

AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 29

WEDNESDAY, 23 MAY 1973

- 1 The House met, at eleven o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

- 2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
 Mr Uren (Minister for Urban and Regional Development), Mr Coates (2), Mr Fraser and Mr McLeay—from certain citizens of Australia praying that the House should not admit into the law of this land a principle which violates the fundamental right to life.
 Petitions received.

- 3 QUESTIONS: Questions without notice were asked.

- 4 PAPER: The following paper was presented, pursuant to statute:
 Life Insurance Act—Insurance Commissioner—Twenty-seventh Annual Report, for 1972.

- 5 FRENCH NUCLEAR TESTS—RESOLUTION OF TASMANIAN PARLIAMENT—MINISTERIAL STATEMENT: Mr Whitlam (Prime Minister), by leave, made a ministerial statement informing the House of the terms of the resolution agreed to by both Houses of the Tasmanian Parliament relating to French nuclear tests in the South Pacific.

- 6 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:
 22 May 1973—Message No. 42—Papua New Guinea Loan Guarantee 1973.

- 7 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—RURAL INDUSTRY: Mr Speaker informed the House that Mr Anthony (Leader of the Australian Country Party) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Government's lack of concern for the long-term needs of rural industry and the uncertainty being created by the Government's inability and unwillingness to make long-term decisions on rural industries".
 The proposed discussion having received the necessary support—
 Mr Anthony addressed the House.
 Discussion ensued.
 Discussion concluded.

- 8 INCOME TAX ASSESSMENT BILL (NO. 3) 1973: Mr Crean (Treasurer) presented a Bill for an Act to amend the Law relating to Income Tax in relation to Reviews and Appeals. Bill read a first time.
 Mr Crean moved—That the Bill be now read a second time.
 Debate adjourned (Mr Fraser), and the resumption of the debate made an order of the day for the next sitting.

- 9 PARLIAMENTARY AND JUDICIAL RETIRING ALLOWANCES BILL 1973: Mr Crean (Treasurer), pursuant to notice, presented a Bill for an Act relating to Parliamentary and Judicial Retiring Allowances.
Bill read a first time.
Mr Crean moved—That the Bill be now read a second time.
Debate adjourned (Mr Fraser), and the resumption of the debate made an order of the day for the next sitting.
- 10 WINE OVERSEAS MARKETING BILL 1973: Dr Patterson (Minister representing the Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to amend the *Wine Overseas Marketing Act 1929–1966*.
Bill read a first time.
Dr Patterson moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 11 WINE GRAPES CHARGES BILL 1973: Dr Patterson (Minister representing the Minister for Primary Industry) presented a Bill for an Act to amend the *Wine Grapes Charges Act 1929–1969*.
Bill read a first time.
Dr Patterson moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 12 KING ISLAND HARBOUR AGREEMENT BILL 1973: Mr Jones (Minister for Transport), pursuant to notice, presented a Bill for an Act relating to an Agreement between the Commonwealth and the State of Tasmania in respect of Financial Assistance for Port and Harbour Facilities at Little Grassy Bay, King Island.
Bill read a first time.
Mr Jones moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 13 AUSTRALIAN NATIONAL UNIVERSITY BILL 1973: Mr Beazley (Minister for Education), pursuant to notice, presented a Bill for an Act relating to the Regulation by the Australian National University of Traffic and the Parking of Vehicles.
Bill read a first time.
Mr Beazley moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 14 WELLINGTON TELEPHONE EXCHANGE, PERTH—APPROVAL OF WORK: Mr L. R. Johnson (Minister representing the Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969–1972*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of Wellington telephone exchange, Perth.
Question—put and passed.
- 15 MESSAGE FROM THE SENATE—BOOK BOUNTY BILL 1973: Message No. 46, dated 22 May 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Book Bounty Act 1969–1970’*”.
Bill read a first time.
Mr Daly (Minister for Services and Property) moved—That the Bill be now read a second time.
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.

- 16 MESSAGE FROM THE SENATE—CRIMES BILL 1973: Message No. 43, dated 22 May 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Crimes Act 1914–1966’ in relation to the Deportation of Persons from Australia*”.

Bill read a first time.

Mr Enderby (Acting Attorney-General) moved—That the Bill be now read a second time.

Debate, by leave, ensued.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Enderby, the Bill was read a third time.

- 17 MESSAGE FROM THE SENATE—CRIMES (PROTECTION OF AIRCRAFT) BILL 1973: Message No. 44, dated 22 May 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to approve Ratification by Australia of the Convention for the Suppression of Unlawful Acts against the Safety of Civil Aviation, to give effect to that Convention and to provide for the Punishment of Unlawful Acts of the kinds dealt with by that Convention in certain circumstances in which that Convention does not apply*”.

Bill read a first time.

Mr Enderby (Acting Attorney-General) moved—That the Bill be now read a second time.

Debate, by leave, ensued.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Enderby, the Bill was read a third time.

- 18 MESSAGE FROM THE SENATE—MARRIAGE BILL 1973: Message No. 45, dated 22 May 1973, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Marriage Act 1961–1966’*”.

Bill read a first time.

Mr Enderby (Acting Attorney-General) moved—That the Bill be now read a second time.

Debate, by leave, ensued.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Enderby, the Bill was read a third time.

- 19 WOOL INDUSTRY BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 32, dated 2 May 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Daly (Minister for Services and Property), the Bill was read a third time.

- 20 WOOL TAX BILLS (NOS. 1 TO 5) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bills be now read a second time—

Question—put and passed—Bills together read a second time.

Leave granted for third readings to be moved forthwith.

On the motion of Mr Daly (Minister for Services and Property), the Bills were together read a third time.

- 21 SOCIAL SERVICES BILL (No. 3) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr Hansen), and the resumption of the debate made an order of the day for a later hour this day.
- 22 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 4 to 6, government business, be postponed until a later hour this day.
- 23 GRANTS COMMISSION BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate having been resumed by Mr Snedden (Leader of the Opposition)—
Mr Whitlam (Prime Minister), by leave, made a statement regarding Opposition amendments to be moved to the Bill.
Ordered—That Mr Snedden be granted an extension of time.
Debate continued.
Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for a later hour this day.
- 24 SOCIAL SERVICES BILL (No. 3) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 33, dated 10 May 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
The House resolved itself into a committee of the whole.

In the committee

Clause 1 agreed to.

Clause 2—

On the motion of Mr Hayden (Minister for Social Security), the clause was omitted, and the following clause substituted:

“ 2. (1) Sections 1, 2, 17 and 18 shall come into operation on the day on which this Act receives the Royal Assent. Commence-
ment.

“ (2) The remaining sections of this Act shall come into operation on 3rd July, 1973.”.

Clause 3 agreed to.

Proposed new clause—

Mr Wentworth moved—That the following new clause be inserted in the Bill:

“3A. (1) Section 30A of the Principal Act is amended by inserting after sub-section (3) the following sub-section:— Supplemen-
tary
assistance.

“(3A) In computing means as assessed under the preceding sub-section, there shall be excluded from the earnings of a pensioner employed in a sheltered workshop under the provisions of the *Sheltered Employment (Assistance) Act 1970—*

- (i) an amount of four hundred and sixteen dollars per annum; and
- (ii) one-half of the excess of such earnings over five hundred and twenty dollars per annum.’.

(2) The amendment made by sub-section (1) shall not operate until the Parliament has made an appropriation for any expenditure which it may involve.”.

Proposed new clause negatived.

Clause 4 agreed to.

Clause 5—

Mr Wentworth moved—That the clause be omitted, and the following clause be substituted:

- “ 5. (1) Section 59 of the Principal Act is amended— Interpreta-
tion.
- (a) by omitting from the definition of ‘ child ’ in sub-section (1) all the words after the words ‘ sixteen years, ’;
- (b) by adding at the end of the definition of ‘ widow ’ in sub-section (1) the following paragraph:—
- “ (f) a man who has the care and custody of his dependent child or children and—
- (i) whose wife has died or has been divorced, and who has not re-married; or
- (ii) whose wife has deserted him, or is a mental hospital patient.”;
- and
- (c) by adding at the end thereof the following sub-section:—
- (4) For the purposes of this Part, a child who is being maintained by a widow shall be deemed to be a child of whom the widow has, and had at any time when she was maintaining the child, the custody, care and control.
- (2) The amendment made by paragraph (b) of sub-section (1) shall not operate until the Parliament has made an appropriation for any expenditure which it may involve.”.

Question—That the clause proposed to be omitted stand part of the Bill—put and passed.

Clauses 6 to 20, by leave, taken together, and agreed to.

Clause 21—

On the motion of Mr Hayden, the clause was omitted, and the following clause substituted:

- “21. Where, on or before 30th September, 1973, a woman lodges a claim for a benefit under Part IVAAA of the Principal Act as amended by this Act, the benefit, if granted, is to be paid from— Claims lodged
on or before
30th Septem-
ber, 1973.
- (a) in the case of a woman who was a supporting mother on the date of commencement of that Part—that date; or
- (b) in any other case—the first widow’s pension pay-day after that last-mentioned date on which the woman was a supporting mother.”.

Title agreed to.

Bill to be reported with amendments.

The House resumed; Mr Scholes reported accordingly.

On the motion of Mr Hayden, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

25 HEALTH BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

On the motion of Mr Hayden (Minister for Social Security), the following amendment was made: Clause 2, page 1, omit “the day on which it receives the Royal Assent”, substitute “3rd July, 1973”.

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.
On the motion of Mr Hayden, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 26 BROADCASTING AND TELEVISION BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.
On the motion of Mr Hayden (Minister for Social Security) the following amendment was made: Clause 2, page 1, omit the clause, substitute the following clause:

“ 2. (1) Subject to sub-section (2), this Act shall come into operation Commence-
ment.
on the day on which it receives the Royal Assent.

“ (2) Section 5 shall come into operation on 3rd July, 1973.”

Bill, as amended, agreed to.
Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.
On the motion of Mr Hayden, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 27 INSURANCE BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.
Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.
On the motion of Mr Crean (Treasurer), the following amendment was made: Clause 50, page 30, omit sub-clause (2), substitute the following sub-clause:

“(2) For the purposes of this Part, a body corporate is associated with another body corporate if the two bodies corporate are related to each other and—

- (a) the first-mentioned body corporate carries on insurance business; or
- (b) either of those bodies corporate is, or has directors who are, accustomed or under an obligation, whether formal or informal, to act in accordance with the directions, instructions or wishes of the other body corporate or of its directors,

and references in this Part to a body corporate having been associated with another body corporate shall be construed accordingly.”

Bill, as amended, agreed to.
Bill to be reported with an amendment.

The House resumed; Mr Jarman reported accordingly.
On the motion of Mr Crean, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 28 INSURANCE (DEPOSITS) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Crean (Treasurer), the Bill was read a third time.

- 29 LIFE INSURANCE BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time.
Question—put and passed—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Crean (Treasurer), the Bill was read a third time.
- 30 REDISTRIBUTION OF WESTERN AUSTRALIA INTO ELECTORAL DIVISIONS—MINISTERIAL STATEMENT: Mr Daly (Minister for Services and Property), by leave, made a ministerial statement relating to the proposed redistribution of Western Australia into electoral divisions.
Mr Lynch (Deputy Leader of the Opposition), Mr Hunt and Mr Beazley (Minister for Education), by leave, also made statements with reference to the matter.
- 31 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:
23 May 1973—Message No. 47—Petroleum (Submerged Lands) 1973.
- 32 GRANTS COMMISSION BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed by Mr Anthony (Leader of the Australian Country Party) who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “while not refusing to give the Bill a second reading, this House deplors the establishment of a complex new bureaucratic Commonwealth mechanism and is of opinion that the Bill should have provided that (a) immediate consultations be held with the States to determine the financial requirements of local Government taking into account their loan commitments, their overall financial responsibilities and the burden of rates on ratepayers, (b) funds provided to meet these requirements should be allocated to State Governments for distribution to local Government in accordance with priorities determined by the States after consultation with local Government, and (c) payments should commence in 1973–74”.
Debate continued.
Mr Kerin addressing the House—
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- 33 ADJOURNMENT: It being fifteen minutes past ten o'clock p.m.—The question was proposed—That the House do now adjourn.
Debate ensued.
The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at ten o'clock a.m.

PAPERS: The following papers were deemed to have been presented on 23 May 1973, pursuant to statute:

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1973—

- No. 157—Australian Broadcasting Commission Staff Association.†
- No. 158—Federated Storemen and Packers Union of Australia.
- No. 167—Professional Officers' Association, Commonwealth Public Service.†
- No. 168—Professional Officers' Association, Commonwealth Public Service.
- Nos. 169, 170 and 171—Amalgamated Engineering Union and others.
- No. 172—Amalgamated Society of Carpenters and Joiners of Australia and others.†
- No. 173—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†
- No. 174—Australian Broadcasting Commission Staff Association.†
- No. 175—Association of Professional Engineers, Australia.
- No. 176—Federated Clerks Union of Australia.†
- No. 177—Postal Telecommunication Technicians Association (Australia).†

- No. 178—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 179—Electrical Trades Union of Australia.†
 No. 180—Australian Broadcasting Commission Staff Association.†
 Nos. 181 and 182—Amalgamated Engineering Union and others.†
 No. 183—Commonwealth Public Service Association (Fourth Division Officers).†
 Nos. 184 and 185—Australian Workers' Union.
 No. 186—Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†
 No. 187—Australian Journalists Association.†
 No. 188—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 189—Amalgamated Postal Workers Union of Australia.†
 No. 190—Commonwealth Public Service Artisans' Association and others.
 No. 191—Federated Miscellaneous Workers Union of Australia.†
 No. 192—Professional Officers' Association, Commonwealth Public Service and others.†
 No. 193—Professional Officers' Association, Commonwealth Public Service.†
 No. 194—Amalgamated Engineering Union and others.
 No. 195—Association of Railway Professional Officers of Australia; and Association of Professional Engineers, Australia.†
 No. 196—Professional Officers' Association, Commonwealth Public Service; and Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.†
 No. 197—Commonwealth Public Service Association (Fourth Division Officers).†
 No. 198—Australian Broadcasting Commission Staff Association.†
 No. 199—Amalgamated Society of Carpenters and Joiners of Australia and others.
 No. 200—Commonwealth Public Service Artisans' Association.†
 No. 201—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.

(† Determinations are accompanied by statement of the Arbitrator regarding inconsistency with the law.)

Seat of Government (Administration) Act—Ordinance—1973—No. 15—Water Rates.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Dr Cairns, Mr Cohen, Mr Cooke, Mr Katter, Mr Reynolds and Mr Whittorn.

N. J. PARKES,
 Clerk of the House of Representatives