr McLeay	Mr Street
Mr Burr	Mr Gillard	Mr McVeigh	Mr Thomson
Mr Cadman	Mr Goodluck	Mr Moore	Mr Wilson
Mr Calder	Mr Graham	Mr Neil	
Mr E. C. Cameron	Mr Groom	Mr Newman	
Mr Carlton	Mr Hodgman	Mr Nixon	
Mr Chapman	Mr Howard	Mr O'Keefe	<i>Tellers:</i>
Mr Connolly	Mr Hunt	Mr Porter	Mr Fisher
Mr Corbett	Mr Hyde	Mr I. L. Robinson	Mr Hodges

NOES, 31

Mr Armitage	Mr Dawkins	Mr James	Mr Scholes
Dr Blewett	Dr Everingham	Dr Jenkins	Mr Uren
Mr Bowen	Mr FitzPatrick	Mr B. O. Jones	Mr Wallis
Mr J. J. Brown	Mr Fry	Mr C. K. Jones	Mr West
Mr Bryant	Mr Holding	Dr Klugman	Mr Young
Mr C. R. Cameron	Mr Howe	Mr J. L. McMahon	<i>Tellers:</i>
Dr Cass	Mr Hurford	Mr Martin	Mr L. K. Johnson
Mr Cohen	Mr Jacobi	Mr Morris	Mr L. R. Johnson

And so it was resolved in the affirmative.

And the question—That the amendments be agreed to—being accordingly put—  
The committee divided (the Chairman, Mr Millar, in the Chair)—

## AYES, 64

Mr Adermann	Mr Cotter	Mr Johnston	Mr Ruddock
Mr Aldred	Mr Dobie	Mr Killen	Mr Sainsbury
Mr Baillieu	Mr Drummond	Mr Lloyd	Mr Shack
Mr Baume	Dr Edwards	Mr Lucock	Mr Shipton
Mr Birney	Mr Ellicott	Mr Lusher	Mr Short
Mr Bourchier	Mr Falconer	Mr MacKellar	Mr Simon
Mr Bradfield	Mr Fife	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Garland	Mr McLean	Mr Staley
Mr Burns	Mr Giles	Mr McLeay	Mr Street
Mr Burr	Mr Gillard	Mr McVeigh	Mr Thomson
Mr Cadman	Mr Goodluck	Mr Moore	Mr Wilson
Mr Calder	Mr Graham	Mr Neil	
Mr E. C. Cameron	Mr Groom	Mr Newman	
Mr Carlton	Mr Hodgman	Mr Nixon	
Mr Chapman	Mr Howard	Mr O'Keefe	<i>Tellers:</i>
Mr Connolly	Mr Hunt	Mr Porter	Mr Fisher
Mr Corbett	Mr Hyde	Mr I. L. Robinson	Mr Hodges

## NOES, 31

Mr Armitage	Mr Dawkins	Mr James	Mr Scholes
Dr Blewett	Dr Everingham	Dr Jenkins	Mr Uren
Mr Bowen	Mr FitzPatrick	Mr B. O. Jones	Mr Wallis
Mr J. J. Brown	Mr Fry	Mr C. K. Jones	Mr West
Mr Bryant	Mr Holding	Dr Klugman	Mr Young
Mr C. R. Cameron	Mr Howe	Mr J. L. McMahon	<i>Tellers:</i>
Dr Cass	Mr Hurford	Mr Martin	Mr L. K. Johnson
Mr Cohen	Mr Jacobi	Mr Morris	Mr L. R. Johnson

And so it was resolved in the affirmative.

Amendment No. 6—

Mr Groom moved—That the amendment be agreed to.

Debate ensued.

Question—put.

The committee divided (the Chairman, Mr Millar, in the Chair)—

## AYES, 64

Mr Adermann	Mr Cotter	Mr P. F. Johnson	Mr Ruddock
Mr Aldred	Mr Dobie	Mr Johnston	Mr Sainsbury
Mr Baillieu	Mr Drummond	Mr Killen	Mr Shack
Mr Baume	Dr Edwards	Mr Lucock	Mr Shipton
Mr Birney	Mr Ellicott	Mr Lusher	Mr Short
Mr Bourchier	Mr Falconer	Mr MacKellar	Mr Simon
Mr Bradfield	Mr Fife	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Giles	Mr McLean	Mr Staley
Mr Burns	Mr Gillard	Mr McLeay	Mr Street
Mr Cadman	Mr Goodluck	Mr McVeigh	Mr Thomson
Mr Cairns	Mr Graham	Mr Moore	Mr Wilson
Mr Calder	Mr Groom	Mr Neil	
Mr E. C. Cameron	Mr Haslem	Mr Newman	
Mr Carlton	Mr Hodgman	Mr Nixon	
Mr Chapman	Mr Howard	Mr O'Keefe	<i>Tellers:</i>
Mr Connolly	Mr Hunt	Mr Porter	Mr Fisher
Mr Corbett	Mr Hyde	Mr I. L. Robinson	Mr Hodges

## NOES, 31

Mr Armitage	Mr Dawkins	Dr Jenkins	Mr Uren
Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Wallis
Mr Bowen	Mr FitzPatrick	Mr C. K. Jones	Mr West
Mr J. J. Brown	Mr Holding	Dr Klugman	Mr Wallis
Mr Bryant	Mr Howe	Mr J. L. McMahon	Mr Young
Mr C. R. Cameron	Mr Hurford	Mr Martin	<i>Tellers:</i>
Dr Cass	Mr Jacobi	Mr Morris	Mr L. K. Johnson
Mr Cohen	Mr James	Mr Scholes	Mr L. R. Johnson

And so it was resolved in the affirmative.

Resolution to be reported.

The House resumed; Mr Millar reported accordingly.

Mr Groom moved—That the report be adopted.

Question—put.

The House divided (the Speaker, Sir Billy Snedden, in the Chair)—

AYES, 66

Mr Adermann	Mr Dobie	Mr P. F. Johnson	Mr Porter
Mr Aldred	Mr Drummond	Mr Johnston	Mr I. L. Robinson
Mr Baillieu	Dr Edwards	Mr Killen	Mr Ruddock
Mr Baume	Mr Ellicott	Mr Lloyd	Mr Sainsbury
Mr Birney	Mr Falconer	Mr Lucock	Mr Shack
Mr Bouchier	Mr Fife	Mr Lusher	Mr Shipton
Mr Bradfield	Mr Fisher	Mr MacKellar	Mr Short
Mr N. A. Brown	Mr Giles	Mr MacKenzie	Mr Simon
Mr Burns	Mr Gillard	Mr McLean	Mr Sinclair
Mr Cadman	Mr Goodluck	Mr McLeay	Mr Staley
Mr Cairns	Mr Graham	Mr McVeigh	Mr Street
Mr Calder	Mr Groom	Mr Millar	Mr Thomson
Mr E. C. Cameron	Mr Haslem	Mr Moore	Mr Wilson
Mr Carlton	Mr Hodgman	Mr Neil	
Mr Chapman	Mr Howard	Mr Newman	<i>Tellers:</i>
Mr Connolly	Mr Hunt	Mr Nixon	Mr Corbett
Mr Cotter	Mr Hyde	Mr O'Keefe	Mr Hodges

NOES, 31

Mr Armitage	Mr Dawkins	Dr Jenkins	Mr Uren
Dr Blewett	Dr Everingham	Mr B. O. Jones	Mr Wallis
Mr Bowen	Mr FitzPatrick	Mr C. K. Jones	Mr West
Mr J. J. Brown	Mr Holding	Dr Klugman	Mr Willis
Mr Bryant	Mr Howe	Mr J. L. McMahon	Mr Young
Mr C. R. Cameron	Mr Hurford	Mr Martin	<i>Tellers:</i>
Dr Cass	Mr Jacobi	Mr Morris	Mr L. K. Johnson
Mr Cohen	Mr James	Mr Scholes	Mr L. R. Johnson

And so it was resolved in the affirmative.

- 14 STATEMENT BY MEMBER: Mr Ellicott (Minister for Home Affairs) having been granted leave to incorporate in *Hansard* a copy of a statement by the Attorney-General (Senator Durack) relating to an extension of the terms of reference of the Royal Commission of Inquiry into the Electoral Redistribution of Queensland in 1977—  
Mr Bowen (Deputy Leader of the Opposition), by leave, making a statement with reference to the matter—

*Adjournment negatived:* It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Fife (Minister for Business and Consumer Affairs) requiring the question to be put forthwith without debate—

Question—put and negatived.

Mr Bowen continued his statement.

- 15 ADJOURNMENT: Mr Fife (Minister for Business and Consumer Affairs) moved—That the House do now adjourn.  
Debate ensued.

The House continuing to sit until 11 p.m.—Mr Speaker adjourned the House until tomorrow at 10 a.m.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr D. M. Cameron, Mr Dean, Mr Humphreys, Mr Innes, Mr Jarman, Mr Jull, Mr Katter, Mr Martyr, Mr Peacock, Mr E. L. Robinson, Mr Stewart, Mr Viner, Mr Whitlam and Mr Yates.

J. A. PETTIFER,  
Clerk of the House of Representatives