

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 189

THURSDAY, 31 AUGUST 1972

1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable Sir William Aston) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Brown, Mr Fulton, Mr Grassby, Mr Gun, Mr Hamer, Mr Jacobi, Mr Jarman, Mr Killen, Mr Lloyd, Mr MacKellar, Mr Nicholls and Mr Reid—from certain citizens of the Commonwealth praying that Australia's official development assistance in 1972-73 be increased to at least \$240 million, and that Australia's aid and trade policies be reviewed to benefit developing countries.

Mr Everingham and Mr Uren—from certain citizens of the Commonwealth praying that the Federal Government take immediate steps to act on behalf of all Australian people to preserve Lake Pedder in its natural state.

Mr Anthony (Minister for Trade and Industry)—from certain electors of the Commonwealth praying that this House will grant (1) an education allowance to the children of civilian widows who are in receipt of social service benefits and (2) the standard rate of pension to 'B' class civilian widows.

Mr Bennett—from certain residents of Western Australia praying that the House will take immediate steps to grant taxation concessions to mothers who are forced to pay fees to have their children retained in day care and family care centres.

Mr Bennett—from certain residents of Western Australia praying that the Government give urgent consideration to the return of land, compulsorily acquired from the Shire of Belmont for defence purposes, so that proper planning and development of the Shire can continue.

Mr Bennett—from certain citizens of the Commonwealth praying that this House make legal provision for (1) a joint Commonwealth-State inquiry into inequalities in Australian education, (2) the immediate financing of special programmes for low income earners and others and (3) the provision of pre-school opportunities for all children.

Mr Enderby—from certain employees in Parliament House, Canberra, praying that an early decision will be taken by the Government to build the new and permanent Parliament House which will, in the long run, be a more economical way to house the Parliament and which will at the same time be an impressive and proud symbol of Australia's progress and national unity.

Mr Klugman—from certain residents of the western suburbs in the Sydney metropolitan area and surrounding districts praying that this House take appropriate steps to ensure that the Government does not proceed with the proposal to site the second twenty-four hour international airport for Sydney at Richmond or anywhere else in the far western suburbs of the metropolitan area.

Mr Klugman—from certain citizens of Australia praying that this House provide the finance to enable State Education Departments and local government authorities to establish pre-school and after-school centres and facilities for training the staff for these centres.

Petitions received.

- 3 QUESTIONS: Questions without notice were asked.
- 4 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:
- Australian Honey Board—Interim Report for year 1971–72.
 - Australian Wool Commission—Interim Report for year 1971–72.
 - United Nations Conference on the Human Environment, Stockholm, 5 to 16 June 1972—Summary Report of the Australian Delegation.
- The following papers were presented, pursuant to statute:
- Social Services Act—Director-General of Social Services—Thirty-first Annual Report, for year 1971–72.
 - States Grants (Independent Schools) Act—Statement of payments for year 1971.
- 5 MIGRANT SERVICES—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Forbes (Minister for Immigration), by leave, made a ministerial statement relating to the Government's policy on migrant counselling and selection and migrant education and welfare services, and, by command of His Excellency the Governor-General, presented the following paper:
- Migrant services—Ministerial statement, 31 August 1972.
- Mr Chipp (Leader of the House) moved—That the House take note of the paper.
- Debate adjourned (Mr Beazley), and the resumption of the debate made an order of the day for the next sitting.
- 6 PUBLIC WORKS COMMITTEE—REPORTS: Mr Kelly (Chairman) brought up the following reports from the Parliamentary Standing Committee on Public Works:
- Report relating to the proposed construction of a Commonwealth Centre (first stage) at Woolloomooloo, N.S.W. (Twentieth report of 1972).
 - Report relating to the proposed construction of the Palmerston arterial road at Darwin (Twenty-first report of 1972).
- Severally ordered to be printed.
- 7 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Mr Daly (Deputy Chairman) brought up the following report from the Joint Committee on the Australian Capital Territory:
- Report on items Nos. 11 and 13 of the forty-ninth series of variations of the plan of lay-out of the City of Canberra and its environs—
 - and, by leave, made a statement in connection with the report.
- Ordered—That the report be printed.
- Mr Enderby and Mr Uren, by leave, also made statements with reference to the report.
- 8 SPECIAL ADJOURNMENT: Mr Chipp (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 12 September, at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.
- Question—put and passed.
- 9 STATEMENT BY MEMBER—LEAVE TO MAKE NOT GRANTED: Mr Foster asked leave to make a statement.
- Objection being raised, leave not granted.
- 10 WOOL (DEFICIENCY PAYMENTS) BILL 1972: Mr Sinclair (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act to amend the *Wool (Deficiency Payments) Act 1971*.
- Bill read a first time.
- Mr Sinclair moved—That the Bill be now read a second time.
- Debate adjourned (Mr Daly), and the resumption of the debate made an order of the day for the next sitting.

- 11 PUBLIC WORKS COMMITTEE: Mr Chipp (Leader of the House) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969-1972*, leave be granted to the Parliamentary Standing Committee on Public Works until the end of the present period of sittings to meet during sittings of the House on each Tuesday.
Question—put and passed.
- 12 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—PORT MORESBY AIRPORT—RUNWAY AND ASSOCIATED WORKS: Mr Chipp (Minister representing the Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969-1972*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Construction of new 14L/32R runway and associated works at Port Moresby Airport. Mr Chipp presented a plan in connection with the proposed work.
Question—put and passed.
- 13 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—DEVELOPMENT OF NADZAB (T.P.N.G.) AIRPORT: Mr Chipp (Minister representing the Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969-1972*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Development of Nadzab (T.P.N.G.) Airport.
Mr Chipp presented plans, in connection with the proposed work.
Question—put and passed.
- 14 AUSTRALIAN CAPITAL TERRITORY TAX (SALES OF MARKETABLE SECURITIES) BILL 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Imposition of Tax in respect of certain Sales of certain Marketable Securities. Bill read a first time.
Mr Garland moved—That the Bill be now read a second time.
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 15 AUSTRALIAN CAPITAL TERRITORY TAX (PURCHASES OF MARKETABLE SECURITIES) BILL 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Imposition of Tax in respect of certain Purchases of certain Marketable Securities. Bill read a first time.
Mr Garland moved—That the Bill be now read a second time.
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 16 AUSTRALIAN CAPITAL TERRITORY STAMP DUTY BILL (No. 2) 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Imposition of Stamp Duty on Transfers of certain Marketable Securities. Bill read a first time.
Mr Garland moved—That the Bill be now read a second time.
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 17 ESTATE DUTY ASSESSMENT BILL 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Assessment of Duties upon the Estates of Deceased Persons. Bill read a first time.
Mr Garland moved—That the Bill be now read a second time.
Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 18 GIFT DUTY BILL 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Imposition of a Duty upon Gifts.
 Bill read a first time.
 Mr Garland moved—That the Bill be now read a second time.
 Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 19 GIFT DUTY ASSESSMENT BILL 1972: Mr Garland (Minister assisting the Treasurer) presented a Bill for an Act relating to the Assessment of Duties on Gifts.
 Bill read a first time.
 Mr Garland moved—That the Bill be now read a second time.
 Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 20 POSTPONEMENT OF ORDER OF THE DAY: Ordered—That order of the day No. 1, government business (Grievance debate), be postponed until a later hour this day.
- 21 APPROPRIATION BILL (No. 1) 1972–73—BUDGET DEBATE: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Whitlam (Leader of the Opposition), viz.*—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the House condemns the Budget because it fails to define adequate economic and social goals for Australia; and in particular because it provides no programme for restoring full employment, no means of checking the costs and prices of goods and land, no framework for improving the standards of education, health, welfare and public transport and no national plan for our capital cities and regional centres”—
 Debate resumed.
 Debate adjourned (Mr Jacobi), and the resumption of the debate made an order of the day for a later hour this day.
- 22 FAMILY RESEARCH PROJECT—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Wentworth (Minister for Social Services), by leave, made a ministerial statement regarding the commissioning of a family research project by the Commonwealth Department of Social Services in co-operation with the State Departments concerned with social and child welfare, and, by command of His Excellency the Governor-General, presented the following paper:
 Family research project—Ministerial statement, 31 August 1972.
 Mr Chipp (Leader of the House) moved—That the House take note of the paper.
 Debate ensued.
 Debate adjourned (Mr Giles), and the resumption of the debate made an order of the day for the next sitting.
- 23 APPROPRIATION BILL (No. 1) 1972–73—BUDGET DEBATE: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Whitlam (Leader of the Opposition), viz.*—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the House condemns the Budget because it fails to define adequate economic and social goals for Australia; and in particular because it provides no programme for restoring full employment, no means of checking the costs and prices of goods and land, no framework for improving the standards of education, health, welfare and public transport and no national plan for our capital cities and regional centres”—
 Debate resumed.
Suspension of standing orders—Extended time for speech: Mr Chipp (Leader of the House) moved, by leave—That so much of the standing orders be suspended as would prevent Mr McMahon (Prime Minister) speaking without limitation of time.

Debate ensued on the motion to suspend the standing orders.

Question—put and passed.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Lucock, in the Chair)—

AYES, 50

Sir C. Adermann	Mr Dobie	Mr Hunt	Mr Pettitt
Mr Anthony	Mr Drury	Mr L. H. Irwin	Mr Reid
Mr Barnes	Mr G. D. Erwin	Mr Jarman	Mr Robinson
Mr Bonnett	Mr Fairbairn	Mr Katter	Mr Sinclair
Mr Brown	Mr Forbes	Mr Kelly	Mr Snedden
Mr Buchanan	Mr Giles	Mr Killen	Mr Solomon
Mr Bury	Mr Gorton	Mr Lloyd	Mr Staley
Mr K. M. K. Cairns	Mr Graham	Mr Lynch	Mr Street
Mr Calder	Mr Hallett	Mr Maisey	Mr Wentworth
Mr D. M. Cameron	Mr Hamer	Mr McLeay	
Mr Chipp	Mr Howson	Mr Nixon	<i>Tellers:</i>
Mr Corbett	Mr Hughes	Mr O'Keefe	Mr Fox
Sir J. Cramer	Sir A. Hulme	Mr Peacock	Sir W. Turnbull

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Mr Armitage	Mr Cross	Mr Hurford	Mr Martin
Mr Beazley	Mr Daly	Mr Jacobi	Mr Reynolds
Mr Bennett	Mr Davies	Mr Jenkins	Mr Scholes
Mr Berinson	Mr Enderby	Mr L. K. Johnson	Mr Sherry
Mr L. F. Bowen	Mr Everingham	Mr L. R. Johnson	Mr Stewart
Mr Bryant	Mr Foster	Mr Jones	Mr Uren
Mr J. F. Cairns	Mr Garrick	Mr Keating	Mr Wallis
Mr Cohen	Mr Grassby	Mr Kennedy	Mr Webb
Mr Collard	Mr Gun	Mr Keogh	<i>Tellers:</i>
Mr Connor	Mr Hansen	Mr Kirwan	Mr Cope
Mr Crean	Mr Hayden	Mr Luchetti	Mr James

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

In the committee

Second Schedule—

Ordered—That the proposed expenditures for the purposes and services in the Schedule be considered in the following order, either separately or together, as shown:

Parliament.

Department of the Prime Minister and Cabinet;
Department of the Treasury, and
Advance to the Treasurer } together.

Attorney-General's Department.

Department of Civil Aviation.

Department of Customs and Excise;
Department of Primary Industry, and
Department of Trade and Industry } together.

Department of Education and Science.

Department of the Environment, Aborigines and the Arts.

Department of External Territories, and
Department of Foreign Affairs } together.

Department of Health.

Department of Housing.

Department of Immigration.

Department of the Interior.

Department of Labour and National Service.

Department of National Development.

Postmaster-General's Department.

Defence Services—

Department of Defence;

Department of the Navy;

Department of the Army;

Department of Air;

Department of Supply (including the Antarctic Division), and
General Services

} together.

Repatriation Department, and
Department of Social Services } together.

Department of Shipping and Transport.

Department of Works.

Proposed expenditure—Parliament, \$5,699,000—

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Lucock reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said committee.

24 CUSTOMS TARIFF PROPOSALS NO. 15 (1972): Mr Anthony (Minister for Trade and Industry) moved Customs Tariff Proposals No. 15 (1972).

Debate ensued.

Debate adjourned (Mr Giles), and the resumption of the debate made an order of the day for the next sitting.

25 PAPERS: Mr Peacock (Minister for External Territories), by command of His Excellency the Governor-General, presented the following papers:

Papua New Guinea—Constitutional discussions, July and August 1972—

Joint Statement by Minister for External Territories and the Papua New Guinea
Chief Minister, dated 8 August 1972.

Statement by the Chief Minister to the Papua New Guinea House of Assembly.

26 STATEMENT BY MINISTER: Mr Chipp (Leader of the House), by leave, made a statement regarding the moving of Customs Tariff Proposals No. 15 (1972).

Mr Barnard (Deputy Leader of the Opposition), by leave, also made a statement with reference to the matter.

27 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—POWER STATION, TENNANT CREEK, N.T.: Mr Chipp (Minister representing the Minister for Works) moved, by leave—That, in accordance with the provisions of the *Public Works Committee Act 1969–1972*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Construction of a new power station at Tennant Creek, N.T.

Mr Chipp presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

28 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—COMMONWEALTH OFFICE BLOCK, ALICE SPRINGS, N.T.: Mr Chipp (Minister representing the Minister for Works) moved, by leave—That, in accordance with the provisions of the *Public Works Committee Act 1969–1972*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Construction of Commonwealth office block at Alice Springs, N.T.

Mr Chipp presented plans in connection with the proposed work.

Debate ensued.

Question—put and passed.

29 PUBLICATIONS COMMITTEE—TWENTIETH REPORT: Mr G. D. ERWIN (Chairman) brought up the Twentieth Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The Report is as follows:

TWENTIETH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the meeting of the Committee on 25 May 1972, recommends that the following be printed:

Advance to the Treasurer for year 1971–72—Statement of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act* 1901–1969.

Australian Commission on Advanced Education—Report for triennium 1973–75.

Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report and financial statements, together with the Auditor-General's Report, for year 1971–72.

Australian Research Grants Committee—Report for triennium 1970–72.

Australian Universities Commission Act—Australian Universities Commission—Fifth Report, May 1972.

Canberra College of Advanced Education Act—Council of the Canberra College of Advanced Education—Report and financial statements, together with the Auditor-General's Report, for 1971.

Christmas Island—Report for year 1970–71.

Cocos (Keeling) Islands—Report for year 1970–71.

Commonwealth Bureau of Meteorology—Report for year 1971–72.

Department of Education and Science—Report for 1971.

Department of Supply—Report for year 1971–72.

Industrial Research and Development Grants Act—Australian Industrial Research and Development Grants Board—Annual Report, for year 1971–72.

National Debt Sinking Fund Act—National Debt Commission—Forty-ninth Annual Report, for year 1971–72.

National Radiation Advisory Committee—Report, dated July 1972, on the biological aspects of fallout in Australia from French nuclear weapons explosions in the Pacific, June–August, 1971.

Norfolk Island—Report for year 1970–71.

Northern Territory (Administration) Act—

Lottery and Gaming Ordinance (No. 2) 1971, together with statement of reasons for withholding assent from section 6 of the Ordinance.

Manimoon National Park Ordinance 1972, together with statement of reasons for withholding assent to the Ordinance.

Town Lands Leases (Temporary Provisions) Ordinance 1971, together with statement of reasons for withholding assent to the Ordinance.

Post and Telegraph Act—Postmaster-General—Annual Statement: Post Office Prospects and Capital Programme 1972–73.

Presiding Officers and Clerks of the Parliaments of Australia, Fiji, Nauru, Papua New Guinea and Western Samoa—Report of Fifth Conference, Parliament House, Perth, 16 to 18 May 1972.

Reserve Bank Act—Reserve Bank of Australia—Report and financial statements, together with Auditor-General's Reports thereon, for year 1971–72.

Restrictive Trade Practices Act—Commissioner of Trade Practices—Fifth Annual Report, for year 1971–72.

Social Services Act—Director-General of Social Services—Thirty-first Annual Report, for year 1971–72.

States Grants (Independent Schools) Act—Statement of payments for year 1971.

States Grants (Pre-school Teachers Colleges) Act—Statement of payments for year 1971-72.

The R.A.N. Looks Ahead—Survey of the Royal Australian Navy's future needs, August 1972.

United Nations Conference on the Human Environment, Stockholm, June 1972—Summary Report of the Australian Delegation.

G. D. ERWIN,

Chairman

31 August 1972

Mr Erwin moved, by leave—That the report be agreed to.

Question—put and passed.

30 INCOME TAX BILL 1972: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.

Debate adjourned (Mr Giles), and the resumption of the debate made an order of the day for the next sitting.

31 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

31 August 1972—Message—

No. 248—

Asian Development Bank (Additional Subscription) 1972.

Lighthouses 1972.

No. 249—

Consular Privileges and Immunities 1972.

Customs Tariff (No. 3) 1972.

Excise Tariff (No. 2) 1972.

Income Tax Assessment (No. 4) 1972.

Pay-roll Tax (Territories) Assessment 1972.

Sales Tax (Exemptions and Classifications) 1972.

Australian Capital Territory Stamp Duty 1972.

Diplomatic Privileges and Immunities 1972.

Victoria Grant (Millewa Pipelines) 1972.

32 ADJOURNMENT: Mr Chipp (Leader of the House) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at eleven minutes to twelve o'clock midnight, adjourned until Tuesday, 12 September, at eleven o'clock a.m., or such time thereafter as Mr Speaker may take the Chair.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Birrell, Mr Calwell, Mr Duthie, Mr FitzPatrick, Mr A. D. Fraser, Mr Patterson, Mr Turner and Mr Whittorn.

N. J. PARKES,

Clerk of the House of Representatives