

AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 59

THURSDAY, 6 MARCH 1975

1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable G. G. D. Scholes) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Sinclair (Deputy Leader of the Australian Country Party), Mr Cadman, Mr Chipp, Mr Connolly, Mr Drury, Dr Edwards, Mr Ellicott, Mr Hodges, Mr Kerin, Mr Morris and Mr Wentworth—from certain citizens of Australia praying that the House amend the Family Law Bill.

Mr Jarman, Mr Lloyd and Mr Morris—from certain citizens of Australia praying that the House oppose the Family Law Bill.

Mr Cadman and Mr Chipp—from certain citizens of Australia praying that (1) the Metric Conversion Act be repealed and (2) the Government take urgent steps to cause the traditional and familiar units to be restored in those areas where the greatest inconveniences and distress are occurring.

Mr Cross—from certain residents of New South Wales praying that the House pass the Family Law Bill.

Mr Drury—from certain citizens of Australia praying that the Government reduce the cost of the subscription to *Hansard*.

Mr Morris—from certain citizens of Australia praying that the House ask the Government to arrange for the Sydney-Newcastle expressway to be constructed on the west side of Lake Macquarie.

Petitions received.

3 QUESTIONS: Questions without notice being asked—

Distinguished visitors: Mr Speaker informed the House that a delegation from the Parliament of Sri Lanka, led by the Honourable S. Tillekeratne, M.P., Speaker of the National State Assembly, was present in the gallery. On behalf of the House, Mr Speaker extended to the visitors a very warm welcome.

Questions without notice continued.

4 PAPERS: The following papers were presented, by command of His Excellency the Administrator:

Darwin disaster: Cyclone Tracy—Report by the Director-General of the Natural Disasters Organisation on the Darwin relief operations, 25 December 1974 to 3 January 1975.

Petroleum—Royal Commission—Second Report—Proposals for new refineries in New South Wales.

Uranium exploration in the Northern Territory—Statement by Mr Connor (Minister for Minerals and Energy), dated 6 March 1975.

The following papers were presented, pursuant to statute:

Urban and Regional Development (Financial Assistance) Act—Agreements, dated 14 February 1975, relating to financial assistance for 1974-75 to—

Queensland for—

Area improvement.

National estate.

Sewerage.

Tasmania for—

National estate.

Sewerage.

5 MESSAGE FROM THE SENATE—PRIVY COUNCIL (APPEALS FROM THE HIGH COURT) BILL 1975: The following message from the Senate was reported:

MR SPEAKER,

Message No. 171

The Senate acquaints the House of Representatives that it has agreed to the amendment recommended by His Excellency the Administrator of the Government of Australia in the Bill intituled "*A Bill for an Act to limit further the matters in which Special Leave of Appeal from the High Court of Australia to Her Majesty in Council may be asked*", which amendment was transmitted by the House of Representatives to the Senate for its concurrence.

The copy of the said Bill, which was forwarded by the House of Representatives, is returned herewith.

JUSTIN O'BYRNE,
President

The Senate,

Canberra, 5 March 1975

6 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Fry brought up the following report from the Joint Committee on the Australian Capital Territory:

Report on the fifty-sixth and fifty-seventh series of proposed variations of the plan of lay-out of the City of Canberra and its environs.

Ordered to be printed.

Mr Fry and Mr Howard, by leave, made statements with reference to the report.

7 SPECIAL ADJOURNMENT: Mr Daly (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 8 April, at fifteen minutes past two o'clock p.m., unless Mr Speaker shall, by telegram or letter addressed to each Member of the House, fix an earlier day of meeting.

Mr Sinclair (Deputy Leader of the Australian Country Party) moved, as an amendment—That the date "8 April" be omitted with a view to substituting "18 March".

Debate continued.

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the date proposed to be omitted stand part of the question—being accordingly put—

The House divided (the Speaker, Mr Scholes, in the Chair)—

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Mr Armitage	Mr Cope	Mr Jacobi	Mr Mulder
Mr Barnard	Mr Crean	Dr Jenkins	Mr Oldmeadow
Mr Beazley	Mr Cross	Mr L. K. Johnson	Dr Patterson
Mr Bennett	Mr Daly	Mr L. R. Johnson	Mr Reynolds
Mr Berinson	Mr Davies	Mr Jones	Mr Riordan
Mr Bowen	Mr Dawkins	Mr Keating	Mr Sherry
Mr Bryant	Mr Duthie	Mr Keogh	Mr Stewart
Dr J. F. Cairns	Mr Enderby	Mr Kerin	Mr Thorburn
Mr C. R. Cameron	Dr Everingham	Dr Klugman	Mr Uren
Dr Cass	Mr FitzPatrick	Mr Lamb	Mr Wallis
Mrs Child	Mr Fulton	Mr Luchetti	Mr Whan
Mr Clayton	Mr Garrick	Mr McKenzie	Mr Willis
Mr Coates	Dr Gun	Mr Martin	Mr Young
Mr Cohen	Mr Hayden	Mr Mathews	<i>Tellers:</i>
Mr Collard	Mr Hurford	Mr Morris	Mr James
Mr Connor	Mr Innes	Mr Morrison	Mr Nicholls

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Mr Adermann	Dr Forbes	Mr King	Mr I. L. Robinson
Mr Anthony	Mr Garland	Mr Lloyd	Mr Ruddock
Mr Bonnett	Mr Giles	Mr Lucock	Mr Sinclair
Mr Bouchier	Mr Gorton	Mr Lusher	Mr Staley
Mr Cadman	Mr Graham	Mr Lynch	Mr Street
Mr K. M. Cairns	Mr Hewson	Mr MacKellar	Mr Sullivan
Mr Calder	Mr Hodges	Mr McLeay	Mr Viner
Mr Connolly	Mr Hollen	Mr McMahon	Mr Wentworth
Mr Corbett	Mr Howard	Mr McVeigh	Mr Wilson
Mr Drummond	Mr Hunt	Mr Macphee	
Mr Drury	Mr Hyde	Mr Millar	
Dr Edwards	Mr Jarman	Mr Nixon	
Mr Ellicott	Mr Katter	Mr O'Keefe	<i>Tellers:</i>
Mr Erwin	Mr Kelly	Mr Peacock	Mr D. M. Cameron
Mr Fairbairn	Mr Killen	Mr E. L. Robinson	Mr England

And so it was resolved in the affirmative.

Question proposed—That the motion be agreed to.

Mr Wentworth addressing the House—

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion be agreed to—was put accordingly, and passed.

8 FAMILY LAW BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Stewart (Minister for Tourism and Recreation), viz.—That all words after “That” be omitted with a view to substituting the following words: “whilst not declining to give the Bill a second reading, the House is of the opinion that the Bill should give expression to the following principles—*

- (a) that the family is the basic and stable unit of the Australian society;
- (b) that marriage should be buttressed;
- (c) that marriage should be permanent and secure;
- (d) that full and proper recognition be given to the status and rights of a woman as wife and mother;
- (e) that there should be full and proper protection of the wife and children in the event of the dissolution of a marriage;
- (f) that there is need for children to be reared and cared for by a present parent, and
- (g) that marriage should be dissolved only when a Court is satisfied on objective grounds that the marriage has irretrievably broken down or that the parties have lived separately and apart for not less than two years”—

Debate resumed.

Debate adjourned (Mr Daly—Leader of the House), and the resumption of the debate made an order of the day for the next sitting.

9 PIG SLAUGHTER LEVY BILL 1975: Dr Patterson (Minister representing the Minister for Agriculture) presented a Bill for an Act to amend the *Pig Slaughter Levy Act 1971*.

Bill read a first time.

Dr Patterson moved—That the Bill be now read a second time.

Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

10 PIG SLAUGHTER LEVY COLLECTION BILL 1975: Dr Patterson (Minister representing the Minister for Agriculture) presented a Bill for an Act to amend the *Pig Slaughter Levy Collection Act 1971*.

Bill read a first time.

Dr Patterson moved—That the Bill be now read a second time.

Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

- 11 PIG INDUSTRY RESEARCH BILL 1975: Dr Patterson (Minister representing the Minister for Agriculture), pursuant to notice, presented a Bill for an Act to amend the *Pig Industry Research Act 1971*.
Bill read a first time.
Dr Patterson moved—That the Bill be now read a second time.
Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.
- 12 PIG MEAT PROMOTION BILL 1975: Dr Patterson (Minister representing the Minister for Agriculture), pursuant to notice, presented a Bill for an Act to establish a Pig Meat Promotion Trust Account and for purposes connected therewith.
Bill read a first time.
Dr Patterson moved—That the Bill be now read a second time.
Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.
- 13 TRADE UNION TRAINING AUTHORITY BILL 1975: Mr C. R. Cameron (Minister for Labor and Immigration), pursuant to notice, presented a Bill for an Act to establish an Australian Trade Union Training Authority, and for Purposes connected therewith.
Bill read a first time.
Mr Cameron moved—That the Bill be now read a second time.
Debate adjourned (Mr D. M. Cameron), and the resumption of the debate made an order of the day for the next sitting.
- 14 OMBUDSMAN BILL 1975: Mr Enderby (Attorney-General), pursuant to notice, presented a Bill for an Act to Provide for the Appointment of an Australian Ombudsman, and to Define his Functions and Powers.
Bill read a first time.
Mr Enderby moved—That the Bill be now read a second time.
Debate adjourned (Mr D. M. Cameron), and the resumption of the debate made an order of the day for the next sitting.
- 15 ADMINISTRATIVE APPEALS TRIBUNAL BILL 1975: Mr Enderby (Attorney-General), pursuant to notice, presented a Bill for an Act to establish an Administrative Appeals Tribunal.
Bill read a first time.
Mr Enderby moved—That the Bill be now read a second time.
Debate adjourned (Mr Lloyd), and the resumption of the debate made an order of the day for the next sitting.
- 16 CUSTOMS TARIFF (ANTI-DUMPING) BILL 1975: Mr Enderby (Minister for Customs and Excise) presented a Bill for an Act relating to certain Special Duties of Customs.
Bill read a first time.
Mr Enderby moved—That the Bill be now read a second time.
Debate adjourned (Mr Lloyd), and the resumption of the debate made an order of the day for the next sitting.
- 17 CUSTOMS BILL 1975: Mr Enderby (Minister for Customs and Excise) presented a Bill for an Act to amend the *Customs Act 1901-1974*.
Bill read a first time.
Mr Enderby moved—That the Bill be now read a second time.
Debate adjourned (Mr Lloyd), and the resumption of the debate made an order of the day for the next sitting.
- 18 TRAVEL AGENTS BILL 1975: Mr Stewart (Minister for Tourism and Recreation), pursuant to notice, presented a Bill for an Act relating to the Licensing of Travel Agents.
Bill read a first time.
Mr Stewart moved—That the Bill be now read a second time.
Debate adjourned (Mr D. M. Cameron), and the resumption of the debate made an order of the day for the next sitting.

- 19 TRAVEL AGENTS (DEPOSITS AND LEVIES) BILL 1975: Mr Stewart (Minister for Tourism and Recreation) presented a Bill for an Act to impose Liability to make Payment to the Travel Agents Regulation Board of certain Amounts in accordance with the *Travel Agents Act 1975*.

Bill read a first time.

Mr Stewart moved—That the Bill be now read a second time.

Debate adjourned (Mr D. M. Cameron), and the resumption of the debate made an order of the day for the next sitting.

- 20 CENTRAL HOSPITAL SERVICE COMPLEX, CRACE, A.C.T.—STAGE 2 DEVELOPMENT—APPROVAL OF WORK: Mr L. R. Johnson (Minister for Housing and Construction) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969–1974*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of a warehouse and workshop as stage 2 development of the central hospital service complex, Crace, A.C.T.

Question—put and passed.

- 21 ORCHESTRAL STUDIO AND MUSIC CENTRE, BRISBANE—APPROVAL OF WORK: Mr L. R. Johnson (Minister for Housing and Construction) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969–1974*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of an orchestral studio and music centre, Brisbane.

Debate ensued.

Question—put and passed.

- 22 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—ROAD SAFETY AND STANDARDS AUTHORITY FACILITIES, ALBURY/WODONGA: Mr L. R. Johnson (Minister for Housing and Construction) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969–1974*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Construction of Road Safety and Standards Authority facilities at Albury/Wodonga.

Mr Johnson presented plans in connection with the proposed work.

Question—put and passed.

- 23 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

5 March 1975—Message No. 173—Australia Council 1975.

6 March 1975—Message—

No. 174—Remuneration and Allowances 1975.

No. 175—Appropriation (No. 3) 1974–75 (*without requests*).

No. 176—Appropriation (No. 4) 1974–75.

- 24 MESSAGE FROM THE SENATE—PUBLIC SERVICE ACTS AMENDMENT BILL 1975: The following message from the Senate was reported:

MR SPEAKER,

Message No. 172

The Senate returns to the House of Representatives the Bill for "*An Act relating to the Australian Public Service*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

JUSTIN O'BYRNE,
President

The Senate,
Canberra, 5 March 1975

Ordered—That the amendments be taken into consideration, in committee of the whole House, at the next sitting.

- 25 MESSAGE FROM THE ADMINISTRATOR—REFRIGERATION COMPRESSORS BOUNTY BILL 1974: Message No. 127, dated 6 March 1975, from His Excellency the Administrator was announced recommending an appropriation of revenue for the purpose of any amendments made, on motion by a Minister, upon consideration of the requests of the Senate for amendments to the Refrigeration Compressors Bounty Bill 1974.
- 26 REFRIGERATION COMPRESSORS BOUNTY BILL 1974—SENATE'S REQUEST: The House, according to order, resolved itself into a committee of the whole to consider the amendment requested by the Senate.

In the committee

SCHEDULE OF A REQUEST BY THE SENATE FOR AMENDMENT

Page 2, clause 8, sub-clause (1), line 26, leave out "\$2,000,000", insert "\$3,250,000". On the motion of Mr Enderby (Minister for Customs and Excise), the requested amendment was made, after debate.
Resolution to be reported.

The House resumed; Mr Berinson reported accordingly.
On the motion of Mr Enderby, the House adopted the report.

- 27 AUSTRALIAN NATIONAL RAILWAYS BILL 1975: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.
On the motion of Mr Nixon, the following amendment was made, after debate: Clause 15, page 7, line 21, after "may" insert "(as incidental or supplementary to, or in association with, the transport of passengers or goods on the railways)".
Bill, as amended, agreed to.
Bill to be reported with an amendment.

The House resumed; Mr Berinson reported accordingly.
On the motion of Mr Jones (Minister for Transport), by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 28 PUBLICATIONS COMMITTEE—FIFTH REPORT: Mr McKenzie (Chairman) brought up the Fifth Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

FIFTH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers previously presented, recommends that the following be printed:

- Antarctica—Discussion Paper entitled "Towards New Perspectives for Australian Scientific Research in Antarctica", dated 5 March 1975.
- Australian Health Manpower—Report of the Committee on Health Careers (Personnel and Training) to the Hospitals and Health Services Commission, dated 31 January 1975.
- Australian War Memorial Act—Annual Report of the Board of Trustees of the Australian War Memorial, together with financial statements and the Auditor-General's Report thereon, for year 1973-74.

- Commonwealth Parliamentary Association—Summary report of proceedings of the Second Australasian Parliamentary Seminar held in Perth, Adelaide and Canberra, October 1974.
- Commonwealth Railways Act—Report by the Commissioner on the operation of the Commonwealth Railways, for year 1973–74.
- Computing Facilities and Systems—Report of the Computer Services Planning Committee on the provision of computing facilities and systems for health services in the Australian Capital Territory, dated April 1974.
- Conciliation and Arbitration Act—Eighteenth Annual Report of the President of the Australian Conciliation and Arbitration Commission, for year ended 13 August 1974.
- Dairy Produce Export Control Act—Forty-ninth Annual Report of the Australian Dairy Produce Board, together with financial statements and the Auditor-General's Report thereon, for year 1973–74.
- Darwin disaster: Cyclone Tracy—Report by the Director-General of the Natural Disasters Organisation on the Darwin relief operations, 25 December 1974 to 3 January 1975.
- Darwin Reconstruction—Initial Report by the Cities Commission entitled "Planning Options for a Future Darwin", dated 28 January 1975.
- Fishing Industry Act—Eighteenth Annual Report by the Minister on the operation of the Act, for year 1973–74.
- Industries Assistance Commission—
Reports—
Apparel—Section 1—Men's shirts, woven pyjamas and other woven nightwear, dated 24 December 1974 (Textiles Authority).
Mushrooms, dated 10 December 1974.
Steam and other vapour generating boilers, etc., dated 12 March 1974.
Steam, gas and water fittings, dated 24 May 1974.
Temporary Assistance Authority—Reports—
Injection moulding machines, dated 23 December 1974.
Motor vehicle tyres, dated 2 January 1975.
- Land Use in Australia—Report on Land Use in Australia by the Australian Advisory Committee on the Environment, dated December 1974.
- National Population Inquiry—First Report (Volumes 1 and 2) of the National Population Inquiry—Population and Australia—A Demographic Analysis and Projection, dated November 1974.
- Northern Territory (Administration) Act—Public Service Ordinance 1974, Public Service Ordinance (No. 2) 1974, Public Service Ordinance (No. 3) 1974 and Prisons Ordinance 1974, together with statement of reasons for withholding assent to Ordinances.
- Open Tertiary Education in Australia—Final Report of the Committee on Open University to the Universities Commission, dated 8 December 1974.
- Petroleum—Royal Commission—Second Report—Proposals for new refineries in New South Wales.
- Remuneration Tribunals Act—
Academic Salaries Tribunal—1974 Review, accompanied by a determination and a report, dated 11 December 1974.
Remuneration Tribunal—Reports and determinations relating to the remuneration of Ministers of State, Members of Parliament, Judges, holders of offices in the First Division of the Australian Public Service and holders of public offices, dated 3 March 1975.
- Royal Commissions into Exploratory and Production Drilling for Petroleum in the area of the Great Barrier Reef—Report—
Volume 1—Principal Introduction, Terms of Reference Nos. 1 and 2.
Volume 2—Terms of Reference Nos. 3, 4 and 5, Appendixes.

- Science and Technology—Paper issued by the Australian Government entitled “Science and Technology in the Service of Society—The Framework for Australian Government Planning”, dated 17 January 1975.
- Seat of Government (Administration) Act—Consumer Affairs Ordinance—First Annual Report on the operations of the Consumer Affairs Council and the Consumer Affairs Bureau, for year 1973–74.
- Seat of Government (Administration) Act—Law Reform Commission Ordinance—Law Reform Commission of the Australian Capital Territory—Report—Law relating to commercial arbitration.
- Seat of Government (Administration) Act—Statement of Receipts and Expenditure of the Australian Capital Territory, for year 1973–74.
- Snowy Mountains Council—Annual Report, for year 1973–74.
- States Grants (Advanced Education) Act—Statement of Approvals given during 1974 in respect of the Grant for Special Education in Colleges of Advanced Education.
- States Grants (Dwellings for Aged Pensioners) Act—Fifth Annual Statement of payments made under the Act, for year 1973–74.
- Sugar Agreement Act—Forty-third Annual Report of the Fruit Industry Sugar Concession Committee, together with financial statements and the Auditor-General’s Report thereon, for year 1973–74.
- Taxation Review Committee—Preliminary Report, dated 1 June 1974.
- Tobacco Industry Act—Nineteenth Annual Report, for year 1973–74.
- United Nations—Report of the Australian Delegation to the Twenty-eighth Session of the General Assembly, New York, 18 September to 18 December 1973.
- Urban Land—
Report by the Department of Urban and Regional Development entitled “Urban Land: Problems and Policies”.
Urban Paper entitled “Urban Land Prices 1968–1974”.
- Wine Overseas Marketing Act—Forty-sixth Annual Report of the Australian Wine Board, together with financial statements and the Auditor-General’s Report thereon, for year 1973–74.

DAVID MCKENZIE,
Chairman

6 March 1975

Mr McKenzie moved, by leave—That the report be agreed to.
Question—put and passed.

29 RACIAL DISCRIMINATION BILL 1975: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Killen who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “while the House supports the Bill’s condemnation of acts of racial discrimination it is of the opinion that the Bill should be substantially amended because it—

- (i) denies the operation of the rule of law by the conferring of ‘star chamber’ functions and powers upon administrative officials;
- (ii) contains objectionable intrusions upon individual rights and privacy, and
- (iii) fails to provide adequate rights of appeal, legal aid and representation”.

Mr Clayton addressing the House—

30 ADJOURNMENT: It being half-past ten o’clock p.m.—The question was proposed—That the House do now adjourn.
Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until Tuesday, 8 April, at fifteen minutes past two o'clock p.m., unless Mr Speaker shall, by telegram or letter addressed to each Member of the House, fix an earlier day of meeting.

PAPERS: The following papers were deemed to have been presented on 6 March 1975, pursuant to statute:

Lands Acquisition Act—Statement of land, etc., acquired by agreement authorised under section 7 (1) of the Act.

Quarantine Act—Regulations—Statutory Rules 1975, No. 29.

Seat of Government (Administration) Act—Ordinances—1975—

No. 3—Liquor (No. 2).

No. 4—Fire Brigade (Administration).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bungey and Mr Fisher.

N. J. PARKES,
Clerk of the House of Representatives