

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

**HOUSE OF REPRESENTATIVES  
VOTES AND PROCEEDINGS**

No. 198

THURSDAY, 28 SEPTEMBER 1972

1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable Sir William Aston) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Bennett, Mr J. F. Cairns and Mr Foster—from certain citizens of the Commonwealth praying that the contract let to an American controlled company for the advertising rights for the Victorian Pink Pages Telephone Directories be revoked in the national interest.

Mr Foster and Mr Reid—from certain citizens of the Commonwealth praying that Australia's official development assistance in 1972-73 be increased to at least \$240 million, and that Australia's aid and trade policies be reviewed to benefit developing countries.

Mr Bennett—from certain residents of Western Australia praying that the House will take immediate steps to grant taxation concessions to mothers who are forced to pay fees to have their children retained in day care and family care centres.

Mr D. M. Cameron—from certain citizens of the Commonwealth praying that Australia's aid be increased to one per cent of the gross national product and that other action be taken in relation to the review and free grant of aid.

Mr Enderby—from certain citizens of Australia praying that this House will take immediate steps to have the Commonwealth Public Service Board review its wage offer and take other action in relation to the Manipulative Group in the Public Service.

Mr Enderby—from certain employees in Parliament House, Canberra, praying that an early decision will be taken by the Government to build the new and permanent Parliament House which will, in the long run, be a more economical way to house the Parliament and which will at the same time be an impressive and proud symbol of Australia's progress and national unity.

Mr Enderby—from certain residents of the Australian Capital Territory praying that the strip of land on the whole western side of Melrose Drive, Canberra, be reserved for development as parkland.

Mr Graham—from certain electors of New South Wales praying that this House will immediately make a substantial Federal emergency grant to all State Governments for education services and carry out a public national survey to determine needs of the States after 1975.

Mr Jenkins—from certain citizens of Australia praying that the Government will immediately enact legislation providing for a base pension rate of 30 per cent of average weekly male earnings and other health and social service changes and initiate a public inquiry into Australia's social welfare structure.

Mr Foster—from certain citizens of Australia praying that this House will request that a special meeting of Cabinet be called to provide \$10 million for relief purposes in Bangladesh and a further \$100 million over 3 years to help the reconstruction of its economy.

Petitions received.

- 3 **QUESTIONS:** Questions without notice were asked.
- 4 **STATEMENT BY MEMBER:** Mr Patterson, by leave, made a statement relating to trade with the People's Republic of China and remarks which he had made earlier concerning this matter.  
Mr Anthony (Minister for Trade and Industry), by leave, also made a statement with reference to the matter.
- 5 **PAPERS:** The following papers were presented, by command of His Excellency the Governor-General:  
Commonwealth Scholarships Board—Report for 1971.  
Letter, dated 12 July 1972, from the Chairman of the Commonwealth Grants Commission to the Administrator of the Commonwealth relating to the amounts to be recommended for payment under section 96 of the Constitution as special grants in 1972–73 to the States of Queensland, South Australia and Tasmania.  
Representation Act—Determination, made by the Chief Electoral Officer, of the number of Members of the House of Representatives to be chosen in the several States, dated 27 September 1972.
- The following papers were presented, pursuant to statute:  
Independent Schools (Loans Guarantee) Act—Statements of guarantees and payments for years 1970–71 and 1971–72.  
Meat Industry Act—Australian Meat Board—Thirty-seventh Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.  
Representation Act—Certificate of the Chief Electoral Officer of the numbers of the people of the Commonwealth and of the several States as at 30 June 1971.  
Science and Industry Research Act—Commonwealth Scientific and Industrial Research Organization—Twenty-fourth Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- 6 **REDISTRIBUTION OF STATES INTO ELECTORAL DIVISIONS—MINISTERIAL STATEMENT:** Mr McMahon (Prime Minister), by leave, made a ministerial statement relating to the proposed redistribution of States into electoral divisions consequent upon the determination of the numbers of people of the States following the taking of the census on 30 June 1971.  
Mr Whitlam (Leader of the Opposition) and Mr Hunt (Minister for the Interior), by leave, also made statements with reference to the matter.
- 7 **RETIREMENT OF DEPUTY GOVERNMENT WHIP:** Mr McMahon (Prime Minister), by leave, informed the House of the forthcoming retirement of Sir Winton Turnbull as Deputy Government Whip and announced that, in his place, Mr England had been elected to the position as from 10 October.  
Mr McMahon then paid tribute to Sir Winton Turnbull's service as Deputy Government Whip.  
Mr Anthony (Minister for Trade and Industry) and Mr Whitlam (Leader of the Opposition), by leave, supported the remarks of the Prime Minister.
- 8 **FARES ASSISTANCE SCHEME FOR THE UNEMPLOYED—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER:** Mr Lynch (Minister for Labour and National Service), by leave, made a ministerial statement relating to a fares assistance scheme for certain categories of unemployed persons registered with the Commonwealth Employment Service, and, by command of His Excellency the Governor-General, presented the following paper:  
Fares assistance scheme for the unemployed—Ministerial statement, 28 September 1972.  
Mr Chipp (Leader of the House) moved—That the House take note of the paper.  
Debate ensued.  
Ordered—That Mr C. R. Cameron be granted an extension of time.  
*Papers:* Mr Cameron, by leave, presented the following papers:  
Department of Labour and National Service—Circulars N72/1 and C.E.S. No. 188  
—Claims for unemployment benefit.

Debate adjourned (Mr Fox), and the resumption of the debate made an order of the day for the next sitting.

Mr Lynch, by leave, made a statement with reference to matters raised by Mr Cameron during his speech.

- 9 SOCIAL SERVICE BENEFITS—PAYMENTS—MINISTERIAL STATEMENT: Mr Wentworth (Minister for Social Services), by leave, made a ministerial statement relating to the payment of social service benefits following assent to the Social Services Bill (No. 4) 1972.
- Mr Foster and Mr Cope, by leave, also made statements with reference to the matter. Mr Wentworth asked leave to make a further statement in connection with the matter. Objection being raised, leave not granted.
- Mr L. R. Johnson asked leave to make a statement in connection with the matter. Objection being raised, leave not granted.
- 10 PUBLIC ACCOUNTS COMMITTEE—REPORT: Mr Graham (Chairman) brought up the following report from the Joint Committee of Public Accounts:  
One hundred and fortieth Report—Expenditure from Advance to the Treasurer (Appropriation Acts 1971–72).
- Mr Graham asked leave to make a statement in connection with the report. Objection being raised, leave not granted.  
Ordered—That the report be printed.
- 11 SPECIAL ADJOURNMENT: Mr Chipp (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 10 October, at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.
- Debate ensued.  
Mr Chipp speaking in reply—  
*Closure of Member moved:* Mr Cope moved—That the honourable Member be not further heard.  
Question—put and negatived.  
Mr Chipp continued his speech.  
Question—That the motion be agreed to—put and passed.
- 12 PORTFOLIO INVESTMENT ABROAD—MINISTERIAL STATEMENT: Mr McMahon (Prime Minister), by leave, made a ministerial statement relating to the relaxation of the Government's exchange control policy on portfolio investment abroad by Australian residents.
- 13 PUBLIC ACCOUNTS COMMITTEE—STATEMENTS BY MEMBERS: Mr Graham (Chairman), by leave, made a statement in connection with the One hundred and fortieth Report of the Public Accounts Committee.  
Mr Hurford, by leave, also made a statement in connection with the report.
- 14 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:  
27 September 1972—Message No. 263—  
Aged Persons Hostels 1972.  
States Grants (Capital Assistance) (No. 3) 1972.  
Homes Savings Grant 1972.  
Social Services (No. 4) 1972.  
Repatriation (Special Overseas Service) 1972.  
Repatriation (Far East Strategic Reserve) 1972.  
Repatriation (No. 2) 1972.  
Seamen's War Pensions and Allowances (No. 2) 1972.
- 15 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—MOOMBA—SYDNEY PIPELINE: Mr Speaker informed the House that Mr J. F. Cairns had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The failure of the Government to take action to protect Australian employment and industry in the supply of the Moomba–Sydney pipeline".

The proposed discussion having received the necessary support—  
Mr Cairns addressed the House.  
Discussion ensued.  
Discussion concluded.

- 16 PAPER: The following paper was presented, pursuant to statute:  
Post and Telegraph Act—Australian Post Office—Report and financial statements,  
together with the Auditor-General's Report, for year 1971–72.
- 17 METAL WORKING MACHINE TOOLS BOUNTY BILL 1972: Mr Chipp (Minister for Customs  
and Excise), pursuant to notice, presented a Bill for an Act to provide for the Payment  
of a Bounty on the Production of certain Metal Working Machine Tools.  
Bill read a first time.  
Mr Chipp moved—That the Bill be now read a second time.  
Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption  
of the debate made an order of the day for the next sitting.
- 18 EXCISE TARIFF BILL (NO. 3) 1972: Mr Chipp (Minister for Customs and Excise) presented  
a Bill for an Act relating to Duties of Excise.  
Bill read a first time.  
Mr Chipp moved—That the Bill be now read a second time.  
Debate adjourned (Mr Barnard—Deputy Leader of the Opposition), and the resumption  
of the debate made an order of the day for the next sitting.
- 19 EXCISE TARIFF VALIDATION BILL 1972: Mr Chipp (Minister for Customs and Excise)  
presented a Bill for an Act to provide for the Validation of Collections of Duties of  
Excise under Excise Tariff Proposals.  
Bill read a first time.  
Mr Chipp moved—That the Bill be now read a second time.  
Debate adjourned (Mr J. F. Cairns), and the resumption of the debate made an order  
of the day for the next sitting.
- 20 INSURANCE BILL 1972: Mr Garland (Minister assisting the Treasurer), pursuant to notice,  
presented a Bill for an Act relating to Insurance.  
Bill read a first time.  
Mr Garland moved—That the Bill be now read a second time.  
Mr Crean, Mr Garland and Mr Jacobi, by leave, made statements regarding the future  
progress of the Bill.  
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the  
day for the next sitting.
- 21 INSURANCE (DEPOSITS) BILL 1972: Mr Garland (Minister assisting the Treasurer), pursuant  
to notice, presented a Bill for an Act to amend the *Insurance Act 1932–1966*.  
Bill read a first time.  
Mr Garland moved—That the Bill be now read a second time.  
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the  
day for the next sitting.
- 22 STATES GRANTS (SPECIAL ASSISTANCE) BILL 1972: Mr Garland (Minister assisting the  
Treasurer), pursuant to notice, presented a Bill for an Act to grant Financial Assistance  
to the States of Queensland, South Australia and Tasmania.  
Bill read a first time.  
Mr Garland moved—That the Bill be now read a second time.  
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the  
day for the next sitting.
- 23 AUSTRALIA'S NATURAL RESOURCES—MINISTERIAL STATEMENT AND ASSOCIATED DOCU-  
MENTS—MOTION TO TAKE NOTE OF PAPER: Sir Reginald Swartz (Minister for National  
Development), by leave, made a ministerial statement relating to the Government's  
policies on Australia's natural resources of minerals, forests, water and energy, and,  
by command of His Excellency the Governor-General, presented the following paper:  
Australia's natural resources—Minerals, forests, water and energy—Ministerial  
statement and associated documents, 28 September 1972.

Mr Katter (Minister for the Army) moved—That the House take note of the paper.  
Debate adjourned (Mr Patterson), and the resumption of the debate made an order of the day for the next sitting.

- 24 OVERSEAS INVESTMENT IN AUSTRALIA—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: The order of the day having been read for the resumption of the debate on the motion of Mr Chipp (Leader of the House)—That the House take note of the paper (*presented on 26 September 1972*), viz.:

Overseas investment in Australia—Ministerial statement, 26 September 1972—  
Debate resumed.

Debate adjourned (Mr Fox), and the resumption of the debate made an order of the day for a later hour this day.

- 25 CUSTOMS TARIFF PROPOSALS No. 17 (1972): Mr Anthony (Minister for Trade and Industry) moved Customs Tariff Proposals No. 17 (1972).

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 26 PUBLICATIONS COMMITTEE—TWENTY-FIRST REPORT: Mr G. D. Erwin (Chairman) brought up the Twenty-first Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The Report is as follows:

#### TWENTY-FIRST REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the meeting of the committee on 31 August 1972, recommends that the following be printed:

Agricultural Tractors Bounty Act—Return for year 1971–72.

Apple and Pear Organisation Act—Australian Apple and Pear Board—  
Twenty-sixth Annual Report, for year 1971–72, together with statement by  
Minister regarding the operation of the Act.

Atomic Energy Act—Australian Atomic Energy Commission—Twentieth  
Annual Report and financial statements, together with the Auditor-  
General's Report, for year 1971–72.

Australian Capital Territory Police—Report for year 1971–72.

Australian foreign aid—

Ministerial statement, 21 September 1972.

Annex to ministerial statement.

Australian Industry Development Corporation Act—Australian Industry  
Development Corporation—Second Annual Report and financial statements,  
together with the auditor's report, for year 1971–72.

Australian National University Act—Council of the Australian National  
University—Report for 1971.

Book Bounty Act—Return for year 1971–72.

Broadcasting and Television Act—Australian Broadcasting Commission—  
Fortieth Annual Report and financial statement, for year 1971–72.

Broadcasting and Television Act—Australian Broadcasting Control Board—  
Twenty-fourth Annual Report and financial statement, together with the  
Auditor-General's Report, for year 1971–72.

Citizenship Act—Return for year 1971–72.

Commonwealth Banks Act—Commonwealth Banking Corporation, Common-  
wealth Trading Bank of Australia, Commonwealth Savings Bank of Aus-  
tralia, Commonwealth Development Bank of Australia—Reports and  
financial statements, together with the Auditor-General's Reports thereon,  
for year 1971–72.

Commonwealth Scholarships Board—Report for 1971.

Company Law Advisory Committee—Seventh Interim Report to the Standing  
Committee of Attorneys-General, on registration of charges, dated 7 July  
1972.

- Defence Act—Royal Military College of Australia—Report for period 1 February 1971 to 31 January 1972.
- Defence Report 1972.
- Department of Health—Report of Director-General of Health for year 1971–72.
- Department of National Development—Report for year 1971–72.
- Dried Fruits Export Control Act—Australian Dried Fruits Control Board—Forty-eighth Annual Report, for year 1971–72, together with statement by Minister regarding the operation of the Act.
- Export Payments Insurance Corporation Act—Export Payments Insurance Corporation—Sixteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- Housing Loans Insurance Act—Housing Loans Insurance Corporation—Eighth Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- Immigration (Education) Act—Migrant Education Programme—Report for year 1971–72.
- Independent Schools (Loans Guarantee) Act—Statements of guarantees and payments for years 1970–71 and 1971–72.
- Meat Industry Act—Australian Meat Board—Thirty-seventh Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- National Capital Development Commission Act—National Capital Development Commission—Fifteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- Nitrogenous Fertilizers Subsidy Act—Return for year 1971–72.
- Phosphate Fertilizers Bounty Act—Return for year 1971–72.
- Public Service Act—Public Service Board—Annual Report for year 1971–72.
- Pyrites Bounty Act—Return for year 1971–72.
- Repatriation Act—Repatriation Commission—Report for year 1971–72.
- Representation Act—Determination, made by the Chief Electoral Officer, of the number of Members of the House of Representatives to be chosen in the several States, dated 27 September 1972.
- Science and Industry Research Act—Commonwealth Scientific and Industrial Research Organization—Twenty-fourth Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- Seat of Government (Administration) Act—Statement of Receipts and Expenditure for the Australian Capital Territory for year 1971–72.
- Services Trust Funds Act—Services Canteens Trust Fund—Twenty-fourth Annual Report by the Trustees, together with the Auditor-General's Report, for 1971.
- Snowy Mountains Engineering Corporation Act—Snowy Mountains Engineering Corporation—Second Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- Snowy Mountains Hydro-electric Power Act—Snowy Mountains Hydro-electric Authority—Twenty-third Annual Report and financial statements, together with the Auditor-General's Report, for year 1971–72.
- States Grants (Dwellings for Aged Pensioners) Act—Third Annual Statement of payments under the Act, for year 1971–72.
- Sulphuric Acid Bounty Act—Return for year 1970–71.
- Tariff Board—Report—Phthalic anhydride (Dumping and Subsidies Act).

G. D. ERWIN,  
Chairman

28 September 1972

Mr Erwin moved, by leave—That the report be agreed to.

Question—put and passed.

- 27 OVERSEAS INVESTMENT IN AUSTRALIA—MINISTERIAL STATEMENT—PAPER NOTED: The order of the day having been read for the resumption of the debate on the motion of Mr Chipp (Leader of the House)—That the House take note of the paper (*presented on 26 September 1972*), viz.:
- Overseas investment in Australia—Ministerial statement, 26 September 1972—  
Debate resumed.  
Ordered—That Mr Anthony (Minister for Trade and Industry) be granted an extension of time.  
Debate continued.  
Mr Anthony, by leave, again addressed the House.  
Question—put and passed.
- 28 URBAN AND REGIONAL DEVELOPMENT—MINISTERIAL STATEMENT—PAPER NOTED: The order of the day having been read for the resumption of the debate on the motion of Mr Chipp (Leader of the House)—That the House take note of the paper (*presented on 19 September 1972*), viz.:
- Urban and regional development—Ministerial statement, 19 September 1972—  
Debate resumed.  
Question—put and passed.
- 29 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 3 and 4, government business, be postponed until the next sitting.
- 30 APPROPRIATION BILL (NO. 1) 1972-73: The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

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*In the committee*

Second Schedule—

Proposed expenditure—Department of the Environment, Aborigines and the Arts, \$43,411,000—debated.

Progress to be reported, and leave asked to sit again.

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The House resumed; Mr Corbett reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

- 31 ADJOURNMENT: Mr HOWSON (Minister for the Environment, Aborigines and the Arts) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty-five minutes to twelve o'clock midnight, adjourned until Tuesday, 10 October, at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

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PAPERS: The following papers were deemed to have been presented on 28 September 1972, pursuant to statute:

Defence Forces Retirement Benefits Act—Regulations—Statutory Rules 1972, No. 156.

Lighthouses Act—Regulations—Statutory Rules 1972, No. 154.

Navigation Act—Regulations—Statutory Rules 1972, No. 155.

Post and Telegraph Act—Regulations—Statutory Rules 1972, No. 153.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bate, Mr Birrell\*, Mr N. H. Bowen, Mr Calwell, Mr Daly, Mr FitzPatrick\*, Mr A. D. Fraser\*, Mr Hallett, Mr Hughes, Mr James, Mr Jess, Mr Snedden, Mr Wallis and Mr Whittorn\*.

\* On leave

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N. J. PARKES,  
Clerk of the House of Representatives