

AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 21

THURSDAY, 3 MAY 1973

1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 **PETITIONS:** The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Daly (Minister for Services and Property), Mr Beazley (Minister for Education), Mr L. R. Johnson (Minister for Housing), Mr Lynch (Deputy Leader of the Opposition), Mr Anthony (Leader of the Australian Country Party), Mr Adermann (2), Mr Bennett, Mr D. M. Cameron, Mr Cooke, Mr Corbett, Sir John Cramer, Mr Cross, Mr Drummond, Mr England, Mr Erwin, Mr Fraser (5), Mr Garland, Mr Giles, Mr Hallett, Mr Hansen, Mr Hunt, Mr Jacobi, Mr Jarman, Mr Katter, Mr Keating, Mr Kelly, Mr Keogh, Mr Kerin (3), Mr King, Mr Luchetti, Mr Lucock (4), Mr MacKellar, Mr McLeay, Mr Maisey, Mr Martin, Mr Morris, Mr Nixon, Mr O'Keefe, Mr E. L. Robinson, Mr Thorburn, Mr Viner (2) and Mr Wallis—from certain citizens of Australia praying that the House should not admit into the law of this land a principle which violates the fundamental right to life.

Sir John Cramer, Mr Graham and Mr Wentworth—from certain citizens of Australia praying that the House will not extend the laws governing abortion and will uphold the right to life of the unborn child.

Mr Lynch—from certain electors of the Division of Flinders of various faiths, in terms similar to the petition lodged by Sir John Cramer.

Mr Jarman—from certain citizens of the Commonwealth praying that the House should maintain the existing laws covering abortion.

Mr Mathews—from certain citizens of the Commonwealth praying that Australia's official development assistance in 1972-73 be increased to at least \$240 million, and that Australia's aid and trade policies be reviewed to benefit developing countries.

Mr Viner—from certain citizens of Australia praying that this House take immediate steps to ensure that finance from the Commonwealth will be given to the States for their public education services which provide schooling for 78 per cent of Australia's children.

Petitions received.

3 **QUESTIONS:** Questions without notice were asked.

4 **PAPER:** The following paper was presented, by command of His Excellency the Governor-General:

Australian Universities Commission and Australian Commission on Advanced Education—Report on the location, nature and development of institutions of tertiary education in Sydney, Melbourne and the Albury-Wodonga region.

- 5 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—
 Question proposed—That grievances be noted.
 Debate ensued.
 It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with standing order 106.
 Question—That grievances be noted—put and passed.
- 6 PAPUA NEW GUINEA—CONSTITUTIONAL DEVELOPMENT—MINISTERIAL STATEMENT: Mr Morrison (Minister for External Territories), by leave, made a ministerial statement relating to recent administrative, constitutional and legal developments in Papua New Guinea in the process towards self-government and independence.
 Mr Peacock, by leave, also made a statement with reference to the matter.
- 7 PRICES—JOINT COMMITTEE—REFERENCE—IMPORTS AFFECTED BY REVALUATION: Mr Crean (Treasurer) moved, pursuant to notice—
 (1) That the following matter be referred to the Joint Committee on Prices: Imports in respect of which evidence is presented to the Committee that the Australian dollar price to consumers or users failed to respond to reductions in landed costs following the revaluation of the Australian dollar in December 1972 or following other relevant currency changes in 1973, with particular reference to those imports having a significant effect on domestic costs and prices.
 (2) That a message be sent to the Senate acquainting it of this resolution.
 Debate ensued.
 Question—put and passed.
- 8 PRICES—JOINT COMMITTEE—REFERENCE—MEAT PRICES STABILISATION: Mr Crean (Treasurer) moved, pursuant to notice—
 (1) That the following matter be referred to the Joint Committee on Prices: Stabilisation of meat prices, with particular reference to the report of the Australian Meat Board on this subject.
 (2) That a message be sent to the Senate acquainting it of this resolution.
 Debate ensued.
 Question—put and passed.
- 9 HOURS OF MEETING: Mr Daly (Leader of the House) moved, pursuant to notice—That, in lieu of the times fixed for the meeting of the House in the resolution of 1 March 1973, for the remainder of this period of sittings, unless otherwise ordered, the House shall meet for the despatch of business on each Tuesday at ten o'clock a.m., or such time thereafter as Mr Speaker may take the Chair, on each Wednesday at eleven o'clock a.m. and on each Thursday at ten o'clock a.m.
 Debate ensued.
 Question—put and passed.
- 10 AUSTRALIAN NATIONAL AIRLINES BILL 1973: Mr Jones (Minister for Civil Aviation), pursuant to notice, presented a Bill for an Act to amend the *Australian National Airlines Act 1945-1972*.
 Bill read a first time.
 Mr Jones moved—That the Bill be now read a second time.
 Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.
- 11 STATES GRANTS (ADVANCED EDUCATION) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Mr McVeigh addressing the House—
 Closure: Mr Daly (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Luchetti, in the Chair)—

AYES, 59

Mr Armitage	Mr Cross	Mr Jacobi	Mr Morrison
Mr Ashley-Brown	Mr Daly	Mr James	Mr Mulder
Mr Barnard	Mr Davies	Dr Jenkins	Mr Oldmeadow
Mr Beazley	Mr Doyle	Mr L. K. Johnson	Mr Olley
Mr Bennett	Mr Duthie	Mr L. R. Johnson	Mr Riordan
Mr Berinson	Mr Enderby	Mr Jones	Mr Scholes
Mr Birrell	Dr Everingham	Mr Keating	Mr Sherry
Mr L. F. Bowen	Mr FitzPatrick	Mr Keogh	Mr Stewart
Mr Bryant	Mr Fulton	Mr Kerin	Mr Thorburn
Dr Cairns	Mr Garrick	Dr Klugman	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr Lamb	Mr Whan
Dr Cass	Dr Gun	Mr McKenzie	Mr Willis
Mr Coates	Mr Hayden	Mr Martin	<i>Tellers:</i>
Mr Connor	Mr Hurford	Mr Mathews	Mr Hansen
Mr Crean	Mr Innes	Mr Morris	Mr Nicholls

NOES, 45

Mr Adermann	Mr Erwin	Mr Killen	Mr Staley
Mr Anthony	Mr Fairbairn	Mr Lucock	Mr Street
Mr Bouchier	Mr Fisher	Mr Lynch	Mr Turner
Mr N. H. Bowen	Mr Fraser	Mr MacKellar	Mr Viner
Mr Bury	Mr Garland	Mr McLeay	Mr Wentworth
Mr Calder	Mr Giles	Mr McVeigh	Mr Whittorn
Mr D. M. Cameron	Mr Graham	Mr Maisey	Mr Wilson
Mr Cooke	Mr Hallett	Mr O'Keefe	
Mr Corbett	Mr Hamer	Mr Peacock	<i>Tellers:</i>
Sir J. Cramer	Mr Hewson	Mr E. L. Robinson	Mr England
Mr Drummond	Mr Hunt	Mr I. L. Robinson	Mr Fox
Mr Edwards	Mr Kelly	Mr Sinclair	

And so it was resolved in the affirmative.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

Message from the Governor-General: Message No. 21, dated 28 March 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Staley moved the following amendment: Clause 4, page 2, lines 8 and 9, omit "the State will ensure that the amount is applied towards assisting students in need.", substitute the following paragraphs:

- "(a) the State will ensure that the amount is applied towards assisting students in need; and
- (b) the State will make available annually to the Commission statistics and information upon the following:
- (i) the total amount provided by way of each grant, loan, or by any other means;
 - (ii) the number of students assisted by way of grant, loan, or by any other means;
 - (iii) the number of applications for assistance received, and the number rejected;
 - (iv) the academic progress of students assisted by way of grant, loan, or by any other means;
 - (v) the average interest rates, if any, charged upon any loans made during the reporting period;
 - (vi) the amount of repayments due under the conditions of any loan, and the amount of repayments actually made during the reporting period; and
 - (vii) the sufficiency of any grant for providing assistance to students in need."

Debate ensued,

Mr Staley rising to address the committee—

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put.

The committee divided (the Deputy Chairman, Mr Armitage, in the Chair)—

AYES, 59

Mr Ashley-Brown	Mr Davies	Dr Jenkins	Mr Mulder
Mr Barnard	Mr Doyle	Mr L. K. Johnson	Mr Oldmeadow
Mr Beazley	Mr Duthie	Mr L. R. Johnson	Mr Olley
Mr Bennett	Mr Enderby	Mr Jones	Dr Patterson
Mr Berinson	Dr Everingham	Mr Keating	Mr Riordan
Mr Birrell	Mr FitzPatrick	Mr Keogh	Mr Scholes
Mr L. F. Bowen	Mr Fulton	Mr Kerin	Mr Sherry
Mr Bryant	Mr Garrick	Dr Klugman	Mr Stewart
Mr C. R. Cameron	Mr Grassby	Mr Lamb	Mr Thorburn
Dr Cass	Dr Gun	Mr Luchetti	Mr Wallis
Mr Coates	Mr Hayden	Mr McKenzie	Mr Whan
Mr Connor	Mr Hurford	Mr Martin	Mr Willis
Mr Crean	Mr Innes	Mr Mathews	<i>Tellers:</i>
Mr Cross	Mr Jacobi	Mr Morris	Mr Hansen
Mr Daly	Mr James	Mr Morrison	Mr Nicholls

NOES, 45

Mr Adermann	Mr Edwards	Mr Kelly	Mr Staley
Mr Anthony	Mr Erwin	Mr Killen	Mr Street
Mr Bonnett	Mr Fairbairn	Mr Lucock	Mr Turner
Mr Bouchier	Mr Fisher	Mr Lynch	Mr Viner
Mr N. H. Bowen	Mr Fraser	Mr MacKellar	Mr Wentworth
Mr Bury	Mr Garland	Mr McLeay	Mr Whittorn
Mr Calder	Mr Graham	Mr McVeigh	Mr Wilson
Mr D. M. Cameron	Mr Hallett	Mr O'Keefe	
Mr Cooke	Mr Hamer	Mr Peacock	<i>Tellers:</i>
Mr Corbett	Mr Hewson	Mr E. L. Robinson	Mr England
Sir J. Cramer	Mr Hunt	Mr I. L. Robinson	Mr Fox
Mr Drummond	Mr Jarman	Mr Sinclair	

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the Bill—being accordingly put—

The committee divided (the Deputy Chairman, Mr Armitage, in the Chair)—

AYES, 59

Mr Ashley-Brown	Mr Davies	Dr Jenkins	Mr Mulder
Mr Barnard	Mr Doyle	Mr L. K. Johnson	Mr Oldmeadow
Mr Beazley	Mr Duthie	Mr L. R. Johnson	Mr Olley
Mr Bennett	Mr Enderby	Mr Jones	Dr Patterson
Mr Berinson	Dr Everingham	Mr Keating	Mr Riordan
Mr Birrell	Mr FitzPatrick	Mr Keogh	Mr Scholes
Mr L. F. Bowen	Mr Fulton	Mr Kerin	Mr Sherry
Mr Bryant	Mr Garrick	Dr Klugman	Mr Stewart
Mr C. R. Cameron	Mr Grassby	Mr Lamb	Mr Thorburn
Dr Cass	Dr Gun	Mr Luchetti	Mr Wallis
Mr Coates	Mr Hayden	Mr McKenzie	Mr Whan
Mr Connor	Mr Hurford	Mr Martin	Mr Willis
Mr Crean	Mr Innes	Mr Mathews	<i>Tellers:</i>
Mr Cross	Mr Jacobi	Mr Morris	Mr Hansen
Mr Daly	Mr James	Mr Morrison	Mr Nicholls

NOES, 46

Mr Adermann	Mr Edwards	Mr Kelly	Mr Sinclair
Mr Anthony	Mr Erwin	Mr Killen	Mr Staley
Mr Bonnett	Mr Fairbairn	Mr Lucock	Mr Street
Mr Bouchier	Mr Fisher	Mr Lynch	Mr Turner
Mr N. H. Bowen	Mr Fraser	Mr MacKellar	Mr Viner
Mr Bury	Mr Garland	Mr McLeay	Mr Wentworth
Mr Calder	Mr Graham	Mr McVeigh	Mr Whittorn
Mr D. M. Cameron	Mr Hallett	Mr Maisey	Mr Wilson
Mr Cooke	Mr Hamer	Mr O'Keefe	<i>Tellers:</i>
Mr Corbett	Mr Hewson	Mr Peacock	Mr England
Sir J. Cramer	Mr Hunt	Mr E. L. Robinson	Mr Fox
Mr Drummond	Mr Jarman	Mr I. L. Robinson	

And so it was resolved in the affirmative.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Armitage reported accordingly.

On the motion of Mr Beazley (Minister for Education), the House adopted the report, and, by leave, the Bill was read a third time.

- 12 STATES GRANTS (UNIVERSITIES) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 22, dated 14 March 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Staley moved the following amendment: Clause 3, page 2, proposed section 11A, at the end of sub-section (2) add the following paragraph:

“(c) the State will, as a condition of the payment to the University, require the University to report annually to the Australian Universities Commission upon the following:

- (i) the total amount provided by way of each grant, loan, or by any other means;
- (ii) the number of students assisted by way of grant, loan, or by any other means;
- (iii) the number of applications for assistance received, and the number rejected;
- (iv) the academic progress of students assisted by way of grant, loan, or by any other means;
- (v) the average interest rates, if any, charged upon any loans made during the reporting period;
- (vi) the amount of repayments due under the conditions of any loan, and the amount of repayments actually made during the reporting period; and
- (vii) the sufficiency of any grant made to the University for providing assistance to students in need.”

Amendment negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Armitage reported accordingly.

On the motion of Mr Beazley (Minister for Education), the House adopted the report, and, by leave, the Bill was read a third time.

- 13 STATES GRANTS (UNIVERSITIES) BILL (NO. 2) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 23, dated 4 April 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Beazley (Minister for Education), the Bill was read a third time.

- 14 STATES GRANTS (TECHNICAL TRAINING) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Mr Hunt was granted leave to continue his speech when the debate is resumed.
Debate adjourned, and the resumption of the debate made an order of the day for a later hour this day.
- 15 INTERNATIONAL MONETARY SYSTEM—MEETING OF COMMITTEE OF TWENTY—MINISTERIAL STATEMENT AND PAPERS—MOTION TO TAKE NOTE OF PAPERS: The order of the day having been read for the resumption of the debate on the motion of Mr Crean (Treasurer)—That the House take note of the papers (*presented on 12 April*), viz.:
International monetary system—Meeting of Committee of Twenty, Washington, March 1973—
 Communique, dated 28 March 1973.
 Ministerial statement, 12 April 1973.
International monetary system reform—Glossary of Terms prepared by Commonwealth Treasury, dated 11 April 1973—
Debate resumed.
Debate adjourned (Mr Daly—Leader of the House), and the resumption of the debate made an order of the day for the next sitting.
- 16 CUSTOMS TARIFF PROPOSALS NOS. 8 AND 9 (1973): Dr Cairns (Minister representing the Minister for Customs and Excise) moved Customs Tariff Proposals Nos. 8 and 9 (1973).
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 17 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:
 Tariff Board—Reports—
 Agricultural tractors.
 Cherries.
Severally ordered to be printed.
- 18 STATES GRANTS (TECHNICAL TRAINING) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 24, dated 4 April 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Beazley (Minister for Education), the Bill was read a third time.
- 19 MESSAGE FROM THE SENATE—FOREIGN AFFAIRS AND DEFENCE—JOINT COMMITTEE: The following message from the Senate was reported:
- Message No. 34
- MR SPEAKER,
The Senate, having considered Message No. 42 of the House of Representatives relating to the appointment of a Joint Committee on Foreign Affairs and Defence, has agreed to the following Resolution in connection therewith, viz.:
That the Senate does not insist on the modification with which the House of Representatives has disagreed and agrees to the modification made by the House of Representatives in place of the Senate's modification.
- MAGNUS CORMACK,
President
- The Senate,
Canberra, 3 May 1973

- 20 MESSAGE FROM THE SENATE—AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE: The following message from the Senate was reported:

MR SPEAKER,

Message No. 35

The Senate, having considered Message No. 43 of the House of Representatives relating to the appointment of a Joint Committee on the Australian Capital Territory, has agreed to the following Resolution in connection therewith, viz.:

That the Senate does not insist on the modification with which the House of Representatives has disagreed and agrees to the modification made by the House of Representatives in place of the Senate's modification.

MAGNUS CORMACK,
President

The Senate,
Canberra, 3 May 1973

- 21 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

3 May 1973—Message—

No. 36—Social Services (No. 2) 1973.

No. 37—Repatriation (No. 2) 1973.

- 22 NEW SOUTH WALES GRANT (FLOOD MITIGATION) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Dr Cass (Minister for the Environment and Conservation), the Bill was read a third time.

- 23 STATES GRANTS (WATER RESOURCES MEASUREMENT) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr McVeigh rising to address the House—

Closure: Dr Cass (Minister for the Environment and Conservation) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

Message from the Governor-General: Message No. 25, dated 28 March 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Dr Cass, the Bill was read a third time.

- 24 SOUTH AUSTRALIA GRANT (LOCK TO KIMBA PIPELINE) BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr Fairbairn addressing the House—

- 25 ADJOURNMENT: It being fifteen minutes past ten o'clock p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

Road Safety—Select Committee: Mr Speaker informed the House that the Leader of the Opposition had nominated Mr Hamer to be a member of the Select Committee on Road Safety in the place of Mr Drummond.

Debate continued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until Tuesday next at ten o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

PAPER: The following paper was deemed to have been presented on 3 May 1973, pursuant to statute:

Public Service Act—Appointment—Department of the Media—R. T. Lord.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Chipp, Mr Cohen, Mr Collard, Mr Drury, Dr Forbes, Mr King, Mr Lloyd, Mr Nixon, Mr Reynolds* and Mr Uren.

* On leave

N. J. PARKES,
Clerk of the House of Representatives