

1968

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA  
 HOUSE OF REPRESENTATIVES  
**VOTES AND PROCEEDINGS**

No. 1

SECOND SESSION OF THE TWENTY-SIXTH PARLIAMENT

TUESDAY, 12 MARCH 1968

1 Members of the House assembled at three o'clock p.m., pursuant to the Proclamation of His Excellency the Governor-General, dated the ninth day of February, 1968, which Proclamation was read at the Table by the Clerk, as follows:

## PROCLAMATION

Commonwealth of  
 Australia to wit.  
 CASEY  
 Governor-General.

By His Excellency the Governor-  
 General in and over the  
 Commonwealth of Australia.

WHEREAS by section five of the Constitution of the Commonwealth of Australia it is amongst other things provided that the Governor-General may appoint such times for holding the sessions of the Parliament as he thinks fit, and may also, from time to time, by Proclamation or otherwise, prorogue the Parliament:

NOW THEREFORE I, RICHARD GARDINER, BARON CASEY, the Governor-General aforesaid, in exercise of the power conferred by the said Constitution, do by this my Proclamation prorogue the Parliament until Tuesday, the twelfth day of March, One thousand nine hundred and sixty-eight, or, in the event of circumstances arising, at present unforeseen, which render it expedient that the Parliament should be summoned to assemble at an earlier date, until such earlier date as is fixed by a Proclamation summoning the Parliament to assemble and be holden for the despatch of business.

FURTHERMORE I appoint the said Tuesday, the twelfth day of March, One thousand nine hundred and sixty-eight, or such earlier date (if any) as is fixed by Proclamation, as the day for the Parliament to assemble and be holden for the despatch of business. AND all Senators and Members of the House of Representatives are hereby required to give their attendance accordingly in the building known as Parliament House, Canberra, at the hour of three o'clock in the afternoon on the said Tuesday, the twelfth day of March, One thousand nine hundred and sixty-eight or, in the event of an earlier date being fixed by Proclamation, at three o'clock in the afternoon on the date so fixed.

GIVEN under my Hand this ninth day of February in the year of our Lord, (L.S.) One thousand nine hundred and sixty-eight, and in the seventeenth year of Her Majesty's reign.

By His Excellency's Command,

J. G. GORTON  
 Prime Minister.

GOD SAVE THE QUEEN!

- 2 Mr Speaker (the Honourable W. J. Aston) took the Chair, and read Prayers.
- 3 DEATH OF MEMBER AND ISSUE OF AND RETURN TO WRIT (HIGGINS DIVISION): Mr Speaker announced, with deep regret, the death, on 17 December 1967, of the Right Honourable Member for Higgins (the Right Honourable Harold Edward Holt, C.H.), and informed the House that he had, on 19 January, issued a writ for the election of a Member to serve for the Electoral Division of Higgins, in the State of Victoria, in the place of the deceased gentleman, that he had received a return to the writ and that, by the endorsement thereon, it was certified that John Grey Gorton had been elected.
- 4 MEMBER SWORN: John Grey Gorton was introduced, and made and subscribed the oath required by law.
- 5 MESSAGE FROM HIS EXCELLENCY THE GOVERNOR-GENERAL BY THE USHER OF THE BLACK ROD: The following message was delivered by the Usher of the Black Rod:  
Mr Speaker,  
His Excellency the Governor-General desires the attendance of this honourable House in the Senate Chamber forthwith.  
Accordingly Mr Speaker with the Members of the House went to attend His Excellency: And having returned—
- 6 MINISTRIES AND MINISTERIAL ARRANGEMENTS: Mr Gorton (Prime Minister) informed the House that, following the death of Mr Holt, His Excellency the Governor-General commissioned the Deputy Prime Minister and Leader of the Country Party (Mr McEwen) to form a Government. Mr McEwen was sworn as Prime Minister on 19 December 1967 without changing the portfolios in the Holt Ministry.  
Mr Gorton stated that on 9 January the Liberal Party had elected him as its new leader and, Mr McEwen having stood down, he had been sworn as Prime Minister on 10 January. The Ministry otherwise remained unchanged until he had had the opportunity to consider the allocation of portfolios and to contest the by-election for the Electoral Division of Higgins on 24 February.

The new Ministry was sworn on 28 February and is as follows:

Prime Minister	.. ..	Rt Hon. J. G. Gorton
Deputy Prime Minister and Minister for		
Trade and Industry	.. ..	Rt Hon. J. McEwen
Treasurer	.. ..	Rt Hon. W. McMahon
Minister for External Affairs	.. ..	Rt Hon. P. M. C. Hasluck
Minister for Defence	.. ..	Hon. A. Fairhall
Minister for Primary Industry	.. ..	Hon. J. D. Anthony
Postmaster-General and Vice-President of		
the Executive Council	.. ..	Hon. A. S. Hulme
Minister for National Development	.. ..	Hon. D. E. Fairbairn, D.F.C.
Minister for Labour and National Service	.. ..	Hon. L. H. E. Bury
Minister for Shipping and Transport and		
assisting the Minister for Trade and		
Industry	.. ..	Hon. I. M. Sinclair
Minister for Supply	.. ..	Senator the Hon. K. M. Anderson
Minister for Education and Science	.. ..	Hon. J. M. Fraser
Minister for Air and assisting the		
Treasurer	.. ..	Hon. G. Freeth
Minister for External Territories	.. ..	Hon. C. E. Barnes
Minister for Civil Aviation	.. ..	Hon. R. W. C. Swartz, M.B.E., E.D.
Minister for Immigration	.. ..	Hon. B. M. Snedden, Q.C.
Minister for Health	.. ..	Hon. A. J. Forbes, M.C.
Minister for Repatriation	.. ..	Senator the Hon. G. C. McKellar
Minister for Housing	.. ..	Senator the Hon. Dame Annabelle Rankin, D.B.E.

Attorney-General .. .. .	Hon. N. H. Bowen, Q.C.
Minister for the Navy .. .. .	Hon. C. R. Kelly
Minister for the Interior .. .. .	Hon. P. J. Nixon
Minister for the Army .. .. .	Hon. P. R. Lynch
Minister for Customs and Excise .. .. .	Senator the Hon. M. F. Scott
Minister for Social Services .. .. .	Hon. W. C. Wentworth
Minister for Works and under the Minister for Trade and Industry, Minister in charge of Tourist Activities	Senator the Hon. R. C. Wright

The first twelve Ministers would comprise the Cabinet.

Mr Wentworth would be Minister in charge of Aboriginal Affairs.

Senator Anderson would be the Leader of the Government in the Senate and Mr Snedden would be the Leader of the House of Representatives.

Mr Gorton also informed the House that representation of Ministers would be as follows:

*In the Senate:*

Prime Minister, Minister for Trade and Industry, Treasurer, Minister for Defence, and Minister for External Affairs .. .. .	Senator Anderson
Minister for Primary Industry, Minister for the Navy, Minister for the Army, and Minister for Air .. .. .	Senator McKellar
Postmaster-General, Minister for Immigration, Minister for Health, and Minister for Social Services, including Aboriginal Affairs .. .. .	Senator Dame Annabelle Rankin
Minister for National Development, Minister for Shipping and Transport, Minister for Civil Aviation, and Minister for the Interior .. .. .	Senator Scott
Minister for Labour and National Service, Minister for Education and Science, Attorney-General, and Minister for External Territories.. .. .	Senator Wright

*In the House of Representatives:*

Minister for Supply .. .. .	Mr Fairhall
Minister for Repatriation .. .. .	Mr Swartz
Minister for Housing .. .. .	Mr Bury
Minister for Customs and Excise .. .. .	Mr Nixon
Minister for Works .. .. .	Mr Kelly

- 7 HIGH COURT PROCEDURE BILL 1968: Mr Gorton (Prime Minister) presented a Bill for an Act to amend the *High Court Procedure Act 1930-1966*.

Bill read a first time.

Ordered—That the second reading be made an order of the day for the next sitting.

- 8 HIS EXCELLENCY THE GOVERNOR-GENERAL'S SPEECH: Mr Speaker reported that the House had that day attended His Excellency the Governor-General in the Senate Chamber, when His Excellency was pleased to make a Speech to both Houses of the Parliament, and that he had received a copy. (*Text of the Speech appears in Hansard*.)

- 9 ADDRESS IN REPLY TO HIS EXCELLENCY THE GOVERNOR-GENERAL'S SPEECH: Mr Gorton (Prime Minister) moved—That a committee, consisting of Mr Fox, Mr Calder and the mover be appointed to prepare an Address in Reply to the Speech delivered by His Excellency the Governor-General to both Houses of the Parliament, and that the committee do report at the next sitting.

Question—put and passed.

*Suspension of sitting:* At seven minutes to four o'clock p.m., Mr Speaker left the Chair.  
*Resumption of sitting:* At five o'clock p.m., Mr Speaker resumed the Chair.

10 DEATH OF THE PRIME MINISTER (THE RIGHT HONOURABLE H. E. HOLT, C.H.): Mr Gorton (Prime Minister) referred to the death of the Right Honourable H. E. Holt, C.H., and moved—That this House expresses its deep regret at the death of the Right Honourable Harold Edward Holt, C.H., M.P., a Member of this House for the Division of Fawkner from 1935 to 1949 and for the Division of Higgins from 1949 to 1967, for many years a Minister of the Crown and for almost two years Prime Minister of Australia; places on record its appreciation of his long and distinguished public service and tenders its profound sympathy to his widow and family in their bereavement.

And Mr Whitlam (Leader of the Opposition) having seconded the motion, and Mr McEwen (Leader of the Australian Country Party) and other honourable Members having addressed the House in support thereof, and all Members present having risen, in silence—

Question—passed.

11 DEATH OF FORMER MEMBER (THE RIGHT HONOURABLE E. J. HOLLOWAY): Mr Gorton (Prime Minister) referred to the death, on 3 December 1967, of the Right Honourable E. J. Holloway, and moved—That this House expresses its deep regret at the death of the Right Honourable Edward James Holloway, a Member of this House for the Division of Flinders from 1929 to 1931 and for the Division of Melbourne Ports from 1931 to 1951, and a former Minister of the Crown; places on record its appreciation of his long and meritorious public service and tenders its profound sympathy to his family in their bereavement.

And Mr Whitlam (Leader of the Opposition) having seconded the motion, and Mr McEwen (Leader of the Australian Country Party) and other honourable Members having addressed the House in support thereof, and all Members present having risen, in silence—

Question—passed.

12 DEATHS OF MRS A. R. ROBERTSON, MR B. H. CORSER AND MR C. A. A. MORGAN: Mr Gorton (Prime Minister) referred to the deaths of Mrs Agnes Robertson Robertson, a former Senator, Mr Bernard Henry Corser, a former Member of this House for the Division of Wide Bay, and Mr Charles Albert Aaron Morgan, a former Member of this House for the Division of Reid, and paid tribute to their memory.

Mr Whitlam (Leader of the Opposition), Mr McEwen (Leader of the Australian Country Party) and other honourable Members joined in the expression of sympathy.

13 ADJOURNMENT AS MARK OF RESPECT: Mr Gorton (Prime Minister) then moved, as a mark of respect to the memory of the deceased—That the House do now adjourn.

Question—put and passed.

And then the House, at twenty minutes past six o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

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PAPERS: The following papers were deemed to have been presented on 12 March 1968, pursuant to statute:

Air Force Act—Regulations—Statutory Rules 1967, No. 171.

Bankruptcy Act—Rules—Statutory Rules 1968, Nos. 2, 3.

Broadcasting and Television Act—Regulations—Statutory Rules 1967, No. 167.

Christmas Island Act—Ordinances—1967—

No. 1—Currency.

No. 2—Interpretation.

Commonwealth Banks Act—Appointment Certificates—B.R. Carveth, B. C. Davies, H. A. Scaife, L. J. Williams.

Customs Act—Regulations—Statutory Rules 1967, Nos. 176, 177, 178, 179.

Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules—

1967—No. 161.

1968—No. 16.

- Defence Act—Regulations—Statutory Rules—  
1967—Nos. 163, 168.  
1968—No. 14.
- Defence (Re-establishment) Act—Regulation—Statutory Rules 1967, No. 174.
- Education Act—Regulations—Statutory Rules 1967, No. 162.
- Excise Act—Regulations—Statutory Rules 1967, No. 172.
- Explosives Act—Explosives Regulations—Orders—Berthing of a vessel (9).
- Fisheries Act—Regulations—Statutory Rules 1968, No. 7.
- Income Tax Assessment Act—Regulations—Statutory Rules 1968, No. 1.
- Interim Forces Benefits Act—Regulations—Statutory Rules 1967, No. 151.
- International Organizations (Privileges and Immunities) Act—Regulations—  
Statutory Rules 1967, No. 175.
- Judiciary Act—Rules of Court—  
Rule dated 2 November 1967.  
Statutory Rules 1968, No. 4.
- Lands Acquisition Act—Land, etc., acquired for—  
Aboriginal purposes—Northern Territory.  
Civil aviation purposes—Leigh Creek, South Australia.  
Customs purposes—Thevenard, South Australia.  
Defence purposes—  
Alice Springs, Northern Territory.  
Canungra, Queensland.  
Penrith, New South Wales.  
Department of Works purposes—Clifton Hill, Victoria.  
Immigration purposes—Devonport, Tasmania.  
Post Office purposes—  
Companion Hill, Tasmania.  
Dubbo, New South Wales.  
Lauderdale, Tasmania.  
Lidcombe, New South Wales.  
Melbourne, Victoria.  
Rosevale, Tasmania.  
(near) Terry Hie Hie, New South Wales.  
Whyalla to Cowell (Lincoln Highway), South Australia.
- National Health Act—Regulations—Statutory Rules 1967, No. 158.
- National Service Act—Regulations—Statutory Rules 1968, No. 8.
- Nationality and Citizenship Act—Regulation—Statutory Rules 1967, No. 149.
- Naval Defence Act—Regulations—Statutory Rules—  
1967—Nos. 159, 160, 166, 173.  
1968—Nos. 9, 15.
- Navigation Act—  
Navigation (Dangerous Goods) Regulations—Determination of 12 October 1965  
—Amendment dated 22 November 1967.  
Report of cases in which the power of the Governor-General has been exercised  
under section 422A of the Act during 1967.
- Northern Territory (Administration) Act—  
Ordinances—1967—  
No. 39—Mining.  
No. 40—Tourist Board (No. 2).  
No. 41—Firearms (No. 2).  
No. 42—Pounds.  
No. 43—Dangerous Drugs.  
No. 44—Fisheries.  
No. 45—Medical Practitioners Registration.  
No. 46—Dentists Registration.  
No. 47—Door to Door Sales.  
No. 48—Registration of Dogs.

- No. 49—Wildlife Conservation and Control.
- No. 50—Nurses Registration.
- No. 51—Freehold Titles.
- No. 52—Holidays.
- No. 53—Child Welfare (No. 2).
- No. 54—Local Government.
- No. 55—Local Government (No. 2).
- Regulations—1967—
  - No. 24 (Police and Police Offences Ordinance).
  - No. 25 (Sheriff Ordinance).
  - No. 26 (Firearms Ordinance).
  - No. 27 (Pounds Ordinance).
- Papua and New Guinea Act—
  - Ordinances—
    - 1967—
      - No. 68—Wills, Probate and Administration 1966.
      - No. 69—Land.
      - No. 70—Mining (Bougainville Copper Agreement).
      - No. 71—Administration Servants (House of Assembly Elections).
      - No. 72—Liquor (Licensing).
      - No. 73—Native Employment.
      - No. 74—Papua and New Guinea Retirement Benefits.
      - No. 75—Co-operative Societies.
      - No. 76—Roads Maintenance.
      - No. 77—Institute of Higher Technical Education (No. 2).
      - No. 78—Port Charges.
      - No. 79—Medical Services.
      - No. 80—Appropriation (No. 2) 1967–68.
      - No. 81—Industrial Development (Incentives to Pioneer Industries).
      - No. 82—Survey Co-ordination.
      - No. 83—Royal Papua and New Guinea Constabulary (No. 2).
      - No. 84—Local Government (No. 4).
      - No. 85—Law Reform (Miscellaneous Provisions).
      - No. 86—Animal Disease and Control.
      - No. 87—Animal Disease and Control (Amendment).
      - No. 88—Income Tax (No. 2).
      - No. 89—Companies (Defaulting Officers).
    - 1968—
      - No. 1—Institute of Human Biology 1967.
      - No. 2—Public Officers (Employment Security) (No. 2) 1967.
      - No. 3—Apprenticeship 1967.
      - No. 4—Petroleum (Prospecting and Mining) 1967.
      - No. 5—Stamp Duties (No. 2) 1967.
      - No. 6—Industrial Organizations 1967.
      - No. 7—Royal Papua and New Guinea Constabulary (No. 4) 1967.
  - Regulations—Statutory Rules 1967, No. 153.
- Post and Telegraph Act—Regulations—Statutory Rules—
  - 1967—Nos. 148, 154, 157, 165.
  - 1968—No. 10.
- Public Service Act—
  - Appointments—Department—
    - Civil Aviation—A. J. De Jonghe, I. C. Jarman.
    - Immigration—B. Freedman.
    - Primary Industry—G. H. Blakemore.
    - Territories—K. E. Benz, P. M. C. Turnbull.
    - Trade and Industry—N. G. Jenner, M. Reeves.

Regulations—Statutory Rules—

1967—Nos. 156, 164, 169.

1968—Nos. 6, 11, 12.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—  
1967—

No. 238—Amalgamated Postal Workers' Union of Australia.

No. 239—Hospital Employees' Federation of Australia.

No. 240—Postal Overseers' Union of Australia.

No. 241—Professional Officers' Association, Commonwealth Public Service.

No. 242—Transport Workers' Union of Australia.

No. 243—Federated Storemen and Packers' Union of Australia.

No. 244—Commonwealth Public Service Association (Fourth Division Officers).

No. 245—Professional Officers' Association, Commonwealth Public Service.

No. 246—Commonwealth Public Service Association (Fourth Division Officers).

Nos. 247, 248, 249 and 250—Union of Postal Clerks and Telegraphists.

No. 251—Commonwealth Scientific and Industrial Research Organization Technical Association.

Nos. 252 and 253—Amalgamated Engineering Union and others.

No. 254—Federated Ship Painters and Dockers' Union of Australia.

No. 255—Amalgamated Society of Carpenters and Joiners of Australia and others.

No. 256—Commonwealth Foremen's Association of Australia.

No. 257—Amalgamated Engineering Union and others.

No. 258—Federated Furnishing Trade Society of Australasia.

No. 259—Federated Storemen and Packers' Union of Australia and others.

No. 260—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.

No. 261—Amalgamated Engineering Union and others.

No. 262—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 263—Non-Official Postmasters' Association of Australia.

No. 264—Amalgamated Engineering Union and others.

No. 265—Hospital Employees' Federation of Australia.

No. 266—Postal Telecommunication Technicians' Association (Australia).

No. 267—Amalgamated Engineering Union and others.

No. 268—Commonwealth Public Service Artisans' Association.

No. 269—Amalgamated Engineering Union and others.

No. 270—Professional Officers' Association, Commonwealth Public Service.

No. 271—Australian Broadcasting Commission Staff Association.

No. 272—Amalgamated Engineering Union and others.

No. 273—Hospital Employees' Federation of Australia; and Australian Nursing Federation, Employees' Section.

No. 274—Amalgamated Postal Workers' Union of Australia.

No. 275—Postal Telecommunication Technicians' Association (Australia).

Nos. 276 and 277—Commonwealth Public Service Association (Fourth Division Officers).

No. 278—Civil Air Operations Officers' Association of Australia.

No. 279—Australian Journalists' Association.

No. 280—Amalgamated Engineering Union and others.

1968—

No. 1—Federated Storemen and Packers' Union of Australia.

Nos. 2, 3 and 4—Amalgamated Engineering Union and others.

No. 5—North Australian Workers' Union.

No. 6—Federated Clerks' Union of Australia.

- No. 7—Commonwealth Public Service Association (Fourth Division Officers).  
 No. 8—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.  
 No. 9—Federated Ironworkers' Association of Australia.  
 No. 10—Amalgamated Engineering Union and others.  
 No. 11—Federated Storemen and Packers' Union of Australia and others.  
 No. 12—Commonwealth Public Service Association (Fourth Division Officers).  
 No. 14—Amalgamated Postal Workers' Union of Australia.
- Raw Cotton Bounty Act—Regulations—Statutory Rules 1967, No. 152.  
 Repatriation Act—Regulations—Statutory Rules 1967, No. 150.  
 Seat of Government (Administration) Act—  
 Ordinances—  
 1967—  
 No. 34—Surveyors.  
 No. 35—Timber Protection.  
 No. 36—Ordinances Revision (Decimal Currency).  
 No. 37—Architects.  
 No. 38—Building.  
 No. 39—Buildings (Design and Siting).  
 No. 40—Enquiry.  
 No. 41—Land Valuation.  
 No. 42—Gaming and Betting.  
 No. 43—Games, Wages and Betting-houses.  
 No. 44—Workmen's Compensation.  
 No. 45—Liquor.  
 No. 46—Real Property.  
 No. 47—Juries.  
 No. 48—Interpretation.
- 1968—  
 No. 1—Seat of Government (Administration).  
 No. 2—Motor Traffic.
- Regulations—  
 1967—  
 No. 11 (Building Ordinance).  
 No. 12 (Canberra Theatre Trust Ordinance).  
 1968—  
 No. 1 (Surveyors Ordinance).  
 No. 2 (Motor Traffic Ordinance).  
 No. 3 (Juries Ordinance).
- Variation of plan of lay-out of City of Canberra and its environs, dated 11 January 1968.
- Stevedoring Industry Charge Act—Regulations—Statutory Rules 1967, No. 155.  
 Stevedoring Industry (Temporary Provisions) Act—Regulations—Statutory Rules 1968, No. 5.  
 Superannuation Act—Regulation—Statutory Rules 1967, No. 147.  
 Vinyl Resin Bounty Act—Return for year 1967–68.  
 Wireless Telegraphy Act—Regulation—Statutory Rules 1967, No. 170.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Hallett.

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A. G. TURNER,  
 Clerk of the House of Representatives