# THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

# VOTES AND PROCEEDINGS

OF THE

# HOUSE OF REPRESENTATIVES.

No. 22.

## TUESDAY, 1st MAY, 1962.

- 1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable Sir John McLeay) took the Chair, and read Prayers.
- 2. QUESTIONS.—Questions without notice were answered.
- 3. Papers.—The following Papers were presented, pursuant to Statute-

Customs Tariff—Orders—Customs (Intermediate Tariff) Nos. 67, 68.

Customs Tariff (Primage Duties)—Orders—Customs Tariff (Primage Duties) Nos. 76, 77. Diplomatic Immunities Act—Regulations—Statutory Rules 1962, No. 29.

Meat Export Charge Act—Regulations—Statutory Rules 1962, No. 31.

Naval Defence Act—Regulations—Statutory Rules 1962, No. 32.

Northern Territory (Administration) Act—Regulations—1962—No. 9 (Supply of Services Ordinance).

Papua and New Guinea Act-Ordinances-1962-

No. 1-Appropriation (No. 2) 1961-62.

No. 2—Judges' Pensions.
No. 3—Pension (Mr. Justice Gore).
No. 4—Administrative Re-organization (Assistant Administrator).

No. 5—Administrative Re-organization (Chief Collector of Customs).
No. 6—Antiquities.
No. 7—Ordinances Revision.

No. 8-Stock Brands.

No. 9—Fencing.
No. 10—Printers and Newspapers.

No. 11-Gaming.

No. 12—Prevention of Cruelty to Animals.
No. 13—Australian Churches of Christ Overseas Mission Board.

No. 14-Oaths, Affirmations and Statutory Declarations.

No. 15—Ordinances Interpretation.
No. 16—Papua and New Guinea Copra Industry Stabilization.

Public Service Act-

Appointments-Department of Territories-G. G. V. McPherson, P. L. Stallwood.

Regulations-Statutory Rules 1962, No. 33.

Public Service Arbitration Act—Public Service Arbitrator—Determinations—1962—

No. 17—Boilermakers' Society of Australia and others.

No. 18—Amalgamated Engineering Union and others.

Nos. 19 and 20—Australian Third Division Telegraphists and Postal Clerks' Union.

No. 21—Amalgamated Engineering Union and others.

Seat of Government (Administration) Act—Ordinance—No. 4—Mercantile Law. Trading with the Enemy Act—Regulations—Statutory Rules 1962, No. 30.

4. Message from the Governor-General-Assent to Bills.-A Message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills:-

17th April, 1962-Message No. 20-

Tariff Board 1962.

Customs Tariff 1962.

Customs Tariff (New Zealand Preference) 1962.

5. DISCUSSION OF MATTER OF URGENCY—EQUAL PAY FOR EQUAL WORK.—Mr. Speaker informed the House that Mr. Harrison had proposed that a definite matter of urgent public importance be submitted to the House for discussion, namely, "The Government's failure to honour its obligations under the 1951 International Labour Organization Convention and Recommendation concerning Equal Remuneration for Men and Women Workers for Work of Equal Value".

The proposed discussion having received the necessary support-

Mr. Harrison addressed the House.

Discussion ensued.

Mr. McMahon (Minister for Labour and National Service) moved, That the Business of the Day be called on.

Question—put.

The House divided (The Speaker, Sir John McLeay, in the Chair)—

		AYES, OU.			
Mr. Adermann	Mr. Davidson	Mr. Fox	Mr. King	Mr. Swartz	
Mr. Allan	Mr. Davis	Mr. J. M. Fraser	Mr. Leslie	Mr. Townley	
Mr. Anthony	Mr. Dean	Mr. Freeth	Mr. Lindsay	Mr. Turner	
Mr. Barnes	Mr. Downer	Mr. Hasluck	Mr. Lucock	Mr. Wentworth	
Sir G. Barwick	Mr. Drummond	Mr. Haworth	Mr. Mackinnon	Mr. Whittorn	
Mr. Bate	Mr. Drury	Mr. Holt	Mr. McEwen	Mr. Wilson	
Mr. Brimblecombe	Mr. England	Mr. Holten	Mr. McMahon		
Mr. Buchanan	Mr. Erwin	Mr. Howson	Mr. McNeill		
Mr. Bury	Mr. Failes	Mr. Jack	Mr. Nixon	Tellers:	
Mr. Chipp	Mr. Fairbairn	Mr. Jess	Mr. Opperman		
Mr. Cleaver	Mr. Fairhall	Mr. Kelly	Mr. Roberton		
Mr. Cockle	Mr. Falkinder	Sir W. Kent Hughes	Mr. Snedden	Mr. Chaney	
Mr. Cramer	Mr. Forbes	Mr. Killen	Mr. Stokes	Mr. Turnbull	
Noes, 57.					
Mr. Armitage	Mr. Cope	Mr. Gray	Mr. Makin	Mr. Sexton	
Mr. Barnard	Mr. Costa	Mr. Griffiths	Mr. McGuren	Mr. Stewart	
Mr. Beaton	Mr. Courtnay	Mr. Hansen	Mr. McIvor	Mr. Thompson	
Mr. Beazley	Mr. Crean	Mr. Harding	Mr. Minogue	Mr. Uren	
Mr. Bryant	Mr. Cross	Mr. Harrison	Mr. Monaghan	Mr. Ward	
Mr. Cairns	Mr. Curtin.	Mr. Hayden	Mr. O'Brien	Mr. Webb	
Mr. C. R. Cameron	Mr. Daly	Mr. Haylen	Mr. O'Connor	Mr. Whitlam	
Mr. D. J. Cameron	. Mr. Einfeld	Mr. James	Mr. Peters		
Mr. Clark	Mr. A. D. Fraser	Mr. Johnson	Mr. Pollard	Tellers:	
Mr. Clay	Mr. Fuller	Mr. Jones	Mr. Reynolds		
Mr. Collard	Mr. Fulton	Mr. Kearney	Mr. Riordan	Mr. Coutts	
Mr. Comber	Mr. Galvin	Mr. Luchetti	Mr. Russell	Mr. Duthie	

And so it was resolved in the affirmative.

6. Message from the Governor-General—Coal Loading Works Agreement (Queensland) Bill 1962.— Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:-

DE L'ISLE,

Governor-General.

Message No. 21.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act relating to an agreement between the Commonwealth and the State of Queensland with respect to certain Coal Loading Works.

Canberra, 1st May, 1962.

Ordered-That the Message be taken into consideration, in Committee of the whole House, forthwith.

#### (In the Committee.)

Mr. Holt (Treasurer) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act relating to an agreement between the Commonwealth and the State of Queensland with respect to certain Coal Loading Works.

Debate ensued.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Lucock reported accordingly.

Mr. Holt moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

On the motion of Mr. Holt, the Resolution reported from the Committee was adopted by the House.

Ordered-That Mr. Holt and Mr. Townley do prepare and bring in a Bill to carry out the foregoing Resolution.

Bill brought up by Mr. Holt, and read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Debate adjourned (Mr. Luchetti), and the resumption of the debate made an Order of the Day for the next sitting.

#### 1st May, 1962.

7. SALES TAX ASSESSMENT BILL (No. 1) 1962.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the Sales Tax Assessment Act (No. 1) 1930-1953.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

8. PAY-ROLL TAX ASSESSMENT BILL 1962.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the Pay-roll Tax Assessment Act 1941-1961.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

9. Wool Tax Assessment Bill (No. 2) 1962.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the Wool Tax Assessment Act 1936-1961, as amended by the Wool Tax Assessment Act 1962.

Question-put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

10. TOBACCO CHARGES ASSESSMENT BILL 1962.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the Tobacco Charges Assessment Act 1955.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

11. STEVEDORING INDUSTRY CHARGE ASSESSMENT BILL 1962.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the Stevedoring Industry Charge Assessment Act 1947-1960.

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

12. DAIRYING INDUSTRY BILL 1962.—Mr. Adermann (Minister for Primary Industry) moved, by leave, That he have leave to bring in a Bill for an Act to make provision for the Payment of Bounties on the Production of Butter, Cheese and certain other Butter Fat Products, and for other purposes.

Question-put and passed.

Bill brought up, and read a first time.

Mr. Adermann moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

13. Message from the Governor-General.—Processed Milk Products Bounty Bill 1962.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—De L'ISLE,

Governor-General.

Message No. 22.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to make provision for the Payment of Bounty on the Export of certain Processed Milk Products.

Canberra, 1st May, 1962.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

### (In the Committee.)

Mr. Adermann (Minister for Primary Industry) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to make provision for the Payment of Bounty on the Export of certain Processed Milk Products.

Question—put and passed.

Resolution to be reported.

#### 1st May, 1962.

The House resumed; Mr. Mackinnon reported accordingly.

Mr. Adermann moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Ouestion-put and passed.

On the motion of Mr. Adermann, the Resolution reported from the Committee was adopted by the House. Ordered—That Mr. Adermann and Mr. Cramer do prepare and bring in a Bill to carry out the foregoing Resolution.

Bill brought up by Mr. Adermann, and read a first time.

Mr. Adermann moved, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

14. Ways and Means—Dairy Produce Export Charge.—The House, according to Order, resolved itself into the Committee of Ways and Means.

#### (In the Committee.)

Mr. Adermann (Minister for Primary Industry) moved-

- 1. That, on and after a date to be fixed by Proclamation, in lieu of the charges imposed by the *Dairy Produce Export Charges Act* 1924–1937 on dairy produce as defined by that Act, a charge be imposed, at rates in accordance with this resolution, on dairy produce as defined by this resolution exported from the Commonwealth.
- 2. That the rates of the charge, in relation to dairy produce exported from the Commonwealth before the first day of July, One thousand nine hundred and sixty-three, be—
  - (a) in respect of butter—one fourth of a penny for each pound of butter exported;
  - (b) in respect of cheese—one eighth of a penny for each pound of cheese exported;
  - (c) in respect of ghee, butter fat or any butter fat product—five sixteenths of a penny for each pound of ghee, butter fat or butter fat product exported;
  - (d) in respect of casein—one twenty-eighth of a penny for each pound of casein exported;
  - (e) in respect of dried skimmed milk—one fifty-sixth of a penny for each pound of dried skimmed milk exported.
- 3. That, subject to the next succeeding paragraph, the rates of the charge, in relation to dairy produce exported from the Commonwealth on or after the first day of July, One thousand nine hundred and sixty-three, be—
  - (a) in respect of butter—one halfpenny for each pound of butter exported;
  - (b) in respect of cheese—one fourth of a penny for each pound of cheese exported;
  - (c) in respect of ghee, butter fat or any butter fat product—five eighths of a penny for each pound of ghee, butter fat or butter fat product exported;
  - (d) in respect of casein—one eighth of a penny for each pound of casein exported; and
  - (e) in respect of dried skimmed milk—one eighth of a penny for each pound of dried skimmed milk exported.
- 4. That regulations made under the Act passed to give effect to this resolution may, from time to time, after report to the Minister by the Board, prescribe rates of the charge in respect of all or any of the classes of dairy produce specified in the last preceding paragraph in lieu of the rates specified in that paragraph in respect of those classes of dairy produce, but so that the rate of the charge prescribed by the regulations in respect of a class of dairy produce does not exceed the rate specified in that paragraph in respect of that class of dairy produce.
- 5. That moneys payable under the Act passed to give effect to this resolution in respect of any dairy produce be paid to an officer prescribed by regulations made under that Act on or before the entry of that dairy produce for export.
- 6. That the Minister may, from time to time, by notice published in the *Gazette*, after report to him by the Board, exempt any dairy produce from the charge imposed by the Act passed to give effect to this resolution.
  - 7. That such an exemption may be subject to conditions specified in the notice of exemption.
  - 8. That such an exemption may be in respect of a period specified in the notice of exemption.
- 9. That the Minister may, by notice published in the Gazette, after report to him by the Board, cancel an exemption of any dairy produce from the charge imposed by the Act passed to give effect to this resolution, and that in that case that charge become payable in respect of that dairy produce from and including the date on which the notice is published in the Gazette or, if the notice so provides, from and including a later date specified in the notice.

10. That, for the purposes of this resolution—

- "butter fat product" mean goods consisting of butter fat and another substance or other substances, being goods the weight of the butter fat content of which is not less than forty per centum of the weight of the goods, but does not include butter, cheese or ghee;
- "dairy produce" mean butter, cheese, ghee, butter fat, butter fat products, casein and dried skimmed milk;
- "ghee" mean clarified fat of cow's milk;
- "the Board" mean the Australian Dairy Produce Board constituted under the *Dairy Produce Export Control Act* 1924–1958, as proposed to be amended by the *Dairy Produce Export Control Bill* 1962.

Question-put and passed.

1st May, 1962.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Adermann moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Adermann, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Adermann and Mr. Cramer do prepare and bring in a Bill to carry out the foregoing Resolution.

15. DAIRY PRODUCE EXPORT CHARGE BILL 1962.—Mr. Adermann (Minister for Primary Industry) then brought up a Bill intituled "A Bill for an Act to impose a Charge upon the Export of Dairy Produce". Bill read a first time.

Mr. Adermann moved, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

 DAIRY PRODUCE EXPORT CONTROL BILL 1962.—Mr. Adermann (Minister for Primary Industry) moved, by leave, That he have leave to bring in a Bill for an Act to amend section twenty-one of the Dairy Produce Export Control Act 1924-1958.

Ouestion—put and passed.

Bill brought up, and read a first time.

Mr. Adermann moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

17. COMMONWEALTH ELECTORAL BILL 1962.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question-put and passed.-Bill read a second time.

The House resolved itself into a Committee of the Whole.

#### (In the Committee.)

Clauses 1 and 2, by leave, taken together, and agreed to.

Clause 3—

Mr. Beazley moved the following amendment:—Page 2, omit proposed sub-section (5.), insert the following sub-section:—

"'(5.) This section does not apply to an aboriginal native of Australia who is entitled to have his name placed on the Roll for a Subdivision of a Division of the State of Queensland, South Australia or Western Australia except to the extent that such a person may, if he so chooses, comply with subsection (1.) of this section.'.".

Debate ensued.

Question-That the sub-section proposed to be omitted stand part of the clause-put.

The Committee divided (The Chairman, Mr. Lucock, in the Chair)—

		Ayes, 59.				
Mr. Adermann Mr. Allan	Mr. Davidson Mr. Davis	Mr. Fox Mr. J. M. Fraser	Mr. King Mr. Leslie	Mr. Townley Mr. Turner		
Mr. Anthony	Mr. Dean	Mr. Freeth	Mr. Lindsay	Mr. Wentworth		
Mr. Barnes	Mr. Downer Mr. Drummond	Mr. Hasluck Mr. Haworth	Mr. Mackinnon Mr. McEwen	Mr. Whittorn		
Sir G. Barwick Mr. Bate	Mr. Drummond	Mr. Holt	Mr. McMahon	Mr. Wilson		
Mr. Brimblecombe	Mr. England	Mr. Holten	Mr. McNeill			
Mr. Buchanan	Mr. Erwin	Mr. Howson Mr. Jack	Mr. Nixon	T.11.		
Mr. Bury Mr. Chipp	Mr. Failes Mr. Fairbairn	Mr. Jess	Mr. Opperman Mr. Roberton	Tellers:		
Mr. Cleaver	M1. Fairhall	Mr. Kelly	Mr. Snedden			
Mr. Cockle Mr. Cramer	Mr. Falkinder Mr. Forbes	Sir W. Kent Hughes Mr. Killen	Mr. Stokes Mr. Swartz	Mr. Chaney		
Mr. Cramer	Mr. Poroes	Wir. Kinen	MII. Swaitz	Mr. Turnbull		
Noes, 56.						
Mr. Armitage	Mr. Costa	Mr. Griffiths	Mr. McGuren	Mr. Stewart		
Mr. Beaton Mr. Beazley	Mr. Courtnay Mr. Crean	Mr. Hansen Mr. Harding	Mr. McIvor Mr. Minogue	Mr. Thompson		
Mr. Bryant	Mr. Cross	Mr. Harrison	Mr. Monaghan	Mr. Uren Mr. Ward		
Mr. Cairns	Mr. Curtin	Mr. Hayden	Mr. O'Brien	Mr. Webb		
Mr. C. R. Cameron Mr. D. J. Cameron	Mr. Daly Mr. Einfeld	Mr. Haylen Mr. James	Mr. O'Connor	Mr. Whitlam		
Mr. Clark	Mr. A. D. Fraser	Mr. Johnson	Mr. Peters Mr. Pollard			
Mr. Clay	Mr. Fuller	Mr. Jones	Mr. Reynolds	Tellers:		
Mr. Collard	Mr. Fulton	Mr. Kearney	Mr. Riordan			
Mr. Comber Mr. Cope	Mr. Galvin Mr. Gray	Mr. Luchetti Mr. Makin	Mr. Russell Mr. Sexton	Mr. Coutts Mr. Duthie		
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And so it was resolved in the affirmative.

## VOTES AND PROCEEDINGS OF THE HOUSE OF REPRESENTATIVES. 1st May, 1962.

Clause agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Freeth (Minister for the Interior), the House adopted the Report.

Mr. Freeth moved, by leave, That the Bill be now read a third time.

Debate ensued.

Question-put and passed.-Bill read a third time.

18. Australian Universities Commission Bill 1962.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time-Debate resumed.

Ouestion—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to. Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Menzies (Prime Minister), the House adopted the Report, and, by leave, the Bill was read a third time.

19. ADJOURNMENT.-Mr. Townley (Minister for Defence) moved, That the House do now adjourn. Question-put and passed.

And then the House, at twelve minutes to eleven o'clock p.m., adjourned until tomorrow at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Bird\* and Mr. Davies.

• On leave.

A. G. TURNER,

Clerk of the House of Representatives.