

1968

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 66

WEDNESDAY, 27 NOVEMBER 1968

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- 1 The House met, at half-past two o'clock p.m., pursuant to adjournment. The Acting Speaker (Mr Lucock) took the Chair, and read Prayers.
- 2 **PETITIONS:** Mr Jarman presented a petition from certain residents of the Commonwealth praying that the shooting of kangaroos for commercial purposes and the export of products made from kangaroos be banned and that a Commonwealth Government body be established to protect Australia's native fauna on a national basis.
Petition received and read.
Petitions from certain residents of Victoria praying that the shooting of all kangaroos and the export of kangaroo meat be banned and that a Commonwealth Department be established to conserve wild life on a national basis were presented by Mr Benson and Mr Fox.
Mr Lee presented a petition from certain residents of Victoria praying that the Government ban the killing of kangaroos for commercial purposes and that a conference be called between all States for the purpose of setting up and securing the enforcement of adequate laws to protect the kangaroo on a national basis.
Petitions severally received.
- 3 **QUESTIONS:** Questions without notice were asked.
- 4 **PAPERS:** The following papers were presented, pursuant to statute:
Coal Industry Act—Joint Coal Board—Twenty-first Annual Report and financial accounts, accompanied by the report of the Auditor-General of the Commonwealth, for year 1967-68.
Snowy Mountains Hydro-electric Power Act—Snowy Mountains Hydro-electric Authority—Nineteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1967-68.
Superannuation Act—Superannuation Board—Forty-sixth Annual Report, for year 1967-68.
Wool Industry Act—Australian Wool Board—Report and financial statements, together with the Auditor-General's Report, for year 1967-68.
Severally ordered to be printed.
- 5 **PARIS PEACE TALKS—MINISTERIAL STATEMENT AND PAPERS:** Mr Gorton (Prime Minister), by leave, made a ministerial statement relating to the Vietnam peace talks in Paris, and, by command of His Excellency the Governor-General, presented the following papers:
Paris Peace Talks—
Statement by the Government of the United States of America.
Statement by the Government of the Republic of Vietnam.
Mr Whitlam (Leader of the Opposition), by leave, also made a statement with reference to the matter.

- 6 TAXATION OF GOLD-MINING INDUSTRY—MINISTERIAL STATEMENT: Mr McMahon (Treasurer), by leave, made a ministerial statement regarding new taxing arrangements to be used in the gold-mining industry.
- 7 PATENTS—MINISTERIAL STATEMENT: Mr Bowen (Attorney-General), by leave, made a ministerial statement relating to a question dealing with patents procedure asked by the Leader of the Opposition and certain correspondence with the Institute of Patent Attorneys.
Mr Whitlam (Leader of the Opposition), by leave, also made a statement with reference to the matter.
Mr Bowen, by leave, made a further statement on the subject and indicated that the Government would not, during the present sittings, proceed with the Patents Bill which was now before the Senate.
- 8 AUSTRALIAN FISHERIES COUNCIL—MINISTERIAL STATEMENT: Mr Anthony (Minister for Primary Industry), by leave, made a ministerial statement regarding the establishment of an Australian Fisheries Council.
Mr Patterson, by leave, also made a statement with reference to the matter.
- 9 FISHERIES AGREEMENT BETWEEN AUSTRALIA AND JAPAN—MINISTERIAL STATEMENT AND PAPER: Mr Anthony (Minister for Primary Industry), by leave, made a ministerial statement regarding an agreement on fisheries between Australia and Japan signed at Canberra on 27 November 1968, and, by command of His Excellency the Governor-General, presented the following paper:
Agreement on Fisheries between Australia and Japan, signed 27 November 1968, together with Agreed Minutes in connection with the Agreement.
Mr Patterson and Mr C. K. Jones, by leave, also made statements with reference to the matter.
Mr Anthony, by leave, made a further statement on the subject.
- 10 PUBLIC ACCOUNTS COMMITTEE—REPORT—STATEMENT BY MEMBER: Mr Cleaver (Chairman) brought up the following report from the Joint Committee of Public Accounts: One hundred and third Report—Financial Regulations—
and, by leave, made a statement in connection with the report.
Ordered—That the report be printed.
- 11 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILL: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bill:
26 November 1968—Message No. 99—National Health 1968.
- 12 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—NATURAL DISASTERS ORGANISATION: Mr Acting Speaker informed the House that Mr C. K. Jones had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The establishment of a standing Commonwealth-State Organisation to cope with natural disasters".
The proposed discussion having received the necessary support—
Mr C. K. Jones addressed the House.
Discussion ensued.
Discussion concluded.
- 13 SALARIES BILL 1968: Mr Gorton (Prime Minister), by leave, presented a Bill for an Act relating to the Salaries and Allowances payable to the Holders of certain Offices.
Bill read a first time.
Mr Gorton moved—That the Bill be now read a second time.
Debate, by leave, ensued.
Question—put and passed—Bill read a second time.
Message from the Governor-General: Mr Acting Speaker announced the receipt of message No. 100, dated 27 November 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr Gorton, the Bill was read a third time.

- 14 DISCHARGE OF TARIFF PROPOSALS: Mr Nixon (Minister representing the Minister for Customs and Excise) moved, by leave—That the following Tariff Proposals, being part of order of the day No. 27, government business, be discharged—
 Customs Tariff Proposals Nos. 10 to 16; and
 Excise Tariff Proposals Nos. 1 to 3.
 Question—put and passed.
- 15 CUSTOMS TARIFF PROPOSALS No. 20 (1968): Mr Nixon (Minister representing the Minister for Customs and Excise) moved Customs Tariff Proposals No. 20 (1968).
 Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 16 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:
 Tariff Board—Reports—
 Ethyl acetate (Dumping and Subsidies Act).
 Rubberised textile fabrics.
 Severally ordered to be printed.
- 17 CUSTOMS TARIFF VALIDATION BILL 1968: Mr Nixon (Minister representing the Minister for Customs and Excise) presented a Bill for an Act to provide for the Validation of Collections of Duties of Customs under Customs Tariff Proposals.
 Bill read a first time.
 Mr Nixon moved—That the Bill be now read a second time.
 Question—put, by leave, and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Nixon, the Bill was read a third time.
- 18 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE: Mr Nixon (Minister for the Interior) moved, by leave—
 (1) That the Joint Committee on the Australian Capital Territory or any sub-committee thereof, when considering whether the breathalyser should be introduced into the Australian Capital Territory as an instrument to assist the A.C.T. Police in the detection and prevention of the offence of driving under the influence of intoxicating liquor which was referred to the Committee on 26 November 1968, have power to move from place to place.
 (2) That a message be sent to the Senate requesting its concurrence.
 Question—put and passed.
- 19 PUBLIC WORKS COMMITTEE BILL 1968: Mr Kelly (Minister representing the Minister for Works), by leave, presented a Bill for an Act relating to the Parliamentary Standing Committee on Public Works.
 Bill read a first time.
 Mr Kelly moved—That the Bill be now read a second time.
 Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.
- 20 SELECT COMMITTEE ON AIRCRAFT NOISE: Mr Acting Speaker informed the House of the following appointments of Members as members of the Select Committee on Aircraft Noise:
 Mr Bosman, Mr Chaney, Mr Stokes and Mr Robinson had been appointed by the Prime Minister, and Mr Cope, Mr C. K. Jones and Mr McIvor by the Leader of the Opposition.
 Mr Bosman had been appointed by the Prime Minister to be Chairman of the Committee.
- 21 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 1 to 4, government business, be postponed until a later hour this day.
- 22 AERODROMES (PASSENGER CHARGES) BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr C. K. Jones, viz.*—That all words

after "That" be omitted with a view to inserting the following words in place thereof: "the House disapproves of the inequitable and disproportionate charges imposed by the Bill on domestic passengers and is of opinion that the Bill should be withdrawn and redrafted to raise an equivalent amount of revenue by fairer and simpler methods"—

Debate resumed.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Acting Speaker, Mr Lucock, in the Chair)—

AYES, 69

Mr Allan	Mr Dobie	Mr Hulme	Mr Peacock
Mr Anthony	Mr Drury	Mr L. H. Irwin	Mr Pearsall
Mr Armstrong	Mr England	Mr Jarman	Mr Pettitt
Mr Arthur	Mr Failes	Mr Jessop	Mr Robinson
Mr Bonnett	Mr Fairbairn	Mr A. T. Jones	Mr Sinclair
Mr Bosman	Mr Fairhall	Mr Katter	Mr Snedden
Mr Bowen	Mr Forbes	Mr Kelly	Mr St. John
Mr Bridges-Maxwell	Mr J. M. Fraser	Sir W. Kent Hughes	Mr Stokes
Miss Brownbill	Mr Freeth	Mr Killen	Mr Street
Mr Bury	Mr Gibbs	Mr King	Mr Turner
Mr K. M. K. Cairns	Mr Gibson	Mr Lee	Mr Wentworth
Mr Calder	Mr Giles	Mr Lynch	Mr Whittorn
Mr D. M. Cameron	Mr Hallett	Mr Mackay	Mr Wilson
Mr Chaney	Mr Hasluck	Mr Maisey	
Mr Chipp	Mr Haworth	Mr McLeay	
Mr Cleaver	Mr Holten	Mr McMahon	
Mr Corbett	Mr Howson	Mr Munro	
Sir J. Cramer	Mr Hughes	Mr Nixon	

Tellers:

Mr G. D. Erwin
Mr Turnbull

NOES, 32

Mr Barnard	Mr Costa	Mr Hansen	Mr Scholes
Mr Beazley	Mr Crean	Mr Hayden	Mr Stewart
Mr Bryant	Mr Cross	Mr C. K. Jones	Mr Uren
Mr J. F. Cairns	Mr Curtin	Mr Luchetti	
Mr C. R. Cameron	Mr Davies	Mr McIvor	
Mr Clark	Mr Devine	Mr Minogue	
Mr Collard	Mr Everingham	Mr O'Connor	
Mr Connor	Mr J. R. Fraser	Mr Patterson	
Mr Cope	Mr Griffiths	Mr Peters	

Tellers:

Mr Duthie
Mr James

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put.

The House divided (the Acting Speaker, Mr Lucock, in the Chair)—

AYES, 70

Mr Allan	Sir J. Cramer	Mr Hughes	Mr Nixon
Mr Anthony	Mr Dobie	Mr Hulme	Mr Peacock
Mr Armstrong	Mr Drury	Mr L. H. Irwin	Mr Pearsall
Mr Arthur	Mr England	Mr Jarman	Mr Pettitt
Mr Bonnett	Mr Failes	Mr Jessop	Mr Robinson
Mr Bosman	Mr Fairbairn	Mr A. T. Jones	Mr Sinclair
Mr Bowen	Mr Fairhall	Mr Katter	Mr Snedden
Mr Bridges-Maxwell	Mr Forbes	Mr Kelly	Mr St. John
Miss Brownbill	Mr J. M. Fraser	Sir W. Kent Hughes	Mr Stokes
Mr Buchanan	Mr Freeth	Mr Killen	Mr Street
Mr Bury	Mr Gibbs	Mr King	Mr Turner
Mr K. M. K. Cairns	Mr Gibson	Mr Lee	Mr Wentworth
Mr Calder	Mr Giles	Mr Lynch	Mr Whittorn
Mr D. M. Cameron	Mr Hallett	Mr Mackay	Mr Wilson
Mr Chaney	Mr Hasluck	Mr Maisey	
Mr Chipp	Mr Haworth	Mr McLeay	
Mr Cleaver	Mr Holten	Mr McMahon	
Mr Corbett	Mr Howson	Mr Munro	

Tellers:

Mr G. D. Erwin
Mr Turnbull

NOES, 32

Mr Barnard	Mr Costa	Mr Hansen	Mr Scholes
Mr Beazley	Mr Crean	Mr Hayden	Mr Stewart
Mr Bryant	Mr Cross	Mr C. K. Jones	Mr Uren
Mr J. F. Cairns	Mr Curtin	Mr Luchetti	
Mr C. R. Cameron	Mr Davies	Mr McIvor	
Mr Clark	Mr Devine	Mr Minogue	<i>Tellers:</i>
Mr Collard	Mr Everingham	Mr O'Connor	
Mr Connor	Mr J. R. Fraser	Mr Patterson	Mr Duthie
Mr Cope	Mr Griffiths	Mr Peters	Mr James

And so it was resolved in the affirmative—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fairbairn (Minister for National Development), the Bill was read a third time.

23 PRINTING COMMITTEE—SIXTH REPORT: Mr Stewart brought up the Sixth Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate). The report is as follows:

SIXTH REPORT

The Printing Committee has the honour to report that it has met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, recommends that the following be printed:

- Australian Capital Territory Electricity Supply Act—Annual Report of the Australian Capital Territory Electricity Authority, together with financial statements and the Auditor-General's Report thereon, for year 1967–68.
- Australian Coastal Shipping Commission Act—Twelfth Annual Report of the Australian Coastal Shipping Commission, together with financial statements and the Auditor-General's Report thereon, for year 1967–68.
- Australian National Airlines Act—Twenty-third Annual Report of the Australian National Airlines Commission, together with financial accounts and the Auditor-General's Report thereon, for year 1967–68.
- Australian War Memorial Act—Fifth Annual Report of the Board of Trustees of the Australian War Memorial, together with financial statements and the Auditor-General's Report thereon, for year 1967–68.
- Commonwealth Grants Commission Act—Thirty-fifth Report of the Commonwealth Grants Commission (1968).
- Commonwealth Railways Act—Report by the Commissioner on the operation of the Commonwealth Railways, for year 1967–68.
- Commonwealth Serum Laboratories Act—Seventh Annual Report of the Commonwealth Serum Laboratories Commission, together with financial accounts and the Auditor-General's Report thereon, for year 1967–68.
- Conciliation and Arbitration Act—Twelfth Annual Report of the President of the Commonwealth Conciliation and Arbitration Commission, for year ended 13 August 1968.
- Decimal Currency Board Act—Fifth Annual Report of the Decimal Currency Board, together with the Report of the Treasurer on the operation of Part V of the Act, for year 1967–68.
- Defence Forces Retirement Benefits Act—Twentieth Annual Report of the Defence Forces Retirement Benefits Board, for year 1967–68.
- Elections 1967—Statistical Returns showing the voting within each Subdivision in relation to the Senate Election 1967, viz.:
 - New South Wales
 - Queensland
 - South Australia
 - Tasmania
 - Victoria
 - Western Australia.

Government Oil Policy—**Aide Memoire**

Letter, dated 14 November 1968, written by the Comptroller-General of Customs.

Honey Industry Act—Fifth Annual Report of the Australian Honey Board, for year 1967–68.

International Labour Organisation—Statement in relation to the Convention and Recommendations adopted by the Forty-ninth (1965) Session of the International Labour Conference.

Inter-Parliamentary Union—Report of the Australian Delegation to the Fifty-sixth Conference of the Inter-Parliamentary Union, held at Lima, 5–13 September 1968.

Meat Research Act—Second Annual Report of the Australian Meat Research Committee, for year 1967–68.

Nitrogenous Fertilizers Subsidy Act—Return for year 1967–68.

Northern Territory—Report for year 1966–67.

Petroleum Search Subsidy Act—Ninth Annual Statement by the Minister on the operation of the *Petroleum Search Subsidy Act* 1959–1967, for year 1967–68.

Post Office—Fifty-eighth Annual Report of the Postmaster-General's Department, together with the Auditor-General's Report on the Commercial Accounts of the Post Office, for year 1967–68.

Services Trust Funds Act—

Annual Report by the Trustees of the Royal Australian Navy Relief Trust Fund, together with the Auditor-General's Report on books and accounts, for year 1967–68.

Twentieth Annual Report by the Trustees of the Royal Australian Air Force Welfare Trust Fund, together with the Auditor-General's Report on books and accounts, for year 1967–68.

Twenty-first Annual Report by the Trustees of the Australian Military Forces Relief Trust Fund, together with the Auditor-General's Report on books and accounts, for year 1967–68.

Sugar Agreement Act—Thirty-seventh Annual Report of the Fruit Industry Sugar Concession Committee, together with the statement of receipts and expenditure certified by the Auditor-General, for year ended 31 August 1968.

Tobacco Industry Act—Thirteenth Annual Report by the Minister on the operation of the Act, for year 1967–68.

FRANK STEWART
for Chairman.

27 November 1968

Mr Stewart moved, by leave—That the report be agreed to.

Question—put and passed.

- 24 ADVANCE TO THE TREASURER 1967–68—STATEMENT OF EXPENDITURE: The House, according to order, resolved itself into a committee of the whole to consider the statement.

In the committee

Statement taken as a whole, and agreed to, after debate.

Mr Freeth (Minister assisting the Treasurer) moved—That the following resolution be reported to the House:

That the committee agrees with the statement for the year 1967–68 of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act* 1901–1966.

Question—put and passed.

The House resumed; Mr Haworth reported accordingly.

On the motion of Mr Freeth, the resolution reported from the committee was adopted by the House.

- 25 LANDS ACQUISITION (DEFENCE) BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Whitlam (Leader of the Opposition) who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the Bill be withdrawn and re-drafted to provide that any interest acquired under the Bill terminate at the end of 1970, and that a joint select committee be established to inquire into and report upon the most appropriate use of the land and any consequential arrangements by the Commonwealth in co-operation with the State”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Acting Speaker, Mr Lucock, in the Chair)—

AYES, 66

Mr Allan	Mr Corbett	Mr Howson	Mr Peacock
Mr Anthony	Sir J. Cramer	Mr Hughes	Mr Pearsall
Mr Armstrong	Mr Dobie	Mr Hulme	Mr Pettitt
Mr Arthur	Mr Drury	Mr L. H. Irwin	Mr Robinson
Mr Bate	Mr England	Mr Jarman	Mr Sinclair
Mr Bonnett	Mr Failes	Mr Jessop	Mr Snedden
Mr Bowen	Mr Fairbairn	Mr A. T. Jones	Mr St. John
Mr Bridges-Maxwell	Mr Fairhall	Mr Katter	Mr Stokes
Miss Brownbill	Mr Forbes	Mr Kelly	Mr Street
Mr Buchanan	Mr J. M. Fraser	Mr Killen	Mr Turner
Mr Bury	Mr Freeth	Mr King	Mr Wentworth
Mr K. M. K. Cairns	Mr Gibbs	Mr Lee	Mr Whittorn
Mr Calder	Mr Giles	Mr Lynch	Mr Wilson
Mr D. M. Cameron	Mr Hallett	Mr Mackay	
Mr Chaney	Mr Hasluck	Mr McLeay	<i>Tellers:</i>
Mr Chipp	Mr Haworth	Mr Munro	Mr G. D. Erwin
Mr Cleaver	Mr Holten	Mr Nixon	Mr Turnbull

NOES, 28

Mr Barnard	Mr Costa	Mr Griffiths	Mr Scholes
Mr Beazley	Mr Crean	Mr Hansen	Mr Stewart
Mr Bryant	Mr Cross	Mr Hayden	
Mr C. R. Cameron	Mr Curtin	Mr C. K. Jones	
Mr Clark	Mr Davies	Mr Luchetti	<i>Tellers:</i>
Mr Collard	Mr Devine	Mr McIvor	
Mr Connor	Mr Everingham	Mr Minogue	Mr Duthie
Mr Cope	Mr J. R. Fraser	Mr Patterson	Mr James

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fairhall (Minister for Defence), the Bill was read a third time.

- 26 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

27 November 1968—Message—

No. 130—States Grants 1968.

No. 131—Defence Forces Retirement Benefits (No. 3) 1968.

No. 132—Loan (Qantas Airways Limited) 1968.

No. 133—Airline Equipment (Loan Guarantee) 1968.

No. 134—Public Service (No. 2) 1968.

No. 135—Loan (Defence) 1968.

No. 136—Salaries 1968.

No. 137—Australian Universities Commission 1968.

27 ADJOURNMENT: Mr Snedden (Leader of the House) moved—That the House do now adjourn.
Debate ensued.

The House continuing to sit until after midnight—

THURSDAY, 28 NOVEMBER 1968

Debate continued.

Ordered—That Mr C. R. Cameron be granted an extension of time.

Debate continued.

Question—put and passed.

And then the House, at twenty-three minutes to one o'clock in the morning, adjourned until this day at half-past ten o'clock a.m.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Aston, Mr Beaton, Mr Birrell, Mr Courtney, Mr Daly, Mr Fulton, Mr Graham, Mr Jess, Mr Swartz and Mr Webb.

N. J. PARKES,
Acting Clerk of the House of Representatives