

1954-55.

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

## VOTES AND PROCEEDINGS

OF THE

## HOUSE OF REPRESENTATIVES.

No. 51.

THURSDAY, 12TH MAY, 1955.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable A. G. Cameron) took the Chair, and read Prayers.
2. PAPERS.—The following Papers were presented, pursuant to Statute—  
 Life Insurance Act—Ninth Annual Report of the Insurance Commissioner, for 1954.  
 Public Service Act—Appointments—Department—  
 Repatriation—H. Davey.  
 Works—D. J. L. Brown, F. E. Yeates.  
 Stevedoring Industry Act—Australian Stevedoring Industry Board—Fifth Annual Report and financial accounts, for year 1953-54.
3. SPEAKER'S RULING—MOTION OF DISSENT.—Sir Eric Harrison (Vice-President of the Executive Council) asked for leave of the House to move a motion without notice appointing the honorable Member for Kingston to fill the vacancy on the Committee of Privileges.  
 Mr. Speaker having asked the House whether leave was granted and the honorable Member for Melbourne (Mr. Calwell) having called "Aye"—  
 Mr. Speaker stated that there was no point in calling "Aye" as the Standing Order required only objection to be indicated.  
*Point of Order.*—Mr. Calwell then raised a Point of Order that it was not a breach of Order to say "Aye" when the House is asked if leave is granted.  
*Speaker's Ruling.*—Mr. Speaker ruled that the Chair was obliged to carry out the Standing Order which did not provide for consent to be indicated.  
*Dissent from Ruling.*—Mr. Calwell having handed in, in writing, an objection to the Ruling, moved, That the Ruling be dissented from.  
 Debate ensued.  
 Question—put.  
 The House divided (The Speaker, Mr. A. G. Cameron, in the Chair)—

## AYES, 61.

Mr. Anderson	Mr. Clark	Sir E. Harrison	Mr. Lawson	Mr. Swartz
Mr. Andrews	Mr. Coutts	Mr. Hasluck	Mr. Luchetti	Mr. Thompson
Mr. Barnard	Mr. Crean	Mr. Haworth	Mr. Luck	Mr. Turnbull
Mr. Bate	Mr. Duthie	Mr. Haylen	Mr. Lucock	Mr. Turner
Mr. Beale	Mr. Failes	Mr. Holt	Mr. McEwen	Mr. Watkins
Mr. Beazley	Mr. Fairbairn	Mr. Hulme	Mr. McMahon	Mr. Wentworth
Mr. Bland	Mr. Fairhall	Mr. Jack	Mr. Minogue	Mr. Whitlam
Mr. Bostock	Mr. Francis	Mr. James	Mr. Morgan	
Mr. W. M. Bourke	Mr. Freeth	Mr. Johnson	Mr. O'Connor	<i>Tellers:</i>
Mr. Bruce	Mr. Fuller	Mr. Joshua	Mr. Pearce	
Mr. Bryson	Mr. Galvin	Mr. Joske	Mr. Riordan	Mr. Daly
Mr. Calwell	Mr. Greenup	Mr. Kent Hughes	Mr. Russell	Mr. Fitzgerald
Mr. Chambers	Mr. Griffiths	Mr. Keon	Mr. Stewart	

## NOES, 15.

Mr. Anthony	Mr. Dean	Sir P. McBride	Mr. Townley	<i>Tellers:</i>
Mr. Bowden	Mr. Leslie	Mr. McLeay		
Mr. Brand	Mr. Lindsay	Sir E. Page		Mr. Cramer
Mr. Davis	Mr. Mackinnon	Mr. Timson		Mr. Lawrence

And so it was resolved in the affirmative.

4. COMMITTEE OF PRIVILEGES.—Sir Eric Harrison (Vice-President of the Executive Council) moved, by leave, That Mr. Galvin be appointed a member of the Committee of Privileges, in place of Mr. Sheehan, deceased.

Question—put and passed.

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5. **SUSPENSION OF STANDING ORDERS.**—Sir Eric Harrison (Vice-President of the Executive Council) moved, That so much of the Standing Orders be suspended as would prevent the appointment of two additional Members to serve on the Committee of Privileges.  
Question—put and passed, with the concurrence of an absolute majority.
6. **COMMITTEE OF PRIVILEGES.**—Sir Eric Harrison (Vice-President of the Executive Council) moved, That Mr. W. M. Bourke and Mr. Freeth be appointed members of the Committee of Privileges.  
Question—put and passed.
7. **MESSAGE FROM THE SENATE.**—A Message from the Senate was reported returning the following Bill without amendment :—  
11th May, 1955—*Message No. 64—Cotton Bounty 1955.*
8. **DISCUSSION OF MATTER OF URGENCY.—PROPOSED GRANT TO STATES FOR MENTAL HOSPITALS.**—Mr. Calwell having proposed to Mr. Speaker that a definite matter of urgent public importance be submitted to the House for discussion, namely, “The continued failure of the Government to take action for the relief and prevention of mental illness in Australia, and the inadequacy of the contribution it now proposes to make to the States, and the limitation of the contribution to the provision of capital equipment for institutions” —  
Mr. Speaker called upon those Members who approved of the proposed discussion to rise in their places, and more than the necessary number of Members having risen accordingly—  
Mr. Calwell addressed the House.  
Ordered—That Mr. Calwell be granted an extension of time.  
Discussion ensued.  
Ordered—That Sir Earle Page (Minister for Health) be granted an extension of time.  
Discussion continued.  
Mr. Chambers rising to address the House—  
Sir Eric Harrison (Vice-President of the Executive Council) moved, That the Business of the Day be called on.  
Question—put.  
The House divided (The Speaker, Mr. A. G. Cameron, in the Chair)—

AYES, 54.

Mr. Adermann	Mr. Dean	Mr. Haworth	Sir P. McBride	Mr. Turner
Mr. Allan	Mr. Drury	Mr. Holt	Mr. McEwen	Mr. Wentworth
Mr. Anthony	Sir A. Fadden	Mr. Hulme	Mr. McLeay	Mr. Wheeler
Mr. Bate	Mr. Failes	Mr. Jack	Mr. McMahon	Mr. Wight
Mr. Beale	Mr. Fairbairn	Mr. Joske	Mr. Opperman	
Mr. Bland	Mr. Fairhall	Mr. Kent Hughes	Sir E. Page	<i>Tellers :</i>
Mr. Bostock	Mr. Falkinder	Mr. Lawrence	Mr. Pearce	
Mr. Bowden	Mr. Francis	Mr. Leslie	Mr. Robertson	Mr. Davidson
Mr. Brand	Mr. Freeth	Mr. Lindsay	Mr. Swartz	Mr. Gullett
Mr. Brimblecombe	Mr. Hamilton	Mr. Luck	Mr. Timson	
Mr. Cramer	Sir E. Harrison	Mr. Lucock	Mr. Townley	
Mr. Davis	Mr. Hasluck	Mr. Mackinnon	Mr. Turnbull	

NOES, 36.

Mr. Anderson	Mr. Costa	Mr. Greenup	Mr. Luchetti	Mr. Watkins
Mr. Barnard	Mr. Coutts	Mr. Griffiths	Mr. Minogue	Mr. Whitlam
Mr. Beazley	Mr. Crean	Mr. Haylen	Mr. Morgan	
Mr. W. M. Bourke	Mr. Duthie	Mr. James	Mr. O'Connor	<i>Tellers :</i>
Mr. Bruce	Mr. Fitzgerald	Mr. Johnson	Mr. Riordan	
Mr. Calwell	Mr. A. D. Fraser	Mr. Joshua	Mr. Russell	Mr. Bryson
Mr. Chambers	Mr. Fuller	Mr. Keon	Mr. Stewart	Mr. Daly
Mr. Clark	Mr. Galvin	Mr. Lawson	Mr. Thompson	

And so it was resolved in the affirmative.

9. **SUPPLY [“GRIEVANCE DAY”].**—Pursuant to the provisions of Standing Order No. 291, the Order of the Day having been read for going into the Committee of Supply—  
Question proposed—That the Speaker do now leave the Chair.  
Debate ensued.  
It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with Standing Order No. 291.  
Question—That the Speaker do now leave the Chair—put and negatived.  
Resolved—That the House will, at a later hour this day, resolve itself into the said Committee.
10. **POSTPONEMENT OF ORDERS OF THE DAY.**—Sir Eric Harrison (Vice-President of the Executive Council) moved, That Orders of the Day Nos. 2 to 7 be postponed until after Orders of the Day Nos. 8 to 10, Government Business.  
Debate ensued.  
Question—put and passed.
11. **CRIMES BILL 1955.**—The Order of the Day having been read for the second reading—Sir Arthur Fadden (Treasurer) moved, That the Bill be now read a second time.  
Debate adjourned (Mr. A. D. Fraser), and the resumption of the debate made an Order of the Day for the next sitting.
12. **PUBLIC SERVICE ARBITRATION BILL 1955.**—The Order of the Day having been read for the second reading—Mr. Holt (Minister for Labour and National Service) moved, That the Bill be now read a second time.  
Debate adjourned (Mr. Haylen), and the resumption of the debate made an Order of the Day for the next sitting.

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13. WINE RESEARCH BILL 1955.—The Order of the Day having been read for the second reading—Sir Eric Harrison (Minister representing the Minister for Trade and Customs) moved, That the Bill be now read a second time.  
Debate adjourned (Mr. Chambers), and the resumption of the debate made an Order of the Day for the next sitting.

14. WOOL REALIZATION (DISTRIBUTION OF PROFITS) BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to, after debate.

Bill to be reported without amendment.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. McEwen (Minister for Commerce and Agriculture), the House adopted the Report, and, by leave, the Bill was read a third time.

15. HIDE AND LEATHER INDUSTRIES LEGISLATION REPEAL BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—  
Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Clause 1—

Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. Adermann reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

16. MESSAGE FROM THE GOVERNOR-GENERAL—HIDE AND LEATHER INDUSTRIES LEGISLATION REPEAL BILL 1955.—Mr. Speaker announced the receipt of the following Message from His Excellency the Governor-General :—

W. J. SLIM,

*Governor-General.*

*Message No. 36.*

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General recommends to the House of Representatives that an appropriation of revenue be made for the purposes of a Bill for an Act to repeal the *Hide and Leather Industries Act 1948*, and for purposes connected therewith.

Canberra, 4th May, 1955.

Ordered—That the Message be taken into consideration, in Committee of the whole House, forthwith.  
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(*In the Committee.*)

Mr. McEwen (Minister for Commerce and Agriculture) moved, That it is expedient that an appropriation of revenue be made for the purposes of a Bill for an Act to repeal the *Hide and Leather Industries Act 1948*, and for purposes connected therewith.

Question—put and passed.

Resolution to be reported.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. McEwen, the Resolution reported from the Committee was adopted by the House.

17. HIDE AND LEATHER INDUSTRIES LEGISLATION REPEAL BILL 1955.—The Order of the Day having been read for the further consideration of this Bill in Committee of the whole House—  
Mr. Speaker left the Chair, and the House again resolved itself into a Committee of the Whole.

(*In the Committee.*)

Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed ; Mr. Adermann reported accordingly.

On the motion of Mr. McEwen (Minister for Commerce and Agriculture), the House adopted the Report, and, by leave, the Bill was read a third time.

18. SOCIAL SERVICES BILL 1955.—The Order of the Day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Question—put and passed.—Bill read a second time.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

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*(In the Committee.)*

Clauses 1 to 4 agreed to.

Clause 5 debated and agreed to.

Clauses 6 to 10 agreed to.

Clause 11—

Mr. Joshua moved the following amendment :—Page 4, line 18, omit " Two ", insert " Three ".

Debate ensued.

Question—That the word proposed to be omitted stand part of the clause—put.

The Committee divided (The Chairman, Mr. Adermann, in the Chair)—

**AYES, 42.**

Mr. Allan	Mr. Drury	Sir E. Harrison	Mr. Mackinnon	Mr. Townley
Mr. Anthony	Sir A. Fadden	Mr. Hasluck	Sir P. McBride	Mr. Turnbull
Mr. Bostock	Mr. Failes	Mr. Haworth	Mr. McColm	Mr. Wentworth
Mr. Bowden	Mr. Fairbairn	Mr. Holt	Mr. McEwen	Mr. Wight
Mr. Brimblecombe	Mr. Fairhall	Mr. Hulme	Mr. McLeay	
Mr. Cramer	Mr. Falkinder	Mr. Joske	Mr. McMahon	<i>Tellers:</i>
Mr. Davidson	Mr. Francis	Mr. Lawrence	Mr. Pearce	
Mr. Davis	Mr. Freeth	Mr. Leslie	Mr. Robertson	Mr. Gullett
Mr. Dean	Mr. Hamilton	Mr. Lindsay	Mr. Swartz	Mr. Lucock

**NOES, 24.**

Mr. Anderson	Mr. Coutts	Mr. Galvin	Mr. Lawson	Mr. Russell
Mr. Barnard	Mr. Duthie	Mr. Greenup	Mr. Luchetti	Mr. Thompson
Mr. Bruce	Mr. Fitzgerald	Mr. Haylen	Mr. Minogue	<i>Tellers:</i>
Mr. Calwell	Mr. A. D. Fraser	Mr. Johnson	Mr. O'Connor	Mr. Daly
Mr. Costa	Mr. Fuller	Mr. Joshua	Mr. Riordan	Mr. Keon

And so it was resolved in the affirmative.

Mr. Joshua moved the following amendment :—Page 4, at the end of proposed section 135RA add the following sub-section :—

"(6.) Where, in the opinion of the Director-General, the borrower has made satisfactory progress in his vocation at his home, the Director-General shall from time to time credit the borrower with such amounts as will repay the amount of the loan, together with interest, within two years."

Debate continued.

Amendment negatived.

Clause agreed to.

Clause 12 agreed to.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Adermann reported accordingly.

On the motion of Mr. McMahon (Minister for Social Services) the House adopted the Report.

Mr. McMahon moved, by leave, That the Bill be now read a third time.

Debate ensued.

Question—put and passed.—Bill read a third time.

19. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment :—

12th May, 1955—*Message*—

No. 65—Loan (International Bank for Reconstruction and Development) 1955.

No. 66—Loan (Swiss Francs) 1955.

20. ADJOURNMENT.—Sir Eric Harrison (Vice-President of the Executive Council) moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at three minutes past eleven o'clock p.m., adjourned until Tuesday next at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Bird, Mr. Brown, Mr. T. P. Burke, Mr. C. R. Cameron, Mr. D. A. Cameron, Mr. Casey, Mr. Clarey, Mr. Cremean, Mr. Curtin, Mr. Davies, Mr. Downer, Mr. Drakeford, Mr. Drummond, Mr. Edmonds, Mr. Evatt, Mr. E. James Harrison, Mr. Lemmon, Mr. Makin, Mr. McLeod, Mr. Mullens, Mr. Osborne, Mr. Peters, Mr. Pollard, Mr. Ward and Mr. Webb.

F. C. GREEN,

*Clerk of the House of Representatives.*