

1968

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 65

TUESDAY, 26 NOVEMBER 1968

- 1 The House met, at half-past two o'clock p.m., pursuant to adjournment.
- 2 **ABSENCE OF MR SPEAKER:** The Acting Clerk having informed the House that Mr Speaker (the Honourable W. J. Aston) was unavoidably absent on Parliamentary business overseas, the Chairman of Committees (Mr Lucock) took the Chair as Acting Speaker, and read Prayers.
- 3 **PETITION:** Mr Cope presented a petition from certain electors of New South Wales praying that the House will direct the Government to give consideration to (1) the construction of another airport outside the Sydney Metropolitan Area, (2) an enquiry by Commonwealth and State Departments into noise and air pollution problems from aircraft using the Kingsford-Smith Airport and (3) the appointment of a Parliamentary Select Committee to investigate the noise problem from the Airport.  
Petition received and read.
- 4 **QUESTIONS:** Questions without notice were asked.
- 5 **PAPERS:** The following paper was presented, by command of His Excellency the Governor-General:  
Northern Territory—Report for year 1966–67.  
The following papers were presented, pursuant to statute:  
Commonwealth Railways Act—Commonwealth Railways Commissioner—Annual Report for year 1967–68.  
Conciliation and Arbitration Act—President of the Commonwealth Conciliation and Arbitration Commission—Twelfth Annual Report, for year ended 13 August 1968.
- 6 **OVERSEAS SHIPPING—AUSTRALIAN PARTICIPATION—MINISTERIAL STATEMENT:** Mr Gorton (Prime Minister), by leave, made a ministerial statement regarding the decision of the Government, subject to the satisfactory conclusion of certain final stages of negotiation, to enter overseas shipping by operating Australian-crewed vessels in its own right in both the Australia–United Kingdom–Continent trade and the Australia–North America shipping trade.  
Mr Whitlam (Leader of the Opposition), by leave, also made a statement with reference to the matter.  
Mr Gorton, by leave, made a further statement on the subject.
- 7 **MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS:** Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:  
21 November 1968—Message—  
No. 92—  
Air Navigation (Charges) 1968.  
Loan (War Service Land Settlement) 1968.  
Phosphate Fertilizers Bounty 1968.  
No. 93—  
Income Tax Assessment (No. 4) 1968.  
Sales Tax (Nos. 1 to 9) 1968.

22 November 1968—Message No. 94—

Wheat Industry Stabilization 1968.

Wheat Export Charge 1968.

25 November 1968—Message No. 95—War Service Homes 1968.

8 SELECT COMMITTEE ON AIRCRAFT NOISE: Mr Swartz (Minister for Civil Aviation) moved, by leave—

- (1) That a Select Committee be appointed to inquire into and report upon—
  - (a) the definition of the major forms of noise associated with aircraft which cause complaint;
  - (b) problems which emerge from the incidence of the various forms of aircraft noise;
  - (c) the effects of aircraft noise on persons, property, institutions and communities;
  - (d) the sources of and extent of complaint arising from aircraft noise;
  - (e) the units used for the measurement of aircraft noise and any special factors peculiar to Australia which should be considered in the application of acceptable levels of noise for various sections of the community, having regard to the international consideration of these matters;
  - (f) administrative procedures and regulations in the course of operation, designed to lessen aircraft noise, and their effectiveness for that purpose;
  - (g) administrative procedures and regulations required to be formulated and initiated to lessen aircraft noise nuisance now and in the future;
  - (h) technological developments and programmes in course of operation to lessen aircraft noise and their effectiveness for this purpose;
  - (i) technological developments and programmes required to be formulated and initiated to motivate and expedite further progress in lessening aircraft noise, having regard to overseas activities including those of the International Civil Aviation Organisation and similar bodies, and
  - (j) the constitutional powers of Commonwealth, State and Local Governments to legislate for the adequate control of aircraft noise and the necessity for legislation for this purpose, having regard to the fact that aerodromes may be owned or operated by the Commonwealth, State and Local Governments as well as private persons and organisations.
- (2) That the Committee consist of seven members, four to be appointed by the Prime Minister and three to be appointed by the Leader of the Opposition.
- (3) That every appointment of a member of the Committee be forthwith notified in writing to the Speaker.
- (4) That the Chairman be appointed by the Prime Minister.
- (5) That the Chairman have a deliberative vote and, in the event of an equality of votes, also have a casting vote.
- (6) That the Committee have power to send for persons, papers and records, and to move from place to place.
- (7) That the Committee report to the House as soon as possible.
- (8) That the foregoing provisions of this resolution, so far as they are inconsistent with the Standing Orders, have effect notwithstanding anything contained in the Standing Orders.

Debate ensued.

Question—put and passed.

9 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 1 and 2, government business, be postponed until a later hour this day.

10 STATES GRANTS BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Mr K. M. K. Cairns addressing the House—

Closure: Mr G. D. Erwin moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the Bill be now read a second time—was put accordingly, and passed—Bill read a second time.

*Message from the Governor-General:* Mr Acting Speaker announced the receipt of message No. 96, dated 28 August 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fairbairn (Minister for National Development), the Bill was read a third time.

- 11 STATES GRANTS (SPECIAL ASSISTANCE) BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Mr Acting Speaker announced the receipt of message No. 97, dated 28 August 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Fairbairn (Minister for National Development), the Bill was read a third time.

- 12 MESSAGE FROM THE SENATE—AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE: Mr Acting Speaker reported message No. 121, dated 26 November 1968, from the Senate acquainting the House of the discharge of Senator Prowse from the Joint Committee on the Australian Capital Territory.

Mr Acting Speaker informed the House that the Leader of the Government in the Senate had appointed Senator Maunsell to be a member of the committee.

- 13 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

26 November 1968—Message—

No. 122—Gold-Mining Industry Assistance 1968.

No. 123—Commonwealth Banks 1968.

No. 124—International Monetary Agreements 1968.

No. 125—Raw Cotton Bounty 1968.

No. 126—Loan (Housing) (No. 2) 1968.

- 14 DEFENCE FORCES RETIREMENT BENEFITS BILL (No. 3) 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Mr Acting Speaker announced the receipt of message No. 98, dated 14 November 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Freeth (Minister assisting the Treasurer), the Bill was read a third time.

- 15 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 4 to 8, government business, be postponed until a later hour this day.

16 AUSTRALIAN CAPITAL TERRITORY SUPREME COURT BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Freeth (Minister for Air), the Bill was read a third time.

17 ELECTORAL DIVISIONS OF QUEENSLAND—PROPOSED FRESH REDISTRIBUTION: Mr Nixon (Minister for the Interior) moved, pursuant to notice—That the House of Representatives approves of the fresh redistribution of the State of Queensland into Electoral Divisions as proposed by Messrs I. F. Weise, E. F. Lane and E. Smith, the Distribution Commissioners appointed for the purpose of redistributing the said State into Divisions in their further report laid before the House of Representatives on the 21st day of November 1968, and that the names of the Divisions suggested in the report, and indicated in the map referred to therein, be adopted.

Mr Patterson moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the House disapproves of the fresh redistribution of the State of Queensland into Electoral Divisions as proposed by the Distribution Commissioners for the reasons stated in the dissent expressed by the Chairman of the Commissioners, Mr I. F. Weise, Commonwealth Electoral Officer for Queensland, and requests the Minister to refer back to the Commissioners the redistribution of the State of Queensland into Electoral Divisions for a further distribution”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Haworth, in the Chair)—

AYES, 64

Mr Adermann	Mr England	Mr Jessop	Mr Robinson
Mr Allan	Mr Failes	Mr A. T. Jones	Mr Sinclair
Mr Anthony	Mr Fairbairn	Mr Katter	Mr Snedden
Mr Armstrong	Mr Fairhall	Mr Kelly	Mr St. John
Mr Barnes	Mr Forbes	Sir W. Kent Hughes	Mr Stokes
Mr Bate	Mr Fox	Mr Killen	Mr Street
Mr Bowen	Mr J. M. Fraser	Mr King	Mr Swartz
Mr Bridges-Maxwell	Mr Freeth	Mr Lynch	Mr Turner
Miss Brownbill	Mr Gibson	Mr Mackay	Mr Wentworth
Mr Bury	Mr Giles	Mr Maisey	Mr Whittorn
Mr K. M. K. Cairns	Mr Hallett	Mr McEwen	Mr Wilson
Mr Calder	Mr Hasluck	Mr McLeay	
Mr Chaney	Mr Holten	Mr McMahan	
Mr Cleaver	Mr Howson	Mr Munro	
Mr Corbett	Mr Hughes	Mr Nixon	<i>Tellers:</i>
Sir J. Cramer	Mr L. H. Irwin	Mr Peacock	Mr G. D. Erwin
Mr Drury	Mr Jarman	Mr Pettitt	Mr Turnbull

NOES, 32

Mr Barnard	Mr Costa	Mr Harrison	Mr Scholes
Mr Beazley	Mr Crean	Mr Hayden	Mr Stewart
Mr Bryant	Mr Curtin	Mr C. K. Jones	Mr Uren
Mr J. F. Cairns	Mr Davies	Mr Luchetti	
Mr Calwell	Mr Devine	Mr McIvor	
Mr C. R. Cameron	Mr Everingham	Mr Minogue	
Mr Clark	Mr Gibbs	Mr Nicholls	<i>Tellers:</i>
Mr Collard	Mr Griffiths	Mr O'Connor	Mr Duthie
Mr Cope	Mr Hansen	Mr Patterson	Mr James

And so it was resolved in the affirmative.

Question—That the motion be agreed to—put.

The House divided (the Deputy Speaker, Mr Haworth, in the Chair)—

AYES, 67

Mr Adermann	Mr Drury	Mr L. H. Irwin	Mr Nixon
Mr Allan	Mr England	Mr Jarman	Mr Peacock
Mr Anthony	Mr G. D. Erwin	Mr Jessop	Mr Pettitt
Mr Armstrong	Mr Faifes	Mr A. T. Jones	Mr Robinson
Mr Arthur	Mr Fairbairn	Mr Katter	Mr Sinclair
Mr Barnes	Mr Fairhall	Mr Kelly	Mr Snedden
Mr Bate	Mr Forbes	Sir W. Kent Hughes	Mr St. John
Mr Bowen	Mr Fox	Mr Killen	Mr Stokes
Mr Bridges-Maxwell	Mr J. M. Fraser	Mr King	Mr Street
Miss Brownbill	Mr Freeth	Mr Lee	Mr Swartz
Mr Bury	Mr Gibson	Mr Lynch	Mr Turner
Mr Calder	Mr Giles	Mr Mackay	Mr Wentworth
Mr Chaney	Mr Hallett	Mr Maisey	Mr Whittorn
Mr Chipp	Mr Hasluck	Mr McEwen	Mr Wilson
Mr Cleaver	Mr Holten	Mr McLeay	<i>Tellers:</i>
Mr Corbett	Mr Howson	Mr McMahan	Mr K. M. K. Cairns
Sir J. Cramer	Mr Hughes	Mr Munro	Mr Turnbull

NOES, 33

Mr Barnard	Mr Costa	Mr Harrison	Mr Peters
Mr Beazley	Mr Crean	Mr Hayden	Mr Scholes
Mr Bryant	Mr Curtin	Mr C. K. Jones	Mr Stewart
Mr J. F. Cairns	Mr Davies	Mr Luchetti	Mr Uren
Mr Calwell	Mr Devine	Mr McIvor	
Mr C. R. Cameron	Mr Everingham	Mr Minogue	<i>Tellers:</i>
Mr Clark	Mr Gibbs	Mr Nicholls	Mr Duthie
Mr Collard	Mr Griffiths	Mr O'Connor	Mr James
Mr Cope	Mr Hansen	Mr Patterson	

And so it was resolved in the affirmative.

- 18 **AERODROMES (PASSENGER CHARGES) BILL 1968:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr C. K. Jones who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the House disapproves of the inequitable and disproportionate charges imposed by the Bill on domestic passengers and is of opinion that the Bill should be withdrawn and redrafted to raise an equivalent amount of revenue by fairer and simpler methods”.

Debate continued.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

- 19 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

26 November 1968—Message—

No. 127—Bankruptcy 1968.

No. 129—Loans (Australian National Airlines Commission) 1968.

- 20 **MESSAGE FROM THE SENATE—NEW AND PERMANENT PARLIAMENT HOUSE SITE:** Mr Acting Speaker reported the receipt of the following message from the Senate:

MR SPEAKER,

Message No. 128

The Senate transmits to the House of Representatives the following Resolution which was agreed to by the Senate this day: “That the Senate, having considered Message No. 78 of the House of Representatives, without prejudice to its Resolution of 22 August 1968, ‘That the Senate is of the opinion that the new and permanent Parliament House should be situated on Capital Hill’, concurs in the proposal by

the House that the matter of alternative sites for the New and Permanent Parliament House, on Capital Hill or the Camp Hill area, be referred to the Joint Select Committee on the New and Permanent Parliament House for report and that the Committee be requested to submit its report within three months.”

The Senate,  
Canberra, 26 November 1968

A. M. McMULLIN,  
President

21 ADJOURNMENT: Mr Swartz (Minister for Civil Aviation) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at thirteen minutes past eleven o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

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PAPERS: The following papers were deemed to have been presented on 26 November 1968, pursuant to statute:

Lands Acquisition Act—Land, etc., acquired for post office purposes—  
Howrah, Tasmania.

Tumby Bay, South Australia.

West Torrens, South Australia.

Public Service Act—Regulations—Statutory Rules 1968, Nos. 136, 137.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1968—

No. 217—Australian Broadcasting Commission Staff Association.

No. 218—Amalgamated Postal Workers' Union of Australia.

No. 219—North Australian Workers' Union.

No. 222—Amalgamated Engineering Union and others.

Nos. 223 and 224—Australian Broadcasting Commission Staff Association.

No. 225—Amalgamated Engineering Union and others.

No. 226—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 227—Professional Radio Employees' Institute of Australasia.

No. 228—Australian Institute of Marine and Power Engineers.

No. 229—Merchant Service Guild of Australia.

No. 257—Professional Radio Employees' Institute of Australasia.

No. 269—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 270—Amalgamated Engineering Union and others.

No. 271—Federated Furnishing Trade Society of Australasia.

No. 272—Australian Federated Union of Locomotive Enginemen.

No. 273—Transport Workers' Union of Australia.

No. 274—Amalgamated Engineering Union and others.

No. 275—Australian Builders Labourers' Federation.

No. 276—Postal Overseers' Union of Australia.

No. 277—Commonwealth Public Service Artisans' Association.

Nos. 278 and 279—Commonwealth Public Service Association (Fourth Division Officers).

No. 280—Amalgamated Engineering Union and others.

No. 281—Amalgamated Postal Workers' Union of Australia.

No. 282—Non-Official Postmasters' Association of Australia.

Nos. 283 and 284—Amalgamated Engineering Union and others.

No. 285—North Australian Workers' Union.

No. 286—Australian Journalists' Association.

No. 287—Professional Musicians' Union of Australia.

No. 288—Australian Broadcasting Commission Staff Association.

No. 289—Federated Ship Painters and Dockers' Union of Australia.

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**MEMBERS PRESENT:** All Members were present (at some time during the sitting) except Mr Aston, Mr Beaton, Mr Birrell, Mr Bosman, Mr Courtney, Mr Cross, Mr Daly, Mr Fulton, Mr Hulme, Mr Jess and Mr Webb.

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N. J. PARKES,  
Acting Clerk of the House of Representatives