#### **AUSTRALIA**

## HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

No. 76

### TUESDAY, 4 DECEMBER 1973

1 The House met, at eleven o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 Petitions: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Adermann, Mr Bennett, Mr Bonnett, Mr D. M. Cameron, Mr Collard, Mr Cooke, Mr Drury, Mr Gorton, Mr Katter, Mr Killen, Mr MacKellar, Mr McVeigh, Mr E. L. Robinson, Mr Ruddock, Mr Viner and Mr Wilson—from certain citizens of Australia praying that the Government take no measures to

interfere with the existing national health scheme.

Mr Bryant (Minister for the Capital Territory), Mr Morrison (Minister for Science), Mr Corbett, Mr James, Mr Kerin and Mr Ruddock—from certain citizens of Australia praying that the House see that television is used to build into the nation integrity, teamwork and a sense of purpose by serving, and to bring faith in God to the heart of the family and national life.

Mr Connor (Minister for Minerals and Energy), Mr L. R. Johnson (Minister for Housing and Construction), Mr Birrell, Mr Hunt and Mr Willis—from certain citizens of Australia praying that the House immediately revoke all Australian whaling licences and ban the importation of all whale produce.

Petitions received.

- 3 MINISTERIAL AND DEPARTMENTAL CHANGES AND MINISTERIAL ARRANGEMENTS: Mr Whitlam (Prime Minister) informed the House of the following ministerial and departmental changes consequent on the abolition of the Departments of the Navy, Army, Air, Civil Aviation, Housing and External Territories and the resignation of Senator Willesee (Minister for Foreign Affairs) from the posts of Special Minister of State, Vice-President of the Executive Council and Minister assisting the Prime Minister:

  Mr Stewart (Minister for Tourism and Recreation) had been appointed also Vice-
  - Mr L. R. Johnson (Minister for Housing and Minister for Works) had been appointed Minister for Housing and Construction and the Department of Works had been renamed the Department of Housing and Construction.
  - Mr L. F. Bowen (Postmaster-General) had been appointed also Special Minister of State and Minister assisting the Prime Minister.

Mr Morrison (Minister for Science) had been appointed also Minister assisting the Minister for Foreign Affairs in matters relating to Papua New Guinea.

- Mr Whitlam also informed the House that, during the respective absences abroad of Senator Willesee and Mr Jones (Minister for Transport), he was acting as Minister for Foreign Affairs, and Senator Cavanagh (Minister for Aboriginal Affairs) was acting as Minister for Transport and would be represented in this House by Mr Uren (Minister for Urban and Regional Development).
- 4 QUESTIONS: Questions without notice were asked.

President of the Executive Council.

5 Papers: The following papers were presented, by command of His Excellency the Governor-General:

Department of Education and Science—Report for period 1 January to 19 December 1972.

Land tenures—First Report of Commission of Inquiry, dated 27 November 1973. Australian Broadcasting Commission—Letter, dated 25 June 1973, from McKinsey and Company, Inc. to Sir Robert Madgwick, o.B.E., Chairman of the Commission, relating to a diagnostic survey of the Commission by the Company.

Social Welfare Commission—Interim Report of the Committee of Enquiry into Aged Persons' Housing.

The following papers were presented, pursuant to statute:

Australian Institute of Marine Science Act—Council of the Australian Institute of Marine Science—Report and financial statement, together with the Auditor-General's Report, for year 1972-73.

Coal Industry Act—Joint Coal Board—Twenty-sixth Annual Report and financial accounts, together with the Auditor-General's Report, for year 1972–73.

Superannuation Act—Superannuation Board—Fifty-first Annual Report, for year 1972–73.

6 STATEMENTS BY MEMBER—LEAVE TO MAKE NOT GRANTED: Mr Snedden (Leader of the Opposition) asked leave to make a statement.

Objection being raised, leave not granted.

Mr Snedden having again asked leave to make a statement—

Objection being raised, leave not granted.

Mr Snedden having again asked leave to make a statement-

Objection being raised, leave not granted.

7 DEFENCE GROUP OF DEPARTMENTS—REORGANISATION—MINISTERIAL STATEMENT AND PAPER—MOTION TO TAKE NOTE OF PAPERS: Mr Barnard (Minister for Defence), by leave, made a ministerial statement relating to the reorganisation of the Defence group of Departments, and, by command of His Excellency the Governor-General, presented the following papers:

Defence group of Departments-Reorganisation-

Australian defence—Report by Sir Arthur Tange, c.B.E., Secretary of the Department of Defence, dated November 1973.

Ministerial statement, dated 4 December 1973.

Mr Morrison (Minister for Science) moved.—That the House take note of the papers. Debate ensued.

Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.

8 LAND TENURES—FIRST REPORT OF COMMISSION OF INQUIRY—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Uren (Minister for Urban and Regional Development), by leave, made a ministerial statement relating to the First Report of the Commission of Inquiry into Land tenures, dated 27 November 1973, and, by command of His Excellency the Governor-General, presented the following paper:

Land tenures—First Report of Commission of Inquiry—Ministerial statement, 4 December 1973.

Mr Daly (Leader of the House) moved—That the House take note of the paper. Debate ensued.

Debate adjourned (Mr Bryant—Minister for the Capital Territory), and the resumption of the debate made an order of the day for the next sitting.

9 Messages from the Governor-General—Assent to Bills: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

29 November 1973—Message No. 112—High Commissioner (United Kingdom) Act Repeal 1973.

30 November 1973—Message No. 113—Appropriation (No. 1) 1973–74.
Appropriation (No. 2) 1973–74.

10 Message from the Senate—Parliament Bill 1973: Message No. 177, dated 29 November 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for "An Act to determine the Site of the New and Permanent Parliament House, and to provide for the Grounds in the vicinity of the Parliament to be controlled by the Parliament".

Bill read a first time.

Mr Lynch (Deputy Leader of the Opposition) moved—That the second reading be made an order of the day for the next sitting.

Question-put and passed.

11 PRICES—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Hurford (Chairman) brought up the following report from the Joint Committee on Prices:

Report on price of carpet tiles, together with minutes of proceedings of the committee.

Ordered—That the report be printed.

Mr Hurford and Mr D. M. Cameron, by leave, made statements in connection with the report.

12 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—PRICE CONTROL: Mr Speaker informed the House that Mr Lynch (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The ineffectual nature of price control as an answer to Australia's inflationary experience and the failure of the Government to outline how such control would be imposed".

The proposed discussion having received the necessary support—

Mr Lynch addressed the House.

Discussion ensued.

Discussion concluded.

- 13 Message from the Governor-General—Assent to Bills: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:
  - 3 December 1973-Message No. 114-

Wheat Industry Stabilization 1973.

Wheat Export Charge 1973.

- 14 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 1 to 3, government business, be postponed until a later hour this day.
- 15 Lands Acquisition Bill 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

## In the committee

Bill, by leave, taken as a whole.

New clause-

On the motion of Mr Daly (Minister for Services and Property), the following new clause was inserted in the Bill, after debate:

"9A. After section 66 of the Principal Act the following section is inserted:—
'66A. (1) Subject to sub-section (2) and except as otherwise approved Statutory by the Minister, the acquisition, including acquisition by agreement, of aland required for the purposes of a corporation incorporated by a law of Australia or of a Territory (whether made before or after the commencement of this section) shall be effected under this Act.

'(2) This section does not apply in relation to—

- (a) a corporation that is a company or an incorporated association, society or body of trustees; or
- (b) such other corporations as are specified by the Minister by notice in the *Gazette* to be corporations in relation to which this section does not apply.
- '(3) Without prejudice to the obligation of corporations in relation to which this section applies not to acquire land otherwise than in accordance with this section, this section shall not be taken to invalidate an acquisition of land otherwise than in accordance with this section.'.".

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Daly, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

16 INDUSTRIAL RESEARCH AND DEVELOPMENT GRANTS BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Enderby (Minister for Secondary Industry), the Bill was read a third time.

17 EGG EXPORT CHARGES, HONEY LEVY (No. 1), AND HONEY LEVY (No. 2) BILLS 1973: The order of the day having been read for the resumption of the debate on the question—
That the Bills be now read a second time—

Debate resumed.

Question—put and passed—Bills together read a second time.

Leave granted for third readings to be moved forthwith.

On the motion of Mr Morrison (Minister for Science), the Bills were together read a third time.

18 Companies (Foreign Take-overs) Bill 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Crean (Treasurer), the Bill was read a third time.

19 Petroleum and Minerals Authority Bill 1973: Mr Connor (Minister for Minerals and Energy), pursuant to notice, presented a Bill for an Act to establish a Petroleum and Minerals Authority.

Bill read a first time.

Mr Connor moved—That the Bill be now read a second time.

Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.

20 REMUNERATION AND ALLOWANCES BILL (No. 2) 1973: Mr Enderby (Minister for Secondary Industry), pursuant to notice, presented a Bill for an Act relating to the Remuneration and Allowances payable to the Holders of certain Statutory Offices.

Bill read a first time.

Mr Enderby moved—That the Bill be now read a second time.

Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.

21 NATIONAL HEALTH BILL (No. 2) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 115, dated 14 November 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Hayden (Minister for Social Security), the Bill was read a third time.

- 22 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 6 to 14, government business, be postponed until a later hour this day.
- 23 Customs Bill 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

#### In the committee

Bill, by leave, taken as a whole.

On the motion of Mr O'Keefe, the following amendment was made, after debate:

Clause 3, page 2, paragraph (b), omit proposed sub-section (2), substitute the following sub-section:

"(2) Sub-section (1) does not exclude fish or other goods the produce of the sea specified in the Convention on International Trade in endangered species of wild fauna and flora from the control of Customs where the importation into Australia of the fish or other goods, as the case may be, is prohibited, either absolutely or otherwise, by the regulations. The regulations shall specify those species of wild fauna and flora which are applicable to the provisions of the Convention on International Trade in endangered species of wild fauna and flora."

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.

On the motion of Dr Cairns (Minister representing the Minister for Customs and Excise), by leave, the House adopted the report, and, by leave, the Bill was read a third time.

24 EXTRADITION (FOREIGN STATES) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

#### In the committee

Clauses 1 to 6 agreed to.

Clause 7 debated.

Mr Cooke addressing the committee—

Closure: Mr Daly (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Chairman, Mr Scholes, in the Chair)-

#### Ayes, 60

Mr Armitage	Mr Cross	Mr James	Mr Olley
Mr Ashley-Brown	Mr Daly	Dr Jenkins	Dr Patterson
Mr Barnard	Mr Davies	Mr L. K. Johnson	Mr Reynolds
Mr Bennett	Mr Doyle	Mr L. R. Johnson	Mr Sherry
Mr Berinson	Mr Duthie	Mr Keating	Mr Stewart
Mr Birrell	Mr Enderby	Mr Keogh	Mr Thorburn
Mr L. F. Bowen	Dr Everingham	Mr Kerin	Mr Uren
Mr Bryant	Mr FitzPatrick	Mr Lamb	Mr Wallis
Dr Cairns	Mr Fulton	Mr Luchetti	Mr Whan
Mr C. R. Cameron	Mr Garrick	Mr McKenzie	Mr Willis
Dr Cass	Mr Grassby	Mr Martin	
Mr Coates	Dr Gun	Mr Mathews	
Mr Cohen	Mr Hayden	Mr Morris	
Mr Collard	Mr Hurford	Mr Morrison	Tellers:
Mr Connor	Mr Innes	Mr Mulder	Mr Hansen
Mr Crean	Mr Jacobi	Mr Oldmeadow	Mr Nicholls
	Noes,	50	
Mr Adermann	Mr Erwin	Mr King	Mr Ruddock
Mr Anthony	Mr Fisher	Mr Lloyd	Mr Sinclair
Mr Bonnett	Dr Forbes	Mr Lucock	Mr Staley
Mr Bourchier	Mr Fraser	Mr Lynch	Mr Street
Mr Bury	Mr Giles	Mr MacKellar	Mr Turner
Mr Calder	Mr Graham	Mr McLeay	Mr Viner
14 B 14 C			

Mr D. M. Cameron Mr Hallett Mr McMahon Mr Cooke Mr Hamer Mr McVeigh Mr Corbett Mr Hewson Mr Missey Sir J. Cramer Mr Holten Mr Nixon Mr Drummond Mr Hunt Mr O'Keefe Mr Now Mr Drummond Mr Mr Mr O'Keefe Mr Drummond Mr Mr Mr O'Keefe

Mr Drury Mr Katter Mr E. L. Robinson Mr England Mr Edwards Mr Kelly Mr I. L. Robinson Mr Fox

And so it was resolved in the affirmative.

And the question—That the clause be agreed to—was put accordingly, and passed.

Mr Wentworth

Mr Whittorn

Mr Wilson

Tellers:

Clause 8—

Mr Wentworth rising to address the committee-

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clause be agreed to—was put accordingly, and passed.

Clause 9—

Mr Wentworth rising to address the committee-

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clause be agreed to—was put accordingly, and passed.

It being fifteen minutes to eleven o'clock p.m.—Progress to be reported.

The House resumed; Mr Scholes reported accordingly.

25 ADJOURNMENT: The question was accordingly proposed—That the House do now adjourn.

Debate ensued.

Question-put and passed.

And then the House, at one minute to eleven o'clock p.m., adjourned until tomorrow at half-past eleven o'clock a.m.

PAPERS: The following papers were deemed to have been presented on 4 December 1973, pursuant to statute:

Christmas Island Act—Ordinance—1973—No. 5—Importation of Dogs and Cats. Customs Act—Regulations—Statutory Rules 1973, Nos. 227, 228.

Meat Export Charge Act—Regulations—Statutory Rules 1973, No. 235.

Meat Export Charge Collection Act—Regulations—Statutory Rules 1973, No. 236. Navigation Act—Regulations—Statutory Rules 1973, No. 233.

Overseas Telecommunications Act—Regulations—Statutory Rules 1973, No. 232. Papua New Guinea Act—Regulations—Statutory Rules 1973, Nos. 241, 242.

Papua New Guinea (Staffing Assistance) Act—Regulations—Statutory Rules 1973, Nos. 237, 238, 239, 240.

Post and Telegraph Act—Regulations—Statutory Rules 1973, Nos. 226, 231. Seat of Government (Administration) Act—Ordinance—1973—No. 46—Annual

Stevedoring Industry Act—Regulations—Statutory Rules 1973, No. 230.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Mr Fairbairn, Mr Garland\*, Mr Jones, Mr Killen, Dr Klugman\*, Mr Peacock and Mr Riordan.

\* On leave

N. J. PARKES, Clerk of the House of Representatives