AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 5

TUESDAY, 12 MARCH 1974

- 1 The House met, at eleven o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.
- 2 Petitions: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
 - Mr Snedden (Leader of the Opposition), Mr Drury, Mr Giles, Mr McLeay and Mr Wilson—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.
 - Mr Graham, Mr Olley, Mr Ruddock and Mr Turner—from certain citizens of Australia praying that the House see that television is used to build into the nation integrity, teamwork and a sense of purpose by serving, and to bring faith in God to the heart of the family and national life.
 - Mr Connor (Minister for Minerals and Energy)—from certain staff employed at Parliament House, Canberra, praying that immediate action be taken to provide special parking areas immediately adjacent to Parliament House for Parliament House staff.
 - Mr Drummond—from certain citizens of Australia praying that the status of the post office at Pemberton, Western Australia, be not downgraded.
 - Mr Kerin—from certain citizens of New South Wales and the Australian Capital Territory praying that the House reject the Armco proposals or any other proposals for heavy industry at Jervis Bay.
 - Mr Riordan—from certain citizens of Sydney praying that the House declare that Australian Government land in Woolloomooloo be used for re-housing and that the Parliament work for a stabilized human environment in the Woolloomooloo area.
 - Mr Turner—from certain citizens of Australia praying that the House acknowledge the right of every Australian child to equal grants of Government money spent on education and so instruct the proposed National Schools Commission.
 - Mr Wilson—from certain citizens of Australia praying that the House immediately revoke all Australian whaling licences and ban the importation of all whale produce.

Petitions received.

- 3 QUESTIONS: Questions without notice were asked.
- 4 Personal explanations—Statement by Mr Speaker: Mr Speaker made a statement with reference to the making of personal explanations under standing orders 64 and 66.
- 5 Papers: The following papers were presented, by command of His Excellency the Governor-General:
 - Australian Wool Corporation—Interim Report for period January to June 1973. Superannuation Scheme for Australian Government Employees—Treasurer's proposals for a new scheme, dated March 1974.

The following papers were presented, pursuant to statute:

Commonwealth Electoral Act—Redistribution of Electoral Divisions, Western Australia, 1973—

Report, with Map, by the Distribution Commissioners (Volume I).

Suggestions, comments or objections lodged with the Distribution Commissioners (Volume II).

Ordered—That the Report, with Map, be printed.

Fishing Industry Act—Seventeenth Annual Report, for year 1972-73.

Fishing Industry Research Act—Fishing Industry Research Committee—Fourth Annual Report, for year 1972–73.

Sugar Agreement Act—Fruit Industry Sugar Concession Committee—Forty-second Annual Report, and Statement of Receipts and Expenditure certified by the Auditor-General of the Commonwealth, for year 1972–73.

Tobacco Industry Act—Eighteenth Annual Report, for year 1972-73.

6 NATIONAL REHABILITATION AND COMPENSATION SCHEME INQUIRY—EXTENDED TERMS OF REFERENCE—MINISTERIAL STATEMENT: Mr Whitlam (Prime Minister), by leave, made a ministerial statement informing the House of extended terms of reference for the National Rehabilitation and Compensation Scheme Inquiry.

Mr Chipp, by leave, also made a statement with reference to the matter.

7 ABORIGINAL AFFAIRS—STANDING COMMITTEE: Mr Speaker informed the House of the following nominations of Members to be members of the Standing Committee on Aboriginal Affairs:

Mr Ashley-Brown, Mr Collard, Mr Cross, Mr FitzPatrick and Mr Thorburn had been nominated by the Prime Minister, Mr Jarman, Mr Ruddock and Mr Wentworth had been nominated by the Leader of the Opposition and Mr Hunt had been nominated by the Leader of the Australian Country Party.

8 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—SUPERPHOSPHATE BOUNTY: Mr Speaker informed the House that Mr Nixon had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The serious consequences of the Government's announced intention to end the bounty on superphosphate, adding further to the damaging effects of the Government's rural policies".

The proposed discussion having received the necessary support—

Mr Nixon addressed the House.

Discussion ensued.

Several Members rising to address the House—

Mr Daly (Leader of the House) moved—That the business of the day be called on. Question—put.

The House divided (the Speaker, Mr Cope, in the Chair)-

Ayes, 55					
Mr Armitage	Mr Daly	Dr Jenkins	Mr Reynolds		
Mr Ashley-Brown	Mr Davies	Mr L. K. Johnson	Mr Riordan		
Mr Barnard	Mr Doyle	Mr L. R. Johnson	Mr Scholes		
Mr Beazley	Mr Duthie	Mr Jones	Mr Sherry		
Mr Berinson	Mr Enderby	Mr Keogh	Mr Stewart		
Mr Birrell	Dr Everingham	Mr Kerin	Mr Thorburn		
Mr Bowen	Mr FitzPatrick	Mr Lamb	Mr Uren		
Mr Bryant	Mr Fulton	Mr Luchetti	Mr Wallis		
Dr Cairns	Mr Garrick	Mr Mathews	Mr Whan		
Dr Cass	Dr Gun	Mr Morris	Mr Whitlam		
Mr Coates	Mr Hayden	Mr Morrison	Mr Willis		
Mr Collard	Mr Hurford	Mr Mulder	Tellers:		
Mr Crean	Mr Innes	Mr Oldmeadow	Mr Hansen		
Mr Cross	Mr Jacobi	Mr Olley	Mr Nicholls		

Noes, 46					
Mr Adermann	Mr Fisher	Mr King	Mr Sinclair		
Mr Bourchier	Dr Forbes	Mr Lloyd	Mr Staley		
Mr Bury	Mr Fraser	Mr Lucock	Mr Street		
Mr D. M. Cameron	Mr Garland	Mr Lynch	Mr Turner		
Mr Chipp	Mr Graham	Mr McLeay	Mr Viner		
Mr Cooke	Mr Hallett	Mr McMahon	Mr Wentworth		
Mr Corbett	Mr Hamer	Mr McVeigh	Mr Whittorn		
Sir J. Cramer	Mr Holten	Mr Maisey	Mr Wilson		
Mr Drummond	Mr Hunt	Mr Nixon			
Mr Drury	Mr Jarman	Mr O'Keefe	Tellers:		
Mr Edwards	Mr Kelly	Mr Peacock	Mr England		
Mr Erwin	Mr Killen	Mr Ruddock	Mr MacKellar		

And so it was resolved in the affirmative.

Mr Nixon, by leave, made a statement regarding the non-participation of Mr Anthony (Leader of the Australian Country Party) in the discussion.

9 AUSTRALIAN DEVELOPMENT ASSISTANCE AGENCY BILL 1974: Mr Whitlam (Prime Minister), pursuant to notice, presented a Bill for an Act relating to the Provision by Australia of Aid for Developing Countries.

Point of order: A point of order having been raised by Mr Sinclair (Deputy Leader of the Australian Country Party) that a remark made by Mr Whitlam during an answer to a question without notice last week was offensive to him and should be withdrawn

Speaker's ruling: Mr Speaker ruled that he would not ask for the remark to be withdrawn because any request for its withdrawal should have been made at the time the remark was made.

Dissent from ruling moved: Mr Sinclair moved—That the ruling be dissented from. Debate ensued on the motion of dissent.

Closure: Mr Daly (Leader of the House) moved—That the question be now put. Question—That the question be now put—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

	Ayes, 61		
Mr Armitage	Mr Daly	Mr L. R. Johnson	Mr Reynolds
Mr Ashley-Brown	Mr Davies	Mr Jones	Mr Riordan
Mr Barnard	Mr Doyle	Mr Keating	Mr Scholes
Mr Beazley	Mr Duthie	Mr Keogh	Mr Sherry
Mr Berinson	Mr Enderby	Mr Kerin	Mr Stewart
Mr Birrell	Dr Everingham	Dr Klugman	Mr Thorburn
Mr Bowen	Mr FitzPatrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Fulton	Mr Luchetti	Mr Wallis
Dr Cairns	Mr Garrick	Mr McKenzie	Mr Whan
Dr Cass	Dr Gun	Mr Martin	Mr Whitlam
Mr Coates	Mr Hayden	Mr Mathews	Mr Willis
Mr Cohen	Mr Hurford	Mr Morris	
Mr Collard	Mr Innes	Mr Morrison	
Mr Connor	Mr Jacobi	Mr Mulder	Tellers:
Mr Crean	Dr Jenkins	Mr Oldmeadow	Mr Hansen
Mr Cross	Mr L. K. Johnson	Mr Olley	Mr Nicholls
	Noes, 49		
Mr Adermann	Dr Forbes	Mr Lloyd	Mr Snedden
Mr Bourchier	Mr Fraser	Mr Lucock	Mr Staley
Mr Bury	Mr Garland	Mr Lynch	Mr Street
Mr D. M. Cameron	Mr Graham	Mr MacKellar	Mr Turner
Mr Chipp	Mr Hallett	Mr McLeay	Mr Viner
Mr Cooke	Mr Hamer	Mr McMahon	Mr Wentworth
Mr Corbett	Mr Holten	Mr McVeigh	Mr Whittorn
Sir J. Cramer	Mr Hunt	Mr Maisey	Mr Wilson
Mr Drummond	Mr Jarman	Mr Nixon	
Mr Drury	Mr Katter	Mr O'Keefe	
Mr Edwards	Mr Kelly	Mr Peacock	Tellers:
Mr Erwin	Mr Killen	Mr Ruddock	Mr England
Mr Fisher	Mr King	Mr Sinclair	Mr Fox
And so it was resolved	in the affirmative.		

And the question—That the ruling be dissented from—being accordingly put—The House divided (the Speaker, Mr Cope, in the Chair)—

	Ayes,	50	
Mr Adermann	Mr Fisher	Mr King	Mr Sinclair
Mr Bourchier	Dr Forbes	Mr Lloyd	Mr Snedden
Mr Bury	Mr Fraser	Mr Lucock	Mr Staley
Mr D. M. Cameron	Mr Garland	Mr Lynch	Mr Street
Mr Chipp	Mr Graham	Mr MacKellar	Mr Turner
Mr Cooke	Mr Hallett	Mr McLeay	Mr Viner
Mr Corbett	Mr Hamer	Mr McMahon	Mr Wentworth
Sir J. Cramer	Mr Holten	Mr McVeigh	Mr Whittorn
Mr Drummond	Mr Hunt	Mr Maisey	Mr Wilson
Mr Drury	Mr Jarman	Mr Nixon	
Mr Edwards	Mr Katter	Mr O'Keefe	Tellers:
Mr Erwin	Mr Kelly	Mr Peacock	Mr England
Mr Fairbairn	Mr Killen	Mr Ruddock	Mr Fox
	Noes,	61	
Mr Armitage	Mr Daly	Mr L. R. Johnson	Mr Reynolds
Mr Ashley-Brown	Mr Davies	Mr Jones	Mr Riordan
Mr Barnard	Mr Doyle	Mr Keating	Mr Scholes
Mr Beazley	Mr Duthie	Mr Keogh	Mr Sherry
Mr Berinson	Mr Enderby	Mr Kerin	Mr Stewart
Mr Birrell	Dr Everingham	Dr Klugman	Mr Thorburn
Mr Bowen	Mr FitzPatrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Fulton	Mr Luchetti	Mr Wallis
Dr Cairns	Mr Garrick	Mr McKenzie	Mr Whan
Dr Cass	Dr Gun	Mr Martin	Mr Whitlam
Mr Coates	Mr Hayden	Mr Mathews	Mr Willis
Mr Cohen	Mr Hurford	Mr Morris	
Mr Collard	Mr Innes	Mr Morrison	
Mr Connor	Mr Jacobi	Mr Mulder	Tellers:
Mr Crean	Dr Jenkins	Mr Oldmeadow	Mr Hansen
Mr Cross	Mr L. K. Johnson	Mr Olley	Mr Nicholls

And so it was negatived.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Peacock), and the resumption of the debate made an order of the day for the next sitting.

10 Message from the Governor-General, Proposed additional expenditure for service of the year, 1973-74—Appropriation Bill (No. 3) 1973-74: Message No. 1, dated 12 March 1974, from His Excellency the Governor-General was announced transmitting to the House of Representatives particulars of proposed additional expenditure from the Consolidated Revenue Fund for the service of the year ending on 30 June 1974, and recommending an appropriation of the Consolidated Revenue Fund accordingly.

Mr Crean (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund, additional to the sum appropriated by the Appropriation Act (No. 1) 1973-74, for the service of the year ending on 30 June 1974.

Bill read a first time.

Mr Crean moved—That the Bill be now read a second time.

Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.

11 AIRLINES EQUIPMENT BILL 1974: Mr Jones (Minister for Transport), pursuant to notice, presented a Bill for an Act to amend the *Airlines Equipment Act* 1958–1973. Bill read a first time.

Mr Jones moved-That the Bill be now read a second time.

Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.

- 12 ROAD SAFETY—SELECT COMMITTEE: Mr Jones (Minister for Transport) moved, pursuant to notice—
 - (1) That a select committee be appointed to inquire into and report on—
 - (a) the main causes of the present high level of the road toll in Australia;
 - (b) the most effective means of achieving greater road safety in Australia;
 - (c) the particular aspects of the problem to which those concerned with road safety could most advantageously direct their efforts, and
 - (d) the economic cost to the community of road accidents in Australia in terms of—
 - (i) material damage,
 - (ii) loss of man hours and earning capacity, and
 - (iii) cost of treatment of accident victims.
 - (2) That the committee recognise the responsibility of the States in these matters and seek their co-operation in all relevant aspects.
 - (3) That the committee consist of seven Members, four to be nominated by the Prime Minister, two to be nominated by the Leader of the Opposition and one to be nominated by the Leader of the Australian Country Party.
 - (4) That every nomination of a member of the committee be forthwith notified in writing to the Speaker.
 - (5) That the members of the committee hold office as a committee until the House of Representatives expires by dissolution or effluxion of time.
 - (6) That the committee elect as Chairman of the committee one of the members nominated by the Prime Minister.
 - (7) That the Chairman of the committee may, from time to time, appoint another member of the committee to be the Deputy Chairman of the committee, and that the member so appointed act as Chairman of the committee at any time when the Chairman is not present at a meeting of the committee.
 - (8) That the committee have power to appoint sub-committees consisting of three or more of its members, and refer to any such sub-committee any matter which the committee is empowered to examine.
 - (9) That three members of the committee constitute a quorum of the committee, and a majority of the members of a sub-committee constitutes a quorum of that sub-committee.
 - (10) That the committee or any sub-committee have power to send for persons, papers and records, to move from place to place, and to sit during any recess or adjournment.
 - (11) That the committee have power to authorise publication of any evidence given before it and any document presented to it.
 - (12) That the committee or any sub-committee have power to consider and make use of the minutes of evidence and records of the previous House of Representatives Select Committees on Road Safety appointed in the Second Session of the Twenty-seventh Parliament and the First Session of the Twenty-eighth Parliament.
 - (13) That the committee be provided with all necessary staff, facilities and resources and have power, with the approval of the Speaker, to appoint persons with specialist knowledge for the purposes of the committee.
 - (14) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
 - (15) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.

Debate ensued.

Question-put and passed.

13 COMMONWEALTH PARLIAMENTARY ASSOCIATION—NINETEENTH COMMONWEALTH PARLIAMENTARY CONFERENCE—REPORT OF DELEGATION FROM COMMONWEALTH OF AUSTRALIA BRANCH—Paper NOTED: Mr Daly (Minister for Services and Property), by command of His Excellency the Governor-General, presented the following paper:

Commonwealth Parliamentary Association—Nineteenth Commonwealth Parliamentary Conference, London, September 1973—Report of Delegation from Commonwealth of Australia Branch—

and moved—That the House take note of the paper.

Question—put and passed.

- 14 POSTPONEMENT OF ORDER OF THE DAY: Ordered—That order of the day No. 1, government business, be postponed until the next sitting.
- 15 Address in Reply to the Speech of Her Majesty The Queen: The order of the day having been read for the resumption of the debate on the question—That the following Address in Reply to the Speech of Her Majesty The Queen be agreed to:

MOST GRACIOUS SOVEREIGN:

We, Your Majesty's loyal subjects, the Members of the House of Representatives, in Parliament assembled, desire to thank you for the Gracious Speech which you have been pleased to address to Parliament.

The presence in Australia of Your Majesty and of His Royal Highness The Prince Philip has once again brought the greatest pleasure to Your Australian people. We, their representatives in this House, are grateful for this opportunity to re-affirm our allegiance to you as our Queen—

Debate resumed.

Suspension of standing orders—Extended time for speech: Mr Daly (Leader of the House) moved, by leave—That so much of the standing orders be suspended as would prevent Mr Snedden (Leader of the Opposition) speaking for a period not exceeding 40 minutes.

Question—put and passed.

Mr Snedden, during his speech, asked leave to lay upon the Table a photograph. Objection being raised, leave not granted.

Suspension of standing orders—Further extended time for speech: Mr Lynch (Deputy Leader of the Opposition) moved, by leave—That so much of the standing orders be suspended as would prevent Mr Snedden speaking for a further period not exceeding 10 minutes.

Question—put and passed.

- Mr Snedden moved, as an amendment—That the following words be added to the Address: ", but the House of Representatives is of the opinion and regrets that Your Majesty was not informed by the Government of the true position in Australia in that it has:
 - (1) created an intolerably high level of inflation and has taken no effective steps to stop it;
 - (2) caused uncertainty and in its management of the economy is creating social inequities;
 - (3) attempted to change the Federal system of the Australian Constitution by diminishing the responsibility of the States;
 - (4) injured rural industries and the communities they support;
 - (5) pursued defence and foreign policies which have seriously weakened our defence capacity, and
 - (6) failed to fulfil the expectations of the Australian people because of its administrative incompetence".

Debate continued.

Debate adjourned (Mr Garland), and the resumption of the debate made an order of the day for the next sitting.

16 Message from the Senate—Legislative Drafting Institute Bill 1973—Request for resumption of consideration: The following message from the Senate was reported: Mr Speaker, Message No. 1

Pursuant to the Standing Orders relating to the resumption of proceedings on lapsed Bills, the Senate requests the House of Representatives to resume the consideration of the Bill intituled "A Bill for an Act to Establish a Legislative Drafting Institute", which was transmitted to the House of Representatives for its concurrence during the last Session of the Parliament.

The Senate,

MAGNUS CORMACK.

Canberra, 12 March 1974

President

Ordered—That consideration of the message be made an order of the day for the next sitting.

17 Message from the Senate—Parliament Bill 1973—Request for resumption of consideration: The following message from the Senate was reported:

MR SPEAKER.

Message No. 2

Pursuant to the Standing Orders relating to the resumption of proceedings on lapsed Bills, the Senate requests the House of Representatives to resume the consideration of the Bill intituled "A Bill for an Act to determine the Site of the New and Permanent Parliament House, and to provide for the Grounds in the vicinity of the Parliament to be controlled by the Parliament", which was transmitted to the House of Representatives for its concurrence during the last Session of the Parliament.

The Senate,

MAGNUS CORMACK.

Canberra, 12 March 1974

President

Ordered—That consideration of the message be made an order of the day for the next sitting.

18 Message from the Senate—Joint Committee on the Broadcasting of Parliamentary Proceedings—Reference—Televising of Parliamentary Proceedings: The following message from the Senate was reported:

Mr Speaker,

Message No. 3

The Senate, having considered Message No. 9 of the House of Representatives, has agreed to the following Resolution in connection therewith, viz.: That the Senate concurs in the Resolution transmitted to the Senate by Message No. 9 of the House of Representatives, viz.:

- "(1) That the following matter be referred to the Joint Committee on the Broadcasting of Parliamentary Proceedings for inquiry and report:
 - (a) whether the televising of portion of the Parliamentary debates and proceedings is desirable, and
 - (b) if so, to what extent and in what manner the telecasts should be undertaken.
- (2) That the Committee, for any purposes related to this inquiry, have power to send for persons, papers and records.".

The Senate,

MAGNUS CORMACK.

Canberra, 12 March 1974

President

19 ADJOURNMENT: Mr Bowen (Postmaster-General) moved—That the House do now adjourn.

Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at fifteen minutes past two o'clock p.m.

Papers: The following papers were deemed to have been presented on 12 March 1974, pursuant to statute:

Defence Act—Regulations—Statutory Rules 1974, No. 21.

Naval Defence Act—Regulations—Statutory Rules 1974, No. 20.

Papua New Guinea (Staffing Assistance) Act—Regulations—Statutory Rules 1974, No. 22.

Post and Telegraph Act—Regulations—Statutory Rules 1974, No. 23.

Public Service Act—Regulation—Statutory Rules 1974, No. 24.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1974—

No. 47—Amalgamated Metal Workers' Union and others.†

No. 48—Commonwealth Public Service Association (Fourth Division Officers).†

No. 49-Amalgamated Postal Workers Union of Australia.†

No. 50—Federated Clerks Union of Australia.†

No. 51—Australian Broadcasting Commission Staff Association.†

No. 52—Amalgamated Metal Workers' Union and others.

No. 53—Commonwealth Public Service Association (Fourth Division Officers).†

No. 54—Customs Officers' Association of Australia, Fourth Division.†

No. 55—Commonwealth Legal Professional Officers' Association.†

No. 56-Federated Miscellaneous Workers Union of Australia.†

No. 57—Amalgamated Metal Workers' Union and another.†

No. 58-Australian Federated Union of Locomotive Enginemen.†

No. 59—Commonwealth Public Service Association (Fourth Division Officers).†

No. 60—Professional Officers' Association, Commonwealth Public Service and another.

No. 61—Commonwealth Public Service Artisans' Association.†

No. 62—Professional Para-Medical Officers Association (Commonwealth Public Service).†

Nos. 63 to 65—Professional Officers' Association, Commonwealth Public Service.†

Nos. 66 and 67-Amalgamated Postal Workers Union of Australia.†

No. 68—Hospital Employees Federation of Australia.†

No. 69—Commonwealth Public Service Association (Fourth Division Officers).†

No. 70—Postal Overseers Union.†

No. 71-Electrical Trades Union of Australia.†

No. 72—Transport Workers' Union of Australia.

Nos. 73 to 77—Commonwealth Public Service Association (Fourth Division Officers).†

No. 78—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†

No. 79-Federated Miscellaneous Workers Union of Australia.†

No. 80-Australian Theatrical and Amusement Employees Association.†

No. 81—Postal Telecommunication Technicians Association (Australia).†

No. 83—Amalgamated Metal Workers' Union and others.

No. 84—Transport Workers' Union of Australia.

No. 85—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†

No. 86-Professional Officers' Association, Commonwealth Public Service.†

(† Determinations are accompanied by statement of the Arbitrator regarding inconsistency with the law.)

Members present: All Members were present (at some time during the sitting) except Mr Bonnett, Mr Calder, Mr Giles, Mr Gorton, Mr Hewson, Mr James, Mr E. L. Robinson and Mr I. L. Robinson.

N. J. PARKES, Clerk of the House of Representatives