

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 53

THURSDAY, 23 SEPTEMBER 1976

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- 1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable B. M. Snedden) took the Chair, and read Prayers.
 - 2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
 - Mr J. L. McMahon, Mr Martin, Mr Morris and Mr A. P. Whitlam—from certain citizens praying that the M.V. *Australian Trader* be restored to the Tasmanian service.
 - Dr Klugman, Mr Morris and Mr A. P. Whitlam—from certain citizens praying that the independence of the Australian Broadcasting Commission be maintained, advertising on the A.B.C. be rejected, public funding of the Commission be developed and any general inquiries into broadcasting be conducted publicly.
 - Dr Cass and Mr L. K. Johnson—from certain citizens praying that Medibank be maintained.
 - Mr James and Dr Jenkins—from certain citizens praying that milk substitutes for children up to 6 years of age be restored to the schedule of pharmaceutical benefits.
 - Mr Jarman and Dr Jenkins—from certain citizens praying that the Australian Assistance Plan be continued as recommended in the report tabled in Parliament on 4 March 1976.
 - Mr Sinclair (Minister for Primary Industry)—from certain electors praying that chiropractors' fees be covered by health insurance and be tax deductible.
 - Mr Staley (Minister for the Capital Territory)—from certain citizens praying that a commission of inquiry be initiated into the Aurukun Associates Agreement Act, no mining take place on the Aurukun Aboriginal Reserve until a full environmental impact study has been made and an export licence to the consortium concerned be refused until negotiations are held with the Aurukun people and an agreement has been reached.
 - Mr Bouchier—from certain members of the Hospital Employees' Federation praying that Medibank be not changed and the Medibank levy be 1.6% of income.
 - Mr Connolly—from certain citizens praying that the Government remove or substantially increase the \$300 limit on income tax deductibility on personal residential land and water rates.
 - Mr Innes—from certain citizens praying that Mr Ignazio Salemi be permitted to remain in Australia.
 - Mr Jarman—from certain members of the Victorian Aquarium Traders Association praying that no further bans be placed on the importation of tropical fish.
 - Mr Jarman—from certain citizens praying that further mining and export of uranium, except for bio-medical purposes, be banned and the Australian Atomic Energy Commission be transformed into an Australian Energy Commission.
 - Dr Jenkins—from certain citizens praying that Medibank be strengthened and extended and be financed from general revenue.
 - Dr Klugman—from certain citizens praying that the Government place immediate orders with the Australian shipbuilding industry.

Mr J. L. McMahon—from certain citizens praying that the previous Government's undertaking on the taxation of moneys due to the Thalidomide Foundation Limited be honoured.

Mr J. L. McMahon—from certain citizens praying that the Australian Assistance Plan be supported.

Mr Morris—from certain citizens of Newcastle, N.S.W., praying that the Government place immediate orders with the Newcastle State Dockyard and implement the plan to build a graving dock in Newcastle.

Mr Morris—from certain citizens praying that the 1976-77 Budget be re-drafted to provide for economic recovery within the guidelines laid down in the 1975-76 Budget.

Mr Wallis—from certain citizens praying that the House call on Sir John Kerr to resign as Governor-General.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Clinical services in Canberra hospitals—Report to the Minister for Health by the Chairman of the Working Party on the Organization of Clinical Services in Canberra Hospitals, dated 1 September 1976.

Qantas Airways Limited—Report and financial statements, together with the Auditor-General's Report, for year ended 31 March 1976.

Repatriation system—Statement by Senator Durack (Minister for Repatriation).

Townsville airport: Economic evaluation of proposed international facilities—Report by Bureau of Transport Economics, Department of Transport, dated June 1976.

Treaties—Text of—

- (1) Extradition Treaty between Australia and Israel, signed at Jerusalem on 4 December 1975.
- (2) Exchange of Notes, dated 20 October 1975 and 22 March 1976, between Australia and Singapore constituting an Agreement amending the 1967 Agreement relating to Air Services.
- (3) Exchange of Letters, dated 30 and 31 March 1976, between Australia and New Zealand constituting an Agreement further extending the 1973 Agreement on Rates and Margins of Preference.
- (4) Agreement for the Establishment of a Regional Animal Production and Health Commission for Asia, the Far East and the South-West Pacific, approved by the Sixtieth Session of the Food and Agriculture Organization at Rome on 22 June 1973.
- (5) Supplementary Agreement to Second Nam Ngum Development Fund Agreement 1974, signed at Manila on 12 April 1976.
- (6) Agreement between Australia and the People's Republic of China concerning "The Exhibition of Archaeological Finds of the People's Republic of China", signed at Peking on 23 June 1976.
- (7) Exchange of Letters, dated 25 June 1976, between Australia and the Asian Development Bank constituting an Agreement concerning a further contribution to the Technical Assistance Special Fund.
- (8) Exchange of Notes, dated 25 and 28 June 1976, between Australia and the United States of America constituting an Agreement regarding the Importation of Meat into the United States.
- (9) Trade Agreement between Australia and India, signed at Canberra on 2 August 1976.
- (10) Exchange of Notes, dated 26 and 27 August 1976, between Australia and Canada constituting an Agreement relating to the launching of a Canadian scientific rocket from Woomera.

- (11) Second Additional Protocol to the Constitution of the Universal Postal Union signed at Lausanne on 5 July 1974.
- (12) Universal Postal Convention, signed at Lausanne on 5 July 1974.
- (13) Postal Parcels Agreement, signed at Lausanne on 5 July 1974.
- (14) Basic Treaty of Friendship and Co-operation between Australia and Japan, signed at Tokyo on 16 June 1976.

Pursuant to statute:

- Darwin Cyclone Damage Compensation Act—Report by Minister for year 1975–76.
 Law Reform Commission Act—Law Reform Commission—Report No. 4—Alcohol, drugs and driving, dated 30 June 1976.
 Life Insurance Act—Life Insurance Commissioner—Thirtieth Annual Report, for 1975.
 Overseas Telecommunications Act—Overseas Telecommunications Commission (Australia)—Report and financial statements, together with the Auditor-General's Report, for year ended 31 March 1976.
 Services Trust Funds Act—Services Canteens Trust Fund—Twenty-eighth Annual Report by the Trustees, together with the Auditor-General's Report, for 1975.

5 PAPER: Mr Sinclair (Leader of the House), during a personal explanation, presented the following paper:

Photocopy of *Hansard* typescript of question by Dr Jenkins and answer by the Treasurer of 22 September 1976.

6 SPECIAL ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 5 October next, at 2.15 p.m., unless Mr Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day of meeting.

Question—put and passed.

7 PROPOSED DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—INCOMES AND PRICES REGULATION: Mr Speaker informed the House that Mr Young had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Fraser Government's inconsistent attitudes towards the regulation of incomes and prices".

The proposed discussion having received the necessary support—

Mr Young rising to address the House—

Mr Sinclair (Leader of the House) moved—That the business of the day be called on.

Question—put.

The House divided (the Speaker, Mr Snedden, in the Chair)—

AYES, 76

Mr Abel	Mr Falconer	Mr Killen	Mr E. L. Robinson
Mr Adermann	Mr Fife	Mr King	Mr I. L. Robinson
Mr Aldred	Mr Garland	Mr Lloyd	Mr Ruddock
Mr Baillieu	Mr Gillard	Mr Lucock	Mr Shipton
Mr Baume	Mr Goodluck	Mr Lusher	Mr Short
Mr Birney	Mr Graham	Mr MacKellar	Mr Simon
Mr Bonnett	Mr Groom	Mr MacKenzie	Mr Sinclair
Mr Bouchier	Mr Hamer	Mr McLean	Mr Staley
Mr Bradfield	Mr Haslem	Mr McLeay	Mr Sullivan
Mr Braithwaite	Mr Hodges	Mr W. McMahan	Mr Thomson
Mr Burr	Mr Hodgman	Mr McVeigh	Mr Viner
Mr Cadman	Mr Holten	Mr Macphee	Mr Wentworth
Mr K. M. Cairns	Mr Howard	Mr Martyr	Mr Wilson
Mr Carige	Mr Hunt	Mr Millar	Mr Yates
Mr Chapman	Mr Hyde	Mr Neil	
Mr Cotter	Mr Jarman	Mr Newman	
Mr Dobie	Mr P. F. Johnson	Mr Nixon	
Mr Drummond	Mr Jull	Mr O'Keefe	<i>Tellers:</i>
Dr Edwards	Mr Katter	Mr Porter	Mr D. M. Cameron
Mr Ellicott	Mr Kelly	Dr Richardson	Mr Fisher

NOES, 23

Mr Beazley	Mr Crean	Mr Keating	Mr A. P. Whitlam
Mr Bowen	Mr Garrick	Dr Klugman	Mr Willis
Mr Bryant	Mr Hurford	Mr J. L. McMahon	Mr Young
Dr J. F. Cairns	Mr Jacobi	Mr Morris	<i>Tellers:</i>
Dr Cass	Dr Jenkins	Mr Uren	Mr L. K. Johnson
Mr Connor	Mr Jones	Mr Wallis	Mr L. R. Johnson

And so it was resolved in the affirmative.

- 8 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 1 and 2, government business, be postponed until a later hour this day.
- 9 ASIAN DEVELOPMENT FUND BILL 1976: Mr Sinclair (Acting Minister for Foreign Affairs), pursuant to notice, presented a Bill for an Act to Authorize a further contribution by Australia to the Asian Development Bank for the purposes of the Asian Development Fund.
Bill read a first time.
Mr Sinclair moved—That the Bill be now read a second time.
Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.
- 10 ADVISORY COUNCIL FOR INTER-GOVERNMENT RELATIONS BILL 1976: Mr Fraser (Prime Minister), pursuant to notice, presented a Bill for an Act to establish an Advisory Council for Inter-government Relations.
Bill read a first time.
Mr Fraser moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 11 NITROGENOUS FERTILIZERS SUBSIDY AMENDMENT BILL (No. 2) 1976: Mr Howard (Minister for Business and Consumer Affairs), pursuant to notice, presented a Bill for an Act to amend the *Nitrogenous Fertilizers Subsidy Act 1966*.
Bill read a first time.
Mr Howard moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 12 INSURANCE (DEPOSITS) AMENDMENT BILL 1976: Mr E. L. Robinson (Minister Assisting the Treasurer), pursuant to notice, presented a Bill for an Act to amend the *Insurance (Deposits) Act 1932*.
Bill read a first time.
Mr E. L. Robinson moved—That the Bill be now read a second time.
Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.
- 13 APPROPRIATION BILL (No. 1) 1976–77: The order of the day having been read for the further consideration of the Bill in committee, the House resolved itself into a committee of the whole.

In the committee

Schedule 2—

Proposed expenditures—

Department of the Prime Minister and Cabinet, \$83,429,000—

Department of Administrative Services, \$239,997,000—

together further debated, and agreed to.

Proposed expenditures—
 Department of the Treasury, \$251,644,000—
 Advance to the Treasurer, \$110,000,000—
 Mr Hurford moved, as an amendment—That the proposed expenditure for the Department of the Treasury be reduced by \$10.
 Debate continued.
 Amendment negatived.
 Proposed expenditures agreed to.
 Progress to be reported, and leave asked to sit again.

The House resumed; Dr Jenkins reported accordingly.
 Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 14 SOCIAL WELFARE COMMISSION (REPEAL) BILL 1976: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Hunt (Minister representing the Minister for Social Security), the Bill was read a third time.
- 15 APPROPRIATION BILL (NO. 1) 1976-77: The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Schedule 2—
 Proposed expenditure—Department of Foreign Affairs, \$432,127,000—debated.
 Progress to be reported, and leave asked to sit again.

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- The House resumed; Mr Lucock reported accordingly.
 Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.
- 16 EXPORT FINANCE AND INSURANCE CORPORATION AMENDMENT BILL (NO. 2) 1976: Mr Anthony (Minister for Overseas Trade), pursuant to notice, presented a Bill for an Act to amend the *Export Finance and Insurance Corporation Act 1974*.
 Bill read a first time.
 Mr Anthony moved—That the Bill be now read a second time.
 Debate adjourned (Mr Uren—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 17 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:
 23 September 1976—Message—
 No. 100—National Health Amendment (No. 2) 1976.
 No. 101—Health Insurance Amendment (No. 2) 1976.
 No. 102—Health Insurance Commission Amendment (No. 2) 1976.
- 18 PAPER: The following paper was presented, pursuant to statute:
 Remuneration Tribunals Act—Academic Salaries Tribunal—1976 Review—
 Determination, dated 22 July 1976—Academic staff of the Australian National University, the Canberra College of Advanced Education and the Film and Television School.

Reports, dated 22 July 1976—

Academic staff of the Australian National University and the Canberra College of Advanced Education.

Academic staff of institutions of tertiary education.

Vice-Chancellors, Deputy Vice-Chancellors, Principals and Deputy Principals.

Review.

19 **LEBANESE MIGRATION TO AUSTRALIA—MINISTERIAL STATEMENT:** Mr MacKellar (Minister for Immigration and Ethnic Affairs), by leave, made a ministerial statement relating to new Government decisions on Lebanese migration to Australia.

Mr E. G. Whitlam (Leader of the Opposition), by leave, also made a statement with reference to the matter.

Mr Uren (Deputy Leader of the Opposition) asked leave to make a statement with reference to the matter.

Objection being raised, leave not granted.

20 **APPROPRIATION BILL (No. 1) 1976-77:** The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

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In the committee

Schedule 2—

Proposed expenditure—Department of Foreign Affairs, \$432,127,000—further debated.

Mr Jacobi rising to address the committee—

Closure: Mr Bouchier moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 63

Mr Adermann	Mr Ellicott	Mr Kelly	Mr O'Keefe
Mr Aldred	Mr Fife	Mr Killen	Mr Porter
Mr Baillieu	Mr Garland	Mr King	Dr Richardson
Mr Baume	Mr Gillard	Mr Lloyd	Mr E. L. Robinson
Mr Birney	Mr Graham	Mr Lusher	Mr Shipton
Mr Bonnett	Mr Groom	Mr MacKellar	Mr Simon
Mr Bouchier	Mr Hamer	Mr MacKenzie	Mr Sinclair
Mr Bradfield	Mr Haslem	Mr McLean	Mr Staley
Mr Braithwaite	Mr Hodges	Mr McLeay	Mr Thomson
Mr Burr	Mr Hodgman	Mr W. McMahon	Mr Viner
Mr K. M. Cairns	Mr Holten	Mr McVeigh	Mr Wentworth
Mr Carige	Mr Howard	Mr Macphee	Mr Wilson
Mr Chapman	Mr Hyde	Mr Martyr	Mr Yates
Mr Cotter	Mr Jarman	Mr Millar	<i>Tellers:</i>
Mr Dobie	Mr P. F. Johnson	Mr Neil	Mr D. M. Cameron
Dr Edwards	Mr Jull	Mr Nixon	Mr Fisher

NOES, 20

Mr Armitage	Mr Connor	Mr Morris	
Mr Beazley	Mr Crean	Mr Stewart	
Mr Bowen	Mr Garrick	Mr Uren	
Mr Bryant	Mr Hurford	Mr Wallis	<i>Tellers:</i>
Dr J. F. Cairns	Mr Jacobi	Mr A. P. Whitlam	Mr L. K. Johnson
Dr Cass	Dr Jenkins	Mr Willis	Mr L. R. Johnson

And so it was resolved in the affirmative.

And the question—That the proposed expenditure be agreed to—was put accordingly, and passed.

Proposed expenditures—

Department of Health, \$1,803,485,000—

Department of Repatriation, \$249,437,000—

Department of Social Security, \$215,404,000—

together debated.

Mr Hunt (Minister for Health) addressing the committee—

It being 10.30 p.m.—Progress to be reported.

The House resumed; Mr Jarman reported accordingly.

Adjournment negatived: The question was accordingly proposed—That the House do now adjourn.

Mr Sinclair (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

The House again resolved itself into a committee of the whole.

In the committee

Mr Hunt continued his speech.

Proposed expenditures agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Jarman reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

21 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

23 September 1976—Message—

No. 103—Health Insurance Levy Assessment (No. 2) 1976.

No. 104—Health Insurance Levy (No. 2) 1976 (Without requests.)

22 ADJOURNMENT: Mr Hunt (Minister for Health) moved—That the House do now adjourn. Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday, 5 October next, at 2.15 p.m., unless Mr Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day of meeting.

PAPERS: The following papers were deemed to have been presented on 23 September 1976, pursuant to statute:

Lands Acquisition Act—

Land acquired for sewerage purposes—Darwin.

Statement of lands acquired by agreement authorised under sub-section 7 (1) of the Act.

Northern Territory (Administration) Act—Ordinances—1976—

No. 31—Bush Fires Control.

No. 32—Co-operative Societies.

No. 33—Local Government.

No. 34—Ports.

No. 35—National Parks and Gardens.

No. 36—Lottery and Gaming.

No. 37—Motor Vehicles.

No. 38—Native and Historical Objects and Areas Preservation.

No. 39—Registration.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Brown, Mr Bungey, Mr Calder, Mr C. R. Cameron, Mr Chipp, Mr Cohen*, Mr Connolly, Mr Corbett*, Mr FitzPatrick, Mr Fry, Mr Hayden, Mr Innes, Mr James, Mr Martin, Mr Moore, Mr Nicholls*, Mr Peacock, Mr Scholes and Mr Street.

* On leave

N. J. PARKES,
Clerk of the House of Representatives