

AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 75

THURSDAY, 29 NOVEMBER 1973

- 1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.
- 2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
- Mr Barnard (Minister for Defence), Mr Adermann, Mr Bonnett, Mr D. M. Cameron, Mr Cooke, Mr Corbett, Mr Drury, Mr Jarman, Mr Katter, Mr Killen, Mr McVeigh, Mr E. L. Robinson, Mr Viner and Mr Wilson—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.
- Mr Stewart (Minister for Tourism and Recreation), Mr James and Mr Ruddock—from certain citizens of Australia praying that the House see that television is used to build into the nation integrity, teamwork and a sense of purpose by serving, and to bring faith in God to the heart of the family and national life.
- Mr Jarman—from certain citizens of Australia praying that the House acknowledge the right of every Australian child to equal grants of Government money spent on education.
- Mr Killen—from certain citizens of Australia praying that the House immediately revoke all Australian whaling licences and ban the importation of all whale produce.
- Petitions received.
- 3 QUESTIONS: Questions without notice were asked.
- 4 MR PATRICK WHITE—PROPOSED RECOGNITION AS DISTINGUISHED VISITOR—STATEMENT BY MR SPEAKER: Mr Speaker made a statement informing the House of the reply of Mr Patrick White, winner of the Nobel Prize for Literature, to the invitation of Mr Speaker to take a seat on the floor of the House.
- 5 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:
- Department of Science—
- Analytical Services Branch—Report for year 1972-73.
- Antarctic Division—Report for year 1972-73.
- Bureau of Meteorology—Report for year 1972-73.
- Ionospheric Prediction Service—Report for year 1972-73.
- Patent, Trade Marks and Designs Office—Report for year 1972-73.
- Report for period 20 December 1972 to 30 June 1973.
- River Murray Waters—Problems associated with use—Summary record of discussions of meeting between the Prime Minister and the Premiers of New South Wales, Victoria and South Australia held at Canberra on 2 March 1973.
- 6 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT: Mr Hallett (Deputy Chairman) brought up the following report from the Joint Committee on the Australian Capital Territory:
- Report on the fifty-fifth series of variations of the plan of lay-out of the City of Canberra and its environs.
- Ordered to be printed.

- 7 **GRIEVANCE DEBATE:** Pursuant to the provisions of standing order 106, the order of the day having been read —
Question proposed—That grievances be noted.
Debate ensued.
Ordered—That Mr Snedden (Leader of the Opposition) be granted an extension of time.
Ordered—That Mr L. F. Bowen (Postmaster-General) be granted an extension of time.
Debate continued.
It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with standing order 106.
Question—That grievances be noted—put and passed.
- 8 **POSTPONEMENT OF BUSINESS:** Ordered—That the intervening business be postponed until after order of the day No. 7, government business.
- 9 **STATES GRANTS (SPECIAL ASSISTANCE) BILL 1973:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr Hallett), and the resumption of the debate made an order of the day for a later hour this day.
- 10 **CUSTOMS TARIFF VALIDATION BILL (No. 2) 1973:** Dr Cairns (Minister representing the Minister for Customs and Excise) presented a Bill for an Act to Provide for the Validation of Collections of Duties of Customs under Customs Tariff Proposals.
Bill read a first time.
Dr Cairns moved—That the Bill be now read a second time.
Debate adjourned (Mr Snedden—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 11 **ALBURY-WODONGA DEVELOPMENT BILL 1973:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Ordered—That Mr Snedden (Leader of the Opposition) be granted an extension of time.
Debate adjourned (Mr Cohen), and the resumption of the debate made an order of the day for a later hour this day.
- 12 **PAPUA NEW GUINEA—SELF-GOVERNMENT—MINISTERIAL STATEMENT AND RESOLUTION:**
Mr Morrison (Minister for External Territories), by leave, made a ministerial statement relating to the achievement of self-government by Papua New Guinea on 1 December 1973 and moved, by leave—
That this House conveys to the House of Assembly representing the people of Papua New Guinea its congratulations and warm wishes on the occasion of Papua New Guinea's achievement of self-government.
And this House respectfully requests that the terms of this resolution be conveyed to the Speaker and House of Assembly of Papua New Guinea.
Debate ensued.
Question—put and passed.
- 13 **PAPER:** Mr Speaker presented, pursuant to statute:
Audit Act—Supplementary Report of the Auditor-General upon other accounts, for year 1972-73.
Ordered to be printed.
- 14 **ALBURY-WODONGA DEVELOPMENT BILL 1973:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for a later hour this day.

- 15 HEALTH INSURANCE BILL 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act Providing for Payments by way of Medical Benefits and Payments for Hospital Services and for other purposes.
 Bill read a first time.
 Mr Hayden moved—That the Bill be now read a second time.
 Ordered—That Mr Hayden be granted an extension of time.
 Debate adjourned (Mr Chipp).
 Ordered, after debate—That the resumption of the debate be made an order of the day for the next sitting.
- 16 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:
 29 November 1973—Message—
 No. 173—Appropriation (No. 1) 1973–74 (*without requests*).
 No. 174—Appropriation (No. 2) 1973–74.
 No. 175—Wheat Industry Stabilization 1973.
 No. 176—Wheat Export Charge 1973 (*without requests*).

- 17 PUBLICATIONS COMMITTEE—EIGHTH REPORT: Mr McKenzie (Chairman) brought up the Eighth Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

EIGHTH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers previously presented, recommends that the following be printed:

- Administrative Discretions—Final Report of the Committee on Administrative Discretions, dated 17 October 1973.
- Atomic Energy Act—Twenty-first Annual Report of the Australian Atomic Energy Commission, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—Report and financial statements, together with the Auditor-General's Report, for year 1972–73.
- Australian Coastal Shipping Commission Act—Seventeenth Annual Report of the Australian Coastal Shipping Commission together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Australian Council for the Arts—Final Report to the Prime Minister by the Australian Council for the Arts relating to the future workings of the Council and its Boards.
- Australian Film Development Corporation Act—Third Annual Report of the Australian Film Development Corporation, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Australian Fire Board—Fourteenth Annual Report, for year 1972–73.
- Australian Industry Development Corporation Act—Third Annual Report of the Australian Industry Development Corporation together with financial statements and the Auditor's report thereon for year 1972–73.
- Cinematograph Films Board of Review—Annual Report for year 1972–73.
- Commonwealth Scholarships Board—Report for 1972.
- Commonwealth Serum Laboratories Act—Twelfth Annual Report of the Commonwealth Serum Laboratories, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Defence Act—Report of the Royal Military College of Australia, for the period 1 February 1972 to 31 January 1973.
- Defence Report—1973.
- Department of Science—First Annual Report, for the period 20 December 1972 to 30 June 1973.

- Department of Science—Analytical Services Branch—Annual Report for year 1972–73.
- Department of Science—Antarctic Division—Annual Report for year 1972–73.
- Department of Science—Bureau of Meteorology—Annual Report for year 1972–73.
- Department of Science—Ionospheric Prediction Service—Annual Report for year 1972–73.
- Department of Science—The Patent Office—Annual Report for year 1972–73.
- Department of Supply—Report for year 1972–73.
- Department of Urban and Regional Development—First Annual Report, for year 1972–73.
- Department of Urban and Regional Development—Report on a suggested delimitation of regions for the purposes of section 17 of the Grants Commission Act 1973.
- Grants Commission Act—Fortieth Report of the Grants Commission (1973) on applications by the States of Queensland, South Australia and Tasmania for financial assistance under section 96 of the Constitution.
- Health Insurance—Paper on the Australian Health Insurance Program, authorised by the Minister for Social Security, dated 7 November 1973.
- Homes Savings Grant Act—Ninth Annual Report on the administration and operation of the Act, for year 1972–73.
- Honey Industry Act—Tenth Annual Report of the Australian Honey Board, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- National Estate—Submission to the National Estate Task Force by the Department of Urban and Regional Development, dated November 1973.
- Overseas Telecommunications Act—Twenty-seventh Annual Report of the Overseas Telecommunications Commission, together with financial statements and the Auditor-General's Report thereon, for year ended 31 March 1973.
- Prices and Incomes—Report to the Australian Government upon certain matters relating to Power over Prices and Incomes by Mr T. C. Winter, dated November 1973.
- Prices Justification Act—Notification, dated 30 October 1973, specifying price increases of certain paper and paperboard products by the Australian Paper Manufacturers Limited and Cellulose Australia Limited.
- Prices Justification Tribunal—Report on proposed price increases by Australian Paper Manufacturers Limited and Cellulose Australia Limited, dated 24 October 1973.
- Seat of Government (Administration) Act—Statement of Receipts and Expenditure of the Australian Capital Territory, for year 1972–73.
- Services Trust Funds Act—Twenty-fifth Annual Report of the Services Canteens Trust Fund, together with financial statements and the Auditor-General's Report thereon, for 1972.
- Services Trust Funds Act—Twenty-sixth Annual Report of the Australian Military Forces Relief Trust Fund, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Services Trust Funds Act—Twenty-fifth Annual Report by the Trustees of the Royal Australian Air Force Welfare Trust Fund, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Services Trust Funds Act—Annual Report by the Trustees of the Royal Australian Navy Relief Trust Fund, together with financial statements and the Auditor-General's Report thereon, for year 1972–73.
- Snowy Mountains Council—Fifteenth Annual Report of the Snowy Mountains Council, for year 1972–73.
- Superannuation Fund—Report of the Tenth Quinquennial Investigation of the Fund, as at 30 June 1972, dated 7 September 1973.

Third Party Insurance Premiums Advisory Committee—Report on the level of premium rates for the Australian Capital Territory, dated 15 October 1973.
Wool (Deficiency Payments) Act—Report by the Minister on the operation of the Act, for year 1972–73.

DAVID MCKENZIE,

29 November 1973

Chairman

Mr McKenzie moved, by leave—That the report be agreed to.

Question—put and passed.

- 18 ALBURY-WODONGA DEVELOPMENT BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Giles rising to address the House—

Closure: Mr Nicholls moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Uren (Minister for Urban and Regional Development), the Bill was read a third time.

- 19 ALBURY-WODONGA DEVELOPMENT (FINANCIAL ASSISTANCE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 108, dated 22 November 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion, by leave, of Mr Uren (Minister for Urban and Regional Development), the following amendments were made together:

Clause 10, page 4, omit paragraph (d) of sub-clause (2), substitute the following paragraph:

“(d) the State shall repay to Australia each payment or advance (not being an advance repaid under section 6) by instalments in such manner, and within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State, the first instalment in each case to be paid on 15 June or 15 December next occurring after the expiration of 12 months after that date.”.

Clause 10, page 4, line 21, omit “in relation to an approved program”.

Clause 10, page 4, lines 23 and 24, omit “before the first payment or advance to the State is made in relation to that program”.

Clause 10, page 4, lines 38 and 39, omit “as at which it was calculated, and interest shall accrue in respect of that amount, calculated from that date,” substitute “on which the payment or advance was made, and interest shall accrue in respect of that amount, calculated from the date as at which that amount was calculated,”.

Clause 10, page 5, omit paragraph (f) of sub-clause (3), substitute the following paragraph:

“(f) the State shall repay to Australia each payment or advance (not being an advance repaid under section 6) by instalments in such manner, and within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State.”.

Clause 10, page 5, after sub-clause (3) insert the following sub-clause:

“(3A) An agreement fixing a period in accordance with this section may include provision for the variation of that period before the expiration of that period and for the consequential variation of other matters.”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Uren, by leave, the House adopted the report.

Mr Uren moved, by leave—That the Bill be now read a third time.

Mr Giles addressing the House—

Closure: Mr Uren moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Martin, in the Chair)—

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Mr Armitage	Mr Crean	Mr Jacobi	Dr Patterson
Mr Ashley-Brown	Mr Cross	Mr James	Mr Reynolds
Mr Barnard	Mr Daly	Dr Jenkins	Mr Riordan
Mr Bennett	Mr Davies	Mr L. K. Johnson	Mr Scholes
Mr Berinson	Mr Doyle	Mr L. R. Johnson	Mr Sherry
Mr Birrell	Mr Enderby	Mr Keating	Mr Stewart
Mr L. F. Bowen	Dr Everingham	Mr Keogh	Mr Thorburn
Mr Bryant	Mr FitzPatrick	Mr Kerin	Mr Uren
Dr Cairns	Mr Fulton	Mr Lamb	Mr Wallis
Mr C. R. Cameron	Mr Garrick	Mr Luchetti	Mr Whan
Dr Cass	Mr Grassby	Mr McKenzie	Mr Willis
Mr Coates	Dr Gun	Mr Morris	
Mr Cohen	Mr Hayden	Mr Morrison	<i>Tellers:</i>
Mr Collard	Mr Hurford	Mr Oldmeadow	Mr Hansen
Mr Connor	Mr Innes	Mr Olley	Mr Nicholls

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Mr Adermann	Mr Fisher	Mr Lloyd	Mr Staley
Mr Bonnett	Dr Forbes	Mr Lucock	Mr Turner
Mr Bury	Mr Graham	Mr Lynch	Mr Viner
Mr Calder	Mr Hallett	Mr MacKellar	Mr Wentworth
Mr D. M. Cameron	Mr Hamer	Mr McLeay	Mr Whittorn
Mr Chipp	Mr Hewson	Mr McVeigh	Mr Wilson
Mr Cooke	Mr Holten	Mr Maisey	
Mr Corbett	Mr Hunt	Mr Nixon	
Mr Drummond	Mr Jarman	Mr O'Keefe	
Mr Drury	Mr Kelly	Mr Peacock	<i>Tellers:</i>
Mr Erwin	Mr Killen	Mr I. L. Robinson	Mr England
Mr Fairbairn	Mr King	Mr Ruddock	Mr Giles

And so it was resolved in the affirmative.

And the question—That the Bill be now read a third time—was put accordingly, and passed—Bill read a third time.

20 GROWTH CENTRES (FINANCIAL ASSISTANCE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 109, dated 22 November 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion, by leave, of Mr Uren (Minister for Urban and Regional Development), the following amendments were made together, after debate:

Clause 10, page 4, omit paragraph (d) of sub-clause (2), substitute the following paragraph:

“(d) the State shall repay to Australia each payment or advance (not being an advance repaid under section 7) by instalments in such manner, and

within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State, the first instalment in each case to be paid on 15 June or 15 December next occurring after the expiration of 12 months after that date.”.

Clause 10, page 4, lines 23 and 24, omit “before the first payment or advance to the State is made in relation to that program”.

Clause 10, page 4, lines 38 and 39, omit “as at which it was calculated, and interest shall accrue in respect of that amount, calculated from that date,” substitute “on which the payment or advance was made, and interest shall accrue in respect of that amount, calculated from the date as at which that amount was calculated.”.

Clause 10, page 5, omit paragraph (f) of sub-clause (3), substitute the following paragraph:

“(f) the State shall repay to Australia each payment or advance (not being an advance repaid under section 7) by instalments in such manner, and within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State.”.

Clause 10, page 5, after sub-clause (3) insert the following sub-clause:

“(3A) An agreement fixing a period in accordance with this section may include provision for the variation of that period before the expiration of that period and for the consequential variation of other matters.”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Uren, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

21 LAND COMMISSIONS (FINANCIAL ASSISTANCE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 110, dated 22 November 1973, from

His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion, by leave, of Mr Uren (Minister for Urban and Regional Development), the following amendments were made together, after debate:

Clause 10, page 3, line 39, omit “be a long-term”, substitute “be the long-term”.

Clause 10, page 4, omit paragraph (d) of sub-clause (2), substitute the following paragraph:

“(d) the State shall repay to Australia each payment or advance (not being an advance repaid under section 7) by instalments in such manner, and within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State, the first instalment in each case to be paid on 15 June or 15 December next occurring after the expiration of 12 months after that date.”.

Clause 10, page 4, lines 12 and 13, omit “before the first payment or advance to the State is made in relation to that program”.

Clause 10, page 4, lines 27 and 28, omit “as at which it was calculated, and interest shall accrue in respect of that amount, calculated from that date,” substitute “on which the payment or advance was made, and interest shall accrue in respect of that amount, calculated from the date as at which that amount was calculated.”.

Clause 10, page 4, omit paragraph (f) of sub-clause (3), substitute the following paragraph:

“(f) the State shall repay to Australia each payment or advance (not being an advance repaid under section 7) by instalments in such manner, and within such period, not exceeding 30 years, after the date on which the payment or advance is made to the State, as is agreed between Australia and the State.”.

Clause 10, page 5, before sub-clause (4) insert the following sub-clause:

“(3A) An agreement fixing a period in accordance with this section may include provision for the variation of that period before the expiration of that period and for the consequential variation of other matters.”.

Bill, as amended, agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Uren, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

22 STATES GRANTS (SPECIAL ASSISTANCE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Hallett addressing the House—

Adjournment negatived: It being fifteen minutes past ten o'clock p.m.—The question was proposed—That the House do now adjourn.

Mr Daly (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

Debate continued.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 111, dated 14 November 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Daly, the Bill was read a third time.

23 ADJOURNMENT: Mr Daly (Leader of the House) moved—That the House do now adjourn. Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until Tuesday next at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

PAPERS: The following papers were deemed to have been presented on 29 November 1973, pursuant to statute:

Australian National University Act—Statutes—

No. 109—Academic and Ceremonial Dress Amendment No. 4.

No. 110—Membership of Council Amendment No. 1.

Seat of Government (Administration) Act—Ordinance 1973—No. 45—Companies (Life Insurance Holding Companies).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beazley, Sir John Cramer, Mr Duthie, Mr Fraser, Mr Garland*, Mr Gorton, Dr Klugman*, Mr McMahon and Mr Street.

* On leave

N. J. PARKES,
Clerk of the House of Representatives