

1958.

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

## VOTES AND PROCEEDINGS

OF THE

## HOUSE OF REPRESENTATIVES.

No. 45.

WEDNESDAY, 24TH SEPTEMBER, 1958.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. PETITIONS.—Mr. Griffiths presented a Petition from certain electors in the States of the Commonwealth praying that the House will take immediate steps to increase social service benefits for mothers and their children.  
Mr. Duthie presented a Petition from certain citizens of the Commonwealth praying that the Government will make provision, by means of a Referendum, for the alteration of certain sections of the Constitution which relate to the aboriginal people of Australia.  
Petitions severally received and read.
3. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General—  
Australian Wool Bureau—Fifth Annual Report, for year 1957–58.  
Ordered to lie on the Table.  
The following Papers were presented, pursuant to Statute—  
Australian National Airlines Act—Australian National Airlines Commission—Thirteenth Annual Report and financial accounts, for year 1957–58.  
Flax Industry Act—Flax Commission—Fourth Annual Report and financial accounts, for year 1957–58.  
Public Service Act—Appointment—Department of Territories—F. J. H. Vierk.  
Science and Industry Endowment Act—Report by Auditor-General on Accounts of Science and Industry Endowment Fund, for year 1957–58.  
Superannuation Act—Superannuation Board—Thirty-fifth Annual Report, for year 1956–57.
4. PRECEDENCE TO GOVERNMENT BUSINESS.—Mr. H. E. Holt (Minister for Labour and National Service) moved, pursuant to notice, That Government Business shall take precedence over General Business to-morrow.  
Question—put and passed.
5. AIRLINES EQUIPMENT BILL 1958.—Mr. Townley (Minister representing the Minister for Civil Aviation) moved, by leave, That he have leave to bring in a Bill for an Act to make provision with respect to Financial and Rationalization Arrangements in connexion with the Equipment of certain Domestic Airlines.  
Question—put and passed.  
Mr. Townley then brought up the Bill accordingly, and moved, That it be now read a first time.  
Question—put and passed.—Bill read a first time.  
Mr. Townley moved, by leave, That the Bill be now read a second time.  
Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.
6. MESSAGE FROM THE GOVERNOR-GENERAL—LOAN (QANTAS EMPIRE AIRWAYS LIMITED) BILL 1958.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,

*Governor-General.**Message No. 37.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue and moneys be made for the purposes of a Bill for an Act to approve the raising by way of Loan of Moneys in the Currency of the United States of America to be lent to Qantas Empire Airways Limited, and for purposes connected therewith.

Canberra, 5th August, 1958,

24th September, 1958.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith. Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Menzies (Acting Treasurer) moved, That it is expedient that an appropriation of revenue and moneys be made for the purposes of a Bill for an Act to approve the raising by way of Loan of Moneys in the Currency of the United States of America to be lent to Qantas Empire Airways Limited, and for purposes connected therewith.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Adermann reported accordingly.

Mr. Menzies moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Menzies, the Resolution reported from the Committee was adopted by the House. Ordered—That Mr. Menzies and Mr. Townley do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Menzies then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Menzies moved, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

7. MESSAGE FROM THE GOVERNOR-GENERAL—LOAN (AUSTRALIAN NATIONAL AIRLINES COMMISSION) BILL 1958.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,  
Governor-General.

Message No. 38.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue and moneys be made for the purposes of a Bill for an Act to approve the raising by way of Loan of Moneys in the Currency of the United States of America to be lent to the Australian National Airlines Commission, and for purposes connected therewith.

Canberra, 24th September, 1958.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith. Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Menzies (Acting Treasurer) moved, That it is expedient that an appropriation of revenue and moneys be made for the purposes of a Bill for an Act to approve the raising by way of Loan of Moneys in the Currency of the United States of America to be lent to the Australian National Airlines Commission, and for purposes connected therewith.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Adermann reported accordingly.

Mr. Menzies moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Menzies, the Resolution reported from the Committee was adopted by the House. Ordered—That Mr. Menzies and Mr. Townley do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Menzies then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Menzies moved, That the Bill be now read a second time.

Debate adjourned (Mr. Crean), and the resumption of the debate made an Order of the Day for the next sitting.

8. MESSAGE FROM THE GOVERNOR-GENERAL—CELLULOSE ACETATE FLAKE BOUNTY BILL 1958.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,  
Governor-General.

Message No. 39.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Cellulose Acetate Flake Bounty Act 1956*.

Canberra, 24th September, 1958.

24th September, 1958.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith. Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Cellulose Acetate Flake Bounty Act 1956*.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Adermann reported accordingly.

Mr. Osborne moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Osborne, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Osborne and Mr. Townley do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Osborne then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

9. MESSAGE FROM THE GOVERNOR-GENERAL—TRACTOR BOUNTY BILL 1958.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,

*Governor-General.*

*Message No. 40.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Tractor Bounty Act 1939-1956*.

Canberra, 24th September, 1958.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith. Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Tractor Bounty Act 1939-1956*.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Adermann reported accordingly.

Mr. Osborne moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Osborne, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Osborne and Mr. Townley do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Osborne then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

10. MESSAGE FROM THE GOVERNOR-GENERAL—ASSENT TO BILL.—A Message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bill:—  
23rd September, 1958—*Message No. 41*—Trade Marks 1958.

11. POSTPONEMENT OF ORDER OF THE DAY.—Ordered—That Order of the Day No. 1, Government Business, be postponed until a later hour this day.

12. EXCISE BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Osborne (Minister representing the Minister for Customs and Excise), the House adopted the Report, and, by leave, the Bill was read a third time.

*24th September, 1958.*

13. RE-ESTABLISHMENT AND EMPLOYMENT BILL (No. 2) 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.  
Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Bill, by leave, taken as a whole, and agreed to.  
Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.  
On the motion of Mr. Osborne (Minister for Air), the House adopted the Report, and, by leave, the Bill was read a third time.

14. TRADESMEN'S RIGHTS REGULATION BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.  
Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Bill, by leave, taken as a whole, and agreed to.  
Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.  
On the motion of Mr. Osborne (Minister for Air), the House adopted the Report, and, by leave, the Bill was read a third time.

15. NATIONAL HEALTH BILL 1958.—The Order of the Day having been read for the further consideration of this Bill in Committee of the whole House—  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Bill, as a whole, further debated.  
Mr. A. D. Fraser moved the following amendment:—Clause 15, page 8, at the end of proposed section 82b add the following sub-section:—

“(5.) Notwithstanding anything contained in the preceding provisions of this section, the contributions of a contributor who has attained the age of sixty-five years shall not be credited to the special account if he otherwise elects.”

Debate continued.

Amendment withdrawn, by leave.

On the motion of Mr. D. A. Cameron (Minister for Health), the following amendment was made:—

Clause 15, page 9, proposed section 82E, omit paragraph (d).

Bill, as amended, agreed to.

Bill to be reported with an amendment.

The House resumed; Mr. Adermann reported accordingly.  
On the motion of Mr. Cameron, by leave, the House adopted the Report, and, by leave, the Bill was read a third time.

16. WHEAT INDUSTRY STABILIZATION BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.  
Question—put and passed.—Bill read a second time.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

*(In the Committee.)*

Clause 1—

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.  
Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

17. MESSAGE FROM THE GOVERNOR-GENERAL—WHEAT INDUSTRY STABILIZATION BILL 1958.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,  
*Governor-General.*

*Message No. 42.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act relating to the Stabilization of the Wheat Industry.

Canberra, 18th September, 1958.

24th September, 1958.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Mr. Downer (Minister for Immigration) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act relating to the Stabilization of the Wheat Industry.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Downer, the Resolution reported from the Committee was adopted by the House.

18. WHEAT INDUSTRY STABILIZATION BILL 1958.—The Order of the Day having been read for the further consideration of this Bill in Committee of the whole House—

Mr. Speaker left the Chair, and the House again resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to, after debate.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Downer (Minister for Immigration), the House adopted the Report.

Mr. Downer moved, by leave, That the Bill be now read a third time.

Debate ensued.

Question—put and passed.—Bill read a third time.

19. WHEAT EXPORT CHARGE BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Downer (Minister for Immigration), the House adopted the Report, and the Bill was read a third time.

20. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

24th September, 1958—*Message*—

*No.* 52—Appropriation 1958–59 (*without requests*).

*No.* 53—Appropriation (Works and Services) 1958–59.

21. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION ASSESSMENT BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Downer (Minister for Immigration), the House adopted the Report, and, by leave, the Bill was read a third time.

22. WAYS AND MEANS—INCOME TAX AND SOCIAL SERVICES CONTRIBUTION.—The House, according to Order, resolved itself into the Committee of Ways and Means.

(*In the Committee.*)

Consideration resumed of the motion moved by Mr. Menzies (Acting Treasurer) on the 18th September, 1958 (*see pages 180–3*).

Motion agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

24th September, 1958.

Mr. Downer (Minister for Immigration) moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Downer, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Downer and Mr. Osborne do prepare and bring in a Bill to carry out the foregoing Resolution.

23. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION BILL 1958.—Mr. Downer (Minister for Immigration) then brought up a Bill intituled “ *A Bill for an Act to impose upon Incomes a Tax by the name of Income Tax and Social Services Contribution* ”, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Downer moved, That the Bill be now read a second time.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. Downer, the House adopted the Report, and the Bill was read a third time.

24. STATES GRANTS BILL 1958.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Debate adjourned (Mr. Barnard), and the resumption of the debate made an Order of the Day for the next sitting.

25. ADJOURNMENT.—Mr. Downer (Minister for Immigration) moved, That the House do now adjourn.

Debate ensued.

Ordered—That Mr. Calwell be granted an extension of time.

Debate continued.

Question—put and passed.

And then the House, at twenty-four minutes past eleven o'clock p.m., adjourned until to-morrow at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Aston, Mr. Bostock, Mr. Brand, Mr. Bryant, Mr. Casey, Mr. Chambers, Mr. Cleaver, Mr. Drury, Mr. Edmonds, Sir Arthur Fadden, Mr. Fairbairn, Mr. J. M. Fraser, Mr. Hasluck, Mr. Haworth, Mr. R. W. Holt, Mr. Hulme, Mr. James\*, Mr. H. V. Johnson, Mr. Kearney, Mr. Lawson, Mr. McEwen, Mr. McIvor, Mr. Minogue\*, Mr. Morgan, Mr. Russell, Mr. Stokes and Mr. Webb.

\*On leave.

A. A. TREGEAR,

*Clerk of the House of Representatives.*