

1959.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

No. 24.

THURSDAY, 30TH APRIL, 1959.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. TRADE MISSION TO UNITED STATES OF AMERICA—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—Mr. McEwen (Minister for Trade), by leave, made a Ministerial Statement with reference to his recent mission to the United States of America on trade matters, and, by command of His Excellency the Governor-General, laid upon the Table the following Paper:—
Trade Mission to United States of America—Ministerial Statement—
and moved, That the Paper be printed.
Debate adjourned (Mr Pollard), and the resumption of the debate made an Order of the Day for the next sitting.
3. PAPERS.—The following Papers were presented, by command of His Excellency the Governor-General—
Australian Broadcasting Control Board—Reports and Recommendations to the Postmaster-General on applications for commercial television licences in—
Sydney and Melbourne areas.
Brisbane and Adelaide areas (Supplementary Report).
Perth and Hobart areas.
Severally ordered to lie on the Table.
The following Papers were presented, pursuant to Statute—
Lighthouses Act and Lands Acquisition Act—Land acquired for Shipping and Transport purposes—
Cape Borda, South Australia.
Cape Jervis, South Australia.
Corny Point, South Australia.
Harveys Return, South Australia.
Lowly Point, South Australia.
Public Service Act—Appointments—Department—
Attorney-General—G. J. Gilbert.
Repatriation—C. J. McLeay, P. E. Rodriguez.
4. MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS.—A Message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills:—
29th April, 1959—*Message No. 14*—
Customs Tariff 1959.
Customs Tariff (No. 2) 1959.
Customs Tariff (Canadian Preference) 1959.
Customs Tariff (New Zealand Preference) 1959.
Customs Tariff (Papua and New Guinea Preference) 1959.
Excise Tariff 1959.
Northern Territory Representation 1959.
5. MESSAGES FROM THE GOVERNOR-GENERAL—ADDITIONAL ESTIMATES AND ADDITIONAL ESTIMATES FOR WORKS AND SERVICES, 1958-59.—Mr. Speaker announced the receipt of the following Messages from His Excellency the Governor-General:—
W. J. SLIM,
Governor-General. *Message No. 15.*
In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Additional Estimates of Expenditure for the year ending the thirtieth day of June, One thousand nine hundred and fifty-nine, and recommends an appropriation of the Consolidated Revenue Fund accordingly.
Canberra, 29th April, 1959.

30th April, 1959.

W. J. SLIM,
Governor-General.

Message No. 16.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Additional Estimates of Expenditure for Additions, New Works and other Services involving Capital Expenditure for the year ending the thirtieth day of June, One thousand nine hundred and fifty-nine, and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 29th April, 1959.

Ordered—That the Messages, together with the accompanying Estimates, be referred to the Committee of Supply forthwith.

6. SUPPLY—ADDITIONAL ESTIMATES AND ADDITIONAL ESTIMATES FOR WORKS AND SERVICES, 1958–59.—

The Order of the Day having been read for going into the Committee of Supply—

Question—That the Speaker do now leave the Chair—put and passed.

Whereupon Mr. Speaker left the Chair, and the House resolved itself into the Committee of Supply.

(In the Committee.)

ADDITIONAL ESTIMATES.

Mr. Holt (Treasurer) moved, That there be granted to Her Majesty an additional sum not exceeding £57,204,000 for the services of the year 1958–59, viz.:—

PART 1.—DEPARTMENTS AND SERVICES—OTHER THAN BUSINESS UNDERTAKINGS AND TERRITORIES OF THE COMMONWEALTH.

	£
Parliament	23,100
Prime Minister's Department	95,100
Department of External Affairs	80,500
Department of the Treasury	356,300
Attorney-General's Department	51,100
Department of the Interior	122,100
Department of Works	233,000
Department of Civil Aviation	254,500
Department of Customs and Excise	77,000
Department of Health	37,100
Department of Trade	112,700
Department of Primary Industry	95,000
Department of Social Services	48,000
Department of Shipping and Transport	13,100
Department of Territories	6,400
Department of Immigration	41,200
Department of Labour and National Service	6,500
Department of National Development	7,100
Commonwealth Scientific and Industrial Research Organization	99,500
Defence Services	£5,056,000
Less—	
Amount chargeable to Loan Fund—	
Read	£38,000,000
In lieu of	£78,000,000
	Dr. £40,000,000
	45,056,000
Miscellaneous Services	1,714,500
Refunds of Revenue	5,300,000
War and Repatriation Services	1,079,200
	54,909,000
PART 2.—BUSINESS UNDERTAKINGS.	
Commonwealth Railways	22,000
Postmaster-General's Department	1,875,000
Broadcasting and Television Services	26,000
	1,923,000
PART 3.—TERRITORIES OF THE COMMONWEALTH.	
Northern Territory	113,600
Australian Capital Territory	249,700
Cocos (Keeling) Islands	7,200
Christmas Island	1,500
	372,000
TOTAL PART 3	372,000
TOTAL	57,204,000

Question—put and passed.

ADDITIONAL ESTIMATES FOR WORKS AND SERVICES.

Mr. Holt moved, That there be granted to Her Majesty an additional sum not exceeding £7,399,000 for the services of the year 1958-59, for Additions, New Works and other Services involving Capital Expenditure, viz.:—

PART 1.—DEPARTMENTS AND SERVICES—OTHER THAN BUSINESS UNDERTAKINGS AND TERRITORIES OF THE COMMONWEALTH.

	£
Prime Minister's Department	225,300
Department of External Affairs	26,250
Department of the Treasury	2,300
Department of the Interior	210
Department of Works	154,000
Department of Civil Aviation	2,000,000
Department of Customs and Excise	400
Department of Health	34,520
Repatriation Department	25,000
Department of Trade	4,800
Department of Primary Industry	110
Department of Social Services	5,200
Department of Shipping and Transport	15,500
Department of Territories	3,000
Department of Immigration	3,010
Department of Labour and National Service	7,400
Department of National Development	4,510,000
TOTAL PART 1	7,017,000

PART 2.—BUSINESS UNDERTAKINGS.

Postmaster-General's Department	210,000
TOTAL PART 2	210,000

PART 3.—TERRITORIES OF THE COMMONWEALTH.

Northern Territory	75,600
Australian Capital Territory	83,900
Papua and New Guinea	12,500
TOTAL PART 3	172,000
TOTAL	7,399,000

Question—put and passed.

Resolutions to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Holt moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Holt, the Resolutions reported from the Committee were adopted by the House.

7. WAYS AND MEANS—ADDITIONAL ESTIMATES AND ADDITIONAL ESTIMATES FOR WORKS AND SERVICES, 1958-59.—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Holt (Treasurer) moved the following two motions:—

ADDITIONAL ESTIMATES.

That, towards making good the additional Supply granted to Her Majesty for the service of the year 1958-59, there be granted out of the Consolidated Revenue Fund the sum of £57,204,000.

ADDITIONAL ESTIMATES FOR WORKS AND SERVICES.

That, towards making good the additional Supply granted to Her Majesty for the service of the year 1958-59, for Additions, New Works and other Services involving Capital Expenditure, there be granted out of the Consolidated Revenue Fund the sum of £7,399,000.

Question—That the motions be agreed to—put and passed.

Resolutions to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

On the motion of Mr. Holt, the Resolutions reported from the Committee were adopted by the House.

Ordered—That Mr. Holt and Mr. Robertson do prepare and bring in Bills to carry out the foregoing Resolutions.

30th April, 1959.

8. APPROPRIATION BILL (NO. 2) 1958-59.—Mr. Holt (Treasurer) then brought up a Bill intituled “ *A Bill for an Act to grant and apply an additional sum out of the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and fifty-nine, and to appropriate that sum* ”.

Bill read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

9. APPROPRIATION (WORKS AND SERVICES) BILL (NO. 2) 1958-59.—Mr. Holt (Treasurer) also brought up a Bill intituled “ *A Bill for an Act to grant and apply an additional sum out of the Consolidated Revenue Fund for the service of the year ending on the thirtieth day of June, One thousand nine hundred and fifty-nine, for the purposes of Additions, New Works and other Services involving Capital Expenditure and to appropriate that sum* ”.

Bill read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

10. MESSAGES FROM THE GOVERNOR-GENERAL—SUPPLY BILL 1959-60 AND SUPPLY (WORKS AND SERVICES) BILL 1959-60.—Mr. Speaker announced the receipt of the following Messages from His Excellency the Governor-General:—

W. J. SLIM,
Governor-General.

Message No. 17.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purpose of a Bill for an Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and sixty.

Canberra, 29th April, 1959.

W. J. SLIM,
Governor-General.

Message No. 18.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purpose of a Bill for an Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and sixty for the purposes of Additions, New Works and other Services involving Capital Expenditure.

Canberra, 29th April, 1959.

Ordered—That the Messages be referred to the Committee of Supply forthwith.

11. SUPPLY BILL 1959-60 AND SUPPLY (WORKS AND SERVICES) BILL 1959-60.—The House, according to Order, again resolved itself into the Committee of Supply.

(*In the Committee.*)

SUPPLY.

Mr. Holt (Treasurer) moved, That there be granted to Her Majesty a sum not exceeding £247,228,000 for or towards the services of the year 1959-60.

Question—put and passed.

SUPPLY (WORKS AND SERVICES).

Mr. Holt moved, That there be granted to Her Majesty a sum not exceeding £55,723,000 for or towards the services of the year 1959-60, for Additions, New Works and other Services involving Capital Expenditure.

Question—put and passed.

Resolutions to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

Mr. Holt moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Holt, the Resolutions reported from the Committee were adopted by the House.

30th April, 1959.

12. WAYS AND MEANS—SUPPLY BILL 1959-60 AND SUPPLY (WORKS AND SERVICES) BILL 1959-60.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Holt (Treasurer) moved the following two motions:—

SUPPLY.

That, towards making good the Supply granted to Her Majesty for the service of the year 1959-60, there be granted out of the Consolidated Revenue Fund the sum of £247,228,000.

SUPPLY (WORKS AND SERVICES).

That, towards making good the Supply granted to Her Majesty for the service of the year 1959-60, for Additions, New Works and other Services involving Capital Expenditure, there be granted out of the Consolidated Revenue Fund the sum of £55,723,000.

Question—That the motions be agreed to—put and passed.

Resolutions to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

On the motion of Mr. Holt, the Resolutions reported from the Committee were adopted by the House.

Ordered—That Mr. Holt and Mr. Robertson do prepare and bring in Bills to carry out the foregoing Resolutions.

13. SUPPLY BILL 1959-60.—Mr. Holt (Treasurer) then brought up a Bill intituled “ *A Bill for an Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and sixty* ”.

Bill read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

14. SUPPLY (WORKS AND SERVICES) BILL 1959-60.—Mr. Holt (Treasurer) also brought up a Bill intituled “ *A Bill for an Act to grant and apply a sum out of the Consolidated Revenue Fund for the service of the year ending the thirtieth day of June, One thousand nine hundred and sixty, for the purposes of Additions, New Works and other Services involving Capital Expenditure* ”.

Bill read a first time.

Mr. Holt moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

15. INTERNATIONAL AFFAIRS—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Casey (Minister for External Affairs), That the Paper [*presented on the 23rd April, 1959*], viz.:—

International Affairs—Ministerial Statement, 23rd April, 1959—

be printed—

Debate resumed.

Ordered—That Mr. Evatt (Leader of the Opposition) be granted an extension of time.

Debate continued.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

16. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

30th April, 1959—*Message—*

No. 35—Australian Universities Commission 1959.

No. 36—Education 1959.

17. CONSTITUTIONAL REVIEW—PROPOSED JOINT COMMITTEE.—Sir Garfield Barwick (Attorney-General) moved—

(1) That, subject to the concurrence of the Senate in the terms of this Resolution, the Joint Committee known as the Joint Committee on Constitutional Review that was constituted by resolution of the House of Representatives passed on the 27th day of February, 1958, and a resolution of the Senate passed on the 12th day of March, 1958, be re-constituted under the name of the Joint Committee on Constitutional Review with the same membership as the first-mentioned Committee had immediately before the dissolution of the House of Representatives on the 14th day of October, 1958, namely:—

House of Representatives—

The Prime Minister and the Leader of the Opposition, as *ex officio* members, and Mr. Calwell, Mr. Downer, Mr. Drummond, Mr. Hamilton, Mr. Joske, Mr. Pollard, Mr. Ward and Mr. Whitlam.

Senate—

Senator O’Sullivan (Chairman), and Senators Kennelly, McKenna and Wright.

30th April, 1959.

- (2) That the function of the Committee be to prepare a report or reports to each House of the Parliament setting forth, so far as the Committee thinks it desirable to do so—
 - (a) further explanation of the recommendations and other matters contained in the Report of the Joint Committee on Constitutional Review laid before each House of the Parliament on the 1st day of October, 1958; and
 - (b) further information with respect to the considerations and reasons on which those recommendations were based.
- (3) That the Chairman of the Committee may, from time to time, appoint another member of the Committee to be the Deputy Chairman of the Committee, and that the member so appointed act as Chairman of the Committee at any time when the Chairman is not present at a meeting of the Committee.
- (4) That, in the absence of both the Chairman and the Deputy Chairman from a meeting of the Committee, the members present may appoint one of their number to act as Chairman.
- (5) That the Committee have power to send for persons, papers and records, to adjourn from place to place and to sit during any adjournment or sittings of either House of the Parliament.
- (6) That the Committee have power to consider and make use of the Records of the Joint Committees on Constitutional Review appointed during the Twenty-second Parliament.
- (7) That the Committee have leave to report from time to time, and that any member of the Committee have power to add a protest or dissent to any report.
- (8) That six members of the Committee constitute a quorum of the Committee.
- (9) That, in matters of procedure, the Chairman, or person acting as Chairman, of the Committee, have a deliberative vote and, in the event of an equality of voting, have a casting vote, and that, in other matters, the Chairman, or person acting as Chairman, of the Committee have a deliberative vote only.
- (10) That the foregoing provisions of this resolution, so far as they are inconsistent with the Standing Orders, have effect notwithstanding anything contained in the Standing Orders.
- (11) That a Message be sent to the Senate acquainting it of this resolution and requesting that it concur and take action accordingly.

Debate ensued.

Question—put and passed.

18. COMMONWEALTH AID ROADS BILL 1959.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—*And on the Amendment moved thereto by Mr. Bird, viz.:*—“That all words after “ That ” be omitted with a view to inserting the following words in place thereof:—“ the Bill be withdrawn and redrafted with a view to providing that without reduction of the amounts provided under this Bill, an amount of money not less than the full proceeds of the petrol and diesel fuel taxes shall be granted to the States for expenditure by the States, municipalities and shires on or in connexion with roads ”—

Debate resumed.

Debate adjourned (Mr. Makin), and the resumption of the debate made an Order of the Day for the next sitting.

19. ADJOURNMENT.—Mr. Davidson (Postmaster-General) moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty minutes to twelve o'clock midnight, adjourned until Tuesday next at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Barnard, Mr. Cairns, Mr. Clarey, Mr. Courtney, Mr. Erwin, Mr. Fairbairn, Mr. Falkinder, Mr. J. M. Fraser, Mr. Howse, Mr. Lawson, Mr. McColm, Mr. McIvor, Mr. Menzies, Mr. Riordan*, Mr. Wentworth, Mr. Wight and Mr. Wilson.

* On leave.

A. G. TURNER,
Clerk of the House of Representatives.