

1956.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 75.

WEDNESDAY, 24TH OCTOBER, 1956.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.

2. MINISTERIAL CHANGES AND ARRANGEMENTS.—Mr. Menzies (Prime Minister) referred to the changes being made in the Ministry which he had announced to the House on the 18th October and stated that the Ministers affected had been sworn in this day.

Mr. Menzies also informed the House that representation of Ministers would be as follows :—

In the House of Representatives—

Attorney-General	Mr. Menzies.
Minister for Shipping and Transport, and the Minister for Civil Aviation	Mr. Townley.
Minister for National Development (with the exception of administration of the War Service Homes Division)	Mr. Beale.
War Service Homes Division	Mr. Robertson.
Minister for Repatriation	Mr. D. A. Cameron.
Minister for Customs and Excise	Mr. Osborne.

In the Senate—

Prime Minister, the Minister for External Affairs, the Minister in charge of the Commonwealth Scientific and Industrial Research Organization, and the Minister for Defence	Senator O'Sullivan.
Treasurer, the Minister for Labour and National Service, the Minister for Trade, the Minister for the Army, the Minister for Works, and the Minister for Social Services	Senator Spooner.
Minister for Territories, the Minister for Health, and the Postmaster-General	Senator Cooper.
Minister for Supply, the Minister for Defence Production, the Minister for Primary Industry, and the Minister for Air	Senator Paltridge.
Minister for Immigration, the Minister for the Navy, and the Minister for the Interior	Senator Henty.

Mr. Menzies further informed the House that, during the absence of Mr. Casey, the Commonwealth Scientific and Industrial Research Organization would be administered by Mr. McMahon (Minister for Primary Industry) and not, as announced to the House yesterday, by Sir Philip McBride.

3. PAPERS.—The following Paper was presented, by command of His Excellency the Governor-General—Foreign Affairs—Joint Committee—Report to Minister for External Affairs relating to Extradition.

Ordered to lie on the Table.

The following Papers were presented, pursuant to Statute—

Atomic Energy Act—Australian Atomic Energy Commission—Fourth Annual Report and financial accounts, together with the Auditor-General's Report, for 1955-56.

Canned Fruits Export Control Act—

Australian Canned Fruits Board—Thirtieth Annual Report, for 1955-56, together with Statement by Minister regarding the operation of the Act.

Regulations—Statutory Rules 1956, No. 70.

Commonwealth Grants Commission Act—Commonwealth Grants Commission—Twenty-third Report (1956).

Customs Act—Regulations—Statutory Rules 1956, No. 71.

24th October, 1956.

Lands Acquisition Act—Land acquired for Postal purposes—Meningie West, South Australia.
Papua and New Guinea Act—Ordinances—1956—

No. 21—Infanticide.

No. 22—Supply (No. 1) 1956-57.

No. 23—Wills.

No. 24—Motor Vehicles (Third Party Insurance).

No. 25—Papua and New Guinea Copra Marketing Board.

No. 26—Justices (Papua).

No. 27—Police Offences (Papua).

No. 28—Medical.

No. 29—District Courts (New Guinea).

No. 30—Salaries Adjustment.

No. 31—Superannuation (Papua and New Guinea).

No. 32—Liquor.

No. 33—Royal Papua and New Guinea Constabulary.

No. 34—Petroleum (Prospecting and Mining).

Post and Telegraph Act—Regulations—Statutory Rules 1956, Nos. 67, 68, 69.

4. PUBLIC WORKS COMMITTEE—REPORT.—Mr. Lawrence (Chairman) brought up the following Report from the Parliamentary Standing Committee on Public Works :—
Report relating to the erection of Food Research Laboratory Buildings at North Ryde, New South Wales.
Ordered to be printed.
5. PRINTING COMMITTEE—FOURTH REPORT.—Mr. Dean (Chairman) brought up the Fourth Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate).
The Report was read by the Clerk as follows :—

REPORT.

The Printing Committee has the honour to report that it has met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, recommends that the following be printed :—

Aluminium Industry Act—Australian Aluminium Production Commission—Tenth Annual Report and Financial Accounts, for year 1954-55.

Broadcasting and Television Act—Australian Broadcasting Control Board—Eighth Annual Report, for year 1955-56.

Elections 1955—Statistical Returns showing the voting within each Subdivision in relation to the Senate Election and the General Elections for the House of Representatives, 1955, viz. :—

New South Wales.

Queensland.

South Australia.

Tasmania.

Victoria.

Western Australia.

United Nations—General Assembly—Tenth Session, New York, 22nd September to 20th December, 1955—Summary Report of Australian Delegation.

War Service Homes Act—Annual Report for year 1955-56.

R. L. DEAN,
Chairman.

23rd October, 1956.

Mr. Dean moved, by leave, That the Report be agreed to.

Question—put and passed.

6. AUSTRALIAN SECURITY INTELLIGENCE ORGANIZATION BILL 1956.—Mr. Menzies (Prime Minister) moved, pursuant to notice, That he have leave to bring in a Bill for an Act relating to the Australian Security Intelligence Organization.
Question—put and passed.
Mr. Menzies then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. Menzies moved, by leave, That the Bill be now read a second time.
Debate adjourned (Mr. Evatt—Leader of the Opposition), and the resumption of the debate made an Order of the Day for the next sitting.
7. MESSAGE FROM THE GOVERNOR-GENERAL—STATES GRANTS BILL 1956.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General :—

W. J. SLIM,

Governor-General.

Message No. 54.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to grant and apply out of the Consolidated Revenue Fund sums for the purpose of Financial Assistance to the States of South Australia, Western Australia and Tasmania,

Canberra, 23rd October, 1956.

24th October, 1956.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Sir Arthur Fadden (Treasurer) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to grant and apply out of the Consolidated Revenue Fund sums for the purpose of Financial Assistance to the States of South Australia, Western Australia and Tasmania.

Question—put and passed.

Resolution to be reported.

The House resumed ; Mr. Adermann reported accordingly.

Sir Arthur Fadden moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Sir Arthur Fadden, the Resolution reported from the Committee was adopted by the House.

Ordered—That Sir Arthur Fadden and Mr. Beale do prepare and bring in a Bill to carry out the foregoing Resolution.

Sir Arthur Fadden then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Sir Arthur Fadden moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

8. LAND TAX ABOLITION BILL 1956.—Sir Arthur Fadden (Treasurer) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Land Tax Abolition Act 1953*.

Question—put and passed.

Sir Arthur Fadden then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Sir Arthur Fadden moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

9. NORTHERN TERRITORY (ADMINISTRATION) BILL (NO. 2) 1956.—Mr. Beale (Minister for Supply) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Northern Territory (Administration) Act 1910–1955*, as amended by the *Northern Territory (Administration) Act 1956*.

Question—put and passed.

Mr. Beale then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Beale moved, by leave, That the Bill be now read a second time.

Debate adjourned (Mr. Nelson), and the resumption of the debate made an Order of the Day for the next sitting.

10. MESSAGE FROM THE GOVERNOR-GENERAL—TRACTOR BOUNTY BILL (NO. 2) 1956.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General:—

W. J. SLIM,

Governor-General.

Message No. 55.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Tractor Bounty Act 1939–1953*, as amended by the *Tractor Bounty Act 1956*.

Canberra, 24th October, 1956.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to amend the *Tractor Bounty Act 1939–1953*, as amended by the *Tractor Bounty Act 1956*.

Question—put and passed.

Resolution to be reported.

The House resumed ; Mr. Adermann reported accordingly.

Mr. Osborne moved, pursuant to contingent notice, That so much of the Standing Orders be suspended as would prevent the remaining stages being passed without delay.

Question—put and passed.

On the motion of Mr. Osborne, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. Osborne and Mr. Beale do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Osborne then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Osborne moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

24th October, 1956.

11. COCOS (KEELING) ISLANDS BILL 1956.—Mr. Osborne (Minister representing the Minister for Customs and Excise) moved, by leave, That he have leave to bring in a Bill for an Act to amend the *Cocos (Keeling) Islands Act 1955*.
 Question—put and passed.
 Mr. Osborne then brought up the Bill accordingly, and moved, That it be now read a first time.
 Question—put and passed.—Bill read a first time.
 Mr. Osborne moved, by leave, That the Bill be now read a second time.
 Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.
12. WAYS AND MEANS—CUSTOMS TARIFF (INDUSTRIES PRESERVATION).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved—

That Duties of Customs be imposed in accordance with the following provisions :—

- (1) If the Minister is satisfied that any goods produced or manufactured in a particular country are being imported into Australia under such conditions as to cause or threaten serious injury—
- (a) to producers in Australia of like or directly competitive goods ; or
 - (b) to producers in a third country of like or directly competitive goods which are dutiable at a rate applicable under the British Preferential Tariff or at a rate lower than the rate that would be applicable under that tariff,
- he may publish a notice in the *Commonwealth of Australia Gazette* specifying the goods as to which he is so satisfied.
- (2) The Minister shall not publish a notice in accordance with the last preceding paragraph unless he is satisfied that the publication of the notice is not inconsistent with the obligations of Australia to another country under an international agreement relating to tariffs or trade.
- (3) Upon publication of a notice in accordance with this Proposal, there shall be charged, collected and paid to the use of the Queen, for the purposes of the Commonwealth, on goods specified in the notice imported into Australia a special duty (in this Proposal referred to as “ the emergency duty ”).
- (4) The amount of the emergency duty in each case shall be a sum equal to the amount, if any, by which the landed duty-paid cost of the goods is less than a reasonably competitive landed duty-paid cost ascertained as determined by the Minister.
- (5) In making a determination in accordance with the last preceding paragraph in relation to goods produced or manufactured in a particular country, the Minister shall, if like or directly competitive goods produced or manufactured in another country are being imported into Australia, have regard to the landed duty-paid costs of the last-mentioned goods.
- (6) In this Proposal, “ the landed duty-paid cost ” means—
- (a) in relation to goods that have been purchased by the importer—the amount, expressed in Australian currency, that is equivalent to the cost to the importer (including the amount of any duty of customs other than the emergency duty) of the goods landed in Australia ; or
 - (b) in relation to any other goods (including goods consigned by the producer or manufacturer of the goods for sale in Australia)—the amount, expressed in Australian currency, that would have been the landed duty-paid cost, in accordance with the last preceding sub-paragraph, if the person who owned the goods at the time of their importation into Australia had, before the goods were imported, sold them to a person in Australia and that last-mentioned person had imported them into Australia.
- (7) Where, in relation to any goods, the Minister is of opinion that—
- (a) it is difficult to ascertain the landed duty-paid cost ; or
 - (b) the purchase price or any other item of cost to be included in the landed duty-paid cost was not fixed on a *bona fide* commercial basis,
- the Minister may determine the landed duty-paid cost, having regard to costs of production and manufacture in the country in which the goods were produced or manufactured and other relevant matters.
- (8) The provisions of sections 12, 13, 14, 15 and 16 of the *Customs Tariff (Industries Preservation) Act 1921–1936* shall apply to and in relation to the emergency duty in like manner as they apply to and in relation to the duties imposed by that Act.
- (9) In this Proposal, “ the Minister ” means the Minister administering the *Customs Tariff (Industries Preservation) Act 1921–1936*, as amended from time to time.

Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. Adermann reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

24th October, 1956.

13. STATES GRANTS (SPECIAL FINANCIAL ASSISTANCE) BILL 1956.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.
On the motion of Mr. Davidson (Postmaster-General), the House adopted the Report, and the Bill was read a third time.

14. POSTPONEMENT OF ORDER OF THE DAY.—Ordered—That Order of the Day No. 3, Government Business, be postponed until a later hour this day.

15. INCOME TAX AND SOCIAL SERVICES CONTRIBUTION ASSESSMENT BILL (No. 3) 1956.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 11, by leave, taken together, and agreed to, after debate.

Clause 12—

Mr. Crean moved the following amendment:—Page 7, line 31, omit "Thirty pounds", insert "Ninety pounds".

Debate ensued.

Question—That the words proposed to be omitted stand part of the clause—put.

The Committee divided (The Chairman, Mr. Adermann, in the Chair)—

AYES, 50.

Mr. Allan	Mr. Davis	Mr. H. E. Holt	Sir P. McBride	Mr. Wentworth
Mr. Anderson	Mr. Dean	Mr. Howse	Mr. McColm	Mr. Wheeler
Mr. Aston	Mr. Downer	Mr. Howson	Mr. McMahon	Mr. Wight
Mr. Bate	Mr. Drummond	Mr. Jack	Mr. Osborne	Mr. Wilson
Mr. Beale	Mr. Drury	Mr. Joske	Mr. Pearce	
Mr. Bostock	Mr. Erwin	Mr. Killen	Mr. Robertson	<i>Tellers:</i>
Mr. Bowden	Mr. Failes	Mr. Lawrence	Mr. Stokes	
Mr. Buchanan	Mr. Fairhall	Mr. Lindsay	Mr. Swartz	Mr. Opperman
Mr. Chaney	Mr. Fox	Mr. Luck	Mr. Timson	Mr. Turnbull
Mr. Cleaver	Mr. J. M. Fraser	Mr. Lucock	Mr. Townley	
Mr. Davidson	Mr. Haworth	Mr. Mackinnon	Mr. Turner	

NOES, 34.

Mr. Barnard	Mr. C. R. Cameron	Mr. Daly	Mr. H. V. Johnson	Mr. Peters
Mr. Beazley	Mr. Clarey	Mr. A. D. Fraser	Mr. L. R. Johnson	Mr. Russell
Mr. Bird	Mr. Cope	Mr. Galvin	Mr. Luchetti	Mr. Ward
Mr. Bruce	Mr. Costa	Mr. Griffiths	Mr. Makin	Mr. Webb
Mr. Bryant	Mr. Coutts	Mr. Harrison	Mr. McIvor	<i>Tellers:</i>
Mr. Cairns	Mr. Crean	Mr. Haylen	Mr. Minogue	Mr. Duthie
Mr. Calwell	Mr. Curtin	Mr. R. W. Holt	Mr. Morgan	Mr. Stewart

And so it was resolved in the affirmative.

Clause agreed to.

Clauses 13 to 21, by leave, taken together, and agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.

Resolved—That the House will, at the next sitting, again resolve itself into the said Committee.

16. ADJOURNMENT.—Mr. H. E. Holt (Minister for Labour and National Service) moved, That the House do now adjourn.

Question—put and passed.

And then the House, at five minutes to eleven o'clock p.m., adjourned until to-morrow at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Anthony, Mr. Brand, Mr. Casey, Mr. Cramer, Mr. Fairbairn*, Mr. Graham, Mr. Hamilton, Mr. Hasluck, Mr. Kearney, Mr. Kent Hughes, Mr. McEwen, Sir Earle Page, Mr. Pollard, Mr. Riordan*, Mr. Watkins and Mr. Whitlam.

* On leave.

A. A. TREGEAR,
Clerk of the House of Representatives.