### THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

### HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

No. 55

## THURSDAY, 24 OCTOBER 1968

- 1 The House met, at half-past ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable W. J. Aston) took the Chair, and read Prayers.
- 2 QUESTIONS: Questions without notice were asked.
- 3 International Labour Conference—Fifty-first Session, 1967—Report of Australian Delegation—Motion to take note of paper: Mr Bury (Minister for Labour and National Service), by command of His Excellency the Governor-General, presented the following paper:

International Labour Conference—Fifty-first Session, Geneva, June 1967—Reports of the Australian Government, Employers' and Workers' Delegates—and moved—That the House take note of the paper.

- Debate adjourned (Mr Whitlam—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 4 METRO MEAT LTD—STATEMENT BY MEMBER: Mr C. R. Cameron, by leave, made a statement referring to a previous speech he had made regarding Metro Meat Ltd and tenders for the supply of meat through the Department of Supply.
- 5 Special adjournment: Mr Snedden (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 5 November, at half-past two o'clock p.m. Question—put and passed.
- 6 Public Works Committee—Report: Mr Chaney (Chairman) brought up the following report from the Parliamentary Standing Committee on Public Works:

Report relating to the proposed construction of a Commonwealth Government Clothing Factory at Coburg, Vic.

Ordered to be printed.

- 7 SELECT COMMITTEE ON THE NAMING OF ELECTORAL DIVISIONS: Mr Nixon (Minister for the Interior) moved, by leave—
  - (1) That a Select Committee be appointed to consider and report upon—
    - (a) the criteria which should be adopted in naming Electoral Divisions; and
    - (b) whether the Distribution Commissioners should attach names to Divisions at the time of publishing their proposals or whether some other person or persons should attach the names and, if some other person or persons, when.
  - (2) That the Committee consist of seven members, four to be appointed by the Prime Minister and three to be appointed by the Leader of the Opposition.
  - (3) That every appointment of a member of the Committee be forthwith notified in writing to the Speaker.
  - (4) That the Chairman be appointed by the Prime Minister.
  - (5) That the Chairman have a deliberative vote and, in the event of an equality of votes, also have a casting vote.
  - (6) That the Committee have power to send for persons, papers and records.
  - (7) That the Committee report to the House as soon as possible.
  - (8) That the foregoing provisions of this resolution, so far as they are inconsistent with the Standing Orders, have effect notwithstanding anything contained in the Standing Orders.

Question—put and passed.

8 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with standing order 106.

Question—That grievances be noted—put and passed.

9 RAW COTTON BOUNTY BILL 1968: Mr Anthony (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act relating to Bounty on the Production of certain Raw Cotton.

Bill read a first time.

Mr Anthony moved—That the Bill be now read a second time.

Debate adjourned (Mr Patterson), and the resumption of the debate made an order of the day for the next sitting.

10 WAR SERVICE HOMES BILL 1968: Mr Bury (Minister representing the Minister for Housing), pursuant to notice, presented a Bill for an Act to amend the War Service Homes Act 1918-1966.

Bill read a first time.

Mr Bury moved—That the Bill be now read a second time.

Debate adjourned (Mr C. R. Cameron), and the resumption of the debate made an order of the day for the next sitting.

11 Loan (Housing) Bill (No. 2) 1968: Mr Bury (Minister representing the Minister for Housing), pursuant to notice, presented a Bill for an Act relating to the Raising and Expending of certain Moneys for the purposes of Housing.

Bill read a first time.

Mr Bury moved—That the Bill be now read a second time.

Debate adjourned (Mr C. R. Cameron), and the resumption of the debate made an order of the day for the next sitting.

12 Loans (Australian National Airlines Commission) Bill 1968: Mr Freeth (Minister assisting the Treasurer), pursuant to notice, presented a Bill for an Act to approve certain Borrowings by the Commonwealth of Moneys in the Currency of Switzerland and Moneys in the Currency of the United States of America to be made available to the Australian National Airlines Commission, and for purposes connected therewith.

Bill read a first time.

Mr Freeth moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

13 Loan (Qantas Airways Limited) Bill 1968: Mr Freeth (Minister assisting the Treasurer), pursuant to notice, presented a Bill for an Act to approve the Borrowing by the Commonwealth of Moneys in the Currency of the United States of America to be made available to Qantas Airways Limited, and for purposes connected therewith.

Bill read a first time.

Mr Freeth moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

14 Loan (Defence) Bill 1968: Mr Freeth (Minister assisting the Treasurer), pursuant to notice, presented a Bill for an Act to approve the raising by way of Loan of Moneys in the Currency of the United States of America and to authorize the expending of those Moneys for Defence Purposes, and for purposes connected therewith.

Bill read a first time.

Mr Freeth moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

15 AIRLINE EQUIPMENT (LOAN GUARANTEE) BILL 1968: Mr Swartz (Minister for Civil Aviation), pursuant to notice, presented a Bill for an Act relating to the provision of certain Equipment for a Domestic Airline.

Bill read a first time.

Mr Swartz moved—That the Bill be now read a second time.

Debate adjourned (Mr Crean), and the resumption of the debate made an order of the day for the next sitting.

16 STATES GRANTS (PRE-SCHOOL TEACHERS COLLEGES) BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Mr Speaker announced the receipt of message No. 60, dated 25 September 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr J. M. Fraser (Minister for Education and Science), the Bill was read a third time.

17 STATES GRANTS (SECONDARY SCHOOLS LIBRARIES) BILL 1968: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Barnard (Deputy Leader of the Opposition) who moved, as an amendment—That all words after "That" be omitted with a view to inserting the following words in place thereof:

"the House is of opinion that the Bill is an inadequate contribution to education in Australia because it—

- (a) fails to attack the crisis in education in Australia in the areas of greatest need;
- (b) is symptomatic of the Government's unplanned, piecemeal approach to the development of educational facilities in Australia, and
- (c) fails to provide for an inquiry into all aspects of education, at all levels, in both Government and non-Government schools.

Therefore the House resolves that the Bill be withdrawn and redrafted—

- (1) to provide for the extension of the grants for libraries and library material and equipment to primary schools;
- (2) to provide for recurrent grants for the maintenance of libraries and for the training of teacher-librarians, and
- (3) to ensure that, in the administration of the scheme, priority is given to schools according to need, so that all children shall have equal opportunities of access to library facilities".

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put. The House divided (the Speaker, Mr Aston, in the Chair)—

#### AYES, 66

AYES, 66					
Mr Chaney	Mr Hulme	Mr Peacock			
Mr Chipp	Mr L. H. Irwin	Mr Pearsall			
Mr Cleaver	Mr Jarman	Mr Pettitt			
Mr Dobie	Mr Jess	Mr Robinson			
Mr Drury	Mr Jessop	Mr Sinclair			
Mr England	Mr A. T. Jones	Mr Snedden			
Mr Fairhall	Mr Katter	Mr Stokes			
Mr Forbes	Mr Kelly	Mr Street			
Mr Fox	Sir W. Kent Hughes	Mr Swartz			
Mr J. M. Fraser	Mr Killen	Mr Turner			
Mr Freeth	Mr King	Mr Wentworth			
Mr Gibbs	Mr Lee	Mr Whittorn			
Mr Gibson	Mr Lucock	Mr Wilson			
Mr Giles	Mr Lynch				
Mr Hallett	Mr Mackay	Tellers:			
Mr Haworth	Mr McLeay	Mr G. D. Erwin			
Mr Hughes	Mr McMahon	Mr Turnbull			
	Mr Chaney Mr Chipp Mr Cleaver Mr Dobie Mr Drury Mr England Mr Fairhall Mr Forbes Mr Fox Mr J. M. Fraser Mr Gibbs Mr Gibson Mr Gibes Mr Hallett Mr Haworth	Mr Chipp Mr L. H. Irwin Mr Cleaver Mr Jarman Mr Dobie Mf Jess Mr Drury Mr Jessop Mr England Mr A. T. Jones Mr Fairhall Mr Katter Mr Forbes Mr Kelly Mr Fox Sir W. Kent Hughes Mr J. M. Fraser Mr Killen Mr Freeth Mr King Mr Gibbs Mr Lee Mr Gibson Mr Lucock Mr Giles Mr Lynch Mr Hallett Mr Mackay Mr Haworth Mr McLeay			

#### Noes, 28

Mr Barnard	Mr Costa	Mr Hayden	Mr Scholes
Mr Beaton	Mr Courtnay	Mr C. K. Jones	Mr Uren
Mr Beazley	Mr Crean	Mr Luchetti	
Mr Birrell	Mr Curtin	Mr McIvor	
Mr Bryant	Mr Davies	Mr Minogue	
Mr J. F. Cairns	Mr Everingham	Mr Nicholls	Tellers:
Mr C. R. Cameron	Mr Griffiths	Mr Patterson	Mr James
Mr Collard	Mr Harrison	Mr Peters	Mr Stewart

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Message from the Governor-General: Mr Speaker announced the receipt of message No. 61, dated 25 September 1968, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

### In the committee

Clauses 1 to 3, by leave, taken together, and agreed to.

Mr Barnard moved the following amendment: Page 2, at the end of the clause add the following sub-clause:

"(4.) It shall be a term and condition of any grant to a State under this Act that priority shall be given to schools in order of the greatest need and so that, as far as practicable, all children shall have equal access to library facilities.". Chairman's ruling: The Chairman (Mr Lucock) ruled that the proposed amendment was out of order as it would alter the destination of the appropriation recommended. Mr Barnard moved—That the clause be postponed.

Debate ensued.

Ayes, 28

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Question—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

Mr Barnard Mr Beaton Mr Beazley Mr Birrell Mr Bryant Mr J. F. Cairns	Mr Costa Mr Courtmay Mr Crean Mr Curtin Mr Davies Mr Everingham	Mr Hayden Mr C. K. Jones Mr Luchetti Mr Mclvor Mr Minogue Mr Nicholls	Mr Scholes Mr Uren  Tellers:		
Mr C. R. Cameron Mr Collard	Mr Griffiths Mr Harrison	Mr Patterson	Mr James		
WII Conard	WIT TRAITISON	Mr Peters	Mr Stewart		
Noes, 65					
Mr Adermann Mr Allan Mr Anthony Mr Armstrong Mr Arthur Mr Barnes Mr Bate Mr Bonnett Mr Bosman Mr Bowen Mr Bridges-Maxweil Miss Brownbill Mr Buchanan Mr Bury Mr K. M. K. Cairns	Mr Chaney Mr Chipp Mr Cleaver Mr Dobie Mr Drury Mr England Mr Fairhall Mr Forbes Mr Fox Mr J. M. Fraser Mr Freeth Mr Gibbs Mr Giles Mr Hallett Mr Haworth	Mr L. H. Irwin Mr Jarman Mr Jess Mr Jessop Mr A. T. Jones Mr Katter Mr Kelly Sir W. Kent Hughes Mr Killen Mr King Mr Lee Mr Lynch Mr Mackay Mr McLeay Mr McMahon	Mr Pearsall Mr Pettitt Mr Robinson Mr Sinclair Mr Snedden Mr Stokes Mr Street Mr Swartz Mr Turner Mr Wentworth Mr Whittorn Mr Wilson		
Mr Calder	Mr Hughes	Mr Munro	Mr G. D. Erwin		
Mr D. M. Cameron	Mr Hulme	Mr Peacock	Mr Turnbull		

And so it was negatived,

Clause agreed to. Clause 5 agreed to.

Proposed new clause-

Mr Barnard moved—That the following new clause be inserted in the Bill:

"6. The Minister shall cause a statement to be laid before each House of the Parliament as soon as practicable after the end of each year during the period to which this Act applies setting out the payments that have been authorized by him under this Act during that year and specifying the schools in relation to which payments have been made and the amount of the payment made to each of those schools, and stating the principles upon which grants are made under the Act and the manner in which such principles have been applied in each State during that year."

Debate ensued.

Ouestion—That the new clause proposed to be inserted be so inserted—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

#### Ayes, 28 Mr Barnard Mr Costa Mr Hayden Mr Scholes Mr Beaton Mr Courtnay Mr C. K. Jones Mr Uren Mr Beazley Mr Crean Mr Luchetti Mr Birrell Mr Curtin Mr McIvor Mr Minogue Mr Bryant Mr Davies Mr J. F. Cairns Mr C. R. Cameron Mr Everingham Mr Nicholls Tellers: Mr Patterson Mr Griffiths Mr Iames Mr Harrison Mr Peters Mr Stewart Mr Collard Noes, 64 Mr Adermann Mr Chaney Mr L. H. Irwin Mr Pettitt Mr Chipp Mr Jarman Mr Robinson Mr Allan Mr Cleaver Mr Jess Mr Sinclair Mr Anthony Mr Dobie Mr Jessop Mr Snedden Mr Armstrong Mr Stokes Mr A. T. Jones Mr Arthur Mr Drury Mr Street Mr Rarnes Mr England Mr Katter Mr Kellv Mr Swartz Mr Bate Mr Fairhall Sir W. Kent Hughes Mr Turner Mr Bonnett Mr Forbes Mr King Mr Wentworth Mr Fox Mr Bosman Mr J. M. Fraser Mr Lee Mr Whittorn Mr Bowen Mr Bridges-Maxwell Mr Lynch Mr Wilson Mr Freeth Miss Brownbill Mr Gibbs Mr Mackay Mr Buchanan Mr Giles Mr McLeay Mr Bury Mr Hallett Mr McMahon Tellers: Mr Munro Mr K. M. K. Cairns Mr Haworth Mr G. D. Erwin Mr Calder Mr Hughes Mr Peacock Mr Turnbull Mr D. M. Cameron Mr Hulme Mr Pearsall

And so it was negatived.

Remainder of Bill, by leave, taken as a whole, and agreed to. Bill to be reported without amendment.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr J. M. Fraser (Minister for Education and Science), the House adopted the report, and, by leave, the Bill was read a third time.

18 PRINTING COMMITTEE—FIFTH REPORT: Mr Stewart brought up the Fifth Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate). The report is as follows:

#### FIFTH REPORT

The Printing Committee has the honour to report that it has met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers presented to Parliament this Session, recommends that the following be printed:

Atomic Energy Act—Sixteenth Annual Report of the Australian Atomic Energy Commission, together with financial accounts and the Auditor-General's Report thereon, for year 1967-68.

Australian Research Grants Committee—List of grants approved on the recommendation of the Australian Research Grants Committee for 1969.

Commonwealth Police Act—Eighth Annual Report of the Commonwealth Police Force by the Attorney-General, for year 1967–68.

Commonwealth Scholarships Board—Annual Report for 1967.

Commonwealth-State Literature Agreement—Agreement between the Governments of the Commonwealth and of the States of Australia in relation to the administration of Laws relating to blasphemous, indecent or obscene literature, dated 15 October 1967.

Fishing Industry Act—Twelfth Annual Report by the Minister on the operation of the Act, for 1967-68.

International Labour Organization—Report of the Australian Government, Employers' and Workers' Delegates to the Fifty-first Session of the International Labour Conference, Geneva, June 1967.

Medical Research Endowment Act—Thirtieth Annual Report of the National Health and Medical Research Council, for 1967.

National Fitness Act—Annual Report for 1967.

Phosphate Fertilizers Bounty Act—Return for year 1967-68.

Poultry Industry Assistance Act—Third Annual Report by the Minister on the operation of the Act, for year 1967-68.

Programmes and Policies for the Economic Development of Papua and New Guinea, September 1968.

Qantas Airways Limited—Thirty-fourth Annual Report and financial accounts, for year ended 31 March 1968.

Seat of Government (Administration) Act—Statement of Receipts and Expenditure of the Australian Capital Territory, for year 1967–68.

Sulphuric Acid Bounty Act—Return for year 1966-67.

Wine Overseas Marketing Act—Fortieth Annual Report of the Australian Wine Board, for year 1967-68, together with statement by Minister regarding the operation of the Act.

FRANK STEWART, for Chairman

### 24 October 1968

Mr Stewart moved, by leave—That the report be agreed to. Question—put and passed.

19 ADJOURNMENT: Mr Snedden (Leader of the House) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at sixteen minutes to twelve o'clock midnight, adjourned until Tuesday, 5 November, at half-past two o'clock p.m.

Papers: The following papers were deemed to have been presented on 24 October 1968, pursuant to statute:

Public Service Arbitration Act—Public Service Arbitrator—Determinations—

No. 187—Amalgamated Engineering Union and others.

No. 188—Professional Radio Employees' Institute of Australasia.

No. 189—Civil Air Operations Officers' Association of Australia.

Nos. 190 and 191-Amalgamated Engineering Union and others.

No. 192—Amalgamated Postal Workers' Union of Australia.

No. 205-Customs Officers' Association of Australia (Fourth Division).

Nos. 206, 207 and 208—Amalgamated Engineering Union and others.

No. 209—Federated Furnishing Trade Society of Australasia.

Nos. 210 and 211—Amalgamated Engineering Union and others.

No. 212—Customs Officers' Association of Australia (Fourth Division).

No. 213—Commonwealth Public Service Artisans' Association.

No. 214—Professional Radio Employees' Institute of Australasia.

No. 215-Electrical Trades Union of Australia.

No. 216—Postal Telecommunication Technicians' Association (Australia).

No. 220—Commonwealth Public Service Artisans' Association.

No. 221—Non-Official Postmasters' Association of Australia.

No. 230—Commonwealth Public Service Artisans' Association.

No. 231—Federated Storemen and Packers' Union of Australia and others.

No. 232—Commonwealth Public Service Artisans' Association.

No. 233—Australian Broadcasting Commission Staff Association.

No. 234—Commonwealth Public Service Association (Fourth Division Officers).

No. 235—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia; and Professional Officers' Association, Commonwealth Public Service.

No. 236—Amalgamated Postal Workers' Union of Australia.

Seat of Government (Administration) Act—Ordinance—1968—No. 21—Seat of Government (Administration) (No. 2).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Cope, Sir John Cramer, Mr Daly, Mr Devine, Mr Duthie, Mr Fulton, Mr Graham\*, Mr Hansen, Mr Hasluck, Mr McEwen\*, Mr O'Connor and Mr St. John.

• On leave

N. J. PARKES,
Acting Clerk of the House of Representatives