

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 39

TUESDAY, 17 AUGUST 1976

1 The House met, at 2.15 p.m., pursuant to adjournment. Mr Speaker (the Right Honourable B. M. Snedden) took the Chair, and read Prayers.

2 MINISTERIAL AND ADMINISTRATIVE CHANGES AND ARRANGEMENTS: Mr Fraser (Prime Minister) informed the House of the following ministerial and administrative changes and arrangements since the House last met:

On 8 July 1976 His Excellency the Governor-General had determined the appointment of Senator Greenwood as Minister for Environment, Housing and Community Development, accepted the resignation of Mr Newman as Minister for Repatriation and appointed Mr Newman and Senator Durack as Minister for Environment, Housing and Community Development and Minister for Repatriation, respectively.

As a result of these changes, the representation of Ministers would be varied as follows:

In the Senate—

Senator Carrick (Minister for Education) would represent the Minister for Environment, Housing and Community Development.

Senator Durack would represent the Minister for Employment and Industrial Relations, the Attorney-General and the Minister for Business and Consumer Affairs.

In this House Mr Newman would represent the Minister for Repatriation.

Child care matters had been placed under the responsibility of the Minister for Social Security.

Mr Street (Minister for Employment and Industrial Relations) would assist the Prime Minister in Women's Affairs matters and Mr Staley (Minister for the Capital Territory) would assist the Prime Minister in matters concerning the Arts.

During the absence abroad of Mr Anthony (Minister for Overseas Trade and Minister for National Resources), Senator Cotton (Minister for Industry and Commerce) was acting as Minister for Overseas Trade and Mr Nixon (Minister for Transport) was acting as Minister for National Resources. In the House Mr Howard (Minister for Business and Consumer Affairs) would represent the Acting Minister for Overseas Trade.

3 DEATH OF THE RIGHT HONOURABLE LORD CASEY: Mr Fraser (Prime Minister) referred to the death of the Right Honourable Lord Casey, and moved—That this House expresses its deep regret at the death on 17 June 1976 of the Right Honourable Lord Casey, Baron of Berwick, Victoria and of the City of Westminster, England, K.G., P.C., G.C.M.G., C.H., D.S.O., M.C., K.ST.J., a former Governor-General of the Commonwealth of Australia from 1965 to 1969, a Member of this House from 1931 to 1940 and from 1949 to 1960 and Minister of the Crown from 1935 to 1940 and from 1949 to 1960, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his widow and family in their bereavement.

And Mr E. G. Whitlam (Leader of the Opposition) having seconded the motion, and Mr Sinclair (Deputy Leader of the National Country Party of Australia), Mr Speaker and other honourable Members having addressed the House in support thereof, and all Members present having risen, in silence—

Question—passed.

4 DEATHS OF FORMER SENATORS (MR T. L. BULL, MR W. E. AYLETT AND MR G. I. WHITESIDE) AND FORMER MEMBER (MR L. J. FAILLES): Mr Fraser (Prime Minister) referred to the deaths of Mr T. L. Bull, Mr W. E. Aylett, Mr G. I. Whiteside and Mr L. J. Failes, and moved—That this House expresses its deep regret at the deaths of Thomas Louis Bull, o.B.E., a former Senator for the State of New South Wales, William Edward Aylett, a former Senator for the State of Tasmania, George Irvine Whiteside, a former Senator for the State of Queensland, and Laurence John Failes, a former Member of this House for the electorate of Lawson, places on record its appreciation of their long and meritorious public service and tenders its profound sympathy to their families in their bereavement.

And Mr E. G. Whitlam (Leader of the Opposition) having seconded the motion, and Mr Sinclair (Deputy Leader of the National Country Party of Australia) and Mr Sullivan having addressed the House in support thereof, and all Members present having risen, in silence—

Question—passed.

5 SUSPENSION OF SITTING AS MARK OF RESPECT: As a mark of respect to the memory of the deceased, the sitting was thereupon suspended until 8 p.m.

6 RESUMPTION OF SITTING: At 8 p.m., Mr Speaker resumed the Chair.

7 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED EXPENDITURE, APPROPRIATION FOR PAYMENT OF INCREASES IN SALARIES AND WAGES, AND APPROPRIATION FOR LOAN CONSOLIDATION AND INVESTMENT RESERVE, FOR YEAR 1976-77—APPROPRIATION BILL (NO. 1) 1976-77—BUDGET SPEECH: Message No. 66, dated 17 August 1976, from His Excellency the Governor-General was announced:

- (a) transmitting to the House of Representatives particulars of proposed expenditure from the Consolidated Revenue Fund for the service of the year ending on 30 June 1977, and recommending an appropriation of the Consolidated Revenue Fund accordingly; and
- (b) further recommending to the House of Representatives an appropriation of the Consolidated Revenue Fund for the service of the year ending on 30 June 1977, for the payment of such increases in salaries and wages and payments in the nature of salary, for which provision is made in the attached particulars of proposed expenditure as have become payable or become payable, or have commenced or commence to be paid, during that year in accordance with any law, or in accordance with an award, order or determination made under a law; and
- (c) further recommending to the House of Representatives an appropriation of the Consolidated Revenue Fund in respect of the year ending on 30 June 1977, for the purposes of the Loan Consolidation and Investment Reserve established by the *Loan Consolidation and Investment Reserve Act 1955*, of such sums as the Treasurer from time to time determines.

Mr Lynch (Treasurer) presented a Bill for an Act to appropriate certain sums out of the Consolidated Revenue Fund for the service of the year ending on 30 June 1977. Bill read a first time.

Mr Lynch moved—That the Bill be now read a second time, and delivered the budget speech.

Debate adjourned (Mr E. G. Whitlam—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

8 MESSAGE FROM THE GOVERNOR-GENERAL, CERTAIN PROPOSED EXPENDITURE FOR YEAR 1976-77—APPROPRIATION BILL (NO. 2) 1976-77: Message No. 67, dated 17 August 1976, from His Excellency the Governor-General was announced transmitting to the House of Representatives particulars of certain proposed expenditure from the Consolidated Revenue Fund in respect of the year ending on 30 June 1977, and recommending an appropriation of the Consolidated Revenue Fund accordingly.

Mr Lynch (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund for certain expenditure in respect of the year ending on 30 June 1977.

Bill read a first time.

Mr Lynch moved—That the Bill be now read a second time.

Debate adjourned (Mr Uren—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

9 PAPERS: Mr Lynch (Treasurer), by command of His Excellency the Governor-General, presented the following papers:

Australia's official development assistance to developing countries 1976–77.

Civil works program 1976–77.

Estimates of receipts and summary of estimated expenditure for the year ending 30 June 1977.

Government securities on issue at 30 June 1976.

Income tax statistics.

National accounting estimates of receipts and outlays of Commonwealth Government authorities.

National income and expenditure 1975–76.

Payments to or for the States and local government authorities 1976–77.

Severally ordered to be printed.

Mr E. L. Robinson (Minister for Post and Telecommunications), by command of His Excellency the Governor-General, presented the following papers:

Australian Postal Commission—Service and business outlook for year 1976–77.

Australian Telecommunications Commission—Service and business outlook for year 1976–77.

Severally ordered to be printed.

10 CUSTOMS TARIFF (COAL EXPORT DUTY) PROPOSALS (1976): Mr Howard (Minister for Business and Consumer Affairs) moved Customs Tariff (Coal Export Duty) Proposals (1976).

Mr Keating addressing the House—

Closure of Member: Mr Sinclair (Leader of the House) moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Deputy Speaker, Mr Lucock, in the Chair)—

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Mr Abel	Mr Drummond	Mr Katter	Dr Richardson
Mr Adermann	Dr Edwards	Mr Killen	Mr E. L. Robinson
Mr Aldred	Mr Ellicott	Mr King	Mr I. L. Robinson
Mr Baillieu	Mr Falconer	Mr Lloyd	Mr Ruddock
Mr Baume	Mr Fife	Mr Lusher	Mr Sainsbury
Mr Birney	Mr Garland	Mr MacKellar	Mr Shipton
Mr Bonnett	Mr Giles	Mr MacKenzie	Mr Short
Mr Bradfield	Mr Gillard	Mr McLean	Mr Simon
Mr Braithwaite	Mr Goodluck	Mr McLeay	Mr Sinclair
Mr Brown	Mr Graham	Mr W. McMahan	Mr Staley
Mr Bungey	Mr Groom	Mr McVeigh	Mr Street
Mr Burr	Mr Haslem	Mr Macphee	Mr Sullivan
Mr Cadman	Mr Hodges	Mr Martyr	Mr Thomson
Mr K. M. Cairns	Mr Hodgman	Mr Millar	Mr Viner
Mr Calder	Mr Holten	Mr Moore	Mr Wentworth
Mr D. M. Cameron	Mr Howard	Mr Neil	Mr Wilson
Mr Carige	Mr Hunt	Mr Newman	Mr Yates
Mr Chapman	Mr Hyde	Mr Nixon	
Mr Connolly	Mr Jarman	Mr O'Keefe	<i>Tellers:</i>
Mr Cotter	Mr P. F. Johnson	Mr Peacock	Mr Bourchier
Mr Dobie	Mr Jull	Mr Porter	Mr Fisher

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Mr Armitage	Mr Fry	Mr Jones	Mr Uren
Mr Bowen	Mr Garrick	Mr Keating	Mr Wallis
Mr Bryant	Mr Hayden	Dr Klugman	Mr A. P. Whitlam
Dr J. F. Cairns	Mr Innes	Mr J. L. McMahon	Mr Willis
Mr C. R. Cameron	Mr Jacobi	Mr Martin	Mr Young
Dr Cass	Dr Jenkins	Mr Morris	<i>Tellers:</i>
Mr Crean	Mr L. K. Johnson	Mr Scholes	Mr James
Mr FitzPatrick	Mr L. R. Johnson	Mr Stewart	Mr Nicholls

And so it was resolved in the affirmative.

Debate adjourned (Mr Sinclair), and the resumption of the debate made an order of the day for the next sitting.

11 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

4 June 1976—Message—

- No. 85—States Grants (Hospital Operating Costs) 1976.
- No. 86—Road Safety and Standards Authority (Repeal) 1976.
- No. 87—States Grants (Air Quality Monitoring) 1976.
- No. 88—Remuneration and Allowances Amendment 1976.
- No. 89—Family Law Amendment 1976.

12 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

5 June 1976—Message No. 68—

- Health Insurance Amendment 1976.
- National Health Amendment 1976.
- Health Insurance Commission Amendment 1976.
- Social Services Amendment (No. 2) 1976.

9 June 1976—Message—

- No. 70—
 - Conciliation and Arbitration Amendment 1976.
 - Customs Tariff Validation 1976.
 - Northern Territory (Administration) Amendment 1976.
 - Supply (No. 1) 1976–77.
 - Supply (No. 2) 1976–77.
 - Papua New Guinea (Staffing Assistance) Termination 1976.
- No. 71—Public Accounts Committee Amendment 1976.

10 June 1976—Message No. 72—

- Wool Industry Amendment 1976.
- Wool Tax Amendment (Nos. 1 to 5) 1976.
- Dairy Adjustment Amendment 1976.
- Dairying Industry Research and Promotion Levy 1976.
- Dairying Industry Research and Promotion (Miscellaneous Amendments) 1976.
- States Grants (Hospital Operating Costs) 1976.
- Road Safety and Standards Authority (Repeal) 1976.
- States Grants (Air Quality Monitoring) 1976.
- Remuneration and Allowances Amendment 1976.

11 June 1976—Message No. 73—Maritime College 1976.

15 June 1976—Message No. 74—Industrial Research and Development Incentives 1976.

13 MESSAGE FROM THE DEPUTY OF THE GOVERNOR-GENERAL—ASSENT TO BILL: A message from His Excellency the Deputy of the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bill:

- 8 June 1976—Message No. 69—Family Law Amendment 1976.

14 CONSTITUTIONAL CONVENTION—DELEGATION OF COMMONWEALTH PARLIAMENT: Mr Deputy Speaker informed the House that Mr Speaker had received advice from the President of the Senate that the Senate, by resolution on 3 June 1976, had appointed Senators Brown, Button, Cavanagh, Greenwood, Webster and Withers to be members of the Commonwealth Parliament's delegation to the Constitutional Convention.

15 ADJOURNMENT: Mr Sinclair (Leader of the House) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at 10.36 p.m., adjourned until tomorrow at 2.15 p.m.

PAPERS: The following papers were deemed to have been presented on 17 August 1976, pursuant to statute:

Administrative Appeals Tribunal Act—Regulations—Statutory Rules 1976, No. 141.

Air Force Act—Regulations—Statutory Rules 1976, No. 128.

Air Navigation Act—Regulations—Statutory Rules 1976, Nos. 111, 124.

Audit Act—Regulations—Statutory Rules 1976, No. 157.

Australian Industry Development Corporation Act—Regulations—Statutory Rules 1976, No. 156.

Bankruptcy Act—Rules—Statutory Rules 1976, Nos. 105, 143.

Christmas Island Act—Ordinances—1976—

No. 1—Industrial Relations.

No. 2—Supreme Court.

Cocos (Keeling) Islands Act—Ordinance—1976—No. 2—Supreme Court.

Commonwealth Banks Act—Appointment certificate—K. E. Neate.

Commonwealth Inscribed Stock Act—Regulation—Statutory Rules 1976, No. 144.

Customs Act—Regulations—Statutory Rules 1976, Nos. 145, 159.

Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1976, Nos. 122, 151, 163.

Dairying Industry Research and Promotion Levy Act—Regulations—Statutory Rules 1976, No. 148.

Dairying Industry Research and Promotion Levy Collection Act—Regulations—Statutory Rules 1976, No. 147.

Defence Act—Regulations—Statutory Rules 1976, Nos. 102, 106, 107, 108, 135.

Defence Act, Naval Defence Act and Air Force Act—Regulations—Statutory Rules 1976, Nos. 120, 127, 130, 136, 137.

Export Market Development Grants Act—Regulations—Statutory Rules 1976, No. 131.

Film and Television Schools Acts—Regulations—Statutory Rules 1976, No. 112.

Health Insurance Commission Act—Regulations—Statutory Rules 1976, No. 146.

Income Tax Assessment Act—Regulations—Statutory Rules 1976, No. 115.

Insurance Acts—Regulations—Statutory Rules 1976, Nos. 126, 139.

Insurance (Deposits) Act—Regulation—Statutory Rules 1976, No. 149.

Lands Acquisition Act—

Land acquired for—

Defence purposes—

Canungra, Qld.

Nowra, N.S.W.

Townsville, Qld.

Pipeline Authority purposes—

Kippilaw, N.S.W.

North Cobar, N.S.W.

Telecommunications purposes—

Creswick, Vic.

Morisset, N.S.W.

- Telephone exchange purposes—New Town, Tas.
 Television purposes—Wongan Hills, W.A.
 Water storage and supply purposes—Googong, N.S.W.
 Statements (8) of lands acquired by arrangement authorised under sub-section 7 (1) of the Act.
- National Health Act—Regulations—Statutory Rules 1976, Nos. 113, 150.
 Navigation Act—Regulations—Statutory Rules 1976, Nos. 117, 118, 119, 123.
 Norfolk Island Act—Ordinances—1976—
 No. 2—Absentee Landowners Levy.
 No. 3—Fees.
 No. 4—Public Works Levy.
 No. 5—Visiting Fee.
 No. 6—Norfolk Island Council.
 No. 7—Administration.
 No. 8—Public Service.
- Northern Territory (Administration) Act—
 Criminal Injuries (Compensation) Ordinance 1973, together with statement of reasons for withholding assent to the Ordinance.
 Crown Lands Ordinance—Statements of reasons by Minister for—
 Partial revocation of land reserved at Cobourg Peninsula, N.T.
 Revocation of land reserved at Tennant Creek, N.T.
 Local Government (Extension of Terms of Office) Ordinance 1975, together with statement of reasons for withholding assent to the Ordinance.
 Ordinances—1976—
 No. 20—Justices 1975.
 No. 21—Police and Police Offences (Appointments Validation).
 No. 22—Companies.
 No. 23—Salvation Army (Northern Territory) Property Trust.
 No. 24—Traffic.
 No. 25—Venereal Diseases.
 No. 26—Church of England in Australia Constitution 1975.
 No. 27—Ordinances Revision.
 No. 28—Trespassers (Temporary Provisions).
 No. 29—Registration of Births, Deaths and Marriages.
- Nursing Homes Assistance Act—Regulations—Statutory Rules 1976, No. 114.
 Overseas Telecommunications Act—Regulation—Statutory Rules 1976, No. 109.
 Papua New Guinea Independence Act—Regulations—Statutory Rules 1976, No. 110.
 Papua New Guinea (Staffing Assistance) Act—Regulations—Statutory Rules 1976, No. 138.
 Pipeline Authority Act—Regulations—Statutory Rules 1976, No. 164.
 Postal Services Act—Australian Postal Commission—By-laws—Postal—1976—
 Amendments Nos. 2, 3.
- Public Service Act—
 Appointments—Department—
 Administrative Services—B. J. McDermott.
 Industry and Commerce—J. G. Bracken, J. Mellers, W. L. Prowse.
 Overseas Trade—M. B. Newman, P. W. Storey.
 Regulations—Statutory Rules 1976, Nos. 116, 142, 152, 153, 154, 155, 165, 166.
- Public Service Arbitration Act—Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1976—
 No. 227—Professional Musicians Union of Australia.
 No. 265—Australian Public Service Association (Fourth Division Officers).
 Nos. 266 and 267—Transport Workers' Union of Australia.†
 No. 268—Association of Professional Engineers, Australia.

- No. 269—Federated Clerks Union of Australia.
 No. 270—Federated Liquor and Allied Industries Employees Union of Australia.
 No. 271—Australian Theatrical and Amusement Employees Association.
 No. 272—Amalgamated Metal Workers' Union and others.
 No. 278—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
 No. 279—Professional Officers' Association, Commonwealth Public Service and another.
 No. 280—Federated Miscellaneous Workers Union of Australia.
 No. 281—Australian Workers' Union.
 No. 282—Amalgamated Metal Workers' Union and others.
 No. 283—Amalgamated Metal Workers' Union and Electrical Trades Union of Australia.
 No. 284—Federated Miscellaneous Workers' Union of Australia.
 No. 285—Australian Federated Union of Locomotive Enginemmen.
 Nos. 287 to 289—Transport Workers' Union of Australia.†
 No. 290—Electrical Trades Union of Australia.†
 No. 291—Australian Government Lawyers Association.
 No. 292—Australian Public Services Association (Fourth Division Officers).
 Nos. 301 and 302—Commonwealth Foremen's Association of Australia, Commonwealth Public Service.
 No. 303—Professional Officers' Association, Commonwealth Public Service.
 No. 304—Meat Inspectors Association, Commonwealth Public Service.
 († Not accompanied by statement)
- Remuneration Tribunals Act—Regulations—Statutory Rules 1976, Nos. 103, 104.
 Seat of Government (Administration) Act—
 Ordinances—1976—
 No. 20—Water Rates (Amendment).
 No. 21—Manufacturers Warranties Ordinance (Repeal).
 No. 22—Misrepresentation Ordinance (Repeal).
 No. 23—Motor Traffic (No. 3).
 No. 24—Canberra Retail Markets.
 No. 25—City Area Leases (No. 2).
 No. 26—Seat of Government (Administration).
 No. 27—Long Service Leave.
 No. 28—Legal Practitioners (Amendment).
 No. 29—Parole.
 No. 30—Ordinances Citations.
 No. 31—Motor Traffic (No. 4).
 No. 32—Companies (Amendment).
 No. 33—Flammable Liquids (Amendment).
- Regulation—1976—
 No. 10 (Business Names Ordinance).
 No. 11 (Associations Incorporation Ordinance).
 No. 12 (Companies Ordinance).
 No. 13 (Cemeteries Ordinance).
- States Grants (Schools) Act—Statement of particulars of direction given by Minister under sub-section 33 (4) of the Act.
 Student Assistance Act—Regulation—Statutory Rules 1976, No. 121.
 Superannuation Act—Regulations—Statutory Rules 1976, Nos. 125, 133, 140, 158.
 Taxation Administration Act—Regulations—Statutory Rules 1976, No. 129.
 Telecommunications Act—Australian Telecommunications Commission—By-laws—
 Telecommunications (Charging Zones and Charging Districts)—Amendments
 Nos. 2, 3.

Telecommunications (General)—Amendment No. 7.

Telecommunications (Staff)—Amendment No. 8.

Trade Commissioners Act—Regulations—Statutory Rules 1976, Nos. 132, 134.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Anthony, Mr Beazley, Mr Cohen, Mr Corbett and Mr Hamer.

N. J. PARKES,
Clerk of the House of Representatives