

AUSTRALIA

HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 2

TUESDAY, 5 MARCH 1974

- 1 The House met, at half-past two o'clock p.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.
- 2 **DISTINGUISHED VISITORS:** Mr Speaker informed the House that a Parliamentary delegation from the Union of Soviet Socialist Republics, led by Mr N. M. Matchanov, was present in the gallery. On behalf of the House, Mr Speaker extended to the visitors a very warm welcome.
- 3 **DEATH OF FORMER MEMBER (THE HONOURABLE D. A. CAMERON):** Mr Whitlam (Prime Minister) referred to the death of the Honourable D. A. Cameron, and moved— That this House expresses its deep regret at the death on 5 January 1974 of the Honourable Donald Alistair Cameron, o.b.e., a member of this House for the Division of Oxley from 1949 to 1961, and a Minister of the Crown from 1956 to 1961, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his widow and family in their bereavement.
 And Mr Snedden (Leader of the Opposition) having seconded the motion, and Mr Anthony (Leader of the Australian Country Party), Mr Hayden (Minister for Social Security) and Mr Beazley (Minister for Education) having addressed the House in support thereof, and all Members present having risen, in silence—
 Question—passed.
- 4 **APPOINTMENT OF SIR JOHN KERR AS GOVERNOR-GENERAL:** Mr Whitlam (Prime Minister) informed the House that Her Majesty The Queen had graciously approved the appointment of the Honourable Sir John Kerr, k.c.m.g., as Governor-General of Australia and that Sir John would take up the appointment when Sir Paul Hasluck relinquished office at the end of June.
- 5 **MINISTERIAL ARRANGEMENTS:** Mr Whitlam (Prime Minister) informed the House that, during the absence abroad of Senator Willesee (Minister for Foreign Affairs), he was acting as Minister for Foreign Affairs.
- 6 **PETITIONS:** The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
 Mr Whitlam (Prime Minister), Mr Beazley (Minister for Education), Mr Adermann, Mr Bennett, Mr Bouchier, Mr Chipp, Mr Drummond, Mr Drury, Mr England, Mr Fairbairn, Mr Garland, Mr Gorton, Mr Hallett, Mr Killen, Mr McVeigh, Mr Staley, Mr Street and Mr Whan—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.
 Mr Whitlam (Prime Minister), Mr Adermann, Mr Bouchier, Mr D. M. Cameron, Mr Fairbairn, Mr Hunt, Mr Keogh, Mr Killen, Mr McVeigh, Mr Mulder and Mr Riordan—from certain citizens of Australia praying that the House see that television is used to build into the nation integrity, teamwork and a sense of purpose by serving, and to bring faith in God to the heart of the family and national life.

Mr Fisher and Mr King—from certain citizens of Australia praying that the House urge the Government to include "God Save The Queen" in any referendum or poll to decide a national anthem.

Mr Garland and Mr Kerin—from certain citizens of Australia praying that the House immediately revoke all Australian whaling licences and ban the importation of all whale produce.

Mr Bouchier—from certain electors of the Division of Bendigo praying that the Government take no measures to downgrade the post office at Elmore, Victoria, to unofficial status.

Mr Hunt—from certain citizens of Australia praying that the House acknowledge the right of every Australian child to equal grants of Government money spent on education and so instruct the proposed National Schools Commission.

Mr Lamb—from a citizen of Australia praying that the House take urgent steps to ensure that all Australian citizens are eligible to vote for "God Save The Queen" in any poll or referendum to decide a national anthem and that the Government assure the House that it will not institute a republican system of government.

Mr Luchetti—from certain electors of the Division of Macquarie praying that the House act to keep from television programs those elements which have a damaging effect upon the moral and social life of the community.

Mr McVeigh—from certain citizens of Australia praying that the House urge the Government to retain "God Save The Queen" as the national anthem until a referendum is held to select an anthem from "God Save The Queen" and the suggested alternatives.

Mr McVeigh—from certain citizens of Australia praying that the House not proceed with the Human Rights Bill.

Mr Ruddock—from certain citizens of Australia praying that the House take steps to ensure that the Government does not site a second international airport for Sydney in the Galston area or surrounding suburbs.

Mr Staley—from certain electors of Victoria praying that War Service Homes rights be granted immediately to all wartime ex-servicewomen.

Petitions received.

7 QUESTIONS: Questions without notice were asked.

8 DEPARTMENT OF ABORIGINAL AFFAIRS—REPORT OF AUDITOR-GENERAL—PUBLICATION OF PAPER—MOTION TO TAKE NOTE OF PAPER: Mr Speaker presented, pursuant to statute: Department of Aboriginal Affairs—Report of Auditor-General upon the Department, dated March 1974.

Mr Daly (Leader of the House) moved, by leave—

(1) That this House, in accordance with the provisions of the *Parliamentary Papers Act 1908-1963*, authorises the publication of the report of the Auditor-General upon the Department of Aboriginal Affairs, dated March 1974, and

(2) That the paper be printed.

Question—put and passed.

Mr Daly then moved—That the House take note of the paper.

Debate ensued.

Debate adjourned (Mr Hansen), and the resumption of the debate made an order of the day for the next sitting.

9 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

ANZUS Council Meeting, Wellington, 26 and 27 February 1974—

Communique, dated 27 February 1974.

Press release by Senator Willesee (Minister for Foreign Affairs), dated 28 February 1974.

Goals and Strategies—Interim Report of the Priorities Review Staff, dated December 1973.

- 10 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—POSTAL AND POST OFFICE SERVICES: Mr Speaker informed the House that Mr Fraser had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The failure of the Government to maintain adequate postal and post office services to the Australian community".

The proposed discussion having received the necessary support—

Mr Fraser addressed the House.

Discussion ensued.

Mr Cooke rising to address the House—

Mr Daly (Leader of the House) moved—That the business of the day be called on.

Question—put and passed.

- 11 SUSPENSION OF STANDING ORDERS—CONSTITUTION ALTERATION BILLS: Mr Daly (Leader of the House) moved, pursuant to notice—That so much of the standing orders be suspended as would prevent each of the following Bills being presented and passed through all stages without delay: Constitution Alteration (Simultaneous Elections), Constitution Alteration (Democratic Elections), Constitution Alteration (Local Government Bodies), Constitution Alteration (Mode of Altering the Constitution) and Constitution Alteration (Inter-change of Powers).

Debate ensued.

Question—put and passed.

- 12 CONSTITUTION ALTERATION (SIMULTANEOUS ELECTIONS) BILL 1974: Mr Whitlam (Prime Minister) presented a Bill for an Act to alter the Constitution so as to ensure that Senate Elections are held at the same time as House of Representatives Elections.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for a later hour this day.

- 13 CONSTITUTION ALTERATION (DEMOCRATIC ELECTIONS) BILL 1974: Mr Whitlam (Prime Minister) presented a Bill for an Act to alter the Constitution so as to ensure that the Members of the House of Representatives and of the Parliaments of the States are chosen directly and democratically by the People.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for a later hour this day.

- 14 CONSTITUTION ALTERATION (LOCAL GOVERNMENT BODIES) BILL 1974: Mr Whitlam (Prime Minister) presented a Bill for an Act to alter the Constitution to enable the Commonwealth to borrow Money for, and to grant Financial Assistance to, Local Government Bodies.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for a later hour this day.

- 15 CONSTITUTION ALTERATION (MODE OF ALTERING THE CONSTITUTION) BILL 1974: Mr Whitlam (Prime Minister) presented a Bill for an Act to facilitate alterations to the Constitution and to allow Electors in Territories, as well as Electors in the States, to vote at Referendums on Proposed Laws to alter the Constitution.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for a later hour this day.

- 16 CONSTITUTION ALTERATION (INTER-CHANGE OF POWERS) BILL 1974: Mr Whitlam (Prime Minister) presented a Bill for an Act to alter the Constitution with respect to the Inter-change of Powers between the Commonwealth Parliament and the State Parliaments.

Bill read a first time.

Mr Whitlam moved—That the Bill be now read a second time.

Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 17 CONSTITUTION ALTERATION (SIMULTANEOUS ELECTIONS) BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Ordered—That Mr Anthony (Leader of the Australian Country Party) be granted an extension of time.

Debate continued.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for a later hour this day.

- 18 MOTION WITHOUT NOTICE—LEAVE TO MOVE NOT GRANTED: Mr Daly (Leader of the House) asked leave to move a motion without notice.

Objection being raised, leave not granted.

- 19 SUSPENSION OF STANDING ORDERS—BILLS—LIMITATION OF DEBATE: Mr Daly (Leader of the House) moved—That, in relation to the proceedings on the following Bills, so much of the standing orders be suspended as would prevent the Leader of the House making one declaration of urgency and moving one motion for the allotment of time in respect of all the Bills: Constitution Alteration (Simultaneous Elections) Bill 1974, Constitution Alteration (Democratic Elections) Bill 1974, Constitution Alteration (Local Government Bodies) Bill 1974, Constitution Alteration (Mode of Altering the Constitution) Bill 1974 and Constitution Alteration (Inter-change of Powers) Bill 1974.

Debate ensued.

The time allowed by standing order 91 for debate on the motion having expired—

Question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 66

Mr Armitage	Mr Cross	Dr Jenkins	Mr Olley
Mr Ashley-Brown	Mr Daly	Mr L. K. Johnson	Dr Patterson
Mr Barnard	Mr Davies	Mr L. R. Johnson	Mr Reynolds
Mr Beazley	Mr Doyle	Mr Jones	Mr Riordan
Mr Bennett	Mr Duthie	Mr Keating	Mr Scholes
Mr Berinson	Mr Enderby	Mr Keogh	Mr Sherry
Mr Birrell	Dr Everingham	Mr Kerin	Mr Stewart
Mr Bowen	Mr FitzPatrick	Dr Klugman	Mr Thorburn
Mr Bryant	Mr Fulton	Mr Lamb	Mr Uren
Dr Cairns	Mr Garrick	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr McKenzie	Mr Whan
Dr Cass	Dr Gun	Mr Martin	Mr Whitlam
Mr Coates	Mr Hayden	Mr Mathews	Mr Willis
Mr Cohen	Mr Hurford	Mr Morris	
Mr Collard	Mr Innes	Mr Morrison	<i>Tellers:</i>
Mr Connor	Mr Jacobi	Mr Mulder	Mr Hansen
Mr Crean	Mr James	Mr Oldmeadow	Mr Nicholls

NOES, 54

Mr Adermann	Mr Fairbairn	Mr King	Mr Ruddock
Mr Anthony	Mr Fisher	Mr Lloyd	Mr Sinclair
Mr Bonnett	Dr Forbes	Mr Lucock	Mr Snedden
Mr Bourchier	Mr Fraser	Mr Lynch	Mr Staley
Mr Bury	Mr Garland	Mr MacKellar	Mr Street
Mr Calder	Mr Giles	Mr McLeay	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr McMahon	Mr Viner
Mr Chipp	Mr Hallett	Mr McVeigh	Mr Wentworth
Mr Cooke	Mr Hamer	Mr Maisey	Mr Whittorn
Mr Corbett	Mr Hewson	Mr Nixon	Mr Wilson
Mr Drummond	Mr Holten	Mr O'Keefe	
Mr Drury	Mr Hunt	Mr Peacock	<i>Tellers:</i>
Mr Edwards	Mr Kelly	Mr E. L. Robinson	Mr England
Mr Erwin	Mr Killen	Mr I. L. Robinson	Mr Fox

And so it was resolved in the affirmative by an absolute majority.

20 DECLARATION OF BILLS AS URGENT BILLS—LIMITATION OF DEBATE: Mr Daly (Leader of the House) declared that the Constitution Alteration (Simultaneous Elections) Bill 1974, the Constitution Alteration (Democratic Elections) Bill 1974, the Constitution Alteration (Local Government Bodies) Bill 1974, the Constitution Alteration (Mode of Altering the Constitution) Bill 1974 and the Constitution Alteration (Inter-change of Powers) Bill 1974 were urgent Bills.

Question—That the Bills be considered urgent Bills—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 66

Mr Armitage	Mr Cross	Dr Jenkins	Mr Olley
Mr Ashley-Brown	Mr Daly	Mr L. K. Johnson	Dr Patterson
Mr Barnard	Mr Davies	Mr L. R. Johnson	Mr Reynolds
Mr Beazley	Mr Doyle	Mr Jones	Mr Riordan
Mr Bennett	Mr Duthie	Mr Keating	Mr Scholes
Mr Berinson	Mr Enderby	Mr Keogh	Mr Sherry
Mr Birrell	Dr Everingham	Mr Kerin	Mr Stewart
Mr Bowen	Mr FitzPatrick	Dr Klugman	Mr Thorburn
Mr Bryant	Mr Fulton	Mr Lamb	Mr Uren
Dr Cairns	Mr Garrick	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr McKenzie	Mr Whan
Dr Cass	Dr Gun	Mr Martin	Mr Whitlam
Mr Coates	Mr Hayden	Mr Mathews	Mr Willis
Mr Cohen	Mr Hurford	Mr Morris	
Mr Collard	Mr Innes	Mr Morrison	<i>Tellers:</i>
Mr Connor	Mr Jacobi	Mr Mulder	Mr Hansen
Mr Crean	Mr James	Mr Oldmeadow	Mr Nicholls

NOES, 55

Mr Adermann	Mr Fairbairn	Mr Killen	Mr I. L. Robinson
Mr Anthony	Mr Fisher	Mr King	Mr Ruddock
Mr Bonnett	Dr Forbes	Mr Lloyd	Mr Sinclair
Mr Bourchier	Mr Fraser	Mr Lucock	Mr Snedden
Mr Bury	Mr Garland	Mr Lynch	Mr Street
Mr Calder	Mr Giles	Mr MacKellar	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr McLeay	Mr Viner
Mr Chipp	Mr Hallett	Mr McMahon	Mr Wentworth
Mr Cooke	Mr Hamer	Mr McVeigh	Mr Whittorn
Mr Corbett	Mr Hewson	Mr Maisey	Mr Wilson
Mr Drummond	Mr Holten	Mr Nixon	<i>Tellers:</i>
Mr Drury	Mr Hunt	Mr O'Keefe	Mr England
Mr Edwards	Mr Jarman	Mr Peacock	Mr Fox
Mr Erwin	Mr Kelly	Mr E. L. Robinson	

And so it was resolved in the affirmative.

Allotment of time: Mr Daly then moved—That the time allotted in connection with the Bills be as follows:

- (1) Constitution Alteration (Simultaneous Elections) Bill 1974—
 - (a) For the second reading, until 3.30 p.m. on Wednesday, 6 March.
 - (b) For the committee stage, until 3.45 p.m. on Wednesday, 6 March.
 - (c) For the remaining stages, until 4 p.m. on Wednesday, 6 March.
- (2) Constitution Alteration (Democratic Elections) Bill 1974—
 - (a) For the second reading, until 4.15 p.m. on Wednesday, 6 March.
 - (b) For the committee stage, until 4.30 p.m. on Wednesday, 6 March.
 - (c) For the remaining stages, until 4.45 p.m. on Wednesday, 6 March.
- (3) Constitution Alteration (Local Government Bodies) Bill 1974—
 - (a) For the second reading, until 5 p.m. on Wednesday, 6 March.
 - (b) For the committee stage, until 5.15 p.m. on Wednesday, 6 March.
 - (c) For the remaining stages, until 5.30 p.m. on Wednesday, 6 March.
- (4) Constitution Alteration (Mode of Altering the Constitution) Bill 1974—
 - (a) For the second reading, until 5.45 p.m. on Wednesday, 6 March.
 - (b) For the committee stage, until 6 p.m. on Wednesday, 6 March.
 - (c) For the remaining stages, until 6.15 p.m. on Wednesday, 6 March.
- (5) Constitution Alteration (Inter-change of Powers) Bill 1974—
 - (a) For the second reading, until 9.45 p.m. on Wednesday, 6 March.
 - (b) For the committee stage, until 10.00 p.m. on Wednesday, 6 March.
 - (c) For the remaining stages, until 10.15 p.m. on Wednesday, 6 March.

Debate ensued.

The time allowed by standing order 92 for debate on the motion having expired—

Question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

Ayes, 66

Mr Armitage	Mr Cross	Dr Jenkins	Mr Olley
Mr Ashley-Brown	Mr Daly	Mr L. K. Johnson	Dr Patterson
Mr Barnard	Mr Davies	Mr L. R. Johnson	Mr Reynolds
Mr Beazley	Mr Doyle	Mr Jones	Mr Riordan
Mr Bennett	Mr Duthie	Mr Keating	Mr Scholes
Mr Berinson	Mr Enderby	Mr Keogh	Mr Sherry
Mr Birrell	Dr Everingham	Mr Kerin	Mr Stewart
Mr Bowen	Mr FitzPatrick	Dr Klugman	Mr Thorburn
Mr Bryant	Mr Fulton	Mr Lamb	Mr Uren
Dr Cairns	Mr Garrick	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr McKenzie	Mr Whan
Dr Cass	Dr Gun	Mr Martin	Mr Whitlam
Mr Coates	Mr Hayden	Mr Mathews	Mr Willis
Mr Cohen	Mr Hurford	Mr Morris	
Mr Collard	Mr Innes	Mr Morrison	<i>Tellers:</i>
Mr Connor	Mr Jacobi	Mr Mulder	Mr Hansen
Mr Crean	Mr James	Mr Oldmeadow	Mr Nicholls

Noes, 54

Mr Adermann	Mr Fairbairn	Mr Killen	Mr I. L. Robinson
Mr Anthony	Mr Fisher	Mr King	Mr Ruddock
Mr Bonnett	Dr Forbes	Mr Lloyd	Mr Sinclair
Mr Bouchier	Mr Fraser	Mr Lucock	Mr Staley
Mr Bury	Mr Garland	Mr Lynch	Mr Street
Mr Calder	Mr Giles	Mr MacKellar	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr McLeay	Mr Viner
Mr Chipp	Mr Hallett	Mr McMahon	Mr Wentworth
Mr Cooke	Mr Hamer	Mr McVeigh	Mr Whitton
Mr Corbett	Mr Hewson	Mr Maisey	Mr Wilson
Mr Drummond	Mr Holten	Mr Nixon	
Mr Drury	Mr Hunt	Mr O'Keefe	<i>Tellers:</i>
Mr Edwards	Mr Jarman	Mr Peacock	Mr England
Mr Erwin	Mr Kelly	Mr E. L. Robinson	Mr Fox

And so it was resolved in the affirmative.

21 **ADJOURNMENT:** Mr Daly (Leader of the House) moved—That the House do now adjourn.
Debate ensued.
Mr Wentworth rising to address the House—
Closure: Mr Daly moved—That the question be now put.
Question—That the question be now put—put and passed.
And the question—That the House do now adjourn—was put accordingly, and passed.
And then the House, at eleven minutes to eleven o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

PAPERS: The following papers were deemed to have been presented on 5 March 1974, pursuant to statute:

Customs Tariff—Orders—
Developing country—Nos. 1, 2 (1974).
Exemption from primage duty—
No. 2 (1973).
Nos. 1, 2 (1974).
Less developed country—No. 1 (1974).
Defence Force (Papua New Guinea) Retirement Benefits Act—Regulations—
Statutory Rules 1974, No. 18.
Papua New Guinea Act—Ordinances—1974—
No. 9—Land (Amendment) 1973.
No. 10—Public Service (Oversea Agencies) 1973.
No. 11—Parliamentary Members' Compensation 1973.
Seat of Government (Administration) Act—Variation of plan of lay-out of City of Canberra and its environs, dated 6 February 1974.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Sir John Cramer and Mr Gorton.

N. J. PARKES,
Clerk of the House of Representatives