

1968

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 29

TUESDAY, 13 AUGUST 1968

- 1 The House met, at three o'clock p.m., according to the terms of the resolution of 13 June last. Mr Speaker (the Honourable W. J. Aston) took the Chair, and read Prayers.
- 2 DEATH OF FORMER SENATOR (THE HONOURABLE SIR NEIL O'SULLIVAN): Mr Gorton (Prime Minister) referred to the death of the Honourable Sir Neil O'Sullivan, and moved—That this House expresses its deep regret at the death on 4 July 1968 of the Honourable Sir Neil O'Sullivan, K.B.E., Senator for the State of Queensland from 1947 to 1962, a Minister of the Crown and Leader of the Government in the Senate, places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his widow and family in their bereavement. And Mr Whitlam (Leader of the Opposition) having seconded the motion, and Mr Anthony (Deputy Leader of the Australian Country Party) and Mr K. M. K. Cairns having addressed the House in support thereof, and all Members present having risen, in silence—
Question—passed.
- 3 PETITIONS: Mr Katter presented a petition from certain residents of the Winton and Boulia districts in Queensland praying that this House take any action necessary to enable the Postmaster-General's Department to provide improved telephone facilities in the area between Winton and Boulia.
Petition received and read.
Mr Scholes presented a petition from certain electors of the Commonwealth praying that the Government implement Article 25 of the Universal Declaration of Human Rights by providing increased social service and housing benefits for the aged, the invalid, the widowed and their dependants.
Petition received and read.
Similar petitions were presented by Mr Peters and Mr Jess, and were severally received.
Mr Bryant presented a petition from certain citizens of the Commonwealth praying that this House make legal provision for (1) Aboriginal ownership of existing reserves throughout the Commonwealth, (2) the recognition of Aboriginal ownership of traditional land at present owned and leased by the Crown and (3) the development of mining, pastoral and other enterprises on all Aboriginal land to be subject to the consent of Aboriginal owners and such conditions as their own legal advisers may arrange.
Petition received and read.
Similar petitions were presented by Mr Uren and Mr J. F. Cairns, and were severally received.
Mr Hayden presented a petition from certain citizens of the Commonwealth praying that this House will make a survey of the full requirements of pensioners of all types and adopt a policy for the progressive liberalisation of the means test resulting in its removal within three years.
Petition received and read.
Similar petitions were presented by Mr D. M. Cameron, Mr Fulton, Mr Killen and Mr Katter, and were severally received.

- 4 MINISTERIAL ARRANGEMENTS: Mr Gorton (Prime Minister) informed the House that, during the absence abroad of Mr McEwen (Minister for Trade and Industry), Mr Sinclair (Minister for Shipping and Transport) was acting as Minister for Trade and Industry.
- 5 QUESTIONS: Questions without notice were asked.
- 6 PAPER: The following paper was presented, by command of His Excellency the Governor-General:
 Aboriginal Affairs—Address by the Prime Minister, the Right Honourable J. G. Gorton, M.P., at the Conference of Commonwealth and State Ministers responsible for Aboriginal Affairs, Melbourne, 12 July 1968.
- 7 PUBLIC WORKS COMMITTEE—REPORT: Mr Chaney (Chairman) brought up the following report from the Parliamentary Standing Committee on Public Works:
 Report relating to the proposal for replacement of accommodation—Phase 1—
 at the Naval Air Station, H.M.A.S. *Albatross*, Nowra, N.S.W.
 Ordered to be printed.
- 8 LEAVE OF ABSENCE TO MEMBER: Mr Snedden (Leader of the House) moved—That leave of absence for one month be given to the honourable Member for Batman (Mr Benson) on the ground of Parliamentary business overseas.
 Question—put and passed.
- 9 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:
- 13 June 1968—Message No. 40—
 Overseas Telecommunications 1968.
 Post and Telegraph 1968.
 Post and Telegraph (No. 2) 1968.
 Victoria Grant (River Murray Salinity) 1968.
 Queensland Grant (Maraboon Dam) 1968.
- 18 June 1968—Message No. 41—
 Canned Fruits Export Marketing 1968.
 Conciliation and Arbitration 1968.
 Customs Tariff 1968.
 Loan 1968.
- 20 June 1968—Message No. 42—
 Railway Agreement (Queensland) 1968.
 Tasmania Agreement (Hydro-Electric Power Development) 1968.
 Railway Agreement (New South Wales) 1968.
 States Grants (Beef Cattle Roads) 1968.
 International Development Association (Additional Contribution) 1968.
- 21 June 1968—Message No. 43—
 Loan (Airlines Equipment) 1968.
 Northern Territory (Administration) (No. 2) 1968.
 States Grants (Deserted Wives) 1968.
 Superannuation 1968.
 Western Australia Agreement (Ord River Irrigation) 1968.
- 24 June 1968—Message No. 44—
 National Service 1968.
 Science and Industry Research (No. 2) 1968.
 States Grants (Technical Training) 1968.
 United States Naval Communication Station (Civilian Employees) 1968.

- 25 June 1968—Message No. 45—
 Defence Forces Retirement Benefits 1968.
 Defence Forces Retirement Benefits (No. 2) 1968.
 Superannuation (No. 2) 1968.
 Commonwealth Employees' Furlough (No. 2) 1968.
 Public Service 1968.
 Income Tax Assessment (No. 2) 1968.
 Pay-roll Tax Assessment 1968.
- 27 June 1968—Message No. 46—
 Navigation 1968.
 Copyright 1968.
 Designs 1968.

- 10 MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO RESERVED BILL: Mr Speaker announced the receipt of message No. 47, dated 1 July 1968, from His Excellency the Governor-General informing the House that the proposed law intituled "*Privy Council (Limitation of Appeals) Act 1968*", which was reserved for The Queen's pleasure, had been laid before Her Majesty and that, on 10 June 1968, The Queen was graciously pleased to assent to the said Law.
- 11 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—ABORIGINAL AFFAIRS: Mr Speaker informed the House that Mr Whitlam (Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Government's delay and confusion in discharging the mandate given at the referendum on 27 May 1967 to promote health, training, employment and land rights for Aborigines".
 The proposed discussion having received the necessary support—
 Mr Whitlam addressed the House.
 Discussion ensued.
 Discussion concluded.
- 12 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED EXPENDITURE FOR YEAR 1968–69 AND APPROPRIATION FOR LOAN CONSOLIDATION AND INVESTMENT RESERVE FOR YEAR 1968–69—APPROPRIATION BILL (No. 1) 1968–69—BUDGET SPEECH: Mr Speaker announced the receipt of message No. 48, dated 13 August 1968, from His Excellency the Governor-General:
 (a) transmitting to the House of Representatives particulars of proposed expenditure from the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-nine, and recommending an appropriation of the Consolidated Revenue Fund accordingly; and
 (b) further recommending to the House of Representatives an appropriation of the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-nine, for the purposes of the Loan Consolidation and Investment Reserve established by the *Loan Consolidation and Investment Reserve Act 1955*, of such sums as the Treasurer from time to time determines.
- Mr McMahon (Treasurer) presented a Bill for an Act to appropriate certain sums out of the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-nine.
 Bill read a first time.
 Mr McMahon moved—That the Bill be now read a second time, and delivered the budget speech.
 Debate adjourned (Mr Whitlam—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 13 MESSAGE FROM THE GOVERNOR-GENERAL, PROPOSED PROVISION FOR CERTAIN EXPENDITURE FOR YEAR 1968–69—APPROPRIATION BILL (No. 2) 1968–69: Mr Speaker announced the receipt of message No. 49, dated 13 August 1968, from His Excellency the Governor-General, transmitting to the House of Representatives particulars of the proposed

provision for certain expenditure from the Consolidated Revenue Fund in respect of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-nine, and recommending an appropriation of the Consolidated Revenue Fund accordingly.

Mr McMahon (Treasurer) presented a Bill for an Act to appropriate a sum out of the Consolidated Revenue Fund for certain expenditure in respect of the year ending on the thirtieth day of June, One thousand nine hundred and sixty-nine.

Bill read a first time.

Mr McMahon moved—That the Bill be now read a second time.

Debate adjourned (Mr Whitlam—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

14 PAPERS: Mr McMahon (Treasurer), by command of His Excellency the Governor-General, presented the following papers:

Estimates of Receipts and Summary of Estimated Expenditure for the year ending 30 June 1969.

Commonwealth Payments to or for the States, 1968–69.

National Income and Expenditure 1967–68.

Government Securities on Issue at 30 June 1968.

Commonwealth Income Tax Statistics—for income year 1965–66.

Civil Works Programme 1968–69 circulated by the Minister for Works.

Severally ordered to be printed.

15 PAPER: The following paper was presented, pursuant to statute:

Post and Telegraph Act—Postmaster-General—First Annual Statement: Post Office Prospects and Capital Programme 1968–69.

16 POSTAL CHARGES—MINISTERIAL STATEMENT: Mr Hulme (Postmaster-General), by leave, made a ministerial statement informing the House of adjustments of postal charges which the Government proposed would become effective from 1 October 1968.

17 LOAN (WAR SERVICE LAND SETTLEMENT) BILL 1968: Mr Anthony (Minister for Primary Industry), by leave, presented a Bill for an Act to authorize the Raising and Expending of a sum not exceeding Five million five hundred thousand dollars for a Defence Purpose, namely, Financial Assistance to the States of South Australia, Western Australia and Tasmania in connexion with War Service Land Settlement.

Bill read a first time.

Mr Anthony moved—That the Bill be now read a second time.

Debate adjourned (Mr Beaton), and the resumption of the debate made an order of the day for the next sitting.

18 LOAN (HOUSING) BILL 1968: Mr Bury (Minister representing the Minister for Housing), by leave, presented a Bill for an Act to Authorize the Raising and Expending of Moneys for the purposes of Housing.

Bill read a first time.

Mr Bury moved—That the Bill be now read a second time.

Debate adjourned (Mr Beaton), and the resumption of the debate made an order of the day for the next sitting.

19 SALES TAX BILLS (NOS. 1 TO 9) 1968: Mr Freeth (Minister assisting the Treasurer) presented the following Bills:

A Bill for an Act to amend the *Sales Tax Act (No. 1) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 2) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 3) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 4) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 5) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 6) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 7) 1930–1964*;

A Bill for an Act to amend the *Sales Tax Act (No. 8) 1930–1964*; and

A Bill for an Act to amend the *Sales Tax Act (No. 9) 1930–1964*.

Bills together read a first time.

Mr Freeth moved—That the Bills be now read a second time.

Debate adjourned (Mr Beaton), and the resumption of the debate made an order of the day for the next sitting.

20 ADJOURNMENT: Mr Snedden (Leader of the House) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at twenty-three minutes to ten o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

PAPERS: The following papers were deemed to have been presented on 13 August 1968, pursuant to statute:

Audit Act—Regulations—Statutory Rules 1968, No. 87.

Australian National University Act—Statutes—

No. 82—Deputy Vice-Chancellorship Amendment No. 2.

No. 83—Academic and Ceremonial Dress Amendment No. 2.

No. 84—Residential Colleges (Affiliation) Amendment No. 1.

No. 85—Board of the Institute of Advanced Studies Amendment No. 2.

No. 86—Staff Superannuation Amendment No. 7.

Cellulose Acetate Flake Bounty Act—Return for year ended 18 March 1968.

Christmas Island Act—Ordinance—1968—No. 8—Post and Telegraph (No. 2).

Commonwealth Banks Act—Appointment Certificate—W. G. Bladwell.

Commonwealth Employees' Furlough Act—Regulations—Statutory Rules 1968, No. 74.

Customs Act—Regulations—Statutory Rules 1968, Nos. 68, 83.

Defence Forces Retirement Benefits Act—Regulations—Statutory Rules 1968, Nos. 80, 81.

Explosives Act—Explosives Regulations—Order—Berthing of a vessel.

International Organizations (Privileges and Immunities) Act—Regulations—Statutory Rules 1968, No. 85.

Lands Acquisition Act—Land, etc., acquired for—

Aboriginal purposes—Hundred of Finnis, Northern Territory.

Broadcasting and television purposes—Naracoorte, South Australia.

Civil aviation purposes—Meadow, Victoria.

Defence purposes—

Canungra, Queensland.

Swan Island, Victoria.

Post office purposes—

Arden Vale, South Australia.

Hobart, Tasmania.

National Health Act—Regulations—Statutory Rules 1968, Nos. 76, 88.

Naval Defence Act—Regulations—Statutory Rules 1968, Nos. 70, 72, 77, 78, 79, 89.

Norfolk Island Act—Ordinance—1968—No. 4—Norfolk Island Council (No. 2).

Northern Territory (Administration) Act—

Crown Lands Ordinance—Statement of reasons by Minister for revocation of reserve in the Northern Territory at Katherine.

Ordinances—1968—

No. 16—Lottery and Gaming.

No. 17—Mental Defectives.

No. 18—Museums and Art Galleries.

No. 19—Workmen's Compensation (No. 2).

No. 20—Adoption of Children.

No. 21—Criminal Law Consolidation.

No. 22—Interpretation.

No. 23—Agricultural Development Leases.

No. 24—Freehold Titles.

- No. 25—Control of Roads.
- No. 26—Town Planning.
- No. 27—Valuation of Land.
- No. 28—Encouragement of Primary Production.
- No. 29—Stamp (No. 2).
- No. 30—Veterinary Surgeons.
- No. 31—Wildlife Conservation and Control (No. 2).

Regulations—1968—

- No. 6 (Public Service Ordinance).
- No. 7 (Public Service Ordinance).
- No. 8 (Freehold Titles Ordinance).

Papua and New Guinea Act—Ordinances—1968—

- No. 17—Public Accounts Committee (Papua and New Guinea).
- No. 18—Supply 1968–69.
- No. 19—Ordinances Interpretation (Place Names).
- No. 20—National Fitness Ordinance (Dates of Commencement).
- No. 21—Statistics.
- No. 22—Gaming (Playing Cards).
- No. 23—Pounds.
- No. 24—Papua and New Guinea Harbours Board.
- No. 25—Child Welfare.
- No. 26—International Bank (Telecommunications) Loan Agreement.
- No. 27—Ordinances Interpretation (Subordinate Legislative Instruments).
- No. 28—Statutory Instruments (Publication).
- No. 29—Parliamentary Under-Secretaries Ordinance (Repeal).
- No. 30—Ordinances Interpretation (Constitutional Changes).
- No. 31—Parliamentary Allowances.
- No. 32—Laws of the Territory (Proof and Printing).

Post and Telegraph Act—Regulations—Statutory Rules 1968, Nos. 67, 82.

Public Service Act—

- Appointment—Department of Immigration—J. M. Lines.
- Regulations—Statutory Rules 1968, Nos. 73, 84.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1968—

- No. 59—Amalgamated Postal Workers' Union of Australia.
- No. 60—Australian Broadcasting Commission Staff Association.
- No. 61—Hospital Employees' Federation of Australia.
- No. 62—Electrical Trades Union of Australia.
- No. 63—Commonwealth Public Service Artisans' Association.
- No. 64—Electrical Trades Union of Australia.
- No. 65—Amalgamated Engineering Union (Australian Section) and others.
- No. 75—Commonwealth Public Service Artisans' Association.
- No. 76, 77 and 78—Amalgamated Engineering Union (Australian Section) and others.
- No. 79—Civil Air Operations Officers' Association of Australia.
- No. 80—Australian Theatrical and Amusement Employees' Association.
- No. 81—Commonwealth Public Service Artisans' Association.
- No. 82—Amalgamated Postal Workers' Union of Australia.
- No. 83—Postal Telecommunication Technicians' Association (Australia).
- No. 84—Commonwealth Public Service Association (Fourth Division Officers).
- No. 85—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 86—Amalgamated Engineering Union (Australian Section) and others.
- No. 87—Commonwealth Public Service Association (Fourth Division Officers).
- No. 88—Australian Journalists' Association.
- No. 89—Amalgamated Postal Workers' Union of Australia.
- No. 90—Amalgamated Engineering Union (Australian Section) and others.

- No. 91—Commonwealth Telephone and Phonogram Officers' Association.
No. 93—Professional Musicians' Union of Australia.
No. 94—Customs Officers' Association of Australia (Fourth Division); and
Commonwealth Public Service Artisans' Association.
No. 95—North Australian Workers' Union.
Nos. 96 and 97—Hospital Employees' Federation of Australia.
No. 99—Australian Broadcasting Commission Staff Association.
No. 100—Amalgamated Engineering Union and others.
No. 101—Customs Officers' Association of Australia (Fourth Division).
Pyrites Bounty Act—Return for year 1967–68.
Quarantine Act—Regulation—Statutory Rules 1968, No. 86.
Seat of Government (Administration) Act—
National Memorials Ordinance—Determination naming eight Divisions of the
Canberra City District, dated 28 May 1968.
Ordinances—1968—
No. 9—Compensation (Fatal Injuries).
No. 10—Law Reform (Miscellaneous Provisions).
No. 11—Wills.
No. 12—Building and Services.
No. 13—Betting (Off-course Totalizator Agency).
No. 14—Gaming and Betting.
States Grants (Deserted Wives) Act—Regulations—Statutory Rules 1968, No. 69.
Stevedoring Industry Charge Assessment Act—Regulations—Statutory Rules 1968,
No. 75.
Superannuation Act—Regulation—Statutory Rules 1968, No. 71.
Sulphate of Ammonia Bounty Act—Return for year 1967–68.
Urea Bounty Act—Return for period 26 October 1966 to 31 December 1967.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except
Mr Benson*, Mr Bridges-Maxwell, Mr Cleaver, Mr Collard, Mr England, Mr Jarman,
Mr Luchetti, Mr Mackay, Mr McEwen, Mr Minogue and Mr Robinson.

* On leave

A. G. TURNER,
Clerk of the House of Representatives