

1954-55.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 90.

THURSDAY, 20TH OCTOBER, 1955.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—The Deputy Speaker (Mr. Adermann) took the Chair, and read Prayers.
2. PAPERS.—The following Papers were presented, pursuant to Statute—
Public Service Act—Appointment—Department of Works—J. Woynicz.
Repatriation Act—War Pensions Entitlement Appeal Tribunals Nos. 1, 2 and 3—Reports for year 1954-55.
Science and Industry Research Act—Commonwealth Scientific and Industrial Research Organization—Seventh Annual Report, for year 1954-55.
3. DISCUSSION OF MATTER OF URGENCY—BANK OF NEW SOUTH WALES SAVINGS BANK.—Mr. Deputy Speaker announced that both the honorable Member for Werriwa (Mr. Whitlam) and the honorable Member for Yarra (Mr. Keon) had presented to him written statements of definite matters of urgent public importance proposed to be submitted to the House for discussion to-day. In accordance with the provisions of Standing Order No. 106A, he had given priority to the matter proposed by Mr. Whitlam, namely, "The application by Bank of New South Wales Savings Bank Limited for authority to carry on banking business".
Mr. Deputy Speaker called upon those Members who approved of the proposed discussion to rise in their places, and more than the necessary number of Members rose accordingly.
Point of Order.—Mr. Keon raised a Point of Order that the matter which he had proposed was the more urgent and important.
Mr. Deputy Speaker stated that selection is made by the Chair pursuant to the authority given to it by the House under Standing Order No. 106A and that no provision exists in that Standing Order for canvassing the opinion of the Chair given in accordance therewith.
Proposed Motion of Dissent.—Mr. Keon proposing to move a Motion of Dissent—
Mr. Deputy Speaker stated that as his opinion could not be canvassed, a Motion of Dissent would not be in order.
Mr. Whitlam addressed the House on the matter of urgency.
Discussion ensued.
Mr. Joshua rising to address the House—
Sir Eric Harrison (Vice-President of the Executive Council) moved, That the Business of the Day be called on.
Question put.
The House divided (The Deputy Speaker, Mr. Adermann, in the Chair)—

AYES, 55.

Mr. Allan	Mr. Dean	Mr. Hasluck	Mr. Mackinnon	Mr. Timson
Mr. Anthony	Mr. Downer	Mr. Haworth	Sir P. McBride	Mr. Townley
Mr. Bate	Mr. Drummond	Mr. Holt	Mr. McColm	Mr. Turnbull
Mr. Beale	Sir A. Fadden	Mr. Howse	Mr. McEwen	Mr. Turner
Mr. Bland	Mr. Failes	Mr. Hulme	Mr. McLeay	Mr. Wentworth
Mr. Bostock	Mr. Fairbairn	Mr. Jack	Mr. McMahon	
Mr. Bowden	Mr. Fairhall	Mr. Kent Hughes	Mr. Opperman	<i>Tellers:</i>
Mr. Brand	Mr. Falkinder	Mr. Lawrence	Mr. Osborne	
Mr. Brimblecombe	Mr. Francis	Mr. Leslie	Sir E. Page	Mr. Davidson
Mr. D. A. Cameron	Mr. Freeth	Mr. Lindsay	Mr. Pearce	Mr. Gullett
Mr. Cramer	Mr. Hamilton	Mr. Luck	Mr. Robertson	
Mr. Davis	Sir E. Harrison	Mr. Lucock	Mr. Swartz	

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NOES, 45.

Mr. Anderson	Mr. Clarey	Mr. Fuller	Mr. Lemmon	Mr. Thompson
Mr. Andrews	Mr. Clark	Mr. Greenup	Mr. Luchetti	Mr. Ward
Mr. Barnard	Mr. Cope	Mr. Griffiths	Mr. Makin	Mr. Webb
Mr. Beazley	Mr. Costa	Mr. E. James	Mr. Minogue	Mr. Whitlam
Mr. Bird	Mr. Coutts	Harrison	Mr. Morgan	
Mr. W. M. Bourke	Mr. Crean	Mr. Haylen	Mr. Mullens	<i>Tellers:</i>
Mr. Bruce	Mr. Creamean	Mr. James	Mr. O'Connor	
Mr. T. P. Burke	Mr. Curtin	Mr. Johnson	Mr. Pollard	Mr. Daly
Mr. Calwell	Mr. Drakeford	Mr. Joshua	Mr. Riordan	Mr. Fitzgerald
Mr. C. R. Cameron	Mr. Edmonds	Mr. Keon	Mr. Stewart	

And so it was resolved in the affirmative.

4. LAPSE OF NOTICE OF MOTION.—Upon Notice of Motion No. 1, General Business, being called on and not being moved, it was, under Standing Order No. 156, withdrawn from the Notice Paper.
5. STEEL INDUSTRY—PROPOSED SELECT COMMITTEE.—Mr. Keon moved, pursuant to notice, That this House appoint a Select Committee to investigate the shortage of steel in Australia, with particular reference to the export of urgently needed steel products, the failure of the steel industry to meet current requirements and plan adequate expansion of the industry to meet further requirements, the effect of the monopoly held by the Broken Hill Proprietary Company Limited of all known high grade iron-ore resources and the establishment of further steel production plants in Australia.
Debate ensued.
Ordered—That Mr. Beale (Minister representing the Minister for National Development) be granted an extension of time.
Debate continued.
It being two hours after the time fixed for the meeting of the House, the debate was interrupted in accordance with Standing Order No. 108, Mr. Joshua was given leave to continue his speech when the debate is resumed, and the resumption of the debate was made an Order of the Day for the next sitting.
6. CIVIL DEFENCE COUNCIL BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
The time allotted for precedence to General Business having expired, the debate was interrupted, Mr. Evatt (Leader of the Opposition) was given leave to continue his speech when the debate is resumed, and the resumption of the debate was made an Order of the Day for the next sitting.
7. MEAT EXPORT CONTROL BILL 1955.—Mr. McMahon (Minister for Social Services), for Mr. McEwen (Minister for Commerce and Agriculture), moved, pursuant to notice, That he have leave to bring in a Bill for an Act relating to the Australian Meat Board.
Question—put and passed.
Mr. McMahon then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. McMahon moved, by leave, That the Bill be now read a second time.
Question—put and passed.—Bill read a second time.
Mr. Deputy Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clause 1—

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

8. TOBACCO INDUSTRY BILL 1955.—Mr. McMahon (Minister for Social Services), for Mr. McEwen (Minister for Commerce and Agriculture), moved, pursuant to notice, That he have leave to bring in a Bill for an Act to establish a Tobacco Industry Trust Account and for purposes connected therewith.
Question—put and passed.
Mr. McMahon then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. McMahon moved, by leave, That the Bill be now read a second time.
Debate adjourned (Mr. Bruce), and the resumption of the debate made an Order of the Day for the next sitting.
9. TOBACCO CHARGES ASSESSMENT BILL 1955.—Mr. McMahon (Minister for Social Services), for Mr. McEwen (Minister for Commerce and Agriculture), moved, pursuant to notice, That he have leave to bring in a Bill for an Act relating to the Assessment and Collection of certain Charges on Tobacco Leaf grown in Australia.
Question—put and passed.
Mr. McMahon then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. McMahon moved, by leave, That the Bill be now read a second time.
Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

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10. WAYS AND MEANS—TOBACCO CHARGES.—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. McMahon (Minister for Social Services) moved—

Part I.—Charge on Australian Tobacco Leaf Sold to a Manufacturer.

1. That a charge be imposed on all Australian tobacco leaf which, on or after the first day of January, One thousand nine hundred and fifty-six, is sold to a manufacturer.
2. That where tobacco leaf that has been sold to a manufacturer on or after the first day of January, One thousand nine hundred and fifty-six, is again sold to a manufacturer, the charge be not imposed on that tobacco leaf by reason of the last-mentioned sale.
3. That where tobacco leaf on which charge has been imposed by the Act passed to give effect to Part III. of this Resolution is sold to a manufacturer, charge be not imposed by the Act passed to give effect to this Part of this Resolution on that tobacco leaf by reason of that sale.
4. That the rate of the charge be—
 - (a) One halfpenny for each pound of tobacco leaf; or
 - (b) where a lower rate prescribed by regulations under the Act passed to give effect to this Part of this Resolution is applicable—that lower rate.
5. That the Governor-General be empowered to make regulations prescribing a rate of charge lower than the rate specified in sub-paragraph (a) of the last preceding paragraph and that those regulations may limit the application of a rate prescribed by the regulations to a period specified in the regulations.

Part II.—Charge on Australian Tobacco Leaf Purchased by a Manufacturer.

6. That in this Part of this Resolution, “growers’ co-operative association” mean an association incorporated under the law of a State or Territory of the Commonwealth and having a capital divided into shares, being an association the rules of which—
 - (a) require that the shares be held exclusively by, or on behalf of, growers; and
 - (b) prohibit the quotation of the shares for sale or purchase at a stock exchange or in any other public manner.
7. That a charge be imposed on all Australian tobacco leaf which, on or after the first day of January, One thousand nine hundred and fifty-six, is purchased by a manufacturer, not being a growers’ co-operative association which, during the year that ended on the thirty-first day of December next preceding the date of the purchase, purchased from its shareholders not less than nine-tenths of the Australian tobacco leaf purchased by it during that year.
8. That where tobacco leaf that has been purchased by a manufacturer on or after the first day of January, One thousand nine hundred and fifty-six, is again purchased by a manufacturer, the charge be not imposed on that tobacco leaf by reason of the last-mentioned purchase.
9. That the rate of the charge be twice the rate of the charge for the time being in force under the Act passed to give effect to Part I. of this Resolution.

Part III.—Charge on Australian Tobacco Leaf Grown by a Manufacturer and Appropriated by him for Manufacturing Purposes.

10. That a charge be imposed on all Australian tobacco leaf—
 - (a) grown by a manufacturer; and
 - (b) on or after the first day of January, One thousand nine hundred and fifty-six, appropriated by him for manufacturing purposes.
11. That the rate of the charge be—
 - (a) where the manufacturer grew in Australia not less than nine-tenths of the Australian tobacco leaf used by him in manufacture during the year that ended on the thirty-first day of December next preceding the date on which the tobacco leaf is appropriated by him for manufacturing purposes—the rate of the charge for the time being in force under the Act passed to give effect to Part I. of this Resolution; and
 - (b) in any other case—twice the rate of the charge so in force.

Part IV.—Interpretation.

12. That expressions used in this Resolution have the same meanings as in the *Tobacco Charges Assessment Bill 1955*.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

11. TRADE AGREEMENT BETWEEN AUSTRALIA AND THE FEDERATION OF RHODESIA AND NYASALAND—MOTION FOR PRINTING PAPER.—Mr. McEwen (Minister for Commerce and Agriculture), by command of His Excellency the Governor-General, laid upon the Table the following Paper:—

Trade Agreement between the Governments of the Commonwealth of Australia and the Federation of Rhodesia and Nyasaland—

and moved, That the Paper be printed.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

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12. WAYS AND MEANS—CUSTOMS TARIFF (FEDERATION OF RHODESIA AND NYASALAND PREFERENCE).—
The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. McEwen (Minister for Commerce and Agriculture) moved—

- 1.—(1.) That, in these Proposals—

“Collector” have the same meaning as in the *Customs Act* 1901–1954 ;
 “the Customs Tariff” mean the *Customs Tariff* 1933–1954, and include that Act as amended from time to time or as proposed to be amended from time to time by a Customs Tariff alteration proposed in the Parliament ;
 “the Federation” mean the Federation of Rhodesia and Nyasaland ;
 “the proposed Act” mean the Act passed to give effect to these Proposals ;
 “the Schedule” mean the Schedule to these Proposals.

(2.) That a reference to the British Preferential Tariff in Column 3 of the Schedule be read, in respect of goods in relation to which the expression is used, as a reference to the rate of duty which, under section eight of the Customs Tariff, applies to goods of that kind which are the produce or manufacture of the United Kingdom.

2. That the proposed Act be deemed to have commenced at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, on the sixth day of July, One thousand nine hundred and fifty-five.

3. That, after the commencement of the proposed Act, duties of Customs be imposed, in accordance with the Schedule, on goods described in Column 2 of the Schedule which—

(a) are the produce or manufacture of the Federation ; and

(b) have been shipped in the Federation for export to Australia.

4. That, for the purposes of the last preceding paragraph, goods shipped at the port of Lourenço Marques or the port of Beira in Portuguese East Africa for export to Australia be deemed to have been shipped in the Federation for export to Australia if there is produced to a Collector a certificate in writing signed by an officer of Customs in the service of the Government of the Federation certifying that the country of origin of the goods is the Federation.

5. That the duties of Customs imposed on goods under these Proposals be in lieu of the duties of Customs imposed on those goods under the Customs Tariff.

6. That the duties of Customs imposed under these Proposals be charged, collected and paid to the use of the Queen for the purposes of the Commonwealth of Australia on all goods subject to those duties which have been or are imported into Australia after the commencement of the proposed Act or have been or are imported into Australia before, and have not been or are not entered for home consumption until after, the commencement of the proposed Act.

7. That the *Customs Tariff (Southern Rhodesian Preference)* 1941 and the *Customs Tariff (Southern Rhodesian Preference)* 1948 be repealed as from the time of commencement of the proposed Act.

8. That the *Customs Act* 1901–1954 be incorporated and read as one with the proposed Act.

THE SCHEDULE.

Column 1. Item No.	Column 2. Description of Goods.	Column 3. Rate.
1	Limejuice, and fruit juices, to which sub-item (b) of Item 16 of the Customs Tariff applies	British Preferential Tariff
2	Tobacco to which Item 19 of the Customs Tariff applies	British Preferential Tariff less 9d. per pound
3	Beeswax	British Preferential Tariff
4	Tung oil, in vessels exceeding one gallon	British Preferential Tariff
5	Citrus oils to which sub-item (b) or sub-item (c) of Item 287 of the Customs Tariff applies	British Preferential Tariff
6	Crude asbestos	British Preferential Tariff
7	Chrome ore (chromite)	British Preferential Tariff

Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. Bowden reported accordingly.

Resolved—That the House will, at the next sitting, again resolve itself into the said Committee.

13. AUSTRALIAN CAPITAL TERRITORY AND JERVIS BAY (LANDS ACQUISITION) BILL 1955.—The Order of the Day having been read for the second reading—Mr. Kent Hughes (Minister for the Interior) moved, That the Bill be now read a second time.
Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

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14. NORTHERN TERRITORY (ADMINISTRATION) BILL 1955.—The Order of the Day having been read for the second reading—Mr. Hasluck (Minister for Territories) moved, That the Bill be now read a second time.
Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.
15. STATES GRANTS (SPECIAL FINANCIAL ASSISTANCE) BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Deputy Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed ; Mr. Bowden reported accordingly.
On the motion of Sir Eric Harrison (Vice-President of the Executive Council), the House adopted the Report, and the Bill was read a third time.

16. COMMONWEALTH AID ROADS BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Deputy Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed ; Mr. Bowden reported accordingly.
On the motion of Mr. Holt (Minister for Labour and National Service), the House adopted the Report, and, by leave, the Bill was read a third time.

17. WAR PENSIONS APPROPRIATION BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Deputy Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed ; Mr. Bowden reported accordingly.
On the motion of Mr. Holt (Minister for Labour and National Service), the House adopted the Report, and the Bill was read a third time.

18. POSTPONEMENT OF ORDERS OF THE DAY.—Ordered—That Orders of the Day Nos. 7 and 8, Government Business, be postponed until a later hour this day.
19. WESTERN AUSTRALIA GRANT (WATER SUPPLY) BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
Mr. Deputy Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Bill, by leave, taken as a whole, and agreed to.
Bill to be reported without amendment.

The House resumed ; Mr. Bowden reported accordingly.
On the motion of Mr. Holt (Minister for Labour and National Service), the House adopted the Report and the Bill was read a third time.

20. MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS.—Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills :—

19th October, 1955—*Message*—

No. 73—Social Services (No. 2) 1955.

No. 74—Repatriation 1955.

Seamen's War Pensions and Allowances 1955.

21. PAPERS.—The following Papers were presented, pursuant to Statute
Public Service Act—Appointment—Department of the Interior—A. Przybylski.
Seat of Government (Administration) Act—Regulations—1955—No. 10 (Juries Ordinance).

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22. AUSTRALIAN CAPITAL TERRITORY AND JERVIS BAY (LANDS ACQUISITION) BILL 1955—ORDER OF THE DAY FOR NEXT SITTING—RESCISSION OF RESOLUTION.—Mr. Holt (Minister for Labour and National Service) moved, by leave, That the Resolution of the House this day making the resumption of the debate on the second reading of the Australian Capital Territory and Jervis Bay (Lands Acquisition) Bill 1955 an Order of the Day for the next sitting be rescinded, and that the resumption of the debate be made the next Order of the Day for this sitting.
Question—put and passed.
23. AUSTRALIAN CAPITAL TERRITORY AND JERVIS BAY (LANDS ACQUISITION) BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.
24. LOAN (WAR SERVICE LAND SETTLEMENT) BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Mr. Haylen was granted leave to continue his speech when the debate is resumed.
Debate adjourned, and the resumption of the debate made an Order of the Day for the next sitting.
25. ADJOURNMENT.—Mr. Holt (Minister for Labour and National Service) moved, That the House do now adjourn.
Debate ensued.
Question—put and passed.

And then the House, at five minutes to eleven o'clock p.m., adjourned until Tuesday next at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Bryson*, Mr. A. G. Cameron*, Mr. Casey*, Mr. Chambers*, Mr. Davies, Mr. Drury, Mr. Duthie, Mr. Galvin, Mr. Joske*, Mr. McLeod, Mr. Nelson, Mr. Russell, Mr. Watkins, Mr. Wheeler* and Mr. Wight.

* On leave.

A. A. TREGEAR,
Clerk of the House of Representatives.