

AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 24

TUESDAY, 15 OCTOBER 1974

1 The House met, at half-past ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Dr J. F. Cairns (Minister for Overseas Trade), Mr Gorton and Mr Jarman—from certain citizens of Australia praying that the Government immediately increase, as an interim measure, current grants made to children in non-government schools to at least 50 per cent of the cost of educating children in government schools.

Mr Jones (Minister for Transport), Dr Klugman and Mr Whan—from certain citizens of Australia praying that the Government hasten to introduce a universal health scheme so that health care services in Australia can function efficiently and economically.

Mr Lynch (Deputy Leader of the Opposition), Mr Keating and Mr Nixon—from certain citizens of Australia praying that the Government increase child endowment in the September Budget.

Mr Enderby (Minister for Manufacturing Industry)—from certain residents of the Australian Capital Territory praying that the House urge the Government not to proceed with the introduction of self-government for the Australian Capital Territory until the residents of the Territory are consulted, by means of a referendum, on the issue.

Mr Gorton—from certain citizens of Australia praying that the House ask the Australian Commission on Advanced Education to consider in its 1976-78 Triennium Report an allocation of funds for the provision of Union Facilities at the Royal Melbourne Institute of Technology.

Mr Keating—from certain citizens of Australia praying that the Government take no measures to interfere with existing television program standards or to permit easier entry into Australia, or production in Australia, of pornographic material.

Mr Lusher—from certain electors of the Division of Hume praying that greater consideration be given to those provisions of the Family Law Bill which could place in an unjust and unfair position a woman who performs in a praiseworthy manner her duties of wife, mother and home-maker.

Mr McLeay—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.

Mr McLeay—from certain citizens of Australia praying that the Government cease the support of those organizations in southern Africa which are guilty of various acts of terrorism.

Petitions received.

3 MINISTERIAL ARRANGEMENTS: Mr Whitlam (Prime Minister) informed the House that, during the respective absences abroad of Dr J. F. Cairns (Minister for Overseas Trade) and Mr Beazley (Minister for Education), Mr Bowen (Special Minister of State) was acting as Minister for Overseas Trade and was representing the Minister for Customs and Excise in this House and Mr Barnard (Minister for Defence) was acting as Minister for Education.

4 QUESTIONS: Questions without notice were asked.

5 PAPERS: Mr Speaker presented the following paper:

Presiding Officers and Clerks of the Parliaments of Australia, Cook Islands, Fiji, Nauru, Papua New Guinea and Western Samoa—Report of Sixth Conference, Darwin, 18–20 June 1974.

The following papers were presented, by command of His Excellency the Governor-General:

Quarantine in Western Australia—Report of inquiry by Department of Health, dated March 1974.

Technical Education in the Australian Capital Territory—Report of the Committee of Inquiry, dated September 1974.

United Nations—General Assembly—Text of address to Assembly by Prime Minister on 30 September 1974.

The following paper was presented, pursuant to statute:

Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report and financial statements, together with the Auditor-General's Report, for year 1973–74.

6 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

4 October 1974—Message No. 48—
Queensland Grant (Ross River Dam) 1974.
Julius Dam Agreement 1974.
Sewerage Agreements 1974.
States Grants (Beef Cattle Roads) 1974.

8 October 1974—Message No. 49—
States Grants (Universities) 1974.
Liquefied Gas (Road Vehicle Use) Tax 1974.
Liquefied Gas (Road Vehicle Use) Tax Collection 1974.
Nitrogenous Fertilizers Subsidy 1974.
Universities Commission 1974.

7 PARLIAMENTARY COMMITTEE SYSTEM—JOINT COMMITTEE: Mr Speaker informed the House of the following nominations of Senators and Members to be members of the Joint Committee on the Parliamentary Committee System:

Mr Berinson, Dr Jenkins, Mr Scholes and Mr Young had been nominated by the Prime Minister, Mr Fairbairn and Dr Forbes had been nominated by the Leader of the Opposition and Mr I. L. Robinson had been nominated by the Leader of the Australian Country Party.

Senators Gietzelt, McAuliffe and Mulvihill had been nominated by the Leader of the Government in the Senate, Senators Sir Magnus Cormack and Rae had been nominated by the Leader of the Opposition in the Senate and Senator Drake-Brockman had been nominated by the Leader of the Australian Country Party in that House.

8 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE: Mr Speaker informed the House that the Prime Minister had nominated Mr Morris to be a member of the Standing Committee on Environment and Conservation in place of Mr Sherry, resigned.

- 9 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—MINERALS AND ENERGY POLICIES: Mr Speaker informed the House that Mr Anthony (Leader of the Australian Country Party) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The confusion arising from the lack of publicly-stated minerals and energy policies, and the serious long-term consequences of this confusion for the nation".

The proposed discussion having received the necessary support—

Mr Anthony addressed the House.

Discussion ensued.

Mr Giles rising to address the House—

Mr Daly (Leader of the House) moved—That the business of the day be called on.

Question—put and passed.

- 10 POSTPONEMENT OF BUSINESS: Ordered—That notice No. 1 and orders of the day Nos. 1 and 2, government business, be postponed until a later hour this day.

- 11 AUSTRALIAN SHIPPING COMMISSION BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 to 12, by leave, taken together, and agreed to.

Clause 13—

On the motion of Mr Nixon, the following amendment was made, after debate: Page 5, at the end of the clause add the following sub-section:

"(5) The Minister shall cause a copy of any direction given by him under sub-section (1) to be laid before each House of the Parliament within 15 sitting days of that House after the direction is made by him."

Clause, as amended, agreed to.

Clauses 14 and 15, by leave, taken together, and agreed to.

Clause 16—

On the motion of Mr Jones (Minister for Transport), the following amendment was made, after debate: Page 6, omit paragraph (c).

Clause, as amended, agreed to.

Clauses 17 and 18, by leave, taken together, and agreed to, after debate.

Clause 19—

On the motion of Mr Jones, the following amendment was made, after debate: Page 7, at the end of proposed section 36 add the following sub-sections:

"(4) The Commission is not a public authority for the purposes of paragraph (d) of section 23 of the *Income Tax Assessment Act 1936-1974*.

"(5) The Commission is not a public transport authority for the purposes of item 77 in the First Schedule to the *Sales Tax (Exemptions and Classifications) Act 1935-1973*."

Clause, as amended, agreed to.

Clauses 20 to 22, by leave, taken together, and agreed to.

Schedule—

On the motion, by leave, of Mr Jones, the following amendments were made together:

Paragraph 1, before "33 (3)" insert "30 (7)".

Paragraph 2, after "13 (4)," insert "30 (7)".

Schedule, as amended, agreed to.

Title agreed to.
Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.
On the motion of Mr Jones, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

12 ADELAIDE TO CRYSTAL BROOK RAILWAY BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Jones (Minister for Transport), the Bill was read a third time.

13 TARCOOLA TO ALICE SPRINGS RAILWAY BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Jones (Minister for Transport), the Bill was read a third time.

14 APPROPRIATION BILL (NO. 1) 1974-75—BUDGET DEBATE: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Snedden (Leader of the Opposition), viz.*—That all words after “That” be omitted with a view to substituting the following words: “this House is of the opinion that the Budget fails to tackle Australia’s economic crisis, in that:

- (1) unemployment is permitted to grow and the prospect for school leavers is prejudiced,
- (2) inflation is accelerated,
- (3) existing poverty is ignored and new poverty is created,
- (4) personal income tax is increased 45 per cent,
- (5) living standards will be lowered,
- (6) private enterprise is stifled,
- (7) Government power is further centralised,
- (8) individual incentive and thrift is penalised, and
- (9) a double tax is levied on estates;

and because the Government:

- (a) has made the Budget a socialist vehicle to intensify the attack on the States and break down the free enterprise system,
- (b) believes the absurdity that the Government can spend without people paying or can build without people producing, and
- (c) has preached private restraint but has threatened its achievement by its own Government extravagance”—

Debate resumed.

Adjournment negatived: It being half-past ten o’clock p.m.—The question was proposed—That the House do now adjourn.

Mr Daly (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 57

Mr Armitage	Mr Daly	Mr L. R. Johnson	Mr Riordan
Mr Barnard	Mr Davies	Mr Jones	Mr Scholes
Mr Bennett	Mr Dawkins	Mr Keating	Mr Sherry
Mr Berinson	Mr Enderby	Mr Kerin	Mr Stewart
Mr Bowen	Dr Everingham	Dr Klugman	Mr Thorburn
Mr Bryant	Mr FitzPatrick	Mr Lamb	Mr Uren
Mr C. R. Cameron	Mr Fry	Mr Luchetti	Mr Wallis
Dr Cass	Mr Fulton	Mr McKenzie	Mr Whan
Mrs Child	Mr Garrick	Mr Martin	Mr Willis
Mr Clayton	Dr Gun	Mr Mathews	Mr Young
Mr Coates	Mr Hayden	Mr Morris	
Mr Cohen	Mr Hurford	Mr Morrison	
Mr Connor	Mr Innes	Mr Mulder	<i>Tellers:</i>
Mr Crean	Mr Jacobi	Mr Oldmeadow	Mr James
Mr Cross	Dr Jenkins	Mr Reynolds	Mr Nicholls

NOES, 55

Mr Adermann	Mr Fisher	Mr Katter	Mr Nixon
Mr Anthony	Dr Forbes	Mr Kelly	Mr O'Keefe
Mr Bonnett	Mr Fraser	Mr Killen	Mr Peacock
Mr Bungey	Mr Garland	Mr King	Mr E. L. Robinson
Mr Cadman	Mr Giles	Mr Lloyd	Mr Ruddock
Mr K. M. Cairns	Mr Gorton	Mr Lucock	Mr Sinclair
Mr Calder	Mr Graham	Mr Lusher	Mr Staley
Mr Chipp	Mr Hewson	Mr Lynch	Mr Street
Mr Connolly	Mr Hodges	Mr MacKellar	Mr Sullivan
Mr Drummond	Mr Holten	Mr McLeay	Mr Viner
Mr Drury	Mr Howard	Mr McMahan	Mr Wentworth
Dr Edwards	Mr Hunt	Mr McVeigh	<i>Tellers:</i>
Mr Ellicott	Mr Hyde	Mr Macphee	Mr D. M. Cameron
Mr Fairbairn	Mr Jarman	Mr Millar	Mr I. L. Robinson

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Schedule 2—

Ordered—That the proposed expenditures for the purposes and services in the Schedule be considered in the following order, either separately or together, as shown:

- Parliament.
- Department of the Prime Minister and Cabinet, and } together.
- Department of the Special Minister of State }
- Department of the Treasury, and } together.
- Advance to the Treasurer }
- Attorney-General's Department, and } together.
- Department of Customs and Excise }
- Department of Aboriginal Affairs, and } together.
- Department of the Capital Territory }
- Department of Transport.
- Department of Agriculture.
- Department of Minerals and Energy.
- Department of Overseas Trade, and } together.
- Department of Manufacturing Industry }
- Department of Education.
- Department of the Environment and Conservation, and } together.
- Department of Tourism and Recreation }
- Department of Foreign Affairs.

Department of Health;
 Department of Repatriation and Compensation, and } together.
 Department of Social Security
 Department of Housing and Construction, and } together.
 Department of Services and Property
 Department of Labor and Immigration.
 Department of Northern Development, and } together.
 Department of the Northern Territory
 Department of Science, and } together.
 Department of the Media
 Postmaster-General's Department.
 Department of Defence.
 Department of Urban and Regional Development.
 Proposed expenditure—Parliament, \$9,952,000—
 Progress to be reported, and leave asked to sit again.

The House resumed; Mr Scholes reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

15 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

15 October 1974—Message—

No. 64—Remuneration Tribunals 1974.

No. 65—Australian Tourist Commission 1974.

No. 66—Commonwealth Banks 1974.

16 ADJOURNMENT: Mr Daly (Leader of the House) moved—That the House do now adjourn. Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at twelve o'clock noon.

PAPERS: The following papers were deemed to have been presented on 15 October 1974, pursuant to statute:

Commonwealth Banks Act—Appointment certificates—A. T. Ennew, B. W. Martin.

Customs Act—Regulation—Statutory Rules 1974, No. 178.

Defence Force (Papua New Guinea) Retirement Benefits Act—Regulations—Statutory Rules 1974, No. 172.

Education Act—Regulations—Statutory Rules 1974, No. 180.

Explosives Act—Explosives Areas Regulations—Order—Point Wilson—Scale of Fees.

Passports Act—Regulations—Statutory Rules 1974, No. 181.

Post and Telegraph Act—Regulations—Statutory Rules 1974, Nos. 174, 176.

Poultry Industry Levy Collection Act—Regulation—Statutory Rules 1974, No. 177.

Public Service Act—Regulations—Statutory Rules 1974, Nos. 182, 183.

Public Service Arbitration Act—Public Service Arbitrator—Determinations accompanied by statements regarding possible inconsistency with the law—1974—

No. 365—Electrical Trades Union of Australia.

No. 366—Australian Staffing Assistance (Papua New Guinea) Association.

No. 367—Professional Radio Employees' Institute of Australasia.

No. 456—Federated Clerks Union of Australia.

Nos. 458 to 460—Australian Public Service Association (Fourth Division Officers).

- No. 461—Commonwealth Telephone and Phonogram Officers Association.
No. 462—Amalgamated Society of Carpenters and Joiners of Australia and others.†
No. 463—Meat Inspectors Association, Commonwealth Public Service.
No. 464—Professional Officers' Association, Commonwealth Public Service.
No. 465—Australian Theatrical and Amusement Employees Association.
No. 466—Printing and Kindred Industries Union.
No. 467—Australian Broadcasting Commission Staff Association.
Nos. 468 and 469—Australian Journalists Association.
No. 470—Australian Broadcasting Commission Senior Officers' Association and another.
No. 471—Customs Officers' Association of Australia, Fourth Division and Commonwealth Public Service Artisans' Association.
No. 472—Amalgamated Postal Workers Union of Australia and Postal Overseers Union.†
Nos. 485 and 486—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and Postal Telecommunication Technicians Association (Australia).
No. 487—Australian Workers' Union.
No. 488—Australian Licensed Aircraft Engineers Association.
No. 489—Australian Public Service Association (Fourth Division Officers).
No. 490—Australian Workers' Union.†
No. 491—Commonwealth Foremen's Association of Australia, Commonwealth Public Service.
No. 492—Amalgamated Postal Workers Union of Australia.
No. 493—Australian Institute of Marine and Power Engineers.
No. 494—Australian Public Service Association (Fourth Division Officers).
No. 495—Hospital Employees Federation of Australia.
No. 496—Customs Officers' Association of Australia, Fourth Division.
No. 497—Merchant Service Guild of Australia.
Nos. 498 to 500—Australian Public Service Association (Fourth Division Officers).
Nos. 501 to 504—Royal Australian Nursing Federation.
No. 505—Australian Public Service Association (Fourth Division Officers).
Nos. 506 and 507—Hospital Employees Federation of Australia.
No. 508—Royal Australian Nursing Federation.
No. 509—Australian Broadcasting Commission Senior Officers' Association and another.
No. 510—Australian Broadcasting Commission Staff Association.
No. 511—Federated Iron Workers' Association of Australia.†
No. 512—Australian Journalists Association.
No. 513—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
No. 514—Commonwealth Medical Officers Association.
No. 515—Amalgamated Metal Workers' Union and another.
No. 516—Federated Miscellaneous Workers Union of Australia.
No. 517—Australian Public Service Association (Fourth Division Officers).
Nos. 518 and 519—Non-Official Postmasters Association of Australia.†
Nos. 520 and 521—Australian Journalists Association.
No. 522—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.
No. 524—Electrical Trades Union of Australia.
No. 525—Australian Theatrical and Amusement Employees Association.
No. 526—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.
No. 527—Australian Workers' Union and others.
No. 528—Australian Public Service Association (Fourth Division Officers).

- No. 529—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 530—Australian Broadcasting Commission Staff Association.
- No. 531—Australian Public Service Association (Fourth Division Officers).
- No. 532—Transport Workers' Union of Australia.
- No. 533—Postal Overseers Union.
- No. 534—Royal Australian Nursing Federation.
- No. 535—Transport Workers' Union of Australia.†
- No. 536—Amalgamated Society of Carpenters and Joiners of Australia and others.
- No. 537—Commonwealth Public Service Artisans' Association.
- No. 538—Australian Workers' Union.
- No. 539—Association of Railway Professional Officers of Australia and Association of Professional Engineers, Australia.
- No. 540—Non-Official Postmasters Association of Australia.†
- No. 541—Australian Public Service Association (Fourth Division Officers).
- No. 542—Hospital Employees Federation of Australia.
- Nos. 543 to 547—Australian Public Service Association (Fourth Division Officers).
- Nos. 548 and 549—Non-Official Postmasters Association of Australia.†
- No. 550—Australian Theatrical and Amusement Employees Association.†
- No. 551—Association of Railway Professional Officers of Australia and Association of Professional Engineers, Australia.
- No. 552—Transport Workers' Union of Australia.†
- Nos. 553 and 554—Amalgamated Postal Workers Union of Australia.
- No. 555—Commonwealth Public Service Artisans' Association.
- No. 556—Postmaster-General's Department Heads of Divisions and Branches Association.
- No. 557—Australian Public Service Association (Fourth Division Officers).
- No. 558—Federated Clerks Union of Australia.
- No. 559—Printing and Kindred Industries Union.
- No. 560—Australian Public Service Association (Fourth Division Officers).
- No. 561—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.†
- No. 562—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 563—Association of Railway Professional Officers of Australia and Association of Professional Engineers, Australia.
- No. 564—Transport Workers' Union of Australia.†
- No. 565—Australian Broadcasting Commission Staff Association.
- No. 566—Australian Public Service Association (Fourth Division Officers).
- No. 567—Amalgamated Metal Workers' Union and others.
- No. 568—Australian Federated Union of Locomotive Enginemen.
- Nos. 569 to 572—Amalgamated Metal Workers' Union and others.†
- No. 573—Civil Air Operations Officers' Association of Australia.
- No. 574—Amalgamated Society of Carpenters and Joiners of Australia and others.†
- No. 575—Professional Officers' Association, Commonwealth Public Service and another.
- Nos. 576 and 577—Australian Broadcasting Commission Staff Association.
- No. 578—Electrical Trades Union of Australia.†
- No. 579—Hospital Employees Federation of Australia.
- No. 580—Australian Public Service Association (Fourth Division Officers).
- († Not accompanied by statement)

Seat of Government (Administration) Act—

Ordinances—1974—

No. 32—Pyramid Selling.

No. 33—Apprenticeship.

No. 34—Workmen's Compensation.

No. 35—Co-operative Societies.

No. 37—Motor Traffic (No. 4).

No. 38—Building (No. 2).

No. 39—Traffic.

No. 40—Canberra Commercial Development Authority.

Regulations—1974—

No. 19 (Motor Omnibus Services Ordinance).

No. 20 (Legislative Assembly Ordinance).

Student Assistance Act—Regulations—Statutory Rules 1974, No. 179.

Trade Practices Act—Regulation—Statutory Rules 1974, No. 175.

Wireless Telegraphy Act—Regulations—Statutory Rules 1974, No. 173.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Mr Bourchier, Dr J. F. Cairns, Mr Collard, Mr Corbett, Mr England, Mr L. K. Johnson, Mr Keogh and Mr Wilson.

N. J. PARKES,
Clerk of the House of Representatives