

## AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 17

WEDNESDAY, 11 APRIL 1973

1 The House met, at two o'clock p.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 PETITION: The Clerk announced that Mr Lynch (Deputy Leader of the Opposition) had lodged a petition for presentation from certain electors of the Division of Flinders of various faiths praying that the House will not extend the laws governing abortion and will uphold the right to life of the unborn child.

Petition received.

3 QUESTIONS: Questions without notice being asked—

Mr Daly (Minister for Services and Property) answering a question—

*Point of order:* Mr Turner raised a point of order that the answer did not relate to a matter of administration for which the Minister was responsible.

*Speaker's ruling:* Mr Speaker ruled that no point of order was involved.

*Dissent from ruling moved:* Mr Turner moved—That the ruling be dissented from.

Debate ensued.

Question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 56

Mr Adermann	Mr Erwin	Mr Katter	Mr I. L. Robinson
Mr Anthony	Mr Fairbairn	Mr Kelly	Mr Sinclair
Mr Bonnett	Mr Fisher	Mr King	Mr Snedden
Mr Bouchier	Dr Forbes	Mr Lloyd	Mr Staley
Mr N. H. Bowen	Mr Fraser	Mr Lucock	Mr Street
Mr Bury	Mr Garland	Mr Lynch	Mr Turner
Mr Calder	Mr Giles	Mr MacKellar	Mr Viner
Mr D. M. Cameron	Mr Gorton	Mr McLeay	Mr Wentworth
Mr Chipp	Mr Graham	Mr McMahan	Mr Wilson
Mr Cooke	Mr Hallett	Mr McVeigh	
Mr Corbett	Mr Hamer	Mr Maisey	
Sir J. Cramer	Mr Hewson	Mr Nixon	
Mr Drummond	Mr Holten	Mr O'Keefe	<i>Tellers:</i>
Mr Drury	Mr Hunt	Mr Peacock	Mr England
Mr Edwards	Mr Jarman	Mr E. L. Robinson	Mr Fox

## NOES, 64

Mr Armitage	Mr Cross	Mr L. K. Johnson	Dr Patterson
Mr Ashley-Brown	Mr Daly	Mr L. R. Johnson	Mr Riordan
Mr Barnard	Mr Davies	Mr Jones	Mr Scholes
Mr Beazley	Mr Doyle	Mr Keating	Mr Sherry
Mr Bennett	Mr Duthie	Mr Keogh	Mr Stewart
Mr Berinson	Mr Enderby	Mr Kerin	Mr Thorburn
Mr Birrell	Dr Everingham	Dr Klugman	Mr Uren
Mr L. F. Bowen	Mr FitzPatrick	Mr Lamb	Mr Wallis
Mr Bryant	Mr Fulton	Mr Luchetti	Mr Whan
Dr Cairns	Mr Garrick	Mr McKenzie	Mr Whitlam
Mr C. R. Cameron	Mr Grassby	Mr Martin	Mr Willis
Dr Cass	Dr Gun	Mr Mathews	
Mr Coates	Mr Hayden	Mr Morris	
Mr Cohen	Mr Hurford	Mr Morrison	
Mr Collard	Mr Innes	Mr Mulder	<i>Tellers:</i>
Mr Connor	Mr Jacobi	Mr Oldmeadow	Mr Hansen
Mr Crean	Dr Jenkins	Mr Olley	Mr Nicholls

And so it was negatived.

Questions without notice concluded.

4 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

Foreign Affairs—Joint Committee (Twenty-seventh Parliament)—Interim Report on Australia's Relations with Indonesia.

National Urban and Regional Development Authority—Components of the Growth of Australia's Major Urban Centres—Report dated 27 March 1973.

Nursing Home Insurance Proposals—Report of Sub-committee of the Commonwealth Health Insurance Council, dated 1 August 1972.

United Nations—General Assembly—Twenty-seventh Session, New York, 19 September to 19 December 1972—Report of the Australian Delegation.

5 TRADE RELATIONS BETWEEN AUSTRALIA AND NEW ZEALAND—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Dr Cairns (Minister for Overseas Trade), by leave, made a ministerial statement relating to trade relations between Australia and New Zealand, and, by command of His Excellency the Governor-General, presented the following paper:

Trade relations between Australia and New Zealand—Ministerial statement, 11 April 1973.

Mr Crean (Treasurer) moved—That the House take note of the paper.

Debate ensued.

Ordered—That Mr Chipp be granted an extension of time.

Debate continued.

Mr Nicholls moved—That the debate be now adjourned.

Motion—That the debate be now adjourned—withdrawn, by leave.

Debate continued.

Debate adjourned (Mr Nicholls), and the resumption of the debate made an order of the day for the next sitting.

6 LEAVE OF ABSENCE TO MEMBER: Mr Daly (Leader of the House) moved—That leave of absence for two months be given to the honourable Member for Barton (Mr Reynolds) on the ground of ill health.

Question—put and passed.

7 INCOME TAX ASSESSMENT BILL 1973: Mr Crean (Treasurer) presented a Bill for an Act to amend the Law relating to Income Tax.

Bill read a first time.

Mr Crean moved—That the Bill be now read a second time.

Debate adjourned (Mr Lynch—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 8 POSTPONEMENT OF NOTICE: Ordered—That notice No. 1, government business, be postponed until the next sitting.
- 9 AUSTRALIAN CITIZENSHIP BILL 1973: Mr Grassby (Minister for Immigration), pursuant to notice, presented a Bill for an Act to amend the *Citizenship Act 1948-1969*.  
Bill read a first time.  
Mr Grassby moved—That the Bill be now read a second time.  
Debate adjourned (Mr Lynch—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 10 AUSTRALIAN INSTITUTE OF MARINE SCIENCE BILL 1973: Mr Morrison (Minister for Science), pursuant to notice, presented a Bill for an Act to repeal section 8 of the *Australian Institute of Marine Science Act 1972*.  
Bill read a first time.  
Mr Morrison moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 11 DEFENCE SERVICE HOMES BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
Debate resumed by Mr Bonnett who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “whilst not declining to give the Bill a second reading the House is of opinion that provision should have been made (a) for the effective period of service to be six years, (b) for the concessions granted to single or widowed female members of the Forces without dependants to be granted also to single or widowed male members of the Forces without dependants and (c) for amendments to be made to the Principal Act in respect of the title to the dwelling-house, unit or lot to enable the serviceman to borrow on second mortgage and give valid security to the lender”:  
Debate adjourned (Mr Ashley-Brown), and the resumption of the debate made an order of the day for the next sitting.
- 12 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED ADDITIONAL EXPENDITURE FOR SERVICE OF THE YEAR, 1972-73—APPROPRIATION BILL (NO. 5) 1972-73: Message No. 14, dated 11 April 1973, from His Excellency the Governor-General was announced transmitting to the House of Representatives particulars of proposed additional expenditure from the Consolidated Revenue Fund for the service of the year ending on 30 June 1973, and recommending an appropriation of the Consolidated Revenue Fund accordingly.  
Mr Crean (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund, additional to the sum appropriated by the *Appropriation Act (No. 1) 1972-73* and the *Appropriation Act (No. 3) 1972-73*, for the service of the year ending on 30th June, 1973.  
Bill read a first time.  
Mr Crean moved—That the Bill be now read a second time.  
Debate adjourned (Mr Bonnett), and the resumption of the debate made an order of the day for the next sitting.
- 13 MESSAGE FROM THE GOVERNOR-GENERAL, CERTAIN PROPOSED ADDITIONAL EXPENDITURE, 1972-73—APPROPRIATION BILL (NO. 6) 1972-73: Message No. 15, dated 11 April 1973, from His Excellency the Governor-General was announced transmitting to the House of Representatives particulars of certain proposed additional expenditure from the Consolidated Revenue Fund in respect of the year ending on 30 June 1973, and recommending an appropriation of the Consolidated Revenue Fund accordingly.  
Mr Crean (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund, additional to the sums appropriated by the *Appropriation Act (No. 2) 1972-73* and the *Appropriation Act (No. 4) 1972-73*, for certain expenditure in respect of the year ending on 30th June, 1973.

Bill read a first time.

Mr Crean moved—That the Bill be now read a second time.

Debate adjourned (Mr Street), and the resumption of the debate made an order of the day for the next sitting.

- 14 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

11 April 1973—Message No. 16—

Export Payments Insurance Corporation 1973.

Migration 1973.

Sales Tax (Exemptions and Classifications) 1973.

Commonwealth Banks 1973.

- 15 SOCIAL SERVICES BILL (No. 2) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Debate adjourned (Mr Lamb), and the resumption of the debate made an order of the day for a later hour this day.

- 16 OFFSHORE PETROLEUM RESOURCES—INFORMATION REQUIRED UNDER COMMONWEALTH-STATE AGREEMENT—MINISTERIAL STATEMENT AND PAPERS—MOTION TO TAKE NOTE OF STATEMENT: Mr Connor (Minister for Minerals and Energy), by leave, made a ministerial statement relating to information required to be made available to the Commonwealth Government by State Governments under the Commonwealth-State Agreement on Offshore Petroleum Resources, and, by command of His Excellency the Governor-General, presented the following papers:

Offshore petroleum resources—Information required under Commonwealth-State Agreement—

Documents—

Letters dated 25 November 1968 from Department of National Development to State Departments of Mines listing reports and data required by Designated Authorities to be taken as the Commonwealth's request for technical reports, etc.

Letter dated 21 March 1969 from Department of National Development, to State Departments of Mines seeking their agreement with, and implementation of, revised list of reports and data accepted by the Australian Minerals Council.

Reply of 2 May 1969 by Mines Department of Western Australia to letter of 21 March 1969 from Department of National Development.

Letter of 5 April 1972 sent to companies by Mines Department of Western Australia.

Letter of 18 August 1972 from Department of National Development to States Departments of Mines.

Letter of 18 December 1972 from Mines Department of Western Australia to Department of National Development.

Teletype of 8 January 1973 from Mines Department of Western Australia to Department of Minerals and Energy, advising that B.O.C. of Australia Ltd will send reports on Goodwyn No. 2, North Rankin No. 2 and Angel No. 3 immediately.

Teletype of 11 January 1973 from Department of Minerals and Energy to Mines Department of Western Australia.

Teletype of 18 January 1973 from Department of Minerals and Energy to Mines Department of Western Australia.

Teleprint of 22 January 1973 from Mines Department of Western Australia to Department of Minerals and Energy.

Teleprint of 25 January 1973 from Department of Minerals and Energy to Mines Department of Western Australia.

Telegram of 1 February 1973 from Department of Minerals and Energy to Mines Department of Western Australia.

Teleprint of 2 February 1973 from Mines Department of Western Australia to Department of Minerals and Energy.

Letter of 1 February 1973 sent to companies by Mines Department of Western Australia.

Letter of 9 March 1973 from B.O.C. of Australia Ltd to Department of Minerals and Energy.

Reply of 19 March 1973 by Department of Minerals and Energy to B.O.C. of Australia Ltd.

Note by Secretary, Department of Minerals and Energy of telephone conversation with B.O.C. of Australia Ltd on 2 April 1973.

Letter of 26 October 1972 from the Minister for National Development to Woodside-Burmah Oil N.L.

Reply of 13 November 1972 by Woodside-Burmah Oil N.L. to the Minister for National Development.

Letter of 30 November 1972 from the Minister for National Development to Woodside-Burmah Oil N.L.

Ministerial statement, 11 April 1973.

Mr Fairbairn, Mr Jacobi and Mr Viner, by leave, made statements with reference to the papers.

Mr Hayden (Minister for Social Security) moved—That the House take note of the ministerial statement.

Debate adjourned (Mr Nicholls), and the resumption of the debate made an order of the day for the next sitting.

17 MESSAGE FROM THE SENATE: A message from the Senate was reported returning the following Bill without amendment:

11 April 1973—Message No. 22—Loan 1973.

18 SOCIAL SERVICES BILL (No. 2) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 17, dated 4 April 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

*In the committee*

Clauses 1 to 9, by leave, taken together, and agreed to.

Clause 10—

Mr Wentworth moved the following amendment: Page 4, proposed section 83AE, lines 6–8, omit “giving effect to an agreement referred to in section 137, a pension payable by virtue of those regulations”, substitute “where a person’s eligibility for pension is dependent upon regulations giving effect to an agreement under section 137 of the Principal Act, a pension”.

Debate continued.

*Closure:* Mr Hayden (Minister for Social Security) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the words proposed to be omitted stand part of the clause—  
being accordingly put—

The committee divided (the Chairman, Mr Scholes, in the Chair)—

AYES, 62

Mr Armitage	Mr Crean	Mr James	Mr Mulder
Mr Ashley-Brown	Mr Cross	Dr Jenkins	Mr Oldmeadow
Mr Barnard	Mr Daly	Mr L. K. Johnson	Mr Olley
Mr Beazley	Mr Davies	Mr L. R. Johnson	Dr Patterson
Mr Bennett	Mr Doyle	Mr Jones	Mr Riordan
Mr Berinson	Mr Duthie	Mr Keating	Mr Sherry
Mr Birrell	Dr Everingham	Mr Keogh	Mr Stewart
Mr L. F. Bowen	Mr FitzPatrick	Mr Kerin	Mr Thorburn
Mr Bryant	Mr Fulton	Dr Klugman	Mr Uren
Dr Cairns	Mr Garrick	Mr Lamb	Mr Wallis
Mr C. R. Cameron	Mr Grassby	Mr Luchetti	Mr Whan
Dr Cass	Dr Gun	Mr McKenzie	Mr Willis
Mr Coates	Mr Hayden	Mr Martin	
Mr Cohen	Mr Hurford	Mr Mathews	<i>Tellers:</i>
Mr Collard	Mr Innes	Mr Morris	Mr Hansen
Mr Connor	Mr Jacobi	Mr Morrison	Mr Nicholls

NOES, 50

Mr Adermann	Mr Drury	Mr Jarman	Mr Peacock
Mr Anthony	Mr Edwards	Mr Katter	Mr E. L. Robinson
Mr Bonnett	Mr Erwin	Mr Kelly	Mr I. L. Robinson
Mr Bourchier	Mr Fairbairn	Mr King	Mr Sinclair
Mr N. H. Bowen	Mr Fisher	Mr Lloyd	Mr Street
Mr Bury	Dr Forbes	Mr Lucock	Mr Turner
Mr Calder	Mr Fraser	Mr Lynch	Mr Viner
Mr D. M. Cameron	Mr Garland	Mr MacKellar	Mr Wentworth
Mr Chipp	Mr Giles	Mr McLeay	Mr Wilson
Mr Cooke	Mr Hallett	Mr McMahan	
Mr Corbett	Mr Hewson	Mr McVeigh	<i>Tellers:</i>
Sir J. Cramer	Mr Holten	Mr Nixon	Mr England
Mr Drummond	Mr Hunt	Mr O'Keefe	Mr Fox

And so it was resolved in the affirmative.

Clause agreed to.

Clauses 11 to 15, by leave, taken together, and agreed to.

*Proposed new clause—*

Mr Wentworth moved—That the following new clause be added to the Bill:

“16. (1) Where the Director-General is satisfied that a person has become resident in Australia solely or mainly for the purpose of establishing eligibility for a pension, he may determine that some or all of any pension for which that person has become eligible should not be paid while that person is absent from Australia. Pension not payable to certain persons while absent from Australia.

“(2) Where a person in receipt of a pension is also in receipt of or is eligible for a pension, benefit or superannuation in some country other than Australia, and in the opinion of the Director-General that pension, benefit or superannuation corresponds to his pension in Australia, then the Director-General may determine that some or all of his Australian pension should not be payable while he is absent from Australia.

“(3) The operation of this section shall not affect any pension payable under section 13 of this Act.”.

It being fifteen minutes past ten o'clock p.m.—Progress to be reported.

The House resumed; Mr Scholes reported accordingly.

19 ADJOURNMENT: The question was accordingly proposed—That the House do now adjourn. Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at ten o'clock a.m.

PAPER: The following paper was deemed to have been presented on 11 April 1973, pursuant to statute:

Banking Act—Regulation—Statutory Rules 1973, No. 72.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Killen and Mr Reynolds\*.

\* On leave

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N. J. PARKES,  
Clerk of the House of Representatives