

1964-65-66.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 195.

THURSDAY, 27TH OCTOBER, 1966.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable Sir John McLeay) took the Chair, and read Prayers.
2. PETITION.—Mr. Uren presented a petition from certain citizens of the Commonwealth praying that the Commonwealth Government repeal the Wards' Employment Ordinance and legislate to provide at least the basic wage for all Aboriginal workers in the Northern Territory.
Petition received and read.
3. QUESTIONS.—Questions without notice were asked.
4. PAPERS.—The following papers were presented, by command of His Excellency the Governor-General—
Australian Parliamentary Delegation—Report of visit to Thailand, Vietnam, Malaysia and Singapore by delegation led by the Honorable I. McC. Sinclair, M.P., Minister for Social Services, 25th June to 16th July, 1966.
Manila Summit Conference, October, 1966—
Declaration entitled "Goals of Freedom".
Declaration on Peace and Progress in Asia and the Pacific.
Joint Communiqué.
Qantas Empire Airways Limited—Annual Report and financial accounts, for year ended 31st March, 1966.
The following papers were presented, pursuant to statute—
Coal Industry Act—Joint Coal Board—Nineteenth Annual Report and financial accounts, accompanied by the report of the Auditor-General of the Commonwealth, for year 1965-66.
Commonwealth Police Act—Commonwealth Police Force—Report for year 1965-66.
5. LAND TENURE (TRANSITIONAL PROVISIONS) ORDINANCE 1966—WITHHOLDING OF ASSENT—STATEMENT OF REASONS—MINISTERIAL STATEMENT.—Mr. Barnes (Minister for Territories), by leave, made a ministerial statement with reference to the withholding of assent to the Land Tenure (Transitional Provisions) Ordinance 1966 which had been passed by the Legislative Council for the Northern Territory. Mr. Barnes then presented, pursuant to statute, the following papers:—
Northern Territory (Administration) Act—Land Tenure (Transitional Provisions) Ordinance 1966, together with statement of reasons for withholding assent to the Ordinance.
Mr. Nelson, by leave, also made a statement with reference to the matter.
6. PUBLIC ACCOUNTS COMMITTEE—REPORTS—STATEMENT BY MEMBER.—Mr. Cleaver (Chairman) brought up the following reports from the Joint Committee of Public Accounts:—
Eighty-eighth Report—Treasury Minutes on the Seventy-fourth Report together with summaries of that report;
Eighty-ninth Report—The Sixth Committee—
and, by leave, made a statement in connexion with the reports.
Ordered—That the reports be printed.
7. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—
26th October, 1966—Message—
No. 340—National Debt Sinking Fund 1966.
No. 341—Conciliation and Arbitration 1966.
8. DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—LODER REPORT ON TRANSPORT IN NORTHERN AUSTRALIA.—
Mr. Speaker informed the House that Mr. Patterson had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The Government's failure to release the Loder Report on transport in Northern Australia".
The proposed discussion having received the necessary support—
Mr. Patterson addressed the House.
Discussion ensued.
Discussion concluded.

F.12757/66.

27th October, 1966.

9. GENERAL BUSINESS.—It being past fifteen minutes to one o'clock p.m., general business was not called on.
10. MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS.—Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:—
 26th October, 1966—Message—
 No. 225—Public Service 1966.
 No. 226—Air Navigation (Charges) 1966.
 Loan (No. 2) 1966.
 Income Tax Assessment 1966.
 Income Tax 1966.
 Income Tax (Partnerships and Trusts) 1966.
 Estate Duty Assessment 1966.
 Pay-roll Tax Assessment 1966.
11. PAPUA AND NEW GUINEA BILL 1966.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed.—Bill read a second time.
 The House resolved itself into a committee of the whole.

(In the committee.)

Clauses 1 and 2, by leave, taken together, and agreed to.

Clause 3—

Mr. Whitlam moved the following amendment:—Page 2, at the end of the clause add the following paragraph:—

“and (b) by omitting from sub-section (1.) the definition of ‘ the House of Assembly ’ and inserting in its stead the following definition:—

“ ‘ the House of Representatives ’ means the House of Representatives for the Territory; ”.

Debate ensued.

Question—That the amendment be agreed to—put.

The committee divided (the Chairman, Mr. Lucock, in the Chair)—

AYES, 33.

Mr. Barnard	Mr. Cameron	Mr. Daly	Mr. Johnson	Mr. Stewart
Mr. Beaton	Mr. Collard	Mr. Davies	Mr. Jones	Mr. Uren
Mr. Beazley	Mr. Cope	Mr. Devine	Mr. Luchetti	Mr. Whitlam
Mr. Benson	Mr. Costa	Mr. Gray	Mr. Minogue	
Mr. Birrell	Mr. Crean	Mr. Griffiths	Mr. Nicholls	<i>Tellers:</i>
Mr. Bryant	Mr. Cross	Mr. Hansen	Mr. Pollard	Mr. Coutts
Mr. J. F. Cairns	Mr. Curtin	Mr. James	Mr. Reynolds	Mr. Duthie

NOES, 54.

Mr. Adermann	Mr. Chipp	Mr. Gibbs	Mr. Mackinnon	Mr. Turner
Mr. Allan	Mr. Cleaver	Mr. Giles	Mr. McEwen	Mr. Wentworth
Mr. Anthony	Sir J. Cramer	Mr. Hallett	Mr. McMahon	Mr. Whittorn
Mr. Armstrong	Mr. England	Mr. Hasluck	Mr. Nixon	Sir K. Wilson
Mr. Barnes	Mr. G. D. Erwin	Mr. Holten	Mr. Opperman	
Mr. Bowen	Mr. Failes	Mr. Howson	Mr. Peacock	
Mr. Bridges-Maxwell	Mr. Fairbairn	Mr. Hulme	Mr. Pettitt	
Mr. Brimblecombe	Mr. Falkinder	Mr. L. H. Irwin	Mr. Robinson	
Mr. Buchanan	Mr. Forbes	Mr. Kelly	Mr. Sinclair	
Mr. Bury	Mr. Fox	Mr. Killen	Mr. Snedden	<i>Tellers:</i>
Mr. K. M. K. Cairns	Mr. J. M. Fraser	Mr. King	Mr. Stokes	Mr. Aston
Mr. Chaney	Mr. Freeth	Mr. Lindsay	Mr. Swartz	Mr. Turnbull

And so it was negatived.

Clause agreed to.

Clauses 4 and 5, by leave, taken together, and agreed to.

Proposed new clause—

Mr. Whitlam moved, That the following new clause be inserted in the Bill:—

“ 5A. Section 19 of the Principal Act is amended—

(a) by omitting paragraphs (b) and (c) of sub-section (2.) and inserting in their stead the following paragraph:—

‘ (b) ten members of the House of Assembly.’; and

(b) by omitting sub-section (3.) and inserting in its stead the following sub-section:—

‘ (3.) Each member of the Administrator’s Council (other than the Administrator) shall be elected by the House of Assembly and shall, subject to this section, hold office during the pleasure of the House.’.”

Debate ensued.

Question—That the new clause proposed to be inserted be so inserted—put.

The committee divided (the Chairman, Mr. Lucock, in the Chair)—

AYES, 34.

Mr. Barnard	Mr. Cameron	Mr. Daly	Mr. Johnson	Mr. Reynolds
Mr. Beaton	Mr. Collard	Mr. Davies	Mr. Jones	Mr. Stewart
Mr. Beazley	Mr. Cope	Mr. Devine	Mr. Luchetti	Mr. Uren
Mr. Benson	Mr. Costa	Mr. Gray	Mr. Minogue	Mr. Whitlam
Mr. Birrell	Mr. Crean	Mr. Griffiths	Mr. Nicholls	<i>Tellers:</i>
Mr. Bryant	Mr. Cross	Mr. Hansen	Mr. Patterson	Mr. Coutts
Mr. J. F. Cairns	Mr. Curtin	Mr. James	Mr. Pollard	Mr. Duthie

NOES, 54.

Mr. Adermann	Mr. Chaney	Mr. J. M. Fraser	Mr. Kelly	Mr. Sinclair
Mr. Allan	Mr. Chipp	Mr. Freeth	Mr. Killen	Mr. Snedden
Mr. Anthony	Mr. Cleaver	Mr. Gibbs	Mr. King	Mr. Stokes
Mr. Armstrong	Sir J. Cramer	Mr. Giles	Mr. Lindsay	Mr. Swartz
Mr. Barnes	Mr. England	Mr. Hallett	Mr. Mackinnon	Mr. Turner
Mr. Bowen	Mr. G. D. Erwin	Mr. Hasluck	Mr. McMahon	Mr. Wentworth
Mr. Bridges-Maxwell	Mr. Failes	Mr. Haworth	Mr. Nixon	Mr. Whittorn
Mr. Brimblecombe	Mr. Fairbairn	Mr. Holten	Mr. Opperman	Sir K. Wilson
Mr. Buchanan	Mr. Falkinder	Mr. Howson	Mr. Peacock	<i>Tellers:</i>
Mr. Bury	Mr. Forbes	Mr. Hulme	Mr. Pettitt	Mr. Aston
Mr. K. M. K. Cairns	Mr. Fox	Mr. L. H. Irwin	Mr. Robinson	Mr. Turnbull

And so it was negatived.
Clause 6 agreed to.

Proposed new clauses—

Mr. Whitlam moved, That the following new clause be inserted in the Bill:—

“ 6A. Section 37 of the Principal Act is amended by omitting paragraph (a) of sub-section (4.) and inserting in its stead the following paragraph:—

‘ (a) for two consecutive months of any session of the House he, without permission of the House, fails to attend the House; or ’.”

Disqualification for membership of, or voting in, the House of Assembly.

Debate ensued.

Proposed new clause negatived.

Mr. Whitlam moved, That the following new clause be inserted in the Bill:—

“ 6B. After section 38 of the Principal Act the following section is inserted:—

‘ 38A. Until the House of Assembly otherwise provides, each member shall receive an allowance of Three thousand dollars a year as from the day on which he is elected.’.”

Allowance to members.

Debate ensued.

Question—That the new clause proposed to be inserted be so inserted—put.

The committee divided (the Chairman, Mr. Lucock, in the Chair)—

AYES, 34.

Mr. Barnard	Mr. Cameron	Mr. Daly	Mr. Johnson	Mr. Reynolds
Mr. Beaton	Mr. Collard	Mr. Davies	Mr. Jones	Mr. Stewart
Mr. Beazley	Mr. Cope	Mr. Devine	Mr. Luchetti	Mr. Uren
Mr. Benson	Mr. Costa	Mr. Gray	Mr. Minogue	Mr. Whitlam
Mr. Birrell	Mr. Crean	Mr. Griffiths	Mr. Nicholls	<i>Tellers:</i>
Mr. Bryant	Mr. Cross	Mr. Hansen	Mr. Patterson	Mr. Coutts
Mr. J. F. Cairns	Mr. Curtin	Mr. James	Mr. Pollard	Mr. Duthie

NOES, 51.

Mr. Adermann	Mr. Chaney	Mr. Freeth	Mr. Killen	Mr. Swartz
Mr. Allan	Mr. Chipp	Mr. Gibbs	Mr. King	Mr. Turner
Mr. Anthony	Mr. Cleaver	Mr. Giles	Mr. Mackinnon	Mr. Wentworth
Mr. Armstrong	Sir J. Cramer	Mr. Hallett	Mr. McMahon	Mr. Whittorn
Mr. Barnes	Mr. England	Mr. Hasluck	Mr. Nixon	Sir K. Wilson
Mr. Bowen	Mr. G. D. Erwin	Mr. Haworth	Mr. Opperman	
Mr. Bridges-Maxwell	Mr. Failes	Mr. Holten	Mr. Peacock	
Mr. Brimblecombe	Mr. Fairbairn	Mr. Howson	Mr. Pettitt	
Mr. Buchanan	Mr. Forbes	Mr. Hulme	Mr. Sinclair	<i>Tellers:</i>
Mr. Bury	Mr. Fox	Mr. L. H. Irwin	Mr. Snedden	Mr. Aston
Mr. K. M. K. Cairns	Mr. J. M. Fraser	Mr. Kelly	Mr. Stokes	Mr. Turnbull

And so it was negatived.

Mr. Whitlam moved, That the following new clause be inserted in the Bill:—

“ 6C. Section 54 of the Principal Act is amended by omitting sub-section (2.) and inserting in its stead the following sub-section:—

‘ (2.) Subject to the next succeeding sub-section, within three months after the day on which the Ordinance was presented to the Administrator for assent, he shall declare according to his discretion but subject to this Act—

Presentation of Ordinances to Administrator.

(a) that he assents to the Ordinance;

(b) that he withholds assent; or

(c) that he reserves the Ordinance for the Governor-General's pleasure.’.”

Debate ensued.

Proposed new clause negatived.

27th October, 1966.

Remainder of Bill, by leave, taken as a whole.

Mr. Whitlam moved the following amendment:—Clause 10, page 5, at the end of proposed section 62A add the following sub-section:—

“(10.) Where the Governor-General disallows the Rules or part of the Rules, the Minister shall cause a statement of the reasons for disallowance to be laid before each House of the Parliament as soon as possible, but in any case within fifteen sitting days of that House after the date of disallowance.”.

Debate ensued.

Amendment negatived.

Remainder of Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Barnes (Minister for Territories), the House adopted the report, and, by leave, the Bill was read a third time.

12. MANILA SUMMIT CONFERENCE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER.—Mr. Holt (Prime Minister), by leave, made a ministerial statement with reference to the recently concluded Manila Summit Conference, and, by command of His Excellency the Governor-General, presented the following paper:—

Manila Summit Conference—Ministerial statement, 27th October, 1966—
and moved, That the House take note of the paper.

Debate adjourned (Mr. Calwell—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

13. PAPER.—Mr. Speaker presented—

Sixth General Index to the Papers presented to Parliament—Sessions 1950–51 to 1961 (Nineteenth to Twenty-third Parliaments).

Ordered to be printed.

14. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

27th October, 1966—Message—

No. 342—Poultry Industry Assistance 1966.

No. 343—Poultry Industry Levy Collection 1966.

No. 344—Poultry Industry Levy 1966 (*without requests*).

No. 345—Superannuation 1966.

No. 346—Defence Forces Retirement Benefits 1966.

No. 347—Parliamentary Retiring Allowances 1966.

No. 348—States Grants (Special Assistance) 1966.

No. 349—Canned Fruits Export Charges 1966 (*without requests*).

No. 350—Dried Vine Fruits Stabilization 1966.

15. PRINTING COMMITTEE—SIXTEENTH REPORT.—Mr. G. D. Erwin (Chairman) brought up the Sixteenth Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate). The report was read by the Clerk, as follows:—

SIXTEENTH REPORT.

The Printing Committee has the honour to report that it has met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, recommends that the following be printed:—

Atomic Energy Act—Fourteenth Annual Report of the Australian Atomic Energy Commission, together with financial accounts and the Auditor-General's Report thereon, for year 1965–66.

Broadcasting and Television Act—Eighteenth Annual Report of the Australian Broadcasting Control Board, together with the financial statement and the Auditor-General's Report thereon, for year 1965–66.

Commonwealth Grants Commission Act—Thirty-third Report of the Commonwealth Grants Commission (1966).

Decimal Currency Board Act—Third Annual Report of the Decimal Currency Board, together with the Report of the Treasurer on the operation of Part V of the Act, for year 1965–66.

Manila Summit Conference, October, 1966—

Declaration entitled “Goals of Freedom”.

Declaration of Peace and Progress in Asia and the Pacific.

Joint Communique.

Tariff Board Act—Annual Report of the Tariff Board, for year 1965–66.

Wool Industry Act—Annual Report of the Australian Wool Board, together with financial accounts and the Auditor-General's Report thereon, for year 1965–66.

G. D. ERWIN,
Chairman.

27th October, 1966.

Mr. Erwin moved, by leave, That the report be agreed to.

Question—put and passed.

27th October, 1966.

16. CUSTOMS TARIFF VALIDATION BILL (No. 2) 1966.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed by Mr. J. F. Cairns who moved, as an amendment, That all words after “ That ” be omitted with a view to inserting the following words in place thereof:—“ in the opinion of this House, consideration of the validation of Customs Tariff Proposals No. 17 introduced into the House of Representatives on 25th October, 1966, should be deferred until the meeting of the new Parliament ”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Speaker, Sir John McLeay, in the Chair)—

AYES, 56.

Mr. Adermann	Mr. Chaney	Mr. J. M. Fraser	Mr. Killen	Mr. Stokes
Mr. Allan	Mr. Chipp	Mr. Freeth	Mr. King	Mr. Swartz
Mr. Anthony	Mr. Cleaver	Mr. Gibbs	Mr. Lucock	Mr. Turner
Mr. Armstrong	Sir J. Cramer	Mr. Giles	Mr. Mackay	Mr. Wentworth
Mr. Aston	Mr. Drury	Mr. Hallett	Mr. Mackinnon	Mr. Whitton
Mr. Barnes	Mr. England	Mr. Hasluck	Mr. McMahon	Sir K. Wilson
Mr. Bowen	Mr. G. D. Erwin	Mr. Haworth	Mr. Nixon	
Mr. Bridges-Maxwell	Mr. Failes	Mr. Holten	Mr. Peacock	
Mr. Brimblecombe	Mr. Fairbairn	Mr. Howson	Mr. Pettitt	
Mr. Buchanan	Mr. Falkinder	Mr. Hughes	Mr. Robinson	<i>Tellers:</i>
Mr. Bury	Mr. Forbes	Mr. Hulme	Mr. Sinclair	Mr. Kelly
Mr. K. M. K. Cairns	Mr. Fox	Mr. L. H. Irwin	Mr. Snedden	Mr. Turnbull

NOES, 33.

Mr. Barnard	Mr. Collard	Mr. Davies	Mr. Jones	Mr. Stewart
Mr. Beaton	Mr. Cope	Mr. Devine	Mr. Luchetti	Mr. Uren
Mr. Beazley	Mr. Costa	Mr. Gray	Mr. Minogue	Mr. Whitlam
Mr. Birrell	Mr. Crean	Mr. Griffiths	Mr. Patterson	
Mr. Bryant	Mr. Cross	Mr. Hansen	Mr. Peters	<i>Tellers:</i>
Mr. J. F. Cairns	Mr. Curtin	Mr. James	Mr. Pollard	Mr. Coutts
Mr. Cameron	Mr. Daly	Mr. Johnson	Mr. Reynolds	Mr. Duthie

And so it was resolved in the affirmative.

Debate on original question continued.

Question—That the Bill be now read a second time—put and passed.—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr. Howson (Minister representing the Minister for Customs and Excise), the Bill was read a third time.

17. PUBLIC SERVICE BILL (No. 2) 1966.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a committee of the whole.

(In the committee.)

Clauses 1 to 4, by leave, taken together, and agreed to.

Clause 5—

Mr. Cameron, by leave, moved the following amendments together:—

Page 2, proposed section 54B, sub-section (1.), omit paragraph (a), insert the following paragraph:—

“(a) shall, on application, be granted by the Chief Officer permission to be absent from duty for a period not exceeding fifty-two weeks, being a period commencing at any time after her pregnancy commences and not later than the end of the period referred to in the next succeeding paragraph and ending not earlier than six weeks, and not later than forty-six weeks, after the expected date of her confinement; and”.

Page 3, line 39, omit “ five years ”, insert “ four years ”.

Page 3, proposed section 54C, sub-section (1.), omit paragraph (b).

Page 4, line 1, omit “ on and from ”, insert “ on or after ”.

Page 4, proposed section 54C, sub-section (1.), omit paragraphs (e), (f) and (g), insert the following paragraphs:—

“(e) where the period of her service is not less than four years but is less than eight years—an amount equal to her salary for two months;

(f) where the period of her service is not less than eight years but is less than ten years—an amount equal to her salary for three months; or

(g) where the period of her service is not less than ten years—an amount equal to her salary for three-tenths of one month in respect of each year of the period of her service.”.

Debate ensued.

Amendments negatived.

Clause agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Bury (Minister for Labour and National Service), the House adopted the report, and, by leave, the Bill was read a third time.

27th and 28th October, 1966.

18. ALTERATION OF DAY OF NEXT MEETING.—Mr. Howson (Minister for Air) moved, That the House, at its rising, adjourn until to-morrow at half-past nine o'clock a.m.
Question—put and passed.
19. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—
27th October, 1966—Message—
No. 351—Extradition (Commonwealth Countries) 1966.
No. 352—Extradition (Foreign States) 1966.
No. 353—Stevedoring Industry 1966.
No. 354—Nitrogenous Fertilizers Subsidy 1966.
No. 355—Sulphate of Ammonia Bounty (No. 2) 1966.
No. 356—Cellulose Acetate Flake Bounty 1966.
No. 357—Agricultural Tractors Bounty 1966.
No. 358—Urea Bounty 1966.
20. SUPERANNUATION BILL (NO. 2) 1966.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Message from the Governor-General.—Mr. Speaker announced the receipt of message No. 227, dated 27th October, 1966, from His Excellency the Governor-General recommending an appropriation of revenue for the purposes of the Bill.
Leave granted for third reading to be moved forthwith.
On the motion of Mr. Howson (Minister assisting the Treasurer), the Bill was read a third time.
21. INCOME TAX ASSESSMENT BILL (NO. 2) 1966.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Leave granted for third reading to be moved forthwith.
On the motion of Mr. Howson (Minister assisting the Treasurer), the Bill was read a third time.

The House continuing to sit until after midnight—

FRIDAY, 28TH OCTOBER, 1966.

22. ADJOURNMENT.—Mr. Howson (Minister for Air) moved, That the House do now adjourn.
Debate ensued.
Ordered—That Mr. Wentworth be granted an extension of time.
Debate continued.
Mr. Jones rising to address the House—
Closure.—Mr. Fairbairn (Minister for National Development) moved, That the question be now put.
Question—That the question be now put—put and passed.
And the question—That the House do now adjourn—was put accordingly, and passed.
- And then the House, at sixteen minutes to one o'clock in the morning, adjourned until this day at half-past nine o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Clark, Mr. Connor, Mr. Courtney, Mr. Davis, Mr. Fairhall, Mr. Galvin, Mr. Harding, Mr. Harrison, Mr. Hayden, Sir Wilfrid Kent Hughes, Mr. Maisey, Mr. O'Connor, Mr. Riordan, Mr. Sexton and Mr. Webb.

A. G. TURNER,
Clerk of the House of Representatives.