

1954.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 7.

WEDNESDAY, 18TH AUGUST, 1954.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable A. G. Cameron) took the Chair, and read Prayers.
2. PAPER.—The following Paper was presented, pursuant to Statute—
Public Service Act—Appointment—Department of Health—E. R. Manson.
3. SUSPENSION OF STANDING ORDERS.—Sir Eric Harrison (Vice-President of the Executive Council) moved, pursuant to notice, That so much of the Standing Orders be suspended as would prevent the taking of all necessary steps for the introduction of the Budget and resolutions and Bills consequent thereon, and motions for the first and second readings of such Bills.
Question—put and passed.
4. SUPPLY.—Sir Eric Harrison (Vice-President of the Executive Council) moved, That the House will, at a later hour this day, resolve itself into a Committee to consider the Supply to be granted to Her Majesty.
Question—put and passed.
5. WAYS AND MEANS.—Sir Eric Harrison (Vice-President of the Executive Council) moved, That the House will, at a later hour this day, resolve itself into a Committee to consider the Ways and Means for raising the Supply to be granted to Her Majesty.
Question—put and passed.
6. SUSPENSION OF STANDING ORDERS.—Sir Eric Harrison (Vice-President of the Executive Council) moved, by leave, That so much of the Standing Orders be suspended as would prevent the consideration in the Committee of Ways and Means of resolutions relating to Wine Grapes Charges and a Meat Export Charge, and the introduction and motions for the first and second readings of the following Bills:—Wine Overseas Marketing, Wine Grapes Charges, Meat Export Charge, Northern Territory (Lessees' Loans Guarantee), and Papua and New Guinea.
Question—put and passed.
7. WINE OVERSEAS MARKETING BILL 1954.—Mr. McEwen (Minister for Commerce and Agriculture) moved, That he have leave to bring in a Bill for an Act to amend the *Wine Overseas Marketing Act 1929–1953*.
Question—put and passed.
Mr. McEwen then brought up the Bill accordingly, and moved, That it be now read a first time.
Question—put and passed.—Bill read a first time.
Mr. McEwen moved, That the Bill be now read a second time.
Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.
8. WAYS AND MEANS—WINE GRAPES CHARGES.—The Order of the Day having been read for going into the Committee of Ways and Means—
Question—That Mr. Speaker do now leave the Chair—put and passed.
Whereupon Mr. Speaker left the Chair, and the House resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. McEwen (Minister for Commerce and Agriculture) moved, That in lieu of the maximum rate imposed by the *Wine Grapes Charges Act 1929–1941*, the maximum rate of charge be—

- (a) in respect of fresh grapes, Ten shillings per ton; and
- (b) in respect of dried grapes, One pound ten shillings per ton.

Question—put and passed.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

18th August, 1954.

On the motion of Mr. McEwen, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. McEwen and Mr. Hasluck do prepare and bring in a Bill to carry out the foregoing Resolution.

9. WINE GRAPES CHARGES BILL 1954.—Mr. McEwen (Minister for Commerce and Agriculture) then brought up a Bill intituled “ *A Bill for an Act to amend the ‘ Wine Grapes Charges Act 1929–1941 ’* ”, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. McEwen moved, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

10. WAYS AND MEANS—MEAT EXPORT CHARGE.—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(*In the Committee.*)

Mr. McEwen (Minister for Commerce and Agriculture) moved—

1. That, in lieu of the charges at the rates provided by the *Meat Export Charges Act 1935*, a charge be imposed at a rate or rates in accordance with this resolution, but otherwise in accordance with that Act.

2. That, subject to the next succeeding paragraph, the rate of the charge be one-tenth of a penny for each pound of meat exported.

3. That regulations under the *Meat Export Charges Act 1935*, as amended by the Act passed to give effect to this resolution, may, after report to the Minister by the Australian Meat Board constituted under the *Meat Export Control Act 1935–1953*—

(a) prescribe the rate of the charge; or

(b) prescribe different rates of the charge for different classes of meat,

but so that no rate specified in the regulations shall exceed the rate specified in the last preceding paragraph.

Question—put and passed.

Resolution to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.

On the motion of Mr. McEwen, the Resolution reported from the Committee was adopted by the House.

Ordered—That Mr. McEwen and Mr. Hasluck do prepare and bring in a Bill to carry out the foregoing Resolution.

11. MEAT EXPORT CHARGE BILL 1954.—Mr. McEwen (Minister for Commerce and Agriculture) then brought up a Bill intituled “ *A Bill for an Act to amend the ‘ Meat Export Charges Act 1935 ’, and for other purposes* ”, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. McEwen moved, That the Bill be now read a second time.

Debate adjourned (Mr. Pollard), and the resumption of the debate made an Order of the Day for the next sitting.

12. NORTHERN TERRITORY (LESSEES’ LOANS GUARANTEE) BILL 1954.—Mr. Hasluck (Minister for Territories) moved, That he have leave to bring in a Bill for an Act to facilitate the Borrowing of Money by the Holders of certain Crown Leases of Land in the Northern Territory of Australia.

Question—put and passed.

Mr. Hasluck then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Hasluck moved, That the Bill be now read a second time.

Debate adjourned (Mr. Nelson), and the resumption of the debate made an Order of the Day for the next sitting.

13. PAPUA AND NEW GUINEA BILL 1954.—Mr. Hasluck (Minister for Territories) moved, That he have leave to bring in a Bill for an Act to amend the *Papua and New Guinea Act 1949–1950*.

Question—put and passed.

Mr. Hasluck then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Hasluck moved, That the Bill be now read a second time.

Debate adjourned (Mr. Chambers), and the resumption of the debate made an Order of the Day for the next sitting.

14. ADDRESS IN REPLY TO THE GOVERNOR-GENERAL’S SPEECH.—The Order of the Day having been read for the resumption of the debate on the question—That the following Address in Reply to the Speech of His Excellency the Governor-General be agreed to:—

MAY IT PLEASE YOUR EXCELLENCY—

We, the House of Representatives of the Parliament of the Commonwealth of Australia, in Parliament assembled, desire to express our loyalty to our Most Gracious Sovereign, and to thank Your Excellency for the Speech which you have been pleased to address to Parliament—

Debate resumed.

Debate adjourned (Mr. Dean), and the resumption of the debate made an Order of the Day for a later hour this day.

18th August, 1954.

15. MESSAGES FROM THE GOVERNOR-GENERAL—ESTIMATES 1954-55.—Mr. Speaker announced the receipt of the following Messages from His Excellency the Governor-General:—

W. J. SLIM,
Governor-General.

Message No. 2.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Revenue and Expenditure for the year ending the thirtieth day of June, One thousand nine hundred and fifty-five, and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 18th August, 1954.

W. J. SLIM,
Governor-General.

Message No. 3.

In accordance with the requirements of section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Expenditure for Additions, New Works and Other Services involving Capital Expenditure for the year ending the thirtieth day of June, One thousand nine hundred and fifty-five, and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 18th August, 1954.

Ordered—That the Messages, together with the accompanying Estimates, be printed and referred to the Committee of Supply forthwith.

16. SUPPLY—BUDGET STATEMENT.—The Order of the Day having been read for going into the Committee of Supply—

Question—That Mr. Speaker do now leave the Chair—put and passed.

Whereupon Mr. Speaker left the Chair, and the House resolved itself into the Committee of Supply.

(In the Committee.)

Sir Arthur Fadden (Treasurer) delivered the Budget Speech and then moved, That the first item in the Estimates, under Division No. 1.—Senate—namely—

Salaries and allowances	£20,000
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be agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Adermann reported accordingly.

Resolved—That the House will, at the next sitting, again resolve itself into the said Committee.

17. PAPERS.—Sir Arthur Fadden (Treasurer) presented, by command of His Excellency the Governor-General—

Budget Papers 1954-55;

National Income and Expenditure Paper 1953-54.

Severally ordered to lie on the Table, and to be printed.

18. SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL 1954.—Sir Arthur Fadden (Treasurer) moved, That he have leave to bring in a Bill for an Act to amend the *Sales Tax (Exemptions and Classifications) Act 1935-1953*, and for other purposes.

Question—put and passed.

Sir Arthur Fadden then brought up the Bill accordingly, and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Sir Arthur Fadden moved, That the Bill be now read a second time.

Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.

19. WAYS AND MEANS—SALES TAX, CUSTOMS TARIFF AMENDMENT (NO. 1), CUSTOMS TARIFF (CANADIAN PREFERENCE) AMENDMENT (NO. 1) AND EXCISE TARIFF AMENDMENT (NO. 1).—The House, according to Order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

SALES TAX.

Sir Arthur Fadden (Treasurer) moved—

1. That, on and after the nineteenth day of August, One thousand nine hundred and fifty-four, in lieu of the sales tax imposed by the *Sales Tax Act (No. 1) 1930-1953*, the *Sales Tax Act (No. 2) 1930-1953*, the *Sales Tax Act (No. 3) 1930-1953*, the *Sales Tax Act (No. 4) 1930-1953*, the *Sales Tax Act (No. 5) 1930-1953*, the *Sales Tax Act (No. 6) 1930-1953*, the *Sales Tax Act (No. 7) 1930-1953*, the *Sales Tax Act (No. 8) 1930-1953* and the *Sales Tax Act (No. 9) 1930-1953*, sales tax be imposed at the following rates, but otherwise in accordance with the provisions of those Acts:—

(a) in respect of goods covered by the Second Schedule to the Sales Tax (Exemptions and Classifications) Act—16 $\frac{2}{3}$ per centum;

(b) in respect of goods covered by the Third Schedule to the Sales Tax (Exemptions and Classifications) Act—10 per centum; and

(c) in respect of goods not covered by the Second or Third Schedule to the Sales Tax (Exemptions and Classifications) Act, but subject to the exemptions provided by that Act—12 $\frac{1}{2}$ per centum.

2. That, for the purposes of this resolution, "the Sales Tax (Exemptions and Classifications) Act" mean the *Sales Tax (Exemptions and Classifications) Act 1935-1953* as proposed to be amended by the *Sales Tax (Exemptions and Classifications) Bill 1954*.

18th August, 1954.

Sir Eric Harrison (Minister representing the Minister for Trade and Customs) moved—

CUSTOMS TARIFF AMENDMENT (NO. 1).

1. That the Schedule to the *Customs Tariff* 1933-1954 be amended as hereinafter set out, and that, on and after the nineteenth day of August, One thousand nine hundred and fifty-four, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected in pursuance of the *Customs Tariff* 1933-1954 as so amended.

2. That, without prejudice to the generality of paragraph 1 of these Proposals, the Governor-General may, from time to time by Proclamation declare that, from a time and date specified in the Proclamation, the Intermediate Tariff shall apply to such goods specified in the Proclamation as are the produce or manufacture of any British or foreign country specified in the Proclamation.

3. That on and after the time and date specified in a Proclamation issued in accordance with the last preceding paragraph, the Intermediate Tariff shall apply to such goods specified in the Proclamation as are the produce or manufacture of a British or foreign country specified in that Proclamation.

4. That any Proclamation issued in accordance with paragraph 2 of these Proposals may, from time to time, be revoked or varied by a further Proclamation, and upon the revocation or variation of the Proclamation, the Intermediate Tariff shall cease to apply to the goods specified in the Proclamation so revoked, or, as the case may be, the application of the Intermediate Tariff to the goods specified in the Proclamation so varied, shall be varied accordingly.

5. That in these Proposals, unless the contrary intention appears—

“Proclamation” mean a Proclamation by the Governor-General, or the person for the time being administering the government of the Commonwealth, acting with the advice of the Federal Executive Council, and published in the *Commonwealth of Australia Gazette*;

“the Intermediate Tariff” mean the rates of duty set out in the Schedule to these Proposals, in the column headed “Intermediate Tariff”, in respect of goods in relation to which the expression is used.

IMPORT DUTIES.

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
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DIVISION I.—ALE, SPIRITS, AND BEVERAGES.

3. By omitting the whole of sub-item (A) and inserting in its stead the following sub-item:—

“(A) Brandy—

(1) When not exceeding the strength of proof per gallon	57s. 6d.	58s. 6d.	68s. 6d.
less per proof gallon	20s.	20s.	20s.
(2) When exceeding the strength of proof per proof gallon	37s. 6d.	38s. 6d.	48s. 6d.”

DIVISION V.—TEXTILES, FELTS AND FURS, AND MANUFACTURES THEREOF, AND ATTIRE.

130. By omitting the whole of paragraph (1) of sub-item (B) and inserting in its stead the following paragraph:—

“(1) Cotton or containing a mixture of fibres in which cotton predominates—

(a) As prescribed by Departmental By-laws per square yard	Free	1d.	2½d.
(b) Other than as prescribed by Departmental By-laws under sub-paragraph (a), as prescribed by Departmental By-laws per lb.	4d.	11d.	1s. 1d.
and ad val.	15 per cent.	32½ per cent.	37½ per cent.
(c) Otherwise per lb.	4d.	11d.	1s. 1d.
and ad val.	22½ per cent.	40 per cent.	45 per cent.”

DIVISION VI.—METALS AND MACHINERY.

174. By omitting the whole of paragraph (5) of sub-item (K).

By omitting the whole of paragraph (137) of sub-item (M) and inserting in its stead the following paragraph:—

“(137) Punching and shearing (or plate splitting) machines, combined or separate, with bar angle and tee bevel cropping devices, with frames or bodies other than of mild steel ad val.

Free 12½ per cent. 12½ per cent.”

By adding to sub-item (X) a new paragraph (1) as follows:—

“(1) De-hairing machines, hog - - - ad val.

Free 12½ per cent. 12½ per cent.”

180. By omitting the whole of sub-item (D) and inserting in its stead the following sub-item:—

“(D) Filament lamps—

(1) Of the types ordinarily used in motor vehicles for lighting purposes - per lb.	Free	1s. 6d.	1s. 6d.
(2) Other, for lighting or heating purposes per lb.	1s.	2s. 6d.	4s.”

IMPORT DUTIES—*continued.*

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
Division VI.—Metals and Machinery—<i>continued.</i>			
208. By omitting the whole of sub-item (κ) and inserting in its stead the following sub-item :— “(κ) Cooking stoves and cooking ranges (other than cooking stoves and cooking ranges using gas or electricity) which, in the opinion of the Minister, are designed to function on the heat storage principle, as prescribed by Departmental By-laws— (1) Automatically heat controlled having a total roasting oven capacity of 4,000 cubic inches or greater - ad val. (2) Other - ad val.	Free 20 per cent.	12½ per cent. 35 per cent.	12½ per cent. 40 per cent.”
DIVISION IX.—DRUGS AND CHEMICALS.			
269. By omitting the whole of sub-item (c) and inserting in its stead the following sub-item :— “(c) Preparations being formaldehyde or containing formaldehyde, n.e.i.— (1) In drums or other vessels containing not less than five gallons - ad val. (2) Otherwise - ad val.	5 per cent. 27½ per cent.	22½ per cent. 47½ per cent.	22½ per cent. 47½ per cent.”
DIVISION XI.—JEWELLERY AND FANCY GOODS.			
318. By omitting the whole of paragraph (3) of sub-item (A) and inserting in its stead the following paragraph :— “(3) Clocks n.e.i. - ad val. By omitting the whole of paragraph (1) of sub-item (B) and inserting in its stead the following paragraph :— “(1) Clock movements n.e.i. - ad val.	Free 10 per cent.	17½ per cent. 27½ per cent.	27½ per cent.” 27½ per cent.”
DIVISION XIII.—PAPER AND STATIONERY.			
334. By omitting the whole of sub-item (H) and inserting in its stead the following sub-item :— “(H) True vegetable parchment, in sizes not less than 8 inches by 38 inches (or its equivalent) ad val.	10 per cent.	10 per cent.	10 per cent.”
340. By omitting the whole of sub-item (E) and inserting in its stead the following sub-item :— “(E) Paper bobbins cones pirns reels spools and tubes, of the type used in the spinning and weaving industries - per lb. or ad val. whichever rate returns the higher duty.”	5d. 20 per cent.	7d. 25 per cent.	7d. 25 per cent.”
DIVISION XIV.—VEHICLES.			
360. By omitting the whole of sub-item (A) and inserting in its stead the following sub-item :— “(A) Trucks, propelled by self-contained power, designed principally for loading unloading stacking or tiering of goods by means of fork or other attachments to elevating masts, including any of the following equipment or attachments imported with and for use with such trucks, viz., special forks, crane attachment, boom attachment, scoop attachment, roll-over or revolving head attachment, drum carrying attachment, side shifting attachment, squeeze gripping attachment, steady attachment or clamp lift, brick forks, bale carrying attachment, platform attachment, drum handling attachment, coal grab attachment, push pull attachment, pusher attachment, case grab attachment, and end or side dumping skip— (1) Of lifting capacities up to and including 10,000 lb. weight - ad val. (2) Of lifting capacities in excess of 10,000 lb. weight - ad val.	15 per cent. Free	27½ per cent. 12½ per cent.	32½ per cent. 12½ per cent.”

CUSTOMS TARIFF (CANADIAN PREFERENCE) AMENDMENT (No. 1).

That the Schedule to the *Customs Tariff (Canadian Preference) 1934-1954* be amended as hereinafter set out, and that, on and after the nineteenth day of August, One thousand nine hundred and fifty-four, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected in pursuance of the *Customs Tariff (Canadian Preference) 1934-1954* as so amended.

18th August, 1954.

Formaldehyde.
Paper Cones, Tubes, Bobbins, &c.
Sausage Casings.
Slide Fasteners.

Severally ordered to lie on the Table.

21. ADDRESS IN REPLY TO THE GOVERNOR-GENERAL'S SPEECH.—The Order of the Day having been read for the resumption of the debate on the question—That the following Address in Reply to the Speech of His Excellency the Governor-General be agreed to :—

MAY IT PLEASE YOUR EXCELLENCY—

We, the House of Representatives of the Parliament of the Commonwealth of Australia, in Parliament assembled, desire to express our loyalty to our Most Gracious Sovereign, and to thank Your Excellency for the Speech which you have been pleased to address to Parliament—

Debate resumed.

Mr. J. R. Fraser moved, That Mr. Griffiths be granted an extension of time.

Question—put.

The House divided (The Speaker, Mr. A. G. Cameron, in the Chair)—

AYES, 43.

Mr. Anderson	Mr. Chambers	Mr. Galvin	Mr. Luchetti	Mr. Russell
Mr. Andrews	Mr. Clark	Mr. Greenup	Mr. Makin	Mr. Stewart
Mr. Barnard	Mr. Costa	Mr. Griffiths	Mr. McLeod	Mr. Thompson
Mr. Bird	Mr. Crean	Mr. E. James	Mr. Minogue	Mr. Ward
Mr. W. M. Bourke	Mr. Cremean	Harrison	Mr. Morgan	Mr. Watkins
Mr. Bruce	Mr. Curtin	Mr. Haylen	Mr. O'Connor	Mr. Whitlam
Mr. Bryson	Mr. Duthie	Mr. Joshua	Mr. Peters	<i>Tellers:</i>
Mr. Calwell	Mr. A. D. Fraser	Mr. Keon	Mr. Pollard	Mr. Daly
Mr. C. R. Cameron	Mr. Fuller	Mr. Lemmon	Mr. Riordan	Mr. Sheehan

NOES, 52.

Mr. Adermann	Mr. Casey	Mr. Francis	Mr. Leslie	Mr. Timson
Mr. Allan	Mr. Cramer	Mr. Freeth	Mr. Lindsay	Mr. Townley
Mr. Bate	Mr. Davis	Mr. Hamilton	Mr. Luek	Mr. Turnbull
Mr. Beale	Mr. Dean	Sir E. Harrison	Mr. Lucock	Mr. Turner
Mr. Bland	Mr. Downer	Mr. Hasluck	Mr. Mackinnon	Mr. Wentworth
Mr. Bostock	Mr. Drummond	Mr. Haworth	Mr. McEwen	Mr. Wheeler
Mr. Bowden	Mr. Drury	Mr. Howse	Mr. McCleay	<i>Tellers:</i>
Mr. Brand	Mr. Failes	Mr. Hulme	Mr. McMahon	Mr. Davidson
Mr. Brimblecombe	Mr. Fairbairn	Mr. Jack	Mr. Osborne	Mr. Gullett
Mr. Brown	Mr. Fairhall	Mr. Joske	Mr. Pearce	
Mr. D. A. Cameron	Mr. Falkinder	Mr. Lawrence	Mr. Swartz	

And so it was negatived.

Debate adjourned (Mr. Brimblecombe), and the resumption of the debate made an Order of the Day for the next sitting.

22. ADJOURNMENT.—Sir Eric Harrison (Vice-President of the Executive Council) moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at one minute past eleven o'clock p.m., adjourned until to-morrow at half-past ten o'clock a.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Anthony, Mr. Beazley*, Mr. T. P. Burke, Mr. Coutts, Mr. Davies, Mr. Drakeford, Mr. Evatt, Mr. Holt, Mr. James, Mr. Johnson, Mr. Kent Hughes, Mr. Mullens, Mr. Opperman and Mr. Robertson.

* On leave.

F. C. GREEN,
Clerk of the House of Representatives.