

1961.

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

## VOTES AND PROCEEDINGS

OF THE

## HOUSE OF REPRESENTATIVES.

No. 22.

WEDNESDAY, 10TH MAY, 1961.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. PETITION.—Mr. J. R. Fraser presented a Petition from certain citizens of the Australian Capital Territory praying that the Government will take immediate action to defer the implementation of rental increases of Government-owned dwellings in Canberra and conduct an inquiry into Canberra rentals at which evidence may be taken both from individuals and from community organizations.  
Petition received.
3. TREATIES—MINISTERIAL STATEMENT—PRESENTATION OF PAPERS.—Mr. Menzies (Prime Minister), by leave, made a Ministerial Statement regarding the process of treaty-making and the proposal of the Government, as from the next Parliamentary session, to lay on the tables of both Houses for the information of Senators and Members the texts of treaties signed for Australia, whether they required ratification or not, as well as the texts of treaties to which the Government was contemplating accession, and to allow, as a general rule, twelve sitting days to elapse before proceedings for ratification or accession were taken. Mr. Menzies, then, by command of His Excellency the Administrator of the Government of the Commonwealth, laid upon the Table the following Papers:—  
Texts of—
  - (1) State treaty for the re-establishment of an independent and democratic Austria, concluded at Vienna, 15th May, 1955.
  - (2) International Telecommunication Convention and Radio Regulations, concluded at Geneva, 21st December, 1959.
  - (3) Air Services Agreement between Australia and Iran, concluded at Teheran, 20th December, 1960.
  - (4) Asian-Oceanic Postal Convention, concluded at Manila and signed for Australia, 23rd January, 1961.
  - (5) Convention on the Territorial Sea and the Contiguous Zone, on the High Seas, on Fishing and Conservation of the Living Resources of the High Seas, and on the Continental Shelf, signed for Australia subject to ratification, 30th October, 1958.
  - (6) Notes exchanged on 9th May, 1961, constituting an agreement between Australia and the United States of America in relation to the sampling of the upper atmosphere for radioactivity.
 Mr. Whitlam, by leave, also made a Statement regarding the matters referred to in the Ministerial Statement.
4. NAVAL SHIPBUILDING—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—Mr. Freeth (Minister representing the Minister for the Navy), by leave, made a Ministerial Statement regarding new naval shipbuilding to be undertaken in Australia, the future employment prospects of men engaged in the Williamstown and Cockatoo Island Dockyards and the Navy's reasons for placing in England an order for engines required for minesweepers being bought in England. Mr. Freeth then, by command of His Excellency the Administrator of the Government of the Commonwealth, laid upon the Table the following Paper:—  
Naval Shipbuilding—Ministerial Statement—  
and moved, That the Paper be printed.  
Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

10th May, 1961.

5. PAPERS.—The following Papers were presented, pursuant to Statute—  
 Aliens Act—Regulations—Statutory Rules 1961, No. 57.  
 Customs Act—Regulations—Statutory Rules 1961, No. 60.  
 Distillation Act—Regulations—Statutory Rules 1961, No. 62.  
 Education Act—Regulations—Statutory Rules 1961, No. 58.  
 Excise Act—Regulations—Statutory Rules 1961, No. 61.  
 National Health Act—Regulations—Statutory Rules 1961, No. 59.  
 Post and Telegraph Act—Regulations—Statutory Rules 1961, No. 56.  
 Public Service Act—Appointments—Department—  
 Repatriation—M. J. Rusden.  
 Trade—M. A. R. Lunn.  
 Seat of Government (Administration) Act—Variation of plan of lay-out of City of Canberra and its environs, dated 4th May, 1961.
6. LAPSE OF NOTICE OF MOTION.—Upon Notice of Motion No. 1, Government Business, being called on and not being moved, it was, under Standing Order No. 156, withdrawn from the Notice Paper.
7. AUDIT BILL 1961.—Mr. Adermann (Minister for Primary Industry), for Mr. Holt (Treasurer), moved, pursuant to notice, That he have leave to bring in a Bill for an Act to amend the *Audit Act 1901–1960*.  
 Question—put and passed.
8. BROADCASTING AND TELEVISION BILL 1961.—Mr. Davidson (Postmaster-General) moved, pursuant to notice, That he have leave to bring in a Bill for an Act relating to Licences in respect of Broadcast Receivers and Television Receivers let out on hire.  
 Question—put and passed.  
 Bill brought up, and read a first time.  
 Mr. Davidson moved, by leave, That the Bill be now read a second time.  
 Debate adjourned (Mr. C. R. Cameron), and the resumption of the debate made an Order of the Day for the next sitting.
9. STEVEDORING INDUSTRY BILL 1961.—Mr. McMahon (Minister for Labour and National Service), pursuant to leave given on the 9th May, brought up a Bill intituled “*A Bill for an Act to amend the ‘ Stevedoring Industry Act 1956–1957 ’*”.  
 Bill read a first time.  
 Mr. McMahon moved, by leave, That the Bill be now read a second time.  
 Debate adjourned (Mr. Harrison), and the resumption of the debate made an Order of the Day for a later hour this day.
10. CONCILIATION AND ARBITRATION BILL 1961.—Mr. McMahon (Minister for Labour and National Service), pursuant to leave given on the 9th May, brought up a Bill intituled “*A Bill for an Act to amend the ‘ Conciliation and Arbitration Act 1904–1960 ’*”.  
 Bill read a first time.  
 Mr. McMahon moved, by leave, That the Bill be now read a second time.  
 Debate adjourned (Mr. Harrison), and the resumption of the debate made an Order of the Day for a later hour this day.
11. COMMONWEALTH OFFICES, TOOWOOMBA, QUEENSLAND—APPROVAL OF WORK.—Mr. Freeth (Minister for Works) moved, pursuant to notice, That, in accordance with the provisions of the *Public Works Committee Act 1913–1960*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to this House:—Construction of new Commonwealth Offices at Toowoomba, Queensland.  
 Question—put and passed.
12. CHEMICAL PHYSICS LABORATORY, CLAYTON, VICTORIA—APPROVAL OF WORK.—Mr. Freeth (Minister for Works) moved, pursuant to notice, That, in accordance with the provisions of the *Public Works Committee Act 1913–1960*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to this House:—Construction of a new Chemical Physics Laboratory at Clayton, Victoria, for the Commonwealth Scientific and Industrial Research Organization.  
 Debate ensued.  
 Question—put and passed.
13. GENERAL LABORATORY BUILDING, PARKVILLE, VICTORIA—APPROVAL OF WORK.—Mr. Freeth (Minister for Works) moved, pursuant to notice, That, in accordance with the provisions of the *Public Works Committee Act 1913–1960*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to this House:—Construction of a new General Laboratory Building at Parkville, Victoria, for the Department of Health.  
 Debate ensued.  
 Question—put and passed.

14. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION ASSESSMENT BILL (No. 2) 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the Whole.

---

(In the Committee.)

Clauses 1 and 2, by leave, taken together, and agreed to.

Clause 3—

On the motion of Mr. Hulme (Minister for Supply), the following amendment was made, after debate:—

Page 3, lines 11–13, omit paragraph (e), insert the following paragraph:—

“(e) so much of any outgoings incurred by a person as—

(i) has been, or is to be, paid or reimbursed to him by another person; or

(ii) is incurred in or in connexion with services or doing any thing for which he has been, or is to be, paid by another person;”.

Clause, as amended, agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported with an amendment.

---

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Hulme, by leave, the House adopted the Report, and, by leave, the Bill was read a third time.

15. PAY-ROLL TAX ASSESSMENT BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Question—put and passed.—Bill read a second time.

The House resolved itself into a Committee of the whole.

---

(In the Committee.)

Clause 1—

Progress to be reported, and leave asked to sit again.

---

The House resumed; Mr. Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

16. MESSAGE FROM THE ADMINISTRATOR—PAY-ROLL TAX ASSESSMENT BILL 1961.—Mr. Speaker announced the receipt of the following Message from His Excellency the Administrator of the Government of the Commonwealth:—

DALLAS BROOKS,  
*Administrator.*

*Message No. 15.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Administrator of the Government of the Commonwealth recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Pay-roll Tax Assessment Act 1941–1957*.

Canberra, 9th May, 1961.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.

---

(In the Committee.)

Mr. Hulme (Minister for Supply) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Pay-roll Tax Assessment Act 1941–1957*.

Question—put and passed.

Resolution to be reported.

---

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Hulme, the Resolution reported from the Committee was adopted by the House.

17. PAY-ROLL TAX ASSESSMENT BILL 1961.—The House, according to Order, again resolved itself into a Committee of the Whole for the further consideration of the Bill.

---

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

---

10th May, 1961.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Hulme (Minister for Supply), the House adopted the Report, and, by leave, the Bill was read a third time.

18. STEVEDORING INDUSTRY BILL 1961.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.

*Member named and suspended.*—The Deputy Speaker (Mr. Lucock) named the honorable Member for Reid (Mr. Uren) for continuing to interject after having been warned from the Chair.

Mr. McMahon (Minister for Labour and National Service) moved, That the honorable Member for Reid be suspended from the service of the House.

Question—put.

The House divided (The Deputy Speaker, Mr. Lucock, in the Chair)—

AYES, 63.

Mr. Adermann	Mr. D. A. Cameron	Mr. Erwin	Mr. Hulme	Mr. Snedden
Mr. Allan	Mr. Cash	Mr. Failes	Mr. Jack	Mr. Stokes
Mr. Anderson	Mr. Chaney	Mr. Fairbairn	Mr. Kelly	Mr. Swartz
Mr. Anthony	Mr. Chipp	Mr. Forbes	Mr. Killen	Mr. Townley
Mr. Aston	Mr. Chresby	Mr. Fox	Mr. King	Mr. Turner
Mr. Barnes	Mr. Cleaver	Mr. J. M. Fraser	Mr. Lindsay	Mr. Wheeler
Mr. Bate	Mr. Davidson	Mr. Freeth	Mr. Mackinnon	Mr. Whittorn
Mr. Bland	Mr. Davis	Mr. Hamilton	Mr. McColm	Mr. Wight
Mr. Bowden	Mr. Dean	Mr. Hasluck	Mr. McMahon	Mr. Wilson
Mr. Brimblecombe	Mr. Downer	Mr. Haworth	Mr. Murray	
Mr. Browne	Mr. Drummond	Mr. Holt	Mr. Opperman	<i>Tellers:</i>
Mr. Buchanan	Mr. Drury	Mr. Holten	Mr. Osborne	Mr. Pearce
Mr. Bury	Mr. England	Mr. Howson	Mr. Robertson	Mr. Turnbull

NOES, 37.

Mr. Barnard	Mr. Crean	Mr. Harrison	Mr. Minogue	Mr. Uren
Mr. Beaton	Mr. Curtin	Mr. Haylen	Mr. O'Connor	Mr. Ward
Mr. Beazley	Mr. Daly	Mr. James	Mr. Pollard	Mr. Whitlam
Mr. Bryant	Mr. Davies	Mr. Johnson	Mr. Reynolds	
Mr. Clark	Mr. A. D. Fraser	Mr. Jones	Mr. Riordan	
Mr. Clay	Mr. Fulton	Mr. Luchetti	Mr. Russell	<i>Tellers:</i>
Mr. Cope	Mr. Galvin	Mr. Makin	Mr. Sexton	Mr. Duthie
Mr. Costa	Mr. Griffiths	Mr. McIvor	Mr. Thompson	Mr. Stewart

And so it was resolved in the affirmative.

The honorable Member was, therefore, suspended at fifteen minutes past nine o'clock p.m. for twenty-four hours under Standing Order No. 302, and he accordingly withdrew from the Chamber.

Debate continued.

Debate adjourned (Mr. Duthie), and the resumption of the debate made an Order of the Day for the next sitting.

19. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

10th May, 1961—*Message*—

No. 15—Customs Tariff 1961 (*without requests*).

No. 16—Customs Tariff (Canada Preference) 1961 (*without requests*).

No. 17—Customs Tariff (New Zealand Preference) (No. 1) 1961 (*without requests*).

No. 18—Wine Overseas Marketing 1961.

20. ADJOURNMENT.—Mr. Robertson (Minister for Social Services) moved, That the House do now adjourn.  
Question—put and passed.

And then the House, at seven minutes past eleven o'clock p.m., adjourned until to-morrow at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Bandidt, Sir Garfield Barwick, Mr. Bird, Mr. Courtney, Mr. Cramer, Mr. Fairhall\*, Mr. Falkinder, Mr. Jess, Mr. Kearney, Sir Wilfrid Kent Hughes, Mr. Lawson and Mr. Peters.

\* On leave.

N. J. PARKES,

*Acting Clerk of the House of Representatives.*