

1960.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

No. 30.

TUESDAY, 16TH AUGUST, 1960.

1. The House met, at three o'clock p.m., according to the terms of the Resolution of the 2nd June last.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. RETURN TO WRIT—BENDIGO DIVISION.—Mr. Speaker announced that he had received a Return to the Writ which he had issued on the 8th June for the election of a Member to serve for the Electoral Division of Bendigo, in the State of Victoria, to fill the vacancy caused by the death of the Honorable Percy James Clarey, and that by the endorsement on the Writ it was certified that Noel Lawrence Beaton had been elected.
3. RESIGNATION OF MEMBER AND ISSUE OF AND RETURN TO WRIT—BALACLAVA DIVISION.—Mr. Speaker announced that during the adjournment he had received from Percy Ernest Joske, Esquire, Q.C., a letter resigning his seat as Member for the Electoral Division of Balaclava, in the State of Victoria, as from and including the 3rd June. Mr. Speaker stated that on the 8th June he had issued a Writ for the election of a Member to serve for the Electoral Division of Balaclava, that he had received a Return to the Writ and that, by the endorsement thereon, it was certified that Raymond Harold Whittorn had been elected.
4. MEMBERS SWORN.—Noel Lawrence Beaton, Esquire, and Raymond Harold Whittorn, Esquire, were introduced, and in turn made and subscribed the Oath required by law.
5. MINISTERIAL ARRANGEMENTS.—Mr. Menzies (Prime Minister) informed the House that during the absence of Mr. Hulme, owing to illness, Mr. Osborne (Minister for Air) would act as Minister for Supply.
6. PAPERS.—The following Papers were presented, pursuant to Statute—
 - Air Force Act—Regulations—Statutory Rules 1960, No. 52.
 - Australian National University Act—Australian National University—Report for 1959.
 - Cattle Slaughter Levy Act—Regulations—Statutory Rules 1960, No. 47.
 - Cattle Slaughter Levy Collection Act—Regulations—Statutory Rules 1960, No. 48.
 - Cocos (Keeling) Islands Act—Ordinance—1960—No. 1—Maintenance Orders (Facilities for Enforcement).
 - Commonwealth Banks Act—Appointment Certificate—B. R. Bird.
 - Commonwealth Employees' Compensation Act—Regulations—Statutory Rules 1960, No. 42.
 - Commonwealth Railways Act—By-law No. 92.
 - Cotton Bounty Act—Return for 1959.
 - Customs Act—Regulations—Statutory Rules 1960, No. 50.
 - Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1960, Nos. 34, 35, 36, 37, 38, 39, 40, 41.
 - Customs Tariff—Order—Customs (Intermediate Tariff) No. 28.
 - Customs Tariff (Primage Duties)—Order—Customs Tariff (Primage Duties) No. 24.
 - Defence Act—
 - Regulations—Statutory Rules 1960, Nos. 51, 55.
 - Royal Military College—Report for 1959.
 - Defence Forces Retirement Benefits Act—Regulations—Statutory Rules 1960, No. 43.
 - Income Tax and Social Services Contribution Assessment Act—Regulations—Statutory Rules 1960, No. 44.
 - Lands Acquisition Act—Land, &c., acquired for—
 - Customs purposes—Pinkenba, Queensland.
 - Defence purposes—
 - Bogan Gate, New South Wales.
 - Murray Bridge, South Australia.
 - Nowra, New South Wales.

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Defence production purposes—St. Mary's, New South Wales.

Postal purposes—

Bellingen, New South Wales.
 Berremangra East, New South Wales.
 Brunswick, Victoria.
 Burringbar South, New South Wales.
 Creighton, New South Wales.
 Finley, New South Wales.
 Gobarralong, New South Wales.
 Green Point (Kincumber), New South Wales.
 Henty, New South Wales.
 Jennings-lane, New South Wales.
 Killongbutta, New South Wales.
 Koroit, Victoria.
 Leniston, New South Wales.
 Memana (Flinders Island), Tasmania.
 Mudgee, New South Wales.
 Nymboida, New South Wales.
 Pulletop, New South Wales.
 Senior, South Australia.
 Toongi, New South Wales.
 Yerong Creek North, New South Wales.

Snowy Mountains Hydro-electric Authority purposes—Khancoban, New South Wales.

Marriage (Overseas) Act—Regulations—Statutory Rules 1960, No. 46.

Naval Defence Act—Regulations—Statutory Rules 1960, Nos. 49, 53.

Northern Territory (Administration) Act—

Ordinance—1960—No. 2—Rates Validation.

Regulations—1960—

No. 5 (Pharmacy Ordinance).
 No. 6 (Police and Police Offences Ordinance).
 No. 7 (Nurses and Midwives Registration Ordinance).

Papua and New Guinea Act—Ordinances—1960—

No. 9—Mental Disorders and Treatment.
 No. 10—Loans Securities.
 No. 16—Land (New Guinea).
 No. 18—Workers' Compensation.
 No. 20—Appropriation (No. 3) 1959-60.
 No. 21—Supply (No. 1) 1960-61.
 No. 22—Mining Development.
 No. 23—Shipping.
 No. 24—Personal Tax.
 No. 25—Native Loans Fund.
 No. 26—Customs (Copra Industry Stabilization).
 No. 27—Treasury.
 No. 28—Navigation (Papua).
 No. 29—Income Tax.
 No. 30—Coffee Industry.
 No. 31—Native Apprenticeship.
 No. 32—Superannuation (Papua and New Guinea) (No. 2).
 No. 33—Land (Papua) (No. 2).
 No. 34—Land (New Guinea) (No. 2).

Public Service Act—

Appointments—Department—

Army—J. W. Tardif.

Attorney-General—W. J. Dubout, P. J. Matthews.

Civil Aviation—J. M. Badcock, K. A. Bain, R. P. East, D. W. Haskett, A. T. Jones,
 O. L. Lindsay, O. T. Matthews, I. D. McInnes, D. B. Soothill, R. B. Taylor,
 W. H. Whittaker, R. A. Wood, A. R. Young.

Customs and Excise—A. Horsfall.

Defence—W. D. Ephgrave, S. M. Stannard.

External Affairs—I. T. Cummins, N. C. K. Evers, A. A. Neylan, R. A. Walker, C. A.
 Whitehead.

Health—L. M. Brady, B. S. Burr, H. L. Clarke, B. B. Dew, S. G. Preston, P. A. Shurey,
 T. Stapleton, D. F. Vanner, P. Woodroffe, I. G. Young.

Interior—R. A. Bosler, J. P. Byles, M. E. Phillips, P. H. Phippard.

Labour and National Service—F. G. Davidson, D. K. Irons.

National Development—M. Ack-Fun, L. V. Bastian, O. J. Bobroff, G. A. Brown,
 D. R. Evans, L. M. Hastie.

Postmaster-General—P. V. Allen, M. R. P. Bowen, D. F. Creighton, F. L. Davison,
 L. H. Defina, J. L. Gibson, A. E. Humphreys, F. O. Isbister, I. W. Johnston,
 M. W. Slade, T. J. Stevens, P. H. Sydenham, F. G. A. Waldron, J. C. Wilksch.

Repatriation—J. A. H. Collins, B. H. Hartshorne, L. C. Jessup, S. J. Rumbold, H. D.
 Scarce.

Supply—E. D. Anderson, I. G. McDonald, J. E. Patterson, B. D. Toynton, H. R. Walton,
 Territories—C. F. Forbes, G. G. Gregory, B. L. Noble.

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Treasury—A. A. Greenwood, S. R. Rand.

Works—I. F. Amey, W. R. Andrew, J. H. Berg, I. H. M. Clarkson, I. M. Davies, E. F. Dickson, L. E. Elliott, J. K. Lloyd, W. G. McNeill, P. D. Monahan, R. O. Smith-Jones, G. W. Spence, K. M. Watt.

Regulations—Statutory Rules 1960, No. 33.

Public Service Arbitration Act—Determinations—1960—

No. 33—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 34—Transport Workers' Union of Australia.

No. 35—Amalgamated Engineering Union and others.

Repatriation Act—Regulations—Statutory Rules 1960, Nos. 56, 60.

Science and Industry Research Act—Regulations—Statutory Rules 1960, No. 54.

Seat of Government (Administration) Act—

Ordinances—1960—

No. 2—Fire Brigades.

No. 3—Police.

No. 4—Canberra University College.

Regulations—1960—No. 3 (Companies Ordinance).

Variation of plan of lay-out of City of Canberra and its environs, dated 4th July, 1960.

Spirits Act—Regulations—Statutory Rules 1960, No. 61.

Tractor Bounty Act—Return for year 1959–60.

Trade Commissioners Act—Regulations—Statutory Rules 1960, No. 45.

Tradesmen's Rights Regulation Act—Regulations—Statutory Rules 1960, No. 59.

Wool Tax Act (No. 1)—Regulations—Statutory Rules 1960, No. 57.

Wool Tax Act (No. 2)—Regulations—Statutory Rules 1960, No. 58.

7. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—
- 2nd June, 1960—*Message*—
- No. 37—Appropriation (No. 2) 1959–60 (*without requests*).
- No. 38—Appropriation (Works and Services) (No. 2) 1959–60.
- No. 39—Supply 1960–61 (*without requests*).
- No. 40—Supply (Works and Services) 1960–61.
8. MESSAGE FROM THE SENATE.—A Message from the Senate was reported acquainting the House that the Senate had agreed to the Amendments made by the House in the following Bill:—
- 2nd June, 1960—*Message No. 41*—Airports (Surface Traffic) 1960.
9. MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS.—Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills:—
- 3rd June, 1960—*Message No. 26*—
- Appropriation (No. 2) 1959–60.
- Appropriation (Works and Services) (No. 2) 1959–60.
- 8th June, 1960—*Message No. 27*—
- Parliamentary Proceedings Broadcasting 1960.
- Broadcasting and Television 1960.
- Supply 1960–61.
- Supply (Works and Services) 1960–61.
- 10th June, 1960—*Message No. 28*—
- Air Navigation 1960.
- Airports (Surface Traffic) 1960.
10. TARIFF BOARD BILL 1960.—Mr. McEwen (Minister for Trade) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Tariff Board Act 1921–1958*.
- Question—put and passed.
- Bill brought up, and read a first time.
- Mr. McEwen moved, by leave, That the Bill be now read a second time.
- Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.
11. CUSTOMS BILL 1960.—Mr. McEwen (Minister for Trade) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Customs Act 1901–1959*.
- Question—put and passed.
- Bill brought up, and read a first time.
- Mr. McEwen moved, by leave, That the Bill be now read a second time.
- Debate adjourned (Mr. Ward), and the resumption of the debate made an Order of the Day for the next sitting.
12. CUSTOMS TARIFF BILL (No. 2) 1960.—Mr. McEwen (Minister for Trade) moved, by leave, That he have leave to bring in a Bill for an Act relating to Duties of Customs.
- Question—put and passed.
- Bill brought up, and read a first time.
- Mr. McEwen moved, by leave, That the Bill be now read a second time.
- Debate adjourned (Mr. Ward), and the resumption of the debate made an Order of the Day for the next sitting.

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13. ARMY TRAINING ACCIDENT AT THE RIP, PORT PHILLIP BAY—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—Mr. Cramer (Minister for the Army), by leave, made a Ministerial Statement with reference to the Army training accident at the Rip, Port Phillip Bay, and, by command of His Excellency the Governor-General, laid upon the Table the following Paper:—

Army Training Accident at the Rip, Port Phillip Bay—Ministerial Statement, 16th August, 1960.

Mr. Osborne (Minister for Air) moved, That the Paper be printed.

Debate ensued.

Debate adjourned (Mr. Haylen), and the resumption of the debate made an Order of the Day for a later hour this day.

14. MESSAGES FROM THE GOVERNOR-GENERAL—ESTIMATES AND ESTIMATES FOR WORKS AND SERVICES 1960–61.—Mr. Speaker announced the receipt of the following Messages from His Excellency the Governor-General:—

DUNROSSIL,

Governor-General.

Message No. 29.

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Revenue and Expenditure for the year ending on the thirtieth day of June, One thousand nine hundred and sixty-one and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 16th August, 1960.

DUNROSSIL,

Governor-General.

Message No. 30.

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Expenditure for Additions, New Works and Other Services involving Capital Expenditure for the year ending on the thirtieth day of June, One thousand nine hundred and sixty-one and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 16th August, 1960.

Ordered—That the Messages, together with the accompanying Estimates, be printed and referred to the Committee of Supply forthwith.

15. SUPPLY—BUDGET STATEMENT.—The House, according to Order, resolved itself into the Committee of Supply.

(*In the Committee.*)

Mr. Holt (Treasurer) delivered the Budget Speech and then moved, That the first item in the Estimates, under Division No. 101.—Senate—namely—

Salaries and allowances	£33,650
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be agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at the next sitting, again resolve itself into the said Committee.

16. PAPERS.—Mr. Holt (Treasurer) presented, by command of His Excellency the Governor-General—
Budget Papers 1960–61;
National Income and Expenditure Paper 1959–60.
Severally ordered to be printed.

17. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL 1960.—Mr. Holt (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Sales Tax (Exemptions and Classifications) Act 1935–1959.*

Question—put and passed.

Bill brought up, and read a first time.

Mr. Holt moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Whitlam), and the resumption of the debate made an Order of the Day for the next sitting.

18. POSTPONEMENT OF BUSINESS.—Ordered—That the intervening business be postponed until after Order of the Day No. 5, Government Business.

16th August, 1960.

19. WAYS AND MEANS—CUSTOMS TARIFF AMENDMENT (NO. 14), CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENT (NO. 4) AND EXCISE TARIFF AMENDMENT (NO. 2).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved—

CUSTOMS TARIFF AMENDMENT (NO. 14).

That the Schedule to the *Customs Tariff* 1933–1960, as proposed to be amended by Customs Tariff Proposals introduced into the House of Representatives on the nineteenth day of May, One thousand nine hundred and sixty, be further amended as set out in the Schedule to these Proposals, and that on and after the seventeenth day of August, One thousand nine hundred and sixty, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected accordingly.

THE SCHEDULE.

IMPORT DUTIES.

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
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DIVISION VI.—METALS AND MACHINERY.

181. By omitting paragraph (2) of sub-item (j).

By omitting sub-item (κ) and inserting in its stead the following sub-item:—

“(κ) Parts for goods covered by sub-item (j) (3) or (j) (6) or item 179 (r) (5), but not including glass envelopes; parts n.e.i., for goods covered by sub-item (E) (1) or (E) (2) - - - - - ad val.	27½ per cent.	45 per cent.	45 per cent.”
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DIVISION XI.—JEWELLERY AND FANCY GOODS.

320. By omitting clause (1) of sub-paragraph (c) of paragraph (2) of sub-item (c) and inserting in its stead the following clause:—

“(1) Negative film or film imported for or intended for purposes of copying, being topical, scenic, travel-talk and similar films, serial films, and complete films not exceeding 2,000 lineal feet in length, as prescribed by Departmental By-laws - per lineal foot	Free	4d.	4d.”
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By omitting clause (2) of sub-paragraph (c) of paragraph (2) of sub-item (c) and inserting in its stead the following clause:—

“(2) Other negative film and other film imported for purposes of copying - - - - - per lineal foot	1d.	9d.	9d.”
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By inserting in sub-paragraph (c) of paragraph (2) of sub-item (c), a new clause as follows:—

“(6) Film for exhibition purposes only and not imported for or intended for purposes of copying per lineal foot	2d.	6d.	6d.”
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CUSTOMS TARIFF (NEW ZEALAND PREFERENCE) AMENDMENT (NO. 4).

That the Schedule to the *Customs Tariff (New Zealand Preference)* 1933–1960, as proposed to be amended by Customs Tariff (New Zealand Preference) Proposals introduced into the House of Representatives on the nineteenth day of May, One thousand nine hundred and sixty, be further amended as set out in the Schedule to these Proposals, and that on and after the seventeenth day of August, One thousand nine hundred and sixty, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected in pursuance of the *Customs Tariff (New Zealand Preference)* 1933–1960 as so amended.

16th August, 1960.

THE SCHEDULE.

Consecutive No.	Tariff Item.	Tariff Rates on Goods the Produce or Manufacture of New Zealand.
By inserting new items as follows:—		
" 120	320 (c) (2) (c) (2) Film to which clause (2) of sub-paragraph (c) of paragraph (2) of sub-item (c) of item 320 in the Schedule to the <i>Customs Tariff</i> 1933-1960, or that Act as amended from time to time, or as proposed to be amended from time to time by a Customs Tariff alteration proposed in the Parliament, applies Provided that any such films printed from a negative which was not the produce or manufacture of the United Kingdom or New Zealand shall not be entitled to entry at the rate above.	Free
" 121	320 (c) (2) (c) (6) Film to which clause (6) of sub-paragraph (c) of paragraph (2) of sub-item (c) of item 320 in the Schedule to the <i>Customs Tariff</i> 1933-1960, or that Act as amended from time to time, or as proposed to be amended from time to time by a Customs Tariff alteration proposed in the Parliament, applies— Provided that any such films printed from a negative which was not the produce or manufacture of the United Kingdom or New Zealand shall not be entitled to entry at the rate above. And provided further, that, in respect of this item, where a film is imported containing more than one series of exposures placed side by side across its width, duty shall be charged on each series of exposures as if each series were a separate film."	1d. per lineal foot

EXCISE TARIFF AMENDMENT (NO. 2).

That the Schedule to the *Excise Tariff* 1921-1960 be amended as set out in the Schedule to these Proposals, and that on and after the seventeenth day of August, One thousand nine hundred and sixty, at five o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Excise be collected in pursuance of the *Excise Tariff* 1921-1960 as so amended.

THE SCHEDULE.

Articles.	Rate of Duty.
19. By omitting the item.	

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Timson reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

20. ARMY TRAINING ACCIDENT AT THE RIP, PORT PHILLIP BAY—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Osborne (Minister for Air), That the Paper [*presented on the 16th August, 1960*], viz.:—

Army Training Accident at the Rip, Port Phillip Bay—Ministerial Statement, 16th August, 1960—be printed—

Debate resumed.

Debate adjourned (Mr. Chaney), and the resumption of the debate made an Order of the Day for the next sitting.

21. ADJOURNMENT.—Mr. Cramer (Minister for the Army) moved, That the House do now adjourn.

Question—put and passed.

And then the House, at half-past ten o'clock p.m., adjourned until to-morrow at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Davis, Mr. A. D. Fraser, Mr. Howse, Mr. Howson, Mr. Hulme, Mr. Riordan, Mr. Russell, Mr. Stokes and Mr. Uren.

A. G. TURNER,
Clerk of the House of Representatives.