

## AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 36

WEDNESDAY, 22 AUGUST 1973

1 The House met, at two o'clock p.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Connor (Minister for Minerals and Energy), Dr Cass (Minister for the Environment and Conservation), Mr Bouchier, Mr Coates, Mr Lamb, Mr Mathews, Mr Reynolds, Mr I. L. Robinson and Mr Whittorn—from certain citizens of Australia praying that the House move to make available to the Tasmanian Government a special grant for the purpose of securing Lake Pedder in its natural state.

Dr Forbes—from certain citizens of Australia praying that the Government take no measures to interfere with the basic principles of the existing national health scheme.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

Albury-Wodonga development—Ministerial Council—Communiqués of meetings held at Albury, Canberra and Wodonga on 9 March, 23 May and 4 July 1973, respectively.

Australian and State Government Ministers—Transcript of proceedings of conference held at Canberra on 10 May 1973, relating to inflation.

Commonwealth Bureau of Roads—Report on the effects of stopping freeway construction in State capital cities, 1973.

Elections 1972—

Statistical Returns showing the voting within each Subdivision in relation to the General Elections for the House of Representatives, 1972, viz.:

New South Wales.

South Australia.

Tasmania.

Victoria.

Western Australia.

Statistical Returns showing the voting within each Subdivision in relation to the Senate Election and the General Elections for the House of Representatives, 1972, viz.: Queensland.

Recreation—Australian and State Government Ministers responsible for Recreation—Summary of discussions of meeting held at Canberra on 7 June 1973.

Visit to Africa by Senator Willesee (Special Minister of State), June–July 1973—Statement.

The following papers were presented, pursuant to statute:

Broadcasting and Television Act—Australian Broadcasting Control Board—Twenty-fifth Annual Report and financial statement, together with the Auditor-General's Report, for year 1972–73.

Tobacco Marketing Act—Australian Tobacco Board—Seventh Annual Report and financial statements, together with the Auditor-General's Report, for 1972.

- 5 ADVANCE TO THE TREASURER 1972–73—STATEMENT OF EXPENDITURE: Mr Crean (Treasurer), by command of His Excellency the Governor-General, presented the following paper:

Advance to the Treasurer for year 1972–73—Statement of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act* 1901–1969. Ordered—That the statement be taken into consideration in committee of the whole House at the next sitting.

- 6 PRIME MINISTER'S VISIT TO CENTRAL AND NORTH AMERICA—MINISTERIAL STATEMENT AND PAPERS: Mr Whitlam (Prime Minister), by leave, made a ministerial statement relating to his recent visit to Central and North America, and, by command of His Excellency the Governor-General, presented the following papers:

Visit to Mexico by the Prime Minister—Communique.

Commonwealth Heads of Government Meeting, Ottawa, 2 to 10 August 1973—

Statement, dated 3 August 1973, on the occasion of the tenth anniversary of the treaty banning nuclear weapon tests in the atmosphere, in outer space and under water.

Final communique.

Mr Peacock, by leave, also made a statement with reference to the matter.

Mr Sinclair (Deputy Leader of the Australian Country Party) asked leave to make a statement in connection with the matter.

Objection being raised, leave not granted.

- 7 SUSPENSION OF STANDING ORDERS MOVED: Mr Sinclair (Deputy Leader of the Australian Country Party) moved—That so much of the standing orders be suspended as would prevent the honourable Member for New England making a statement.

Debate ensued.

The time allowed by standing order 91 for debate on the motion having expired—

Question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 50

Mr Adermann	Mr Erwin	Mr Katter	Mr Peacock
Mr Anthony	Mr Fairbairn	Mr Kelly	Mr E. L. Robinson
Mr Bonnett	Mr Fisher	Mr Killen	Mr I. L. Robinson
Mr Bouchier	Mr Fraser	Mr King	Mr Sinclair
Mr Bury	Mr Giles	Mr Lloyd	Mr Street
Mr Calder	Mr Gorton	Mr Lucock	Mr Turner
Mr D. M. Cameron	Mr Graham	Mr Lynch	Mr Wentworth
Mr Chipp	Mr Hallett	Mr MacKellar	Mr Whittorn
Mr Cooke	Mr Hamer	Mr McLeay	Mr Wilson
Mr Corbett	Mr Hewson	Mr McMahan	
Mr Drummond	Mr Holten	Mr McVeigh	<i>Tellers</i>
Mr Drury	Mr Hunt	Mr Nixon	Mr England
Mr Edwards	Mr Jarman	Mr O'Keefe	Mr Fox

## NOES, 63

Mr Armitage	Mr Crean	Mr Jacobi	Mr Mulder
Mr Ashley-Brown	Mr Cross	Mr James	Mr Oldmeadow
Mr Barnard	Mr Daly	Dr Jenkins	Mr Olley
Mr Beazley	Mr Davies	Mr L. K. Johnson	Dr Patterson
Mr Bennett	Mr Doyle	Mr L. R. Johnson	Mr Reynolds
Mr Berinson	Mr Duthie	Mr Jones	Mr Riordan
Mr Birrell	Mr Enderby	Mr Keating	Mr Scholes
Mr L. F. Bowen	Dr Everingham	Mr Keogh	Mr Stewart
Mr Bryant	Mr FitzPatrick	Mr Kerin	Mr Thorburn
Dr Cairns	Mr Fulton	Mr Lamb	Mr Uren
Mr C. R. Cameron	Mr Garrick	Mr Luchetti	Mr Wallis
Dr Cass	Mr Grassby	Mr McKenzie	Mr Whan
Mr Coates	Dr Gun	Mr Martin	Mr Willis
Mr Cohen	Mr Hayden	Mr Mathews	<i>Tellers:</i>
Mr Collard	Mr Hurford	Mr Morris	Mr Hansen
Mr Connor	Mr Innes	Mr Morrison	Mr Nicholls

And so it was negated.

- 8 **DISTINGUISHED VISITORS:** Mr Speaker informed the House that a delegation from the Parliament of Mexico, led by Senator Miquel Angel Barberena, was present in the gallery. On behalf of the House, Mr Speaker extended to the visitors a warm welcome and wished them a pleasant visit to Australia.
- 9 **AUSTRALIAN INSTITUTE OF ABORIGINAL STUDIES—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Bryant (Minister for Aboriginal Affairs) presented, pursuant to statute, the following paper:  
 Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report and financial statements, together with the Auditor-General's Report, for year 1972–73—  
 and moved—That the House take note of the paper.  
 Debate adjourned (Mr Wentworth), and the resumption of the debate made an order of the day for the next sitting.
- 10 **ABORIGINAL LAND RIGHTS COMMISSION—REPORT—MOTION TO TAKE NOTE OF PAPER:** Mr Bryant (Minister for Aboriginal Affairs), by command of His Excellency the Governor-General, presented the following paper:  
 Aboriginal Land Rights Commission—First Report, dated 19 July 1973—  
 and moved—That the House take note of the paper.  
 Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 11 **SUSPENSION OF STANDING ORDERS—EGG EXPORT CHARGES BILL AND HONEY LEVY BILLS:** Mr Morrison (Minister for Science) moved, by leave—That so much of the standing orders be suspended as would prevent an Egg Export Charges Bill and two Honey Levy Bills (a) being presented and read a first time together and one motion being moved without delay and one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of the three Bills together, and (b) the consideration of the Bills in one committee of the whole.  
 Question—put and passed.
- 12 **EGG EXPORT CHARGES BILL 1973 AND HONEY LEVY BILLS NOS. (1) AND (2) 1973:** Mr Morrison (Minister for Science) presented the following Bills:  
 A Bill for an Act to amend the *Egg Export Charges Act 1947–1965*;  
 A Bill for an Act to amend the *Honey Levy Act (No. 1) 1962–1965* in relation to Metric Conversion; and  
 A Bill for an Act to amend the *Honey Levy Act (No. 2) 1962–1965* in relation to Metric Conversion.  
 Bills together read a first time.  
 Mr Morrison moved—That the Bills be now read a second time.  
 Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

- 13 STATES GRANTS (PETROLEUM PRODUCTS) BILL 1973: Dr Cairns (Minister representing the Minister for Customs and Excise), pursuant to notice, presented a Bill for an Act to repeal section 6 of the *States Grants (Petroleum Products) Act 1965-1969*.  
Bill read a first time.  
Dr Cairns moved—That the Bill be now read a second time.  
Debate adjourned (Mr Edwards), and the resumption of the debate made an order of the day for the next sitting.
- 14 CELLULOSE ACETATE FLAKE BOUNTY BILL 1973: Dr Cairns (Minister representing the Minister for Customs and Excise), pursuant to notice, presented a Bill for an Act to amend the *Cellulose Acetate Flake Bounty Act 1956-1971*.  
Bill read a first time.  
Dr Cairns moved—That the Bill be now read a second time.  
Debate adjourned (Mr Edwards), and the resumption of the debate made an order of the day for the next sitting.
- 15 AGED PERSONS HOMES BILL 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act to amend the *Aged Persons Homes Act 1954-1972*.  
Bill read a first time.  
Mr Hayden moved—That the Bill be now read a second time.  
Debate adjourned (Mr Chipp), and the resumption of the debate made an order of the day for the next sitting.
- 16 DELIVERED MEALS SUBSIDY BILL 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act to amend the *Delivered Meals Subsidy Act 1970-1972*.  
Bill read a first time.  
Mr Hayden moved—That the Bill be now read a second time.  
Debate adjourned (Mr Chipp), and the resumption of the debate made an order of the day for the next sitting.
- 17 COMMONWEALTH ELECTORAL BILL (NO. 2) 1973 [No. 2]: Mr Daly (Minister for Services and Property), pursuant to notice, presented a Bill for an Act relating to the Distribution of the States into Electoral Divisions.  
Bill read a first time.  
Mr Daly moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 18 AIR NAVIGATION BILL 1973: Mr Jones (Minister for Civil Aviation), pursuant to notice, presented a Bill for an Act to amend the *Air Navigation Act 1920-1971*.  
Bill read a first time.  
Mr Jones moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 19 ABORIGINAL AFFAIRS (ARRANGEMENTS WITH THE STATES) BILL 1973: Mr Bryant (Minister for Aboriginal Affairs), pursuant to notice, presented a Bill for an Act providing for Arrangements with the States with respect to Aboriginal Affairs.  
Bill read a first time.  
Mr Bryant moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 20 IMMIGRATION (EDUCATION) BILL 1973: Mr Grassby (Minister for Immigration), pursuant to notice, presented a Bill for an Act to amend the *Immigration (Education) Act 1971*.  
Bill read a first time.  
Mr Grassby moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

- 21 ALIENS BILL 1973: Mr Grassby (Minister for Immigration), pursuant to notice, presented a Bill for an Act to amend the *Aliens Act 1947-1966*.

Bill read a first time.

Mr Grassby moved—That the Bill be now read a second time.

Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

- 22 DAYS AND HOURS OF SITTING—ADJOURNMENT OF SITTING: Mr Daly (Leader of the House) moved, pursuant to notice—

(1) That, in lieu of the times fixed for the meeting of the House in paragraph (1) of the order of the House of 1 March 1973, for the remainder of this period of sittings, unless otherwise ordered, the House shall meet for the despatch of business on each of the following Mondays, viz: 17 September, 15 and 22 October and 12 and 26 November, at two o'clock p.m., on each Tuesday at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair, on each Wednesday at half-past eleven o'clock a.m. and on each Thursday at ten o'clock a.m.

(2) That paragraph (2) of the order of the House of 1 March 1973 with respect to the adjournment of the House be varied by omitting "at fifteen minutes to eleven o'clock p.m. on each Tuesday" and inserting in place thereof "at fifteen minutes to eleven o'clock p.m. on each Monday and Tuesday".

Mr Lynch (Deputy Leader of the Opposition) moved, as an amendment—That paragraph (1) be amended by omitting the words "on each Wednesday at half-past eleven o'clock a.m." and substituting "on each Wednesday at two o'clock p.m.".

Debate continued.

Debate adjourned (Mr Giles), and the resumption of the debate made an order of the day for a later hour this day.

- 23 AUSTRALIAN DEFENCE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Barnard (Minister for Defence), by leave, made a ministerial statement relating to Australian defence, and, by command of His Excellency the Governor-General, presented the following paper:

Australian defence—Ministerial statement, 22 August 1973.

Mr Daly (Leader of the House) moved—That the House take note of the paper.

Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

- 24 DAYS AND HOURS OF SITTING—ADJOURNMENT OF SITTING: The order of the day having been read for the resumption of the debate on the motion of Mr Daly (Leader of the House) relating to the days, hours and adjournment of sittings of the House—*And on the amendment moved thereto by Mr Lynch (Deputy Leader of the Opposition) (see this page)*—

Debate resumed.

Question—That the words proposed to be omitted stand part of the motion—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 61

Mr Armitage	Mr Cross	Mr James	Mr Olley
Mr Ashley-Brown	Mr Daly	Dr Jenkins	Dr Patterson
Mr Barnard	Mr Davies	Mr L. K. Johnson	Mr Reynolds
Mr Beazley	Mr Doyle	Mr L. R. Johnson	Mr Riordan
Mr Bennett	Mr Duthie	Mr Keating	Mr Scholes
Mr Berinson	Mr Enderby	Mr Keogh	Mr Stewart
Mr Birrell	Dr Everingham	Mr Kerin	Mr Thorburn
Mr L. F. Bowen	Mr FitzPatrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Fulton	Mr Luchetti	Mr Wallis
Dr Cairns	Mr Garrick	Mr McKenzie	Mr Whan
Dr Cass	Mr Grassby	Mr Martin	Mr Willis
Mr Coates	Dr Gun	Mr Mathews	
Mr Cohen	Mr Hayden	Mr Morris	
Mr Collard	Mr Hurford	Mr Morrison	<i>Tellers:</i>
Mr Connor	Mr Innes	Mr Mulder	Mr Hansen
Mr Crean	Mr Jacobi	Mr Oldmeadow	Mr Nicholls

## NOES. 49

Mr Adermann	Mr Erwin	Mr Kilien	Mr E. L. Robinson
Mr Anthony	Mr Fairbairn	Mr King	Mr I. L. Robinson
Mr Bonnett	Mr Fisher	Mr Lloyd	Mr Sinclair
Mr Bouchier	Mr Fraser	Mr Lucock	Mr Street
Mr Bury	Mr Giles	Mr Lynch	Mr Turner
Mr Calder	Mr Graham	Mr MacKellar	Mr Wentworth
Mr D. M. Cameron	Mr Hallett	Mr McLeay	Mr Whittorn
Mr Chipp	Mr Hamer	Mr McMahan	Mr Wilson
Mr Cooke	Mr Hewson	Mr McVeigh	
Mr Corbett	Mr Hunt	Mr Maisey	
Mr Drummond	Mr Jarman	Mr Nixon	<i>Tellers:</i>
Mr Drury	Mr Katter	Mr O'Keefe	Mr England
Mr Edwards	Mr Kelly	Mr Peacock	Mr Fox

And so it was resolved in the affirmative.

Question—That the motion be agreed to—put and passed.

25 PARLIAMENTARY COMMITTEE SYSTEM—PROPOSED JOINT COMMITTEE: Mr Daly (Leader of the House) moved, pursuant to notice—

- (1) That a Joint Committee be appointed to inquire into, report on and make recommendations for—
  - (a) a balanced system of committees for the Parliament;
  - (b) the integration of the committee system into the procedures of the Parliament; and
  - (c) arrangements for committee meetings which will best suit the convenience of Senators and Members.
- (2) That the committee consist of three Members of the House of Representatives nominated by the Prime Minister, one Member of the House of Representatives nominated by the Leader of the Opposition in the House of Representatives, one Member of the House of Representatives nominated by the Leader of the Australian Country Party in the House of Representatives, two Senators nominated by the Leader of the Government in the Senate, one Senator nominated by the Leader of the Opposition in the Senate and one Senator nominated by the Leader of the Australian Democratic Labor Party in the Senate.
- (3) That every nomination of a member of the committee be forthwith notified in writing to the President of the Senate and the Speaker of the House of Representatives.
- (4) That the members of the committee hold office as a joint committee until the House of Representatives expires by dissolution or effluxion of time.
- (5) That the committee elect as Chairman of the committee one of the members nominated by the Prime Minister or by the Leader of the Government in the Senate.
- (6) That the Chairman of the committee may, from time to time, appoint another member of the committee to be the Deputy Chairman of the committee, and that the member so appointed act as Chairman of the committee at any time when the Chairman is not present at a meeting of the committee.
- (7) That the committee have power to appoint sub-committees consisting of three or more of its members and to refer to any such sub-committee any of the matters which the committee is empowered to examine.
- (8) That the committee have power to send for persons, papers and records, to move from place to place and to sit during any recess or adjournment of the Parliament.
- (9) That the committee have leave to report from time to time and that any member of the committee have power to add a protest or dissent to any report.
- (10) That five members of the committee constitute a quorum of the committee, and a majority of the members of a sub-committee constitute a quorum of that sub-committee.

- (11) That in matters of procedure the Chairman or Deputy Chairman presiding at the meeting have a deliberative vote and, in the event of an equality of voting, have a casting vote, and that, in other matters, the Chairman or Deputy Chairman have a deliberative vote only.
- (12) That the committee be provided with all necessary staff, facilities and resources.
- (13) That the committee or a sub-committee have power to authorise publication of any evidence given before it and any document presented to it.
- (14) That the committee may proceed to the despatch of business notwithstanding that all members of the committee have not been appointed and notwithstanding any vacancy on the committee.
- (15) That the foregoing provisions of this resolution, so far as they are inconsistent with the standing orders, have effect notwithstanding anything contained in the standing orders.
- (16) That a message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party), and the resumption of the debate made an order of the day for the next sitting.

26 COMMONWEALTH TEACHING SERVICE BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 61, dated 17 May 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beazley (Minister for Education), the Bill was read a third time.

27 ROYAL STYLE AND TITLES BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Killen addressing the House—

28 ADJOURNMENT: It being fifteen minutes past ten o'clock p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at one minute to eleven o'clock p.m., adjourned until tomorrow at ten o'clock a.m.

PAPERS: The following papers were deemed to have been presented on 22 August 1973, pursuant to statute:

Commonwealth Banks Act—Appointment certificate—J. A. Winton.

Lands Acquisition Act—Land acquired for post office purposes—Lymington-Nile, Tasmania.

Northern Territory (Administration) Act—Regulations—1973—

No. 13 (Public Service Ordinance).

No. 14 (Companies Ordinance).

Seat of Government (Administration) Act—Variation of plan of lay-out of City of Canberra and its environs, dated 14 August 1973.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Garland, Dr Klugman, Mr Sherry, Mr Staley and Mr Viner.

N. J. PARKES,  
Clerk of the House of Representatives