## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

# HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

# No. 27

## TUESDAY, 31 MAY 1977

- 1 The House met, at 2 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable B. M. Snedden) took the Chair, and read Prayers.
- 2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
  - Mr Dobie, Mr Hodgman and Mr Sinclair—from certain citizens praying that steps be taken to end commercial whaling.
  - Mr Braithwaite and Mr Carige—from certain citizens praying that private clinics be prevented from performing abortions in the A.C.T. and that abortions not be financed through Medibank.
  - Mr Cohen and Mr Dobie—from certain members of the Service Station Association of N.S.W. Ltd and others praying that in implementing the findings of the Royal Commission on Petroleum the needs of the motoring public and the retail petroleum industry be given every consideration.
  - Mr James and Mr Morris—from certain citizens praying that the recommendations of the Committee of Inquiry into Public Libraries be implemented.
  - Mr Baillieu—from certain citizens praying that secret postal ballots be held for the election of office bearers of unions and employer groups and that there be no discrimination against persons not wishing to be members of such groups.
  - Mr Connolly—from certain citizens praying that penalties be increased for the illegal export of, and cruelty to, Australian wildlife.
  - Dr Edwards—from certain citizens praying that the Broadcasting and Television Act be amended in relation to program standards.
  - Mr Haslem—from certain citizens praying that any legislation to extend the power to retire compulsorily Australian Government employees be rejected unless it has the approval of staff representatives.
  - Mr Hurford—from certain citizens praying that all Australian citizens be entitled to full pension rights after 3 years residence.
  - Mr Jull—from certain citizens praying that the existing Post Office at Mt Gravatt East, Qld, continue to operate.
  - Mr Morris—from certain citizens praying that a system of double income tax on personal incomes not be introduced.
  - Mr Morris—from certain citizens praying that the House call on Sir John Kerr to resign as Governor-General.
  - Mr I. L. Robinson—from certain citizens praying that increases in the Consumer Price Index be applied to pensions and that future pensions not be reduced as a result of any revision of the Index.
  - Mr Simon—from certain citizens of the Division of McMillan praying that current subsidies for private hospital patients and nursing homes be continued.

    Petitions received.
- 3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented:

By command of His Excellency the Administrator:

Chiropractic, Osteopathy, Homoeopathy and Naturopathy—Report of Committee of Inquiry, dated April 1977.

Commonwealth Grants Commission—Special report 1977 on financial assistance for local government, dated, 12 May 1977.

Department of Foreign Affairs—Report for 1976.

Industries Assistance Commission—Report—High voltage switchgear from India (Anti-dumping), dated 23 March 1977.

Pursuant to statute:

Fishing Industry Research Act—Fishing Industry Research Committee—7th Annual Report, for year 1975–76.

Science and Industry Endowment Act—Report by Auditor-General on accounts of Science and Industry Endowment Fund, for year 1975–76.

5 Public Works Committee—Report: Mr Kelly (Chairman) presented the following report from the Parliamentary Standing Committee on Public Works:

Report relating to the proposed construction of a primary school at Katherine South, N.T. (4th report of 1977).

Ordered to be printed.

6 ROAD SAFETY—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Katter (Chairman) presented the following report from the Standing Committee on Road Safety:

Heavy vehicle safety, dated April 1977.

Ordered to be printed.

Mr Katter, Mr Jones and Mr Ruddock, by leave, made statements in connection with the report.

7 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—UNEMPLOYMENT BENEFITS FOR SCHOOL LEAVERS: Mr Speaker informed the House that Mr Bowen had proposed that a definite matter of public importance be submitted to the House for discussion, namely," The Government's defiance of the law and disregard for the young people in the payment of unemployment benefits to school leavers".

The proposed discussion having received the necessary support—

Mr Bowen addressed the House.

Discussion ensued.

Discussion concluded.

8 Message from the Senate: A message from the Senate was reported returning the following Bill without amendment:

30 May 1977—Message No. 31—Roads Acts Amendment 1977.

9 Message from the Senate—Income Tax Assessment Amendment Bill 1977: The following message from the Senate was reported:

Message No. 24

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "An Act to amend the Law relating to Income Tax", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE

President

The Senate,

Canberra, 30 May 1977

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

10 Message from the Senate—Administrative Appeals Tribunal Amendment Bill 1977: The following message from the Senate was reported:

Message No. 26

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "An Act to amend the 'Administrative Appeals Tribunal Act 1975", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE

President

The Senate,

Canberra, 30 May 1977

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

11 Message from the Senate—Administrative Decisions (Judicial Review) Bill 1977: The following message from the Senate was reported:

Message No. 27

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "An Act relating to the Review on Questions of Law of certain Administrative Decisions", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

C. L. LAUCKE President

The Senate,

Canberra, 30 May 1977

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

12 PHOSPHATE FERTILIZERS BOUNTY AMENDMENT BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 25, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr McLeay (Minister for Construction), the Bill was read a third time.

13 Dairy Industry Stabilization Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Paper: Mr Giles, by leave, during his speech, presented the following paper:

Photocopy of an article in the *Land*, dated 12 May 1977, relating to Federal dairy marketing legislation.

Debate continued.

Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 26, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Macphee (Minister for Productivity), the Bill was read a third time.

14 DAIRY INDUSTRY STABILIZATION LEVY BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Macphee (Minister for Productivity), the Bill was read a third time.

15 Dairy Produce Amendment Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Macphee (Minister for Productivity), the Bill was read a third time.

16 DAIRY INDUSTRY ASSISTANCE BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 27, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Macphee (Minister for Productivity), the Bill was read a third time.

17 DAIRY INDUSTRY ASSISTANCE LEVY BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Macphee (Minister for Productivity), the Bill was read a third time.

18 Australian Meat and Live-stock Corporation Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Debate adjourned (Mr Bourchier), and the resumption of the debate made an order of the day for a later hour this day.

19 STATES GRANTS (ROADS INTERIM ASSISTANCE) BILL 1977: Mr Macphee (Acting Minister for Transport), by leave, presented a Bill for an Act to provide for Financial Assistance to the States in relation to Roads.

Bill read a first time.

Mr Macphee moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

20 Messages from the Senate: Messages from the Senate were reported returning the following Bills without amendment:

31 May 1977—Message—

No. 32—Supply (No. 1) 1977-78 (without requests).

No. 33—Supply (No. 2) 1977-78.

21 Suspension of standing order 103 and sessional order: Mr Adermann (Minister for the Northern Territory), by leave, moved—That standing order 103 (11 o'clock rule), and the sessional order of 10 March relating to the adjournment of sittings, be suspended for the remainder of this week.

Question—put and passed.

22 Australian Meat and Live-stock Corporation Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

#### In the committee

Clauses 1 to 6, by leave, taken together, and agreed to.

Clause 7 debated and agreed to.

Clause 8 agreed to.

Clause 9 debated.

Mr Keating moved the following amendment: Page 5, omit paragraph (b), substitute the following paragraph:

"(b) sell within Australia or export, or sell for sale within Australia or for export, meat or live-stock owned by the Corporation.".

Debate continued.

Question—That the paragraph proposed to be omitted stand part of the clause—put.

The committee divided (the Deputy Chairman, Mr Giles, in the Chair)-

Ayes, 74				
Mr Abel	Dr Edwards	Mr Jull	Mr E. L. Robinson	
Mr Adermann	Mr Ellicott	Mr Katter	Mr I. L. Robinson	
Mr Aldred	Mr Falconer	Mr Kelly	Mr Ruddock	
Mr Baillieu	Mr Fife	Mr King	Mr Sainsbury	
Mr Baume	Mr Fisher	Mr Lloyd	Mr Shipton	
Mr Birney	Mr Garland	Mr Lucock	Mr Short	
Mr Bonnett	Mr Gillard	Mr Lusher	Mr Simon	
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Sinclair	
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Street	
Mr Burr	Mr Groom	Mr McLean	Mr Sullivan	
Mr Cadman	Mr Haslem	Mr McVeigh	Mr Thomson	
Mr K. M. Cairns	Mr Hodges	Mr Macphee	Mr Viner	
Mr Calder	Mr Hodgman	Mr Martyr	Mr Wentworth	
Mr Carige	Mr Holten	Mr Millar	Mr Wilson	
Mr Chapman	Mr Howard	Mr Neil	Mr Yates	
Mr Connolly	Mr Hunt	Mr Newman		
Mr Cotter	Mr Hyde	Mr O'Keefe	Tellers:	
Mr Dobie	Mr Jarman	Mr Porter	Mr Bourchier	
Mr Drummond	Mr P. F. Johnson	Dr Richardson	Mr Corbett	
	Noes,	26		
Mr Armitage	Mr Garrick	Dr Klugman	Mr Wallis	
Mr Beazley	Mr Hayden	Mr J. L. McMahon	Mr Willis	
Mr Bowen	Mr Hurford	Mr Martin	Mr Young	
Mr C. R. Cameron	Mr Jacobi	Mr Morris		
Mr Cohen	Dr Jenkins	Mr Scholes	Tellers:	
Mr FitzPatrick	Mr Jones	Mr Stewart	Mr James	

And so it was resolved in the affirmative.

Mr Keating

Mr Keating moved the following amendment: Page 6, lines 5—7, omit sub-clause (4), substitute the following sub-clause:

"(4) The Corporation shall at regular intervals inform the Minister in writing of all purchases and sales made by the Corporation during the period since the Minister was last informed.".

Mr Uren

Mr L. R. Johnson

Debate continued.

Mr Fry

Question—That the sub-clause proposed to be omitted stand part of the clause—put. The committee divided (the Deputy Chairman, Mr Giles, in the Chair)—

Ayes,	72
d	

Mr Abel	Mr Drummond	Mr P. F. Johnson	Mr I. L. Robinson
Mr Adermann	Dr Edwards	Mr Jull	Mr Ruddock
Mr Aldred	Mr Ellicott	Mr Katter	Mr Sainsbury
Mr Baillieu	Mr Falconer	Mr Kelly	Mr Shipton
Mr Baume	Mr Fife	Mr King	Mr Short
Mr Birney	Mr Fisher	Mr Lloyd	Mr Simon
Mr Bonnett	Mr Garland	Mr Lucock	Mr Sinclair
Mr Bradfield	Mr Gillard	Mr Lusher	Mr Sullivan
Mr Braithwaite	Mr Goodluck	Mr MacKellar	Mr Thomson
Mr Bungey	Mr Graham	Mr MacKenzie	Mr Viner
Mr Burr	Mr Groom	Mr McLean	Mr Wentworth
Mr Cadman	Mr Haslem	Mr McVeigh	Mr Wilson
Mr K. M. Cairns	Mr Hodges	Mr Martyr	Mr Yates
Mr Calder	Mr Hodgman	Mr Millar	
Mr Carige	Mr Holten	Mr Neil	
Mr Chapman	Mr Howard	Mr O'Keefe	
Mr Connolly	Mr Hunt	Mr Porter	Tellers:
Mr Cotter	Mr Hyde	Dr Richardson	Mr Bourchier
Mr Dobie	Mr Jarman	Mr E. L. Robinson	Mr Corbett

# Noes, 29

Mr Armitage	Mr Garrick	Dr Klugman	Mr A. P. Whitlam
Mr Beazley	Mr Hayden	Mr J. L. McMahon	Mr Willis
Mr Bowen	Mr Hurford	Mr Martin	Mr Young
Mr C. R. Cameron	Mr Jacobi	Mr Morris	
Mr Cohen	Dr Jenkins	Mr Scholes	
Mr Crean	Mr L. K. Johnson	Mr Stewart	Tellers:
Mr FitzPatrick	Mr Jones	Mr Uren	Mr James
Mr Fry	Mr Keating	Mr Wallis	Mr L. R. Johnson

And so it was resolved in the affirmative.

Clause agreed to.

Proposed new clause—

Mr Keating moved—That the following new clause be inserted in the Bill:

"9a. The Minister may give directions to the Board concerning the Directions to performance of the functions and the exercise of the powers and the Board. Board shall comply with those directions.".

Debate ensued.

Question—That the new clause proposed to be inserted be so inserted—put.

The committee divided (the Deputy Chairman, Mr Giles, in the Chair)—

### Ayes, 29

Mr Armitage	Mr Garrick	Dr Klugman	Mr A. P. Whitlam
Mr Beazley	Mr Hayden	Mr J. L. McMahon	Mr Willis
Mr Bowen	Mr Hurford	Mr Martin	Mr Young
Mr C. R. Cameron	Mr Jacobi	Mr Morris	
Mr Cohen	Dr Jenkins	Mr Scholes	
Mr Crean	Mr L. K. Johnson	Mr Stewart	Tellers:
Mr FitzPatrick	Mr Jones	Mr Uren	Mr James
Mr Fry	Mr Keating	Mr Wallis	Mr L. R. Johnson

Noes.	72

Mr Abel	Mr Drummond	Mr Juli	Mr Ruddock
Mr Adermann	Dr Edwards	Mr Katter	Mr Sainsbury
Mr Aldred	Mr Falconer	Mr Kelly	Mr Shipton
Mr Baillieu	Mr Fife	Mr King	Mr Short
Mr Baume	Mr Fisher	Mr Lloyd	Mr Simon
Mr Birney	Mr Garland	Mr Lucock	Mr Sinclair
Mr Bonnett	Mr Gillard	Mr Lusher	Mr Staley
Mr Bradfield	Mr Goodluck	Mr MacKellar	Mr Sullivan
Mr Braithwaite	Mr Graham	Mr MacKenzie	Mr Thomson
Mr Burr	Mr Groom	Mr McLean	Mr Viner ·
Mr Cadman	Mr Haslem	Mr McVeigh	Mr Wentworth
Mr K. M. Cairns	Mr Hodges	Mr Martyr	Mr Wilson
Mr Calder	Mr Hodgman	Mr Millar	Mr Yates
Mr D. M. Cameron	Mr Holten	Mr Neil	
Mr Carige	Mr Howard	Mr O'Keefe	
Mr Chapman	Mr Hunt	Mr Porter	
Mr Connolly	Mr Hyde	Dr Richardson	Tellers:
Mr Cotter	Mr Jarman	Mr E. L. Robinson	Mr Bourchier
Mr Dobie	Mr P. F. Johnson	Mr I. L. Robinson	Mr Corbett

And so it was negatived.

Clauses 10 to 13, by leave, taken together, and agreed to.

Clause 14—

Mr Keating moved the following amendment: Page 10, lines 33 and 34, omit "approved in writing by the Minister upon the recommendation of the Corporation", substitute "established by the Board of the Corporation and conveyed to the Minister in writing".

Debate continued.

Amendment negatived.

Clause agreed to.

Clause 15-

Mr Keating moved—That the clause be omitted, and the following clause be substituted:

"15. (1) Without limiting the generality of sections 8 and 9, the Other powers.

Corporation may-

- (a) for the purposes of, or for purposes incidental to, international undertakings to which the Commonwealth is a party, purchase meat and live-stock and export, or sell for export, meat and live-stock owned by the Corporation;
- (b) appoint agents, either in Australia or elsewhere;
- (c) authorize the use of any patent vested in the Corporation;
- (d) engage consultants on terms and conditions determined by the Board of the Corporation; and
- (e) enter into arrangements or agreements with persons, authorities or organizations in Australia or elsewhere, or with a State, for the purposes of the Corporation.
- (2) The Corporation may operate, either on its own behalf or in conjunction with another person, authority or organization, an undertaking providing services or facilities for use in connexion with the sale within Australia or export of Australian meat or live-stock, and may, for that purpose, do all things that are necessary or convenient to be done for the purpose of acquiring, constructing, establishing or operating such an undertaking.
- (3) The Corporation shall inform the Minister in writing of any decision made or action taken in accordance with paragraph 1 (a) or (b) or sub-section (2) within 7 days of any such decision being made or action taken.".

Debate continued.

Question—That the clause proposed to be omitted stand part of the Bill—put and passed.

Clauses 16 and 17, by leave, taken together, and agreed to.

Clause 18 debated and agreed to.

Clause 19 debated and agreed to.

Clauses 20 to 25, by leave, taken together, and agreed to.

Clause 26 debated and agreed to.

Clauses 27 to 40, by leave, taken together, and agreed to.

Clause 41 debated and agreed to.

Clause 42 debated and agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr Giles reported accordingly.

On the motion of Mr Sinclair (Minister for Primary Industry), the House adopted the report, and, by leave, the Bill was read a third time.

23 LIVE-STOCK EXPORT CHARGE BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Sinclair (Minister for Primary Industry), the Bill was read a third time.

24 Live-stock Export Charge Collection Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question-put and passed-Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Sinclair (Minister for Primary Industry), the Bill was read a third time.

25 Live-stock Slaughter Levy Amendment Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Sinclair (Minister for Primary Industry), the Bill was read a third time.

26 LIVE-STOCK SLAUGHTER LEVY COLLECTION AMENDMENT BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 28, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Sinclair (Minister for Primary Industry), the Bill was read a third time.

27 MEAT RESEARCH AMENDMENT BILL 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 29, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Sinclair (Minister for Primary Industry), the Bill was read a third time.

28 Message from the Senate—Repatriation Acts Amendment Bill 1977: Message No. 39, dated 31 May 1977, from the Senate was reported transmitting for the concurrence of the House a Bill for "An Act relating to Repatriation and related Matters".

Bill read a first time.

Mr Newman (Minister representing the Minister for Veterans' Affairs) moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

29 Defence Service Homes Amendment Bill 1977: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

The House continuing to sit until after 12 midnight—

# WEDNESDAY, 1 JUNE 1977

Debate continued.

Question—put and passed—Bill read a second time.

Message from the Administrator: Message No. 30, dated 25 May 1977, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Newman (Minister for Environment, Housing and Community Development), the Bill was read a third time.

- 30 Messages from the Senate: Messages from the Senate were reported returning the following Bills without amendment:
  - 31 May 1977—Message—
    - No. 34—States Grants (Advanced Education Assistance) Amendment 1977.
    - No. 35-States Grants (Schools Assistance) Amendment 1977.
    - No. 36—States Grants (Technical and Further Education Assistance) Amendment 1977.
    - No. 37—States Grants (Universities Assistance) Amendment 1977.
    - No. 38—Income Tax (Rates) Amendment 1977.
    - No. 40-Wool Industry Amendment 1977.
    - No. 41—Wool Tax Amendment (Nos. 1 to 5) 1977 (without requests).
- 31 ADJOURNMENT: Mr Newman (Minister for Environment, Housing and Community Development) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 12.11 a.m., adjourned until this day at 10 a.m.

PAPERS: The following papers were deemed to have been presented on 31 May 1977, pursuant to statute:

Banking Act—Regulation—Statutory Rules 1977, No. 63.

Papua New Guinea (Staffing Assistance) Act—Regulations—Statutory Rules 1977, Nos. 64, 65.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Brown, Mr Bryant, Mr Chipp, Mr Connor, Mr Fraser, Mr W. McMahon, Mr Moore, Mr Nicholls\*, Mr Nixon and Mr Peacock.

On leave

J. A. Pettifer,

Clerk of the House of Representatives